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ORDINANCE NO.

AN ORDINANCE AMENDING CITY CODE TITLE 4 TO ADD CHAPTER 4-15 RELATING TO SPECIAL EVENTS AND HIGH-CAPACITY VENUES; AND CREATING A PENALTY.

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. FINDINGS

PART 2. Title 4 of the City Code is amended to add Chapter 4-15 (*Special Events and High-Capacity Venues*):

ARTICLE 1. GENERAL PROVISIONS.

§ XX-X-1 DEFINITIONS.

In this chapter:

- (1) APPEAL TEAM means the inter-departmental team comprised of directors of city departments that participate in the Austin Center for Events.
- (2) ATTENDEE means participants, athletes, event staff, and other individuals present during a special event.
- (3) CITY FACILITY means city parkland, buildings, and all other cityowned, controlled, or maintained property that is not a street, sidewalk, right-of-way, or spaces not open to the general public for rental.
- (4) EVENT ORGANIZER means any person who conducts, manages, or organizes a special event.
- (5) HIGH-CAPACITY EVENT VENUE means a venue that is not located on public-owned, controlled, or maintained property that holds more than one event per calendar year that has at least 5,000 attendees.
- (6) IMPACT means to impede, obstruct, impair, or interfere with normal vehicular or pedestrian traffic.

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§ XX-X-2 AUSTIN CENTER FOR EVENTS.

- (A) The City Manager shall create an Austin Center for Events (ACE) to carry out the responsibilities under this chapter. ACE will be comprised of employees from City departments that regulate, permit, or host Special Events.
- (B) ACE shall review applications for special event permits and high-capacity venue permits; and shall approve or deny applications in compliance with this chapter and with rules adopted under this chapter.
- (C) ACE may establish a special events district in the geographic area surrounding a special event venue.
- (D) For purposes of Chapter 9-2 (Noise and Amplified Sound) and Chapter 25-2, Article 6 (*Temporary Uses*), approval by ACE is approval by the accountable official.
- (E) In carrying out its duties under Subsections (B), (C), and (D), ACE may:
 - (1) Set reasonable boundaries for the special event venue and special event district consistent with this chapter;
 - (2) Impose reasonable conditions on the special event based on public health, safety, and welfare;
 - (3) Coordinate permit issuance or authorizations for the special event with other city departments;
 - (4) Require consolidated applications;
 - (5) Consult with public agencies that have ownership or jurisdiction over land within the special event venue or district; and
 - (6) Adopt rules governing the administration and enforcement of this chapter, including application requirements and provisions for interdepartmental review.

§ XX-X-3 CONFLICTS WITH THIS CHAPTER.

To the extent a conflict exists, this Chapter controls.

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§ XX-X-20 PERMIT REQUIRED; EXCEPTIONS.

ARTICLE 2. SPECIAL EVENT PERMIT.

- (A) Except as provided in Subsection (B), a special event permit issued under this chapter is required to conduct, manage, or operate a special event.
- (B) A special event permit under this chapter is not required for:
 - (1) an event conducted entirely on city parkland that uses only Parks and Recreation Department facilities, personnel and equipment;
 - (2) an event conducted in a city auditorium or meeting room that requires only facilities, personnel, or equipment related to that facility; or
 - (3) a spontaneous event that is occasioned by news or affairs coming into public knowledge less than 48 hours before the spontaneous event and that is conducted on sidewalks or city parkland. An organizer must provide notice to the Austin Police Department of the date, time, place, and an estimate of the approximate number of persons who will be participating at least four hours before the event, or provide other prior notice that may be reasonable under the circumstances.
- (C) A special event permit is not required for a high capacity event venue that complies with Article 7 (High Capacity Event Venues).

§ XX-X-21 CATEGORIES OF SPECIAL EVENTS.

A special event application will be designated into one of four tiers in accordance with this Section.

(A) A Tier 1 events is a special event that:

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- (1) is stationary, impacts only one block of a street, sidewalk, or city rightof-way, and only needs a permit issued under Chapter 14-8 (*Temporary* Closure for a Right of Way Event); or
- (2) is moving and consists exclusively of people in a police-escorted bubble; or
- (3) Is an assembly at a city facility and lasts less than 4 hours; or
- (4) Is an assembly exclusively on private property and last less than 4 hours.

§ XX-X-23 OTHER PERMITS OR LICENSES REQUIRED.

- (A) Except as provided by Subsection (B), the issuance of a special event permit under this chapter does not satisfy the requirement to obtain any other permit or approval required by this code.
- (B) A special event conducted in compliance with this chapter does not require a separate sound amplification or temporary use permit.

§ XX-X-24 LIMITATIONS ON THE PROVISION OF CITY SERVICES; COSTS AND FEES.

- (A) Issuance of a special event permit does not obligate or require the City to provide services, equipment, or personnel in support of an event.
- (B) Except as provided in Subsection (C), if the City provides services, equipment, or personnel in support of a special event, the City will charge the event organizer the actual cost of:
 - (1) the wages or salaries for city personnel involved in traffic control, event security, fire safety, medical safety, waste management, or other facility or event support;
 - (2) the use of city equipment, city-contracted services, and other non-personnel expenses; and
 - (3) any clean-up activity, not provided by the event organizer, that is necessary because of the special event and required to restore the area to the same condition that existed prior to the special event.
- (C) If the City is a co-sponsor of a special event, city services, equipment, or personnel may be provided to support a special event without charge.
- (D) The event organizer shall not be required to provide or pay for the cost of city personnel who are present to protect event attendees from counter-demonstrators or members of the public who are hostile to the event.
- (E) The City may also charge any other fees as set by council pursuant to separate ordinance to recover costs associated with special events.

§ XX-X-25 SPECIAL EVENT DISTRICT.

- (A) In the interests of public health, safety, and welfare, ACE may require a special event district for a special event. If a special event district is required, the number of special event permits issued within the special event district will be limited.
- (B) ACE will set the duration and boundaries of a special event district after:
 - (1) consulting with affected city departments and public agencies; and
 - (2) balancing the needs of the special event with public health, safety, and welfare.
- (C) ACE will determine, based on rules adopted in accordance with Chapter 1-2 (*Adoption of Rules*), the maximum number of special event permits that may be issued in a special event district.
- (D) A business or property, including a vendor licensed under Chapter 14-9, Article 3 (*Street Vendor License*), located within the area of a special event district will not be required to seek additional permits if the business or property operates consistent with its existing permits.

§ XX-X-26 INSURANCE REQUIRED; EXCEPTIONS.

- (A) The event organizer must possess or obtain insurance to protect the City against loss from liability imposed by law for damages on account of bodily injury and property damage arising from the special event that impacts or occurs on city property.
- (B) The insurance shall name the City as an additional insured and must be maintained for the duration of the special event.
- (C) Failure to maintain insurance immediately preceding, during the special event, and until the conclusion of the permit period is grounds to revoke the special event permit.
- (D) The City will determine the necessary amount of insurance.
- (E) The insurance required by this section is not a substitute for insurance requirements that may be imposed by other required city permits.
- (F) Insurance is not required for a special event if:

§ XX-X-31 CONTENTS OF SPECIAL EVENT APPLICATION.

- (A) An event organizer must submit an application for a special event on a form approved by ACE. The event organizer must be the applicant unless the event organizer designates another person in writing.
- (B) Except as provided in Subsection (C), an application must contain all of the information described in this subsection that is applicable to the event in order to be deemed complete.
 - (1) The following general information:
 - (a) the name, address, and telephone of the event organizer;
 - (b) the name, address, and telephone number of a designee for the event organizer;
 - (c) the location and schedule of the proposed event, including the dates and times when the event is to be conducted;
 - (d) the current zoning of the location;
 - (e) a brief description of the proposed event and ancillary activities;
 - (f) the approximate number of people expected to attend the event;
 - (g) name, address, and telephone number for all companies providing on-site and off-site litter control;
 - (h) the number and size of dumpsters, roll-offs, trash and diversion containers scheduled for use for the special event venue or route, both during and upon completion of the event, that are sufficient to restore the area to the same condition as existed prior to the event;
 - (i) a certification that the applicant will be financially responsible for any fees or costs imposed by the City under Section 4-15-24 (*Limitations on the Provision of City Services; Costs and Fees*); and
 - (j) if the special event is to be held by, for, or on behalf of an organization other than the applicant for a special event permit, the applicant must provide a written communication from the organization:

1 2	(i) authorizing the applicant to apply for the permit on its behalf; and
3 4	(ii) certifying that it will be responsible for any costs or fees imposed in connection with the event.
5 6 7	(2) Detailed information regarding the physical layout of the special event, which must include a map or site plan and written narrative addressing the:
8	(a) proposed boundaries of the special event venue;
9	(b) proposed location of any structures;
10	(c) proposed location of production areas;
11	(d) proposed location of portable sanitation facilities;
12 13	(e) proposed location of dumpsters, roll-offs, trash and diversion containers; and
14 15	(f) for a procession, parade, or athletic event, the proposed route and a least one alternate route.
16 17	(3) Detailed information concerning the activities included in the special event, including:
18	(a) the number of bands or other musical units;
19	(b) the number of theatrical performances;
20	(c) the ancillary activities that will be associated with the event;
21	(d) the kinds of animals anticipated to be a part of the event; and
22	(e) the types of non-emergency vehicles to be used for the event.
23 24	(4) Detailed information concerning food and alcohol that is required by Chapter 10-3 (<i>Food and Food Handlers</i>).
25 26 27	(5) Detailed information concerning sound equipment and amplification that is required by Sections 9-2-37 (24-Hour Live Music Permit) and 9-2-38 (Multi-day Special Events Permit).
28	(6) Detailed information concerning public safety and emergency

(a) provisions for queuing event attendees on streets, sidewalks, or

(b) a public safety plan as set forth in Section 4-15-50 (*Public Safety*);

other city right-of-ways;

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1	(3) provide sufficient monitors for crowd control and safety;		nd safety;
2 3 4	(4) provide sufficient safety, health, or portable sanitation equipment, services, or facilities that are reasonably necessary to ensure that the event will be conducted with due regard for safety;		ary to ensure that the
5	(5)	provide sufficient waste management services;	
6 7 8	(6)	(6) provide sufficient off-site parking or shuttle service, or both, when required to minimize any substantial adverse impacts on general parking and traffic circulation in the vicinity of the event;	
9 10	(7)	(7) meet the requirements for submitting an application for a special event permit;	
11	(8) obtain the approval of any other public agency within whose jurisdicti the special event or portion of the special event will occur;		
13	(9)	provide a sufficient public safety plan based on	event risk factors;
14	(10)	obtain all other required city permits;	
15 16	(11)	meet the conditions set forth in Section 4-15-32 <i>Event Application</i>); or	(B) (Review of Special
17	(12)	make revisions to a pending application that are	required by ACE.
18	(C) A0	CE shall deny a special event permit if it determi	nes that:
19 20	(1)	the event will violate any local, state, or federal rule adopted by ACE;	law or regulation or any
21 22 23 24	(2)	the resources required to ensure public safety w venue or district will prevent the police, fire, or services departments from providing reasonable remainder of the city;	emergency medical
25 26 27	(3)	the concentrations of persons, animals, or vehicle event venue or district will unduly interfere with fire, ambulance, or other emergency vehicles;	
28	(4)	the event will substantially interfere with	
29 30		(a) any other special event for which a permit granted; or	has already been
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(D) Proposed use of amplified sound equipment at a special event must comply with the requirements for a permit issued under Sections 9-2-37 (24-Hour Live Music Permit) and 9-2-38 (Multi-day Special Events Permit).

§ XX-X-44 MISCELLANEOUS REQUIREMENTS.

- (A) An event organizer must provide portable toilets based on the estimated number of attendees at the special event.
- (B) An event organizer shall provide waste management plan based on the number of attendees at a special event; and proof of waste management services that will be provided.
- (C) Styrofoam may not be provided or distributed during an outdoor special event held at a city facility, streets, sidewalks, or other city right-of-way.
- (D) Glass containers may not be provided or distributed during an outdoor special event held at a city facility, streets, sidewalks, or other city right-of-way.
- (E) Single-use carryout bags, as defined in Section 15-6-121 (*Definitions*), may not be provided or distributed during a special event.
- (F) An event organizer shall provide suitable protection around storm water inlets to prevent debris from entering the storm water system.
- (G) An event organizer shall post a sign at each entrance and exit to a special event venue visible to all patrons entering the area that includes the amount of the entry fee, if any, and the rules of access to the closure area. An event organizer must post the sign required by this Subsection during the time the entry fee is in effect.
- (H) If an entry fee is charged for a special event, an event organizer may not charge an entry fee for a person that needs access to a:
 - (1) residence in a special event district or right-of-way closure area; or
 - (2) business within a special event district or right-of-way closure area.
- (I) A sustainability plan is required for Tier 2, 3, and 4 special events and must be approved by ACE.
- (J) A sustainability plan must include, at a minimum, the following information
 - (1) a waste management plan,

1	(2) a waste reduction and recycling plan,		
2	(3) an emission reduction plan,		
3	(4) a plan for bicycle parking and encouraging alternative transportation, and		
4 5	(5) any other information required in rules adopted pursuant to Chapter 1-2 (<i>Rules Adoption</i>).		
6 7 8	(K) An American with Disabilities Act (ADA) compliance plan is required for any special event that interferes with accessibility on city streets, sidewalks, right of way, or city facilities.		
9	ARTICLE 5. PUBLIC SAFETY.		
10	§ XX-X-50 PUBLIC SAFETY.		
11 12	(A) A public safety plan is required for any special event and must be approved by ACE.		
13 14 15	(B) An event organizer shall prepare a public safety plan for a special event that is based on the projected number of attendees and, at a minimum, includes the following:		
16	(1) on-site security for attendees and property;		
17 18 19	(2) on-site medical coverage, number of and level of certification of emergency medical responders, and the 911-access that will be utilized for the special event;		
20	(3) fire safety plan; and		
21	(4) traffic control plan.		
22 23 24 25	(C) When required for a special event, the number of police officers, emergency medical providers, and fire department employees required for a special event must be based on rules adopted in accordance with Chapter 1-2 (Adoption of Rules).		
26 27 28	(D) At least 30 days prior to the start of a special event, an event organizer shall provide ACE with a written description of all non-city public safety resources that will be used at the special event.		
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§ XX-X-51 PERSONAL SECURITY AND PROPERTY SECURITY.

- (A) An event organizer may hire private security, including licensed peace officers that are not employed by the City of Austin, for personal safety or property security during a special event to supplement the services provided by the Austin Police Department.
- (B) Private security employed pursuant to Subsection (A) must
 - (1) be in uniform;
 - (2) be able to contact the City police, fire, or emergency medical services if necessary;
 - (3) remain on-site during the special event;
 - (4) be licensed by the State of Texas; and
 - (5) not consume an alcoholic beverage or participate in the event.
- (C) The supervising police officer at a special event may, at his or her discretion, reduce the number of peace officers posted at a special event.
- (D) Unless a peace officer has been authorized by the police chief, or is otherwise on duty and acting in an official capacity of their agency, only peace officers who are commissioned by the City shall be used for traffic control on City streets or in City right-of-way for special events, as defined by this chapter. In making a determination for authorization, the police chief shall consider the officer's familiarity with local ordinances and rules of the City, and the proximity of the officer's primary jurisdiction to the City.

event may be appealed to the Appeal Team.

1 2 3	(b)	the name, address, and telephone of the venue operator and designee, along with that individual's name, address, and telephone number;
4	(c)	the address of the venue;
5	(d)	a brief description of the activities conducted at the venue;
6 7	(e)	the maximum number of people for each type of activity conducted at the venue;
8	(2) Detailed information concerning	
9	(a) the physical layout of the venue;	
10 11	(b)	public safety plan that complies with the requirements in Section 4-15-50 (<i>Public Safety</i>);
12 13 14	(c)	the number of individuals, along with any minimum qualifications, to be used for monitoring or facilitating the activities at the venue and for providing attendee or attendee control for activities;
15 16	(d)	other equipment or services necessary to conduct the event, with due regard to public health and safety; and
17 18		additional information required by ACE in order to assess the effects eactivities at the venue on public health, safety, and welfare.
19	§ XX-X-74 REVIEW AND ACTION ON AN APPLICATION.	
20 21 22	(A) ACE will review a complete application in accordance with this division and take final action to approve or deny the application as soon as practicable. No action is required to be taken on an incomplete application.	
23 24	(B) If ACE determines that none of the conditions specified in Subsection (D) apply, ACE shall issue a high-capacity venue permit.	
25	(C) ACE may place conditions on a permit issued under this Article.	
26	(D) ACE shall deny a high-capacity venue permit to an applicant who fails to:	
27	(1) provide a complete application;	
28	(2) provi	de for sufficient traffic control;
29	Date: 9/18/2013 4:22 PM	de for sufficient public safety resources; or Page 22 of 25 COA Law Department s\Drafts\8-XX-2013\Special Events draft ordinance draft ord Responsible Att'y: Trish Link

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- (4) obtain any other required city permits for operation of the venue.
- (E) If an application for a permit under this section is denied, ACE shall notify the applicant as soon as is reasonably possible.

§ XX-X-75 APPEAL OF A PERMIT DENIAL.

- (A) If a high-capacity venue permit application is denied, the applicant may appeal the denial to the Appeal Team.
- (B) An appeal must be received by ACE no later than 10 business days after the applicant is notified that the application has been denied.
- (C) The Appeal Team must act on the appeal within 10 business days and may uphold or reverse the denial of the permit.
- (D) In considering the appeal, the Appeal Team shall apply the same criteria as ACE under Section 4-15-73 (*Review and Action on an Application*).

§ XX-X-76 HIGH-CAPACITY EVENT VENUE REQUIREMENTS.

- (A) A person may not operate or manage a high-capacity venue without a permit required by this article.
- (B) No person may operate or manage a high-capacity event venue unless they have a permit on a form approved by ACE.
- (C) The operator shall display the high-capacity venue permit in way prescribed by ACE and shall provide the permit on demand to any City official.
- (D) As a condition of a high-capacity permit, the operator or a representative of the operator shall:
 - (1) provide access to a high-capacity venue to city employees with inspection and enforcement duties related to the event venue; and
 - (2) be present at all times during while the event venue is open to the public and shall be responsible for ensuring compliance with all applicable ordinances, regulations, and the high-capacity venue permit; and for accepting all notices of violation, citations, and closure orders.
- (E) A high-capacity venue permit is non-transferrable.
- (F) The venue operator or designee must follow the public safety plan approved for the high-capacity venue.

(1) \$2,000 for a violation of a provision of this chapter or a requirement of a high-capacity venue permit governing fire safety, zoning, or public heal and sanitation, including dumping of refuse; or				
(2) \$500 for all other violations of this chapter or requirements of a high-capacity permit.				
PART 3. The City Manager is directed to amend Chapter 25-10 (<i>Sign Regulations</i>) of the Land Development Code to regulate the use temporary signs during a special event. The City Manager is directed to bring the proposed ordinance to the City Council no later than				
PART 4.				
PART 5. This ordinance takes effect on				
PASSED AND APPROVED				
	\$ & Lee Leffingwell Mayor			
APPROVED: Karen M. Kennard City Attorney	Jannette S. Goodall City Clerk			