### **ZONING CHANGE REVIEW SHEET**

<u>CASE</u>: C14-2010-0200 (Lankford/Schirpik-5) <u>Z.A.P. DATE</u>: February 1, 2011

March 15, 2011 May 10, 2011 May 24, 2011

ADDRESS: 13635 and 13641 Rutledge Spur

**OWNER/APPLICANT:** Janice Lankford, Frank Schirpik

**AGENT:** Jim Bennett Consulting (Jim Bennett)

**ZONING FROM:** I-RR **TO:** CS-MU-CO\* **AREA:** 5.0 acres

\*On February 18, 2011, the agent for this case added another property, 13641 Rutledge Spur, to the original 2.49 acre rezoning request. In addition, he amended his proposed rezoning from CS to CS-MU-CO. This case has been re-noticed because it now includes a larger area and because it was postponed indefinitely at Commission and City Council. This case will go before the Planning Commission because it is located within a Transit Oriented Development (TOD) District.

## **ISSUES:**

The transportation reviewer for this case sent an e-mail on June 10, 2011 that states that the applicant provided the final plat for the two lots covered in this zoning case. The subdivision shows a 10-foot right-of-way dedication. Therefore, the requirement for a dedication of right-of-way in this zoning case can be removed from the staff's recommendation as the requirement has already been met.

# **SUMMARY STAFF RECOMMENDATION:**

The staff's recommendation is to grant CS-MU-CO, General Commercial Services-Mixed Use-Conditional Overlay District, zoning. The conditional overlay will allow Construction Sales and Services as the only permitted 'CS' district use and allow for all other 'W/LO' district permitted uses and W/LO district site development standards. In addition, the CO will limit development intensity for the site to less than 2,000 vehicle trips per day.

In addition, the applicant will be required to dedicate 35-feet of right-of-way from the existing centerline of Rutledge Spur in accordance with the Transportation Criteria Manual. LDC, 25-6-55(b),(c) through a street deed prior to 3<sup>rd</sup> reading of this case at City Council.

# **PLANNING COMMISSION RECOMMENDATION:**

5/10/11: Meeting cancelled due to Presidential visit. The cases on this agenda shall be re-noticed for the May 24, 2011 Planning Commission meeting.

5/24/11: Approved the staff's recommendation of CS-MU-CO zoning, with conditions, by consent (6-0, D. Anderson and D. Chimenti-absent); M. Dealey-1<sup>st</sup>, S. Kirk-2<sup>nd</sup>.

# **ZONING AND PLATTING COMMISSION RECOMMENDATION:**

2/01/11: Postponed to March 15, 2011 at the applicant's request (5-0, G. Bourgeios-absent); P. Seeger-1<sup>st</sup>, C. Banks-2<sup>nd</sup>.

3/15/11: Postponed indefinitely at the staff's request (6-0); D.Tiemann-1<sup>st</sup>, S. Baldridge-2<sup>nd</sup>.

# **DEPARTMENT COMMENTS:**

The property in question is currently developed with a vacant single-family residence and a garden home (granny flat). The applicant is requesting CS-MU, General Commercial Services-Mixed Use, district zoning because they would like to redevelop the site with a construction sales and services business. The properties to the north contain large lot single-family residences. There is a construction sales and services use behind one of the residences adjacent to the Southern Pacific Railroad line. To the south and west the tracts of land are undeveloped. The property to the east is also undeveloped and is zoned for multi-family use with access only to F.M. 620.

The site under consideration is located within the Northwest Park and Ride Town Center Transit Oriented Development (TOD) District. This tract of land is in the transition zone, which is the area at the periphery of the TOD district. Development intensity is compatible with the existing or anticipated future development adjacent to the TOD district. A transition zone has the lowest density and building height in a TOD district. In a TOD district, the following uses are prohibited: automotive sales; automotive washing; basic industry; convenience storage; equipment repair services; equipment sales; recycling center; scrap and salvage services; vehicle storage and a use with a drive-in service is prohibited. In addition, an automotive repair services use, automotive rentals use, or commercial off-street parking use that would otherwise be a permitted use is a conditional use. Finally, a residential use is permitted above the first floor of a commercial building.

The land to the west of the site, across Rutledge Spur, is currently zoned for a Planned Unit Development (Hog Farm/Leander Rehabilitation Center PUD). This portion of the PUD is designated for CRE uses which allow for a variety of residential, civic, and commercial uses (Attachment B). The Leander Rehabilitation Center PUD has compatibility standards on the land use plan to maintain a reduction in height to a maximum of 40-feet to protect the existing single-family residences along the eastern side of Rutledge Spur Drive.

The staff is recommending CS-MU-CO zoning for this site, with W/LO district permitted uses and site development standards, because the site fronts onto a local roadway that is currently 18-feet wide and dead ends into the Southern Pacific Railroad line. The proposed zoning will create compatible redevelopment opportunities in this area because the Warehouse Limited Office district allows for office and warehouse uses that do not generate heavy traffic and require limited access. The properties to the east are zoned for multifamily development that will take access from FM 620. The tract of land to the west is part of the Leander Rehabilitation PUD and is designated for CRE uses which allow for a variety of residential, civic, and commercial uses. The staff is recommending the same CS-MU-CO zoning for the lots to the north of this site, which are located adjacent to the railway line, a City of Austin electric substation, and a limited warehouse and distribution business.

# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES
Site	I-RR	Vacant Single-Family Residence and Granny Flat
North	I-RR	Large Lot Single-Family Residences
South	I-RR, SF-2	Vacant (previously a Single-Family Residence), Shed
East	MF-3, GR-MU-CO	Undeveloped Tract, Multifamily (The Remington Apartments)
West	PUD	Undeveloped

AREA STUDY: N/A

TIA: Waived

**WATERSHED**: Lake Creek

**DESIRED DEVELOPMENT ZONE:** Yes

**CAPITOL VIEW CORRIDOR:** N/A

**HILL COUNTRY ROADWAY:** N/A

# **NEIGHBORHOOD ORGANIZATIONS:**

Austin Monorail Project
Austin Parks Foundation
Davis Spring HOA
Davis Springs President
Home Builders Association of Greater Austin
Homeless Neighborhood Association

# **CASE HISTORIES**:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2009-0110	GR-CO to GR	12/15/09: Approved GR-CO zoning (Vote: 7-0, D. Tiemann-1 <sup>st</sup> , P. Seeger-2 <sup>nd</sup> ), with following conditions: 1) No 24-hour uses; 2) Prohibit the following uses — Automotive Rentals, Automotive Repair Services, Automotive Sales, Bail Bond Services, Commercial Off-Street Parking, Drop-Off Recycling Collection Facility, Exterminating Services, Off-Site Accessory Parking, Pawn Shop Services, Personal Improvement Services, Congregate Living, Group Home, Class I (General), Group Home, Class I (Limited), Group Home (Class II), Guidance Services, Residential Treatment.	2/25/10: Approved GR-CO zoning on consent (7-0); B. Spelman-1 <sup>st</sup> , C. Riley-2 <sup>nd</sup> .  11/18/10: Approved GR-CO zoning with conditions on 2 <sup>nd</sup> /3 <sup>rd</sup> readings on consent (7-0); Cole-1 <sup>st</sup> , Spelman-2 <sup>nd</sup> .

		01/19/10: Approved GR-CO	
		zoning, with following	
	ļ	conditions: 1) No 24-hour	
		uses; 2) Prohibit the following	
		uses - Automotive Sales, Bail	
		Bond Services, Commercial	
		Off-Street Parking, Drop-Off	
		Recycling Collection Facility,	
		Exterminating Services, Off-	
		Site Accessory Parking, Pawn	
		Shop Services, Personal	
		Improvement Services,	
		Congregate Living, Group	
		Home, Class I (General),	,
		Group Home, Class I	
		(Limited), Group Home (Class	
		II), Residential Treatment and	
		encourage the neighborhood	
		and the applicant to enter into	
		a private restrictive covenant	
		before 3 <sup>rd</sup> reading of the case	
		at City Council that will limit	
		the type of Automotive Rental	
		and Automotive Repair uses	
		allowed on the site (Vote: 5-2,	
		D. Tiemann. T. Rabago-No; S.	
		Baldridge-1 <sup>st</sup> , P. Seeger-2 <sup>nd</sup> ).	
C14-02-0160	I-SF-2 to GR	11/12/02: Approved staff's	12/12/02: Granted GR-CO –
		recommendation of GR-CO	Subject to dedication of 75 feet of
		zoning with additional	ROW and resolution of the 200
		conditions (as agreed to by the	feet of ROW reservation from the
		Neighborhood and the	future center line of FM-620
		Applicant) prohibiting the	(7-0); 1 <sup>st</sup> reading.
		following uses: Automotive	_
		Rentals, Automotive Repair	12/12/03: Administrative- Case
		Services, Automotive	expired per Section 25-2-249(B),
		Washing (of any type),	no 3 <sup>rd</sup> reading occurred.
		Consumer Convenience	
		Services, Drop-Off Recycling	
		Collection Facility, Off-Site	
		Accessory Parking, Outdoor	
		Entertainment, Outdoor Sports	
		and Recreation, Pawn Shops,	
		Custom Manufacturing, Urban	
		Farm, Club or Lodge,	[
		Community Recreation	
		(Private), Community	j
		Recreation (Public),	
		Congregate Living, Cultural	
		Services, Guidance Services,	
		Residential Treatment,	

		Telecommunication Towers;	
		by consent (6-0, A. Adams, J. Gohil-absent); J.Martinez-1 <sup>st</sup> , D. Castaneda-2 <sup>nd</sup> .	
C14-01-0161	SF-2 to GR	12/11/01: Approved NO-CO w/ conditions (8-0)	2/7/02: Approved GR-CO w/ conditions agreed to between Neighborhood & Applicant (5-0); 1 <sup>st</sup> reading
			4/25/02: Approved ZAP rec. of NO-CO w/ changes in conditions (7-0); 2 <sup>nd</sup> reading only
			5/23/02: Approved NO-CO (7-0); 3 <sup>rd</sup> reading
C14-99-0090	R&D to LI	7/27/99: Approved IP (TR1), IP-CO (TR2) (6-0-1)	8/26/99: Approved PC rec. of IP (TR1) and IP-CO w/ conditions (TR2) (7-0); 1st reading
			9/30/99: Approved 2 <sup>nd</sup> /3 <sup>rd</sup> readings (7-0)
C14-98-0251	I-RR, DR to MF-3, GR	4/13/99: Approved MF-3 w/ conditions & RC (7-0)	12/9/99: Approved PC rec. of MF-3 w/ condition s (7-0); 1st reading
,			6/29/00: Approved 2 <sup>nd</sup> /3 <sup>rd</sup> readings (7-0)
C14-98-0237	I-RR to MF-3	Approved staff's rec. of MF- 3-CO, ROW dedication required (9-0)	Approved PC rec. of MF-3-CO w/ conditions (7-0); 1 <sup>st</sup> reading
			Approved MF-3-CO w/ conditions (6-0); deleted parkland dedication requirement; 2 <sup>nd</sup> /3 <sup>rd</sup> readings
C814-97-0001.07	PUD to PUD: The	2/10/09: Approved staff's	2/12/09: Approved PUD district
(Leander	applicant is requesting	recommendation for PUD	zoning to change a condition of
Rehabilitation PUD Amendment	to amend the Leander Rehabilitation Planned	zoning on the consent (9-0); J. Reddy-1st, M. Dealey-2 <sup>nd</sup> .	zoning was approved on consent on 1 <sup>st</sup> reading (7-0); Martinez-1 <sup>st</sup> ,
#8)	Unit Development	Roddy-131, 141. Dealey-2	Wynn-2 <sup>nd</sup>
,	(PUD) to revise the		, ,
	Land Use Plan (Exhibit		4/02/09: Approved PUD zoning
	A) and the Development Standards		with the following amendment on
	Table (Exhibit E) in the		consent on Mayor Pro Tem McCracken's motion, Council
	State of Texas Special		Member Cole's second on a 7-0
	Board Orders to include		vote. The amendment was as
	additional notes to clarify conditions to		follows: Part 4 A 2) should read:
	permit the following:		"to allow impervious cover to be increased to (i) 85% for Parcels
	1) Modification of the		CRE-6, CRE-7, CRE-14 (save and
	Development Standards Table (shown in this		except the area located at southeastern corner of Lago Drive

proposed amendment as Exhibit E.3) to allow for an increase in impervious cover of up to 85% for parcels CRE-6, CRE-7, CRE-14 (except for the portion of CRE-14 located at the southeastern corner of Lago Drive and Arbor Way) and CRE-15.	and Arbor Way), and CRE-15; and (ii) 75% for Parcels ECO-3, CRE-8, CRE-9, CO-1, COR, COR-4, and the portion of CRE- 14 located at the southeastern corner of Lago Drive and Arborway, if the mitigation standards are met as set forth in Exhibit E-3A."
2) Modification of the Development Standards Table (shown in this proposed amendment as Exhibit E.3) to allow for an increase in impervious cover of up to 75% for parcels ECO-3, CRE-8, CRE-9, COR-1, COR-2 and COR-4.	
3) Modification of Section 14(A) of the Order and of the Land Use Plan (Exhibit A) to eliminate the 35-foot OSE (Open Space Easement) area along portions of Lyndhurst Drive, Lakeline Mall Boulevard, and Lago Drive to allow buildings to be located closer to those streets.	
4) Modification of the Land Use Plan set forth on Exhibit A in the Order to eliminate the "Compatibility Height and Setbacks" along Rutledge Spur, if and only if the property adjacent to parcels CRE-8 and CRE-9 along Rutledge Spur should ever be used for any use other than	

C14-96-0101	single-family residential use.  TR1: GO, LR to GR	Approved staff's alternate rec.	Approved PC rec. of GR (1&3);
	TR2: LR-LO to MF-3- CO TR3: DR to GR	of GR (TR 1&3), Mf-3-CO (TR2), RR (9-0)	MF-3-CO (portion of TR2); RR (balance of TR2) w/conditions (6-0); all 3 readings
C14-95-0164	LR to CS-1	1/16/96: Approved GR-CO for entire tract, excluding recommended CS-1-CO, and resolve with property owner a voluntary set of development standards for area not within City limits (5-2-1)	3/07/96: Approved GR-CO subject to conditions (4-0); 1 <sup>st</sup> reading  4/25/96: Approved GR-CO (TR1) and CS-1-CO (TR2) subject to conditions (5-0); 2 <sup>nd</sup> /3 <sup>rd</sup> readings
C14-95-0163	GR-CO to CS-1	12/12/95: Approved GR-CO & RR w/ conditions (8-0)	3/07/96: Approved GR-CO subject to conditions (4-0); 1 <sup>st</sup> reading  4/25/96: Approved GR-CO (TR1); RR (TR2) w/ additional conditions (5-0); 2 <sup>nd</sup> / 3 <sup>rd</sup> readings

**RELATED CASES:** C14-2011-0022 (Adjacent Zoning Case)

# **ABUTTING STREETS:**

	Mana	DOW.		G!	0:1 "0		Bike
	Name	ROW	Pavement	Class	Sidewalk?	Bus Route?	Route?
L	Rutledge Spur	55	18	Local	No	No	No

**CITY COUNCIL DATE:** February 17, 2011

ACTION: Postponed on consent to April 7, 2011 at the applicant's request (7-0); B. Spelman-1<sup>st</sup>, L. Morrison-2<sup>nd</sup>.

April 7, 2011

**ACTION**: Postponed indefinitely on

consent at the staff's request (6-0, Martinez-

off dais)

June 9, 2011

**ACTION:** Approved CS-MU-CO zoning by

consent (7-0)

June 23, 2011

**ACTION**:

**ORDINANCE READINGS: 1st** 

2<sup>nd</sup>

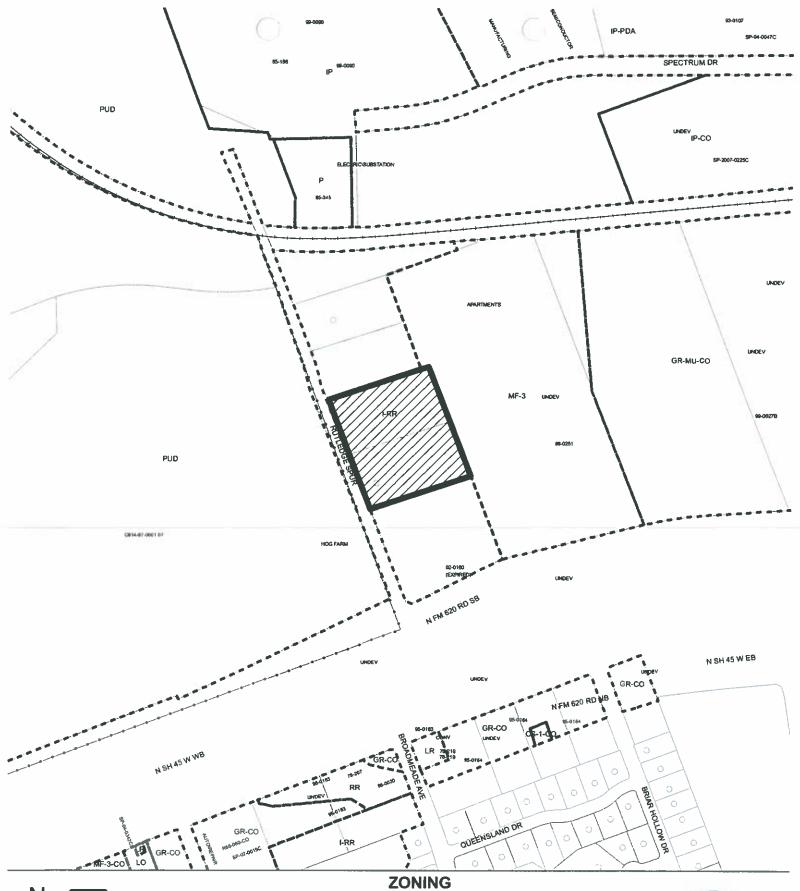
3<sup>rd</sup>

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Sherri Sirwaitis

**PHONE**: 974-3057,

sherri.sirwaitis@ci.austin.tx.us





ZONING CASE#: C14-2010-0200

LOCATION: 13635 RUTLEDGE SPUR

SUBJECTAREA: 5.00 ACRES

GRID: G40

MANAGER: SHERRI SIRWAITIS



1"= 400"

This map has been produced by the Communications Technology Management Dept. on behalf of the Planning Development Review Dept. for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.

#### STAFF RECOMMENDATION

The staff's recommendation is to grant CS-MU-CO, General Commercial Services-Mixed Use-Conditional Overlay District, zoning. The conditional overlay will allow Construction Sales and Services as the only permitted 'CS' district use and allow for all other 'W/LO' district permitted uses and W/LO district site development standards. In addition, the CO will limit development intensity for the site to less than 2,000 vehicle trips per day.

In addition, the applicant will be required to dedicate 35-feet of right-of-way from the existing centerline of Rutledge Spur in accordance with the Transportation Criteria Manual. LDC, 25-6-55(b),(c) through a street deed prior to 3<sup>rd</sup> reading of this case at City Council.

## BASIS FOR RECOMMENDATION

1. The proposed zoning should be consistent with the purpose statement of the district sought.

Warehouse/limited office (W/LO) district is the designation for an office or warehouse use for a building trade or other business that does not require a highly visible location or generate substantial volumes of heavy truck traffic, that generates low or moderate vehicular trips, and that requires less access than a retail use. A W/LO district use may require special measures to be compatible with adjacent uses. A W/LO district use may be located on a site that is adjacent to or near an arterial or major nonresidential collector street, adjacent to a rail line, or near existing or proposed employment uses. A W/LO district use may also be located on a site that functions as a transition between commercial and industrial uses. A W/LO district use may be located adjacent to a residential use only if the density of the residential development is higher than a typical single-family density or if the physical conditions of the site allow for buffering and project design to mitigate potential adverse effects.

The purpose of a mixed use (MU) combining district is to allow office, retail, commercial, and residential uses to be combined in a single development.

2. The proposed zoning should promote consistency and orderly planning.

The CS-MU-CO zoning district would be consistent with the surrounding uses because the staff's recommendation will allow Construction Sales and Services as the only permitted 'CS' district use and will limit the site to all other W/LO district permitted uses and site development standards. The W/LO, Warehouse Limited Office, district will be compatible with the existing development in this area because this district allows for office and warehouse uses that do not generate heavy traffic and require limited access. The property in question is located on a local roadway that dead ends into a Southern Pacific railroad line. The staff is recommending the same zoning for the lots to the north of this site, which are located adjacent to the railway line, a City of Austin electric substation, and a limited warehouse and distribution business. The properties to the east are zoned for multifamily development that will take access from FM 620 and the tract of land to the west is part of the Leander Rehabilitation PUD and is designated for CRE uses which allow for a variety of residential, civic, and commercial uses.

3. The proposed zoning should allow for a reasonable use of the property.

CS-MU-CO zoning would allow for a fair and reasonable use of this property because the site is adequate in size to be redeveloped to allow for a mixture of commercial, office and residential uses.

#### **EXISTING CONDITIONS**

## Site Characteristics

The site currently contains a vacant single-family residence with a granny flat. The property to the north is developed with large lot single-family residences. To the south, there is a vacant shed and undeveloped land at the northeast corner of Rutledge Spur and FM 620 North. The tracts of land to the east and to the west, across Rutledge Spur, are also undeveloped.

# **Environmental**

The site is located over the North Edwards Aquifer Recharge Zone. It is in the Desired Development Zone. The site is in the Lake Creek Watershed, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code.

According to flood plain maps there is no floodplain within or adjacent to the project boundary.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Numerous trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment on this site will be subject to the following water quality control requirements:

 Structural controls: Sedimentation and filtration basins with increased capture volume and 2 year detention.

At this time, no information has been provided as to whether this property has any pre-existing approvals that preempt current water quality or Code requirements.

# **Impervious Cover**

The maximum impervious cover allowed by the CS zoning district would be 95%. However, because the Watershed impervious cover is more restrictive than the zoning district's allowable impervious cover, the impervious cover on this site would be limited by the watershed ordinance.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Net Site Area	% NSA with Transfers	
Single-Family Residential	45%	50%	
(min. lot size 5750 sq. ft.)			
One or Two Family Residential	55%	60%	
(lot size < 5750 sq. ft.)			
Multifamily Residential	60%	65%	

Commercial	65%	70%

In the Water Quality Transition Zones, impervious cover is limited to 30%.

## **Site Plan Comments**

This site is within the NW Park & Ride TOD overlay.

Site plans will be required for any new development other than single-family or duplex residential. Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

## **Transportation**

Dedicate 35 feet of right-of-way from the existing centerline of Rutledge Spur in accordance with the Transportation Criteria Manual. LDC, 25-6-55(b),(c). Provide a street deed showing right-of-way to be dedicated. Field notes must be verified before the deed is recorded.

A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6-117]

**Existing Street Characteristics:** 

		·	-			
						Bike
Name	ROW	Pavement	Class	Sidewalk?	Bus Route?	Route?
Rutledge Spur	55	18	Local	No	No	No

# Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. Water and wastewater utility plans must be reviewed and approved by the Austin Water Utility for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

# PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website:

www.ci.austin.tx.us/development

I am in favor comments should include the board or commission's name, the scheduled Written comments must be submitted to the board or commission (or the date of the public hearing, and the Case Number and the contact person contact person listed on the notice) before or at a public hearing. Your Sas Photomay 13 □ I object Date Public Hearing: May 24, 2011, Planning Commission If you use this form to comment, it may be returned to: \$ June 9, 2011, City Council Koonte McCombs 1,1-td Planning & Development Review Department 755 F Hulberry Ste 100 Your address(es) affected by this application Daytime Telephone: 210-841-922 Contact: Sherri Sirwaitis, 512-974-3057 Case Number: C14-2010-0200 Signature Your Name (please print) Austin, TX 78767-8810 listed on the notice. City of Austin Sherri Sirwaitis P. O. Box 1088 Comments:

