### ZONING CHANGE REVIEW SHEET

**CASE:** C14-2008-0247 / Buckets Deli

**P.C. DATE:** January 27, 2009

ADDRESS: 2020 East Cesar Chavez Street

OWNER: Paul Rodriguez, 512-785-9699

AGENT: Hajjar Sutherland & Kelly, LLP, (Kareem Hajjar) 512-637-4956

**ZONING FROM:** CS-CO-MU-NP **TO:** CS-1-CO-MU-NP

**SITE AREA:** 0.1489 acres (6,486.084 sq. ft.)

<u>SUMMARY STAFF RECOMMENDATION:</u> The staff recommendation is to deny the change from CS-MU-CO-NP (Commercial Services – Mixed Use – Conditional Overlay – Neighborhood Plan) district zoning to CS-1-MU-CO-NP (Commercial-Liquor Sales – Mixed Use – Conditional Overlay – Neighborhood Plan) zoning district. The existing Conditional Overlay prohibits the following uses: Adult oriented businesses, Convenience storage, Equipment sales, Pawn shop services, Transportation terminal, Campground, Drop-off recycling collection facilities, Kennels, Residential treatment, and Vehicle storage. The following uses are conditional: Automotive rentals, Automotive sales, Commercial off-street parking, Custom manufacturing, Service station, Automotive repair services, Automotive washing (of any type), Counseling services, and Guidance services.

SUMMARY PLANNING COMMISSION RECOMMENDATION: January 27, 2009: The motion to approve staff's recommendation to *DENY* the request for CS-1-MU-CO-NP district zoning; was approved by Commissioner Saundra Kirk's motion, Commissioner Jay Reddy second the motion on a vote of 8-1; Commissioner Dave Anderson voted against the motion (nay).

**DEPARTMENT** COMMENTS: The 0.1489-acre site is currently zoned CS-MU-CO-NP (Commercial Services – Mixed Use – Conditional Overlay – Neighborhood Plan) district zoning and is located on the northwest corner of East Cesar Chavez Street and Elkhart Street. The property has driveway access to Elkhart Street, to which both ingress and egress is taken. The property lies within the Holly Neighborhood Plan and is surrounded by single family residences to the north, a vacant lot to the east and commercial and retail to the south.

The subject property is currently developed with a one-story brick building that is occupied by Buckets Deli. There have been numerous code violations on this site such as multiple citations of work without a permit and without an approved site plan. Legal action was also taken against the establishment for paving the entire parking lot without the required permits. On September 2, 2008 all of these violations were cleared. However, alcohol sales exceed food sales and, thus, the applicant wishes to rezone the property to CS-1-MU-CO-NP (Commercial Liquor Sales – Mixed Use – Conditional Overlay – Neighborhood Plan) in order to bring the property in compliance with City Code. The Land Development Code, Chapter 25-2-808(B)(1) (Restaurant and Cocktail Lounges), states that a restaurant (general) use that serves alcoholic beverages must have at least 51 percent of its gross income derived from the sale of prepared food. The restaurant currently has over 51 percent of its total sales from alcohol sales.

After evaluation, it was determined that the current zoning is appropriate due to the proximity to residential areas. Staff believes that an increase in zoning would be incompatible with the character of the surrounding residential properties. Additionally the Holly Neighborhood Plan which was adopted in 2001 specifically addresses prohibiting additional CS-1 zoning throughout the neighborhood. There are existing liquor establishments with CS-1-NP district zoning in close proximity of the subject property. The existing liquor establishments, the Holly Neighborhood plan which calls for prohibiting additional CS-1 zoning, and the proximity of this site to an established residential neighborhood suggest that an increase in zoning is inappropriate.

### **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES	
Site	CS-CO-MU-NP	Restaurant	
North	SF-3-NP	Single-family residences	
South	CS-CO-MU-NP	Commercial / Retail	
East	CS-CO-MU-NP	Vacant lot / Single-family residences	
West	CS-CO-MU-NP	Single-family residences	

### NEIGHBORHOOD PLAN AREA: Holly Neighborhood Plan

<u>TIA:</u> A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day. [LDC, 25-6-113]

WATERSHED: Town Lake DESIRED DEVELOPMENT ZONE: Yes

CAPITOL VIEW CORRIDOR: No SCENIC ROADWAY: No

### **NEIGHBORHOOD ORGANIZATIONS:**

Austin Parks Foundation

PODER People Organized in Defense of Earth & Her Resources

El Concilio, Coalition of Mexican American Neigh. Assn.

Barrio Unidos

Terrell Lane Interceptor Assn.

League of Bicycling Voters

East River City Citizens

Home Builders Association of Greater Austin

Sentral Plus East Austin Koalition (SPEAK)

Austin Neighborhoods Council

Central East Austin Business Owners Assn.

Guadalupe Neighborhood Development Corp.

Eastville - Central

Homeless Neighborhood Organization

Holly Street Association

### **RELATED CASES:**

The Holly Neighborhood Plan rezonings were approved December 13, 2001 (C14-01-0166).

### **ABUTTING STREETS:**

NAME	ROW	PAVEMENT	CLASS	SIDEWALK	BUS ROUTE	BIKE ROUTE
E. Cesar Chavez	45'	35'	Arterial	Yes	17,482,490	Yes

**CITY COUNCIL DATE:** February 26, 2009

**ACTION:** N/A

ORDINANCE READINGS: 1st 2nd 3rd

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Joi Harden

**PHONE:** 974-2212

E-MAIL: joi.harden@ci.austin.tx.us;

	CHALMERS COURT  E 3RD ST  CP80-005  CP80-005  MF 4-NE  T8-196 00-2/02  CONTRICT  MF 5-NE  CONTRICT  MF	CS-MD-CO-NP CHALMERS COURTS 00-2102  (AUSEIN-HOUSING AUTHORITY)  CHALMERS COUR CP80-005  CP80-00
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P-N	PAPER CO. SP-06-042AC CS-MU-CO-NP 01-0188.002  AUTOBRAKESHOP  AUTO	SP-06-0424C  CS-MU-CO-NP 01-0188.002





OPERATOR: S. MEEKS

### ZONING

ZONING CASE#: C14-2008-0247

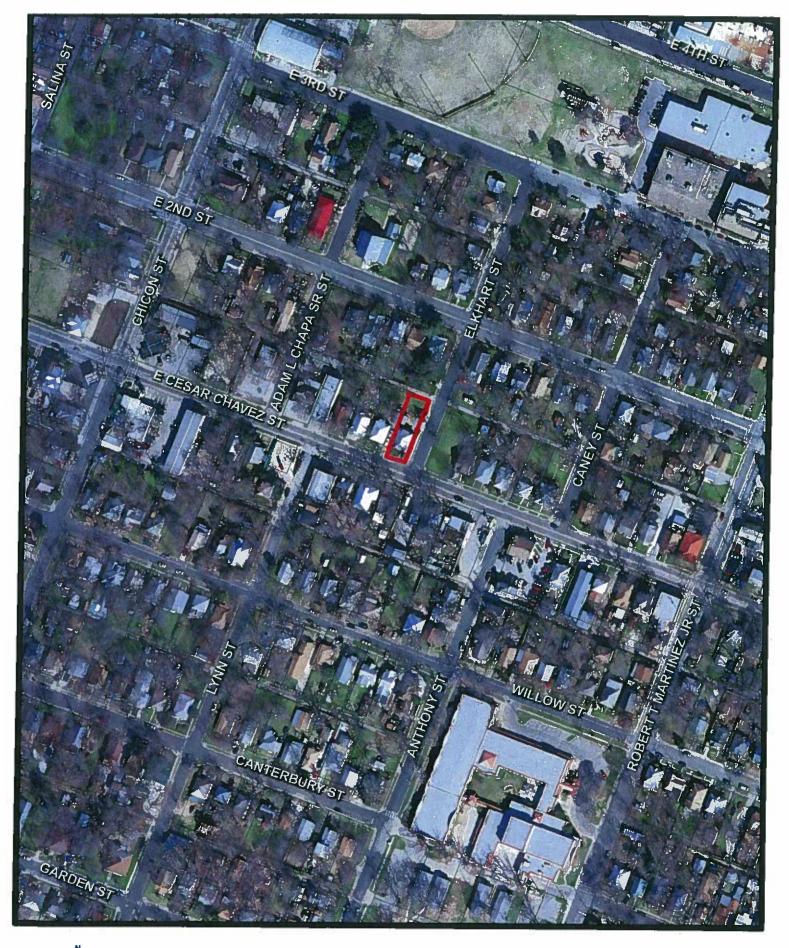
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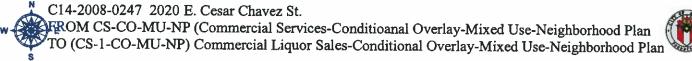
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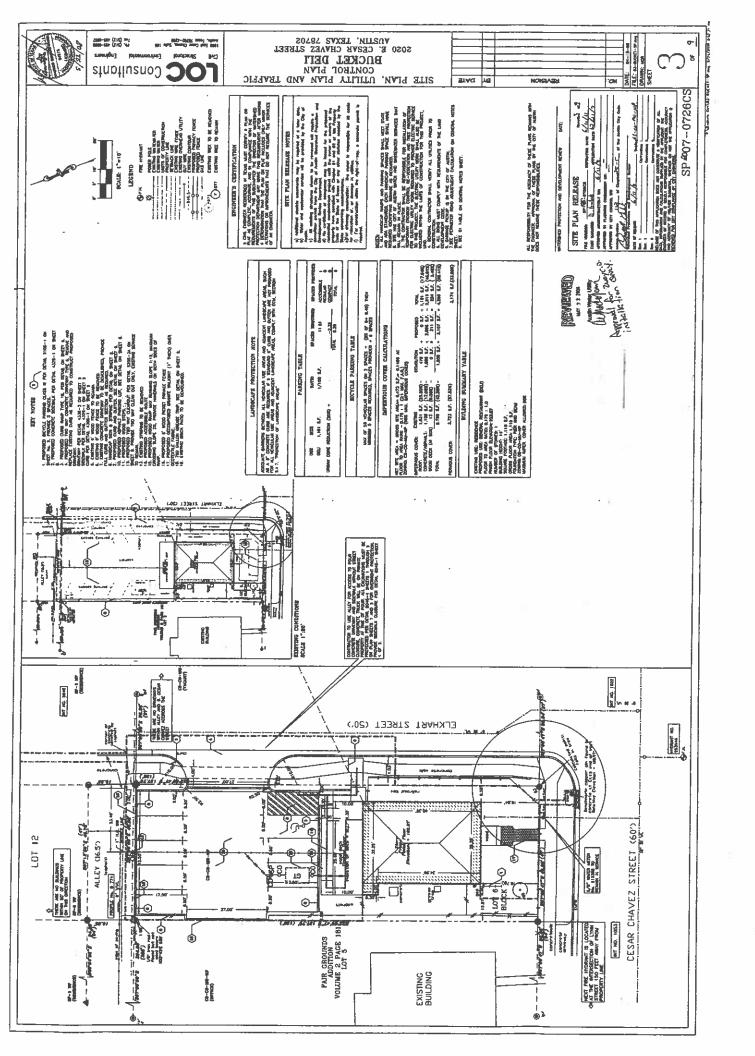
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MANAGER: J. HARDEN









### SUMMARY STAFF RECOMMENDATION

The staff recommendation is to deny the change from CS-MU-CO-NP (Commercial Services – Mixed Use – Conditional Overlay – Neighborhood Plan) district zoning to CS-1-MU-CO-NP (Commercial-Liquor Sales – Mixed Use – Conditional Overlay – Neighborhood Plan) zoning district.

### BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. Zoning should be consistent with the proposed Future Land Use Map (FLUM) or adopted neighborhood plan.

The Holly Neighborhood plan was adopted in 2001 addresses prohibiting additional CS-1 throughout the neighborhood.

2. The proposed zoning should be consistent with the purpose statement of the district sought.

CS-1-CO-NP — Commercial Liquor Sales (CS-1) district is intended predominately for commercial and industrial activities of a service nature having operating characteristics or traffic service requirements generally incompatible with residential environments, and also includes liquor sales as a permitted use. After evaluation, it was determined that the current zoning of CS (General Commercial Services) zoning district is more appropriate due to the proximity to residential areas.

### **EXISTING CONDITIONS**

### **Site Characteristics**

The subject property is currently developed with a one-story brick building that is occupied by Buckets Deli. The land is relatively flat and is moderately vegetated.

### **Impervious Cover**

The maximum impervious cover allowed by the CS and CS-1 zoning district is 95%.

### **Environmental**

The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Town Lake Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

Impervious cover is not limited in this watershed class; therefore the zoning district impervious cover limits will apply.

This site is required to provide on-site structural water quality controls (or payment in lieu of) for all development and/or redevelopment when 5,000 s.f. cumulative is exceeded, and detention for the two-year storm. At this time, no information has been provided as to whether this property has any pre-existing approvals which would preempt current water quality or Code requirements.

According to flood plain maps, there is no flood plain within the project area.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

### **Transportation**

No additional right-of-way is needed for E. Cesar Chavez at this time.

A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day. [LDC, 25-6-113]

### Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

### Site Plan Review

This tract is already developed.

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is across the street from, adjoining or located 540-feet or less from property zoned SF-5 or more restrictive, or on which a use permitted in an SF-5 or more restrictive zoning district is located will be subject to compatibility development regulations.

The site is subject to compatibility standards. Along the N, S, E & W property line, the following standards apply:

- No structure may be built within 25 feet of the property line.
- No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
- No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.
- No parking or driveways are allowed within 25 feet of the property line.
- A landscape area at least 25 feet wide is required along the property line. In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection.

Additional design regulations will be enforced at the time a site plan is submitted.

- for a structure more than 100 feet but not more than 300 feet from property zoned SF-5 or more restrictive, 40 feet plus one foot for each 10 feet of distance in excess of 100 feet from the property zoned SF-5 or more restrictive.
- An intensive recreational use, including a swimming pool, tennis court, ball court, or playground, may not be constructed 50 feet or less from adjoining SF-3 property.
- No parking or driveways are allowed within 25 feet of the property line
- A landscape area at least 15 feet in width is required along the property line if tract is zoned MF-3, MF-4, MF-5, MH, NO, or LO.
- A landscape area at least 25 feet in width is required along the property line if the tract is zoned LR, GO, GR, L, CS, CS-1, or CH.

### PETITION

Date: 1/29/2009

File Number: C14-2008-0247

Address of Rezoning Request:

2020 E. Caesar Chavez (Bucket's Sports Bar)

To: Austin City Council

We, the undersigned owners of property affected by the requested zoning change described in the referenced file, do hereby protest against any change of the Land Development Code which would zone the property to any classification other than CS (current classification).

Bucket's has used the CS classification to operate as a bar. To grant Bucket's a CS-1 classification would only allow its owners more freedom to operate as a bar – instead of a restaurant (or deli). Prior to opening, Bucket's paved over its entire back yard without permits. After opening, Bucket's built a porch addition — without permits —directly facing residences. Bucket's has not demonstrated 51% food sales. Bucket's is not operating as a CS-zoned restaurant and has not demonstrated compliance with city code or neighborly behavior. Since opening Bucket's has been a neighborhood nuisance.

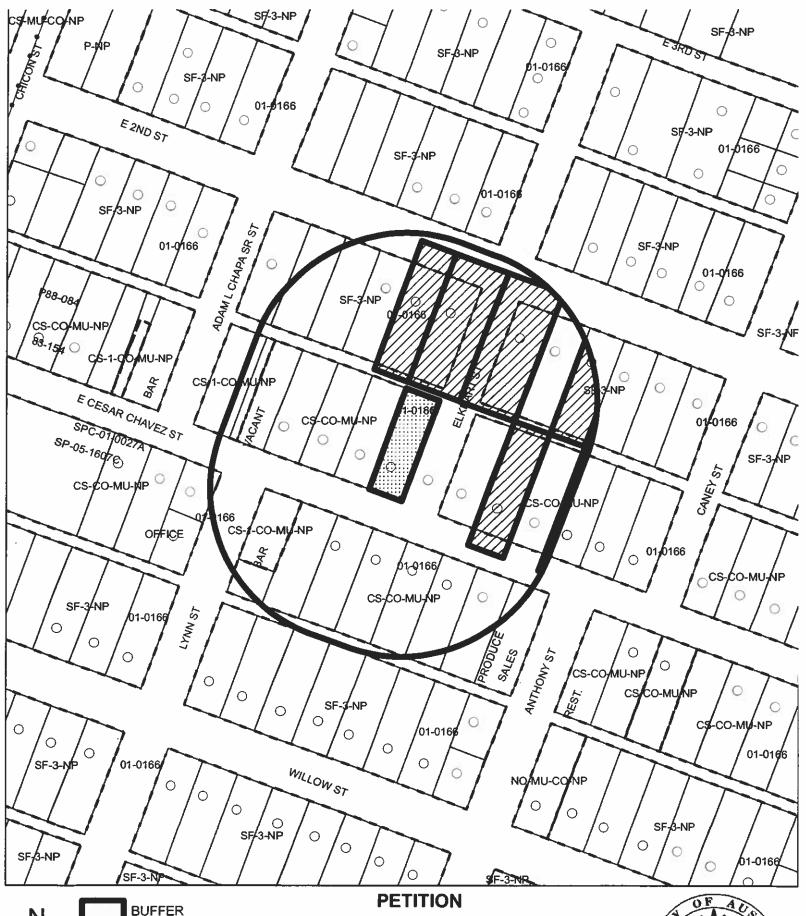
As for its impact on the neighborhood, Bucket's has frequently violated the noise ordinance past 10:30pm (these violations are documented with Austin 911). Originally the jukebox was loud. The patrons are often still loud. They congregate on the back porch of Bucket's (where TV and speakers are mounted) or in the Buckets parking lot. This area is directly facing residences to the north. This does not comply with noise ordinance rules within 500 feet of the property line.

Patrons park their cars on Elkhart, along East 2<sup>nd</sup> St., and all the way to East 3<sup>rd</sup> St. directly adjacent to residences--occasionally blocking our driveways. As patrons come and go from Bucket's they sometimes are loud and leave their car engines idling or their car stereos blasting after 10:30pm during weeknights and weekends. Patrons regularly throw beer bottles in our yards. We've witnessed reckless driving as some of these inebriated patrons speed away from side streets onto Caesar Chavez and East 2<sup>nd</sup> St.

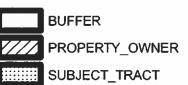
Patrons have trampled our landscapes. Residents have witnessed patrons urinating in our yards or in the street or alleys adjacent to our homes. Patrons sometimes use profanity outside our windows (where our kids can hear). Sometimes they argue at late hours on Elkhart. At least one fight has occurred at Bucket's that required police and EMS when someone was hit over the head with a glass bottle. And the night before the January 27<sup>th</sup> public hearing, police and EMS once again visited Bucket's around 10:45pm for an emergency. Neighbors have witnessed a patron smoking marijuana on the sidewalk of Elkhart just outside of our bedroom windows (he was going back and forth between Bucket's and our property, presumably to conceal his actions). Neighbors have found used condoms on our property near the alley behind Bucket's.

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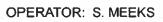


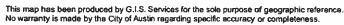
CASE#: C14-2008-0247

ADDRESS: 2020 E CESAR CHAVEZ

GRID: K21

CASE MANAGER: J. HARDEN







### **PETITION**

Case N	lumber:	C14-2008-0247	Date:	Feb. 18, 2009
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OBJECTIONS to case Number: C14-2008-0247

Leon Richardson 2011 E. 2<sup>nd</sup> St.

The current mixed use clause (MU) for the Holly Neighborhood plan has already allowed a beer bar, Bucket's, to open and operate within 500 feet of residences. This business is not a deli. And it is disguising its operations as a deli. Allowing more zoning privileges to Buckets such as liquor sales will only increase its negative impact on the neighborhood.

Buckets has already held the city and this neighborhoods rules in disregard. They paved over their backyard without permit. They have built a covered patio without permit. They are currently being audited and as I understand it HAVE NOT shown over 51% in food sales. Their noise violations occur weekly and sometimes nightly. This noise consists of loud patrons, outdoor televisions and speakers without sound reinforcement permits, live music, and loud music from within the establishment at high volumes past their property line. There has been at least one fight on record since opening where someone was assaulted with a glass bottle and police and EMS rushed to the scene. A liquor license or any other zoning privileges will only make things worse in the neighborhood.

The patrons of Buckets block our driveway and other neighbors' driveways on a regular basis. They litter our yards with beer bottles from Bucket's. They sometimes empty the bottles already in their cars when they arrive and park. The patrons park without permission on adjacent lots despite "no parking" postings. Patrons urinate on our property or near cars parked adjacent to our house before and after going to Bucket's. The patrons are frequently loud at late hours of the night on the way to and from their cars. They are drunk. They are sometimes arguing outside our house windows—especially on the weekends. And I've witnessed people smoking marijuana on the sidewalk next to our house in broad daylight (5pm). I had never witnessed any of these things before Buckets opened.

The patrons loiter even after Buckets has closed. They will idle their cars, trucks, or motorcycles for long periods of time in the neighborhood after 10:30pm. Bikers will often rev their bikes full throttle as they leave at all hours of the evening. The patrons will congregate on the rear porch of Buckets cheering or just being rowdy in general without regard to the homes around them. This affects my sleep—my 9-year-old step son's sleep. In regards to our son...we mostly fear for his exposure to the cursing and yelling immediately outside his window every week—not to mention being exposed to a grown man urinating just outside our windows. Or worse. Our neighbors found used condoms in the alley way where patrons often park.

may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your FOR or AGAINST the proposed development or change. You However, if you do attend, you have the opportunity to speak expected to attend a public hearing, you are not required to attend. two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are This zoning/rezoning request will be reviewed and acted upon at

postponement or continuation that is not later than 60 days from board or commission announces a specific date and time for a evaluate the City staff's recommendation and public input or continue an application's hearing to a later date, or may the announcement, no further notice is required forwarding its own recommendation to the City Council. If the During its public hearing, the board or commission may postpone

requested but in no case will it grant a more intensive zoning. zoning request, or rezone the land to a less intensive zoning than During its public hearing, the City Council may grant or deny a

development office, retail, commercial, and residential uses within a single result, the MU Combining District allows the combination of already allowed in the seven commercial zoning districts. As a However, in order to allow for mixed use development, the District simply allows residential uses in addition to those uses DISTRICT to certain commercial districts. The MU Combining Council may add the MIXED USE (MU) COMBINING

development process, visit our website: For additional information on the City of Austin's land

www.ci.austin.tx.us/development

P. O. Box 1088

Austin, TX 78767-8810

bedroom -

City of Austin

Neighborhood Planning and Zoning Department Our 9-Joi Harden,}
P. O. Box 1088

Vear-old Son's

comments should include the board or commission's name, the scheduled contact person listed on the notice) before or at a public hearing. Your listed on the notice. date of the public hearing, and the Case Number and the contact person Written comments must be submitted to the board or commission (or the The Tree of the Tr

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Public Hearing: Annuary 27, 2009 Planning Commission February 26, 2009 Gity Council and a second Your Name (please print) - Livery 1802 - Once Inches Contact: Jdj Hardena (512) 974-2722 589 5 2 2 2 2 2 Case Number! 614-2008-0247 18 34 16 25 64 66 55 Whitney Les var A or part or or of Jam in favor なん さのなかれ

72.00 2300 5Th Mark DE 179702 ( CULT)

Your address(es) affected by this application 4 10 11 2 3

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If you use this form to comment, it may be returned to: our walls Buckets closes for the night We Worst though are the customers who the establishment has and we can hear people on the patio. Comments: Buckets has been a in our yard neighbor hood has opened. There are beer bottles dounks and parking is scarce nusiance since it loiter by our house after long wasic

# INFORMACIÓN DE AUDIENCIA PÚBLICA

organización de vecinos que haya expresado interés en la aplicación teniendo implicaciones a su propiedad puede contactar a una organización de protección al medio ambiente u propuesto desarrollo urbano o cambio de zonificación. Usted también pública, tendrá la oportunidad de hablar a FAVOR o EN CONTRA al requisito de atender. De todos modos, si usted atiende la audiencia agente(s) se les requiere atender la audiencia pública, usted no esta bajo será tomada de acuerdo a dos audiencias públicas: ante la Comisión de Esta petición de zonificación / rezonificación será repasada y acción Usos Urbanos y el cabildo municipal. Aunque solicitantes y/o su(s)

notificación pública. discusión, y no se extiende más de 60 días, no tendrá obligación de otra comisión anuncia una fecha y hora específica para postergar o continuar audiencia del caso en una fecha futura, o puede evaluar la tiempo mandando su recomendación al cabildo municipal. Si la recomendación de los oficiales municipales y las del público al mismo Durante la audiencia pública, la comisión podría postergar o continuar

de la petición. clasificación de zonificación menos intensiva que lo que es pedida. En ningún caso se otorgara una clasificación de zonificación más intensiva negar una petición de zonificación, rézonificar el terreno a una El cabildo municipal, durante su audiencia pública, puede otorgar o

mismo sitio. combinación de oficinas, comercio, y usos urbanos residenciales en el Como resultado, la designación MU- Distrito Combinado, otorga la ya permitidos el los siete distritos con zonificación para comercio. simplemente permite usos urbanos residenciales en adición a los usos urbanos de comercio. La designación MU- Distrito Combinado puede agregar la designación USO MIXTO (MU) DISTRITO Para otorgar un desarrollo de usos urbanos mixtos, el cabildo municipal COMBINADO, Mixed-use (MU) Combining District, a ciertos usos

ciudad de Austin, por favor visite nuestra página de la Internet: Para más información acerca del proceso de desarrollo urbano de la www.ci.austin.tx.us/development

Austin, TX 78767-8810

Thank

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Comentarios escritos deberán ser sometidos a la comisión (o a la

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Public Hearing: Contact: Joi Harden, (512) 974-2122 Case Number: C14-2008-0247 Comments: Your address(es) affected by this application Your Name (please print February 26, 2009 City Council January 27, 2009 Planning Commission it most zonine moca 2011 E. 2m 602 1 Cichardson Signature - the MU Chuse . MOREwithin 500 Operallons as since openin iznor sales l am in favor lobject

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City of Austin

Neighborhood Planning and Zoning Department Joi Harden,}

P. O. Box 1088 Austin, TX 78767-8810 Buckets' patrons have damaged our property by running over our recycling bins or orange cones. They have trampled my neighbor's landscaping. The potential for damage is life-threatening as well. I have seen drunk drivers peel away from Elkhart St. onto Caesar Chavez or E. 2<sup>nd</sup> Street. As the drunk or reckless drivers approach the cross street, they either cut the corner sharp or make drunken wide turns into the opposing lanes.

After Buckets opened I have noticed a spirited competition between Buckets and Club El Calentano across the street. El Caletano has begun pumping its PA and sub-woofer to attract Buckets customers a few minutes before Buckets closes every night. The party never ends and we get no rest.

All of these violations disrupt our living situation. Some of these things are potentially life threatening. And the negative impact on property value is apparent as well. There is a house directly next to Buckets that went on the market after Buckets opened and has yet to sell. The damage is already bad enough.

Any council member who supports an establishment that has caused so many negative repercussions should be called out on their negligence. This was not the intent of the mixed use clause in the Holly Neighborhood plan. And the proposed zoning changes should be denied.



Jordan Lee

2011 e 22° st 78702

I object to the rezoning

0/2 01/23/09

I highly object to buckets rezoning. rules of their mixed use status. They

are the first deli That doesn't let anyone

under 21 in that I have ever sean There is also constantly bottles and cans littered in our yald and if people are of the establishment that is a huge

problem. My last concern has to do with noise, Buckets plays loud music and even worse is the drunt people loitering next to the house. I fear that if Backets is allowed to rezone especially since will only get worse The current rules of mine their Mixed use Status.

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Neighborhood Planning and Zoning Department

City of Austin

Austin, TX 78767-8810

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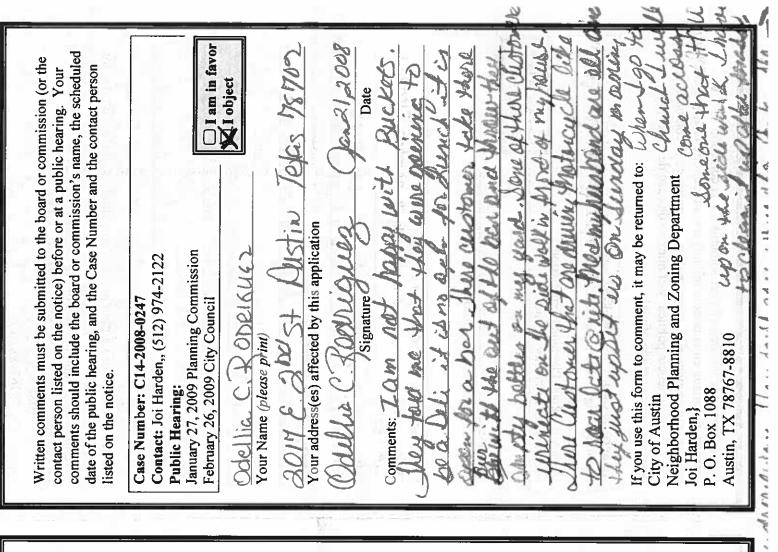
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I am in favor Comments: Music Loud and people make Sign hard to turn to Elkhart Of cesar chavez to turn left or 1-22-09 Lors parked on both side of Street all the way to stop right. cars park everywhere. and have to go in the middle too much nosie con't sleep motorcycle too Load rour address(es) affected by this application Public Hearing: January 27, 2009 Planning Commission Contact: Joi Harden,, (512) 974-2122 2019 E. 2nd St Orice Mood Case Number: C14-2008-0247 February 26, 2009 City Council Alice Moody Your Name (please print)

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