## DRAFT Report on Petitions to Create Pilot Knob Municipal Utility District Numbers 1-5 (MUDs 1-5) as of January 6, 2011

- Applicant Mr. Shaun Cranston, P Eng., General Manager Carma Easton, Inc.
- Engineer Peggy M. Carrasquillo, MS, PE Jacobs Engineering Group, Inc.
- Attorney Mr. Richard Suttle Armbrust & Brown, PLLC

## Land Use Summary

| Total Acreage           | ~2,200 acres    |
|-------------------------|-----------------|
| Single-family           | 5,662 units     |
| Townhome                | 2,418 units     |
| Multi-family            | 6,729 units     |
| Commercial              | 3,843,000 sq ft |
| Hotel Rooms             | 400 units       |
| Retail                  | 300,000 sq ft   |
| Office                  | 45,000 sq ft    |
| Restaurant              | 120,000 sq ft   |
| Civic                   | 405,000 sq ft   |
| Open Space              |                 |
| School Sites (reserved) | 2-3             |

- Proposed Bonds Summary

| Total bonds           | \$482,200,000              |
|-----------------------|----------------------------|
| Proposed MUD tax rate | \$0.95 per \$100 valuation |

#### **Review Process**

Commission and Board Reviews

| Water and Wastewater Commission | January 11, 2012 |
|---------------------------------|------------------|
| Environmental Board             | January 18, 2012 |
| Planning Commission             | January 24, 2012 |
| Parks and Recreation Board      | January 24, 2012 |
| Urban Transportation Commission | February 7, 2012 |

# City Council Schedule

| January 26, 2012 | Set public hearing on Consent Agreement         |
|------------------|---|
| February 9, 2012 | City Council Briefing                           |
| March 1, 2012    | Conduct public hearing and consider adoption of |
|                  | Consent Agreement                               |

| April 5, 2012  | Conduct public hearing on limited purpose annexation |
|----------------|--|
|                | and the Strategic Partnership Agreement              |
| April12, 2012  | Conduct second public hearing on limited purpose     |
|                | annexation and the Strategic Partnership             |
|                | Agreement take action on SPA and annexation          |
| late Fall 2012 | Approve PUD zoning                                   |

### Affordable Housing

The developer is working with staff to address outstanding affordable housing issues. Under consideration is whether to provide affordable housing on site, via a fee in lieu, or some combination of both. There are also some issues with the standard fee in lieu of formula as stated in the city code due to the size of this development and the parties have been working together to find a mutually acceptable solution.

#### Developer's Market Analysis

The market analysis submitted by the developer with the MUD application in October 2010 indicates that market demand does not support the level of development proposed in the five MUDs. The analysis indicates that the amount of commercial, retail, and office development proposed in the petitions is more than the estimated amount that can be absorbed at build out. The analysis also indicates that the number of residential units proposed is significantly more than what can be absorbed at build-out.

#### Energy Efficiency

The proposed MUDs are located in the Bluebonnet electric service area, but have agreed to those items listed as recommended by Austin Energy staff. The MUDs will provide a two star or equivalent rating for single-family residences and a LEED certified rating on commercial structures.

#### Parkland and Open Space

The PUD ordinance requires a percentage of land to be established as open space. Pilot Knob is proposing six (6) times the amount of standard open space.

An HOA will be created and responsible for the ownership, operation, and maintenance of the recreational facilities that will be private (swimming pool and recreation centers). Because the Districts will not bond the facilities, private dollars, not tax dollars will be used to build them. Thus, the developers do not want those facilities to be required to be open to the public.

## **Planning Considerations**

These MUDs are located in a preferred growth area on the Draft Imagine Austin Growth Concept Plan Map and are adjacent to the current city limits. This is an area where Council has indicated that development should be encouraged. The recently adopted MUD policy states that the City's objective in creating a MUD should be to promote superior development. Further, the policy requires that the MUD proposal must demonstrate that the City would benefit more from creation of a MUD than from use of the standard City development process or other types of districts.

Creation of MUDs will establish a long term delay to the ability of the City to annex the area. The developer is proposing \$482.2 million in bonds to finance water, wastewater, drainage, and parks facilities in the five MUDs. The City would review and approve each MUD's debt issues. If the City annexes any of the districts before its bonds are paid off, the City would have to assume the balance of the debt for that MUD and reimburse the developer for any unbonded facilities. If full purpose annexation is deferred until the MUD bonds are paid in full, this development would be excluded from the City's tax base for that period of time.

### Public Safety

The developer has agreed to donate a fire station site to the City.

### **Schools**

The developer has agreed to reserve some elementary school sites for Del Valle ISD within the MUDs and has indicated that Del Valle ISD would be required to purchase the sites. Del Valle ISD projects there will be a need for additional schools in Pilot Knob at full build-out. There is yet no agreement between the parties upon the number or size of the sites. Del Valle ISD and the developer are currently negotiating the school site issues.

## Solid Waste/Recycling

The City will be the retail provider of service and charge all of its standard fees.

## Transportation

The MUDs will provide extensive trails.

The MUDs will improve regional arterials including extensions of Slaughter Lane, William Cannon, and FM 1625.

The development provides internal connectivity between each MUD and will reserve land for a future transit center.

The MUDs are not in Capital Metro's service area. Capital Metro service will not be available within these MUDs until the MUDs are annexed for full purposes. Per the Draft Imagine Austin Plan, Slaughter Lane is designated as a high capacity transit corridor.

#### Water and Wastewater

City Code Chapter 25-9 establishes the City's reimbursement and cost participation program. If that program was applied to this project, the City would reimburse and cost participate over \$23 million in infrastructure.

In addition, the City has requested additional oversizing of certain infrastructure in order to serve areas adjacent to the MUDs. The Pilot Knob developers have agreed to pay those costs (approximately \$3.5 million) without reimbursement by the City.

### Watershed Protection

In terms of drainage, the MUDs will provide acceptable mechanisms to control runoff.

The developer is performing additional engineering modeling to provide staff information for making decisions related to setbacks, water quality, and other environmental criteria. The developer is working with staff, but has requested more time to consider and respond to staff recommendations regarding requested headwater setbacks, floodplain modification criteria, and superior water quality treatment.

## Zoning

The MUDs intend to request PUD zoning and have agreed to limited purpose annexation after execution of the MUD consent agreement.

Through the MUD process, the City has obtained some commitments for superior development. The PUD process will continue that process and further define requirements for each development.

Given the requirement to complete the district creation process prior to the MUDs otherwise being dissolved on September 1st, and the amount of time it takes to complete the PUD process, the negotiation of PUD zoning will not be finished prior to the City Council considering the approval of the MUD agreements.

## Staff Recommendation

There were competing City priorities identified in this process in which staff needed to balance, but overall, staff recommends City Council approve a Consent Agreement and Strategic Partnership Agreement with each MUD because the City gains extraordinary benefits in:

- infrastructure extension
- open space
- transportation
- City retail utility and solid waste services
- future PUD zoning