Planned Unit Development Ordinance

Staff Recommendations

May 27, 2015 (Revised July 6, 2015)

Current Ordinance Language	Proposed Amendments	Staff Comments	Stakeholder Input	CDC Action ¹
 2.5.1. Limitation on Development. Except as provided in Section 2.5.2 (<i>Requirements</i> <i>for Exceeding Baseline</i>), site development regulations for maximum height, maximum floor area ratio, and maximum building coverage in a PUD with residential uses may not exceed the baseline established under Section 1.3.3 (<i>Baseline for Determining</i> <i>Development Bonuses</i>). 2.5.2. Requirements for Exceeding Baseline. Development in a PUD with residential uses may exceed the baseline established under Section 1.3.3 (<i>Baseline for Determining Development Bonuses</i>) for maximum height, maximum floor area ratio, and maximum building coverage if: 	 2.5.1. Limitation on Development. Except as provided in Section 2.5.2 (<i>Requirements for Exceeding Baseline</i>), site development regulations for maximum height, maximum floor area ratio, and maximum building coverage in a PUD with residential uses may not exceed the baseline established under Section 1.3.3 (<i>Baseline for Determining Development Bonuses</i>). 2.5.2. Requirements for Exceeding Baseline. Development in a PUD with residential uses may exceed the baseline established under Section 1.3.3 (<i>Baseline for Determining Development in a PUD with residential uses may exceed the baseline established under Section 1.3.3 (<i>Baseline for Determining Development Bonuses</i>) for maximum height, maximum floor area ratio, and maximum building coverage if:</i> 	Strike "with residential uses". A development accessing the density bonus should pay a fee in exchange for the benefit received. Strike "with residential uses". A development accessing the density bonus should pay a fee in exchange for the benefit received.	 <u>Require developments with non-residential uses to pay a fee-in-lieu of affordable housing units</u> Planned Unit Developments with no residential use provide community benefits in the form of additional tax revenue and jobs There is a nexus between the additional jobs created by commercial developments and an increased demand for affordable housing and therefore commercial developments receiving a density bonus should make a contribution to affordable housing Adding a fee on non-residential uses could create a disincentive for participation in the density bonus program 	Support staff recommendat ions for section 2.5.1. Support staff recommendat ions for section 2.5.2. A & B

¹ CDC = Community Development Commission

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A. the application for PUD zoning includes a report approved by the Director of the Neighborhood Housing and Community Development Department establishing the prevailing level of affordability of housing in the vicinity of the PUD, expressed as a percentage of median family income in the Austin metropolitan statistical area; and	A. the application for PUD zoning includes a report approved by the Director of the Neighborhood Housing and Community Development Department establishing the prevailing level of affordability of housing in the vicinity of the PUD, expressed as a percentage of median family income in the Austin metropolitan statistical area; and	This section was tied to language previously removed through the 2013 ordinance amendment process and the requirement is no longer relevant.		
B. the developer either:	B. the developer either:			
1. provides contract commitments and performance guarantees that provide affordable housing meeting or exceeding the requirements of Section 2.5.3 (<i>Requirements for</i> <i>Rental Housing</i>) and Section 2.5.4 (<i>Requirements for Ownership</i> <i>Housing</i>); or	<u>4A. Developments with residential units</u> , provide contract commitments and performance guarantees that provide affordable housing meeting or exceeding the requirements of Section 2.5.3 (<i>Requirements for Rental Housing</i>) and Section 2.5.4 (<i>Requirements for Ownership Housing</i>); or			
2. makes donations for affordable housing under Section 2.5.5 (Alternative Affordable Housing Options).	2 <u>B</u> . <u>Developments with no residential units, donate</u> the amount established under Section 2.5.6 (<i>In Lieu</i> <i>Donation</i>) for each square foot of bonus square footage above baseline to the Affordable Housing Trust Fund to be used for producing or financing affordable housing, as determined by the Director of the Neighborhood Housing and Community Development Department, makes donations for affordable housing under Section 2.5.5 (<i>Alternative</i> <i>Affordable Housing Options</i>).	Developments with no residential uses my pay a fee- in-lieu by right and are not required to secure City Council approval.	 In place of a fee-in-lieu of on-site affordable units in commercial developments, a portion of the additional tax revenue created by new commercial developments could be dedication to the City's Housing Trust Fund (ex: a percent of the bonus area) 	

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2.5.3 Requirements for Rental Housing. If		No change to Section 2.5.3.		
rental housing units are included in a PUD,				
dwelling units equal to at least 10 percent				
of the bonus area square footage within the				
PUD must:				
A. be affordable to a household				
whose income is 60% or below the				
median family income in the Austin				
metropolitan statistical area;				
B. remain affordable for 40 years				
from the date a certificate of				
occupancy is issued; and				
C. be eligible for federal housing				
choice vouchers.				
2.5.4 Requirements for Ownership				Support staff
Housing. If owner occupied housing is				recommendat
included in a PUD, dwelling units equal to at				ions for
least five percent of the bonus area square				section 2.5.4.
footage within the PUD must be:				А, В, & С
A. affordable to a household whose	A. affordable to a household whose income is 80%			
income is 80% or below the median	or below the median family income in the Austin			
family income in the Austin	metropolitan statistical area;			
metropolitan statistical area;				
	<u>B. remain affordable for 99 years from the date a</u>	We believe the exclusion of an		
	certificate of occupancy is issued; and	affordability period for		
		ownership units was an		
		oversight in the 2013 code		
		amendments		

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B. transferred to the owner subject to a shared equity agreement approved by the Director of the Neighborhood Housing and Community Development Department.	<u>CB</u> . transferred to the owner subject to a shared equity agreement, <u>land trust, or restrictive</u> <u>covenant</u> approved by the Director of the Neighborhood Housing and Community Development Department.	Explicitly states the range of tools available to administer an income restricted home ownership program		
2.5.5 Alternative Affordable Housing Options. Development within a PUD may exceed baseline standards as provided in Section 2.5.2.B.2 (<i>Requirements for</i> <i>Exceeding Baseline</i>) if the developer:	2.5.5 Alternative Affordable Housing Options. Development within a PUD may exceed baseline standards as provided in Section 2.5.2.8.2 (Requirements for Exceeding Baseline) if the developer: Exceptions to contract commitments and performance guarantees that provide affordable housing meeting or exceeding the requirements of Section 2.5.3 (Requirements for Rental Housing) and Section 2.5.4 (Requirements for Ownership Housing) may be formally requested as follows:			Support staff recommendat ions for section 2.5.5.A but recommends the deletion of section 2.5.5. B
A. donates to the Austin Housing Finance Corporation land within the PUD that is appropriate and sufficient to develop 20 percent of the residential habitable square footage planned for the PUD, as determined by the Director of the Neighborhood Housing and Community Development Department; or	A. <u>Subject to approval by the Director of the</u> <u>Neighborhood Housing and Community</u> <u>Development Department, the developer may</u> donate s to the Austin Housing Finance Corporation land within the PUD that is appropriate and sufficient to develop 20 percent of the residential habitable square footage planned for the PUD. , as determined by the Director of the Neighborhood Housing and Community Development Department; or			

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B. subject to approval by the city council, donates the amount established under Section 2.5.6 (<i>In</i> <i>Lieu Donation</i>) for each square foot of bonus square footage above baseline to the Affordable Housing Trust Fund to be used for producing or financing affordable housing, as determined by the Director of the Neighborhood Housing and Community Development Department.	B. Subject to approval by the city council, <u>in</u> <u>developments with residential units, the developer</u> <u>may</u> donate the amount established under Section 2.5.6 (<i>In Lieu Donation</i>) for each square foot of bonus square footage above baseline to the Affordable Housing Trust Fund to be used for producing or financing affordable housing, as determined by the Director of the Neighborhood Housing and Community Development Department. <u>A request for in lieu donation for all or a portion of</u> the affordability requirement in Section 2.5.2. <u>A</u> <u>must be submitted in writing to the Director of</u> <u>Neighborhood Housing and Community</u> <u>Development Department. The request must</u> <u>include supporting documentation sufficient to</u> <u>demonstrate the infeasibility of compliance with</u> <u>Section 2.5.2.A. Any request for fee in lieu must be</u> <u>presented to and approved by city council.</u>	Process and procedures will be established through department guidelines or rules. All requests for fee-in-lieu approval will go before City Council.	 Fee-in-Lieu option vs. Onsite only on-site affordable units requirement helps City to achieve geographic dispersion goals fee-in-lieu option should be an administrative process rather than require City Council approval in the staff recommended amendments the "infeasibility" required for fee approval should be tied to more than just economics alone fee-in-lieu should also be considered in low opportunity areas with a high concentration of affordable units staff should clarify language in recommended amendments to reflect that all requests for a fee-in- lieu approval will be taken forward to City Council this could be stated explicitly in procedural guidelines or rules 	recommends the deletion of section 2.5.5. B

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2.5.6. In Lieu Donation. The amount		No change to Section 2.5.6.		
payable under Section 2.5.5.B (Alternative				
Affordable Housing Options) shall be \$6 for				
each square foot of bonus square footage				
above baseline. Such fee will be adjusted				
annually in accordance with the Consumer				
Price Index all Urban Consumers, US City				
Average, All Items (1982-84=100), as				
published by the Bureau of Labor Statistics				
of the United States Department of Labor				
or other applicable standard as defined by				
the director of the Neighborhood Housing				
and Community Development Office. The				
city manager shall annually determine the				
new fee amounts for each fiscal year,				
beginning October 1, 2014 and report the				
new fee amounts to the city council.				

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Additional Recommendations for Consideration

Stakeholder Input	Community Development Commission Action (CDC)	Staff Comments
There should be a set process for determination of Planned Unit Development baseline zoning that is inclusive of many departments including Neighborhood Housing and Community Development	The CDC recommends that consideration be given to requiring a public hearing on baseline zoning prior to the first presentation to the Austin City Council	Staff agrees with stakeholder input and supports the CDC recommendation
The City should review the current policy related to requests for a fee-in-lieu payment refund		Staff agrees with stakeholder input and plans to address this policy for a developer incentive programs through the development of rules. This will allow for further stakeholder feedback on a proposed policy.
Could the options of all on-site affordable units, all fee-in- lieu, or a portion of each be handled administratively rather than the fee requiring City Council approval?	The CDC recommends the deletion of Section 2.5.5. B which would eliminate the In Lieu Donation option	
It is important to have the fee-in-lieu requests be approved by City Council because the affordability question should be a public conversation	The CDC recommends the deletion of Section 2.5.5. B which would eliminate the In Lieu Donation option	
The City should review the set fee-in-lieu amount for Planned Unit Developments		Staff would recommend working with an outside consultant to conduct an analysis of the PUD fee-in-lieu structure and make recommendations on this fee as well as other density bonus fees in lieu of onsite affordable units
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