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### **ZONING CHANGE REVIEW SHEET**

<u>CASE</u>: C14-2016-0087 – Cedar Willow Creek <u>P.C. DATE</u>:

November 8, 2016

ADDRESS: 2431 E. Oltorf Street

**DISTRICT AREA: 2** 

OWNER/APPLICANT: Jimmy Nassour

AGENT: South Llano (Glen Coleman)

**ZONING FROM:** Community commercial (**GR**) TO: Multifamily residence

highest density (MF-6-CO)

CO – Height limited to 60 feet.

**AREA**: 4.594 acres (200,114 sq ft)

### STAFF RECOMMENDATION:

Recommends Multifamily residence moderate – high density (MF-4).

### PLANNING COMMISSION RECOMMENDATION:

NOVEMBER 8, 2016:

### **DEPARTMENT COMMENTS:**

Staff supports an alternative recommendation of MF-4. We believe MF-6 would be more appropriate along a core transit corridor. E. Oltorf is a major arterial with transit service however it is not a core transit corridor. An MF-4 density would be similar to that of GR-MU which would also be appropriate at this location. The surrounding land uses are consistent with the road way. It is dominated by commercial strip centers and multifamily developments. Because of this, staff supports the level of density allowed in MF-4.

This case is located within the East Riverside/Oltorf Combined Neighborhood – Parker Lane Planning Area. This tract was not included in the Future Land Use map and as such does not require a plan amendment. It is located just west of Pleasant Valley Road and approximately .65 miles east of I-35. The property is sloped to the east following E. Oltorf Street. It is adjacent to multifamily development to the east and the south, commercial/retail to the west and north. The site is undeveloped and will be impacted by creek setbacks along Country Club West.

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### **ISSUES:**

The applicant does not concur with the staff recommendation.

### **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES		
Site	GR	Undeveloped		
North	GR, CS-1, CS-CO	Retail		
East	MF-3-CO	Multifamily		
South	CS	Single family residence		
West	CS, CS-V	Retail		

**NEIGHBORHOOD PLANNING AREA**: Zilker NPA (Suspended) TIA or NTA: TIA

**WATERSHED**: West Bouldin Creek

**DESIRED DEVELOPMENT ZONE:** Yes

<u>CAPITOL VIEW CORRIDOR</u>: No <u>HILL COUNTRY ROADWAY</u>: No

# **NEIGHBORHOOD ORGANIZATIONS:**

Austin Heritage Tree Foundation

Austin Neighborhoods Council Friends of Austin Neighborhoods
Bike Austin Homeless Neighborhood Assn

Burleson Heights Neighborhood Pleasant Valley

Assn Preservation Austin

Crossing Garden HOA Real Estate Council of Austin Del Valle Community Coalition Save our Springs Alliance

East Riverside/Oltorf Neighborhood Sierra Club Austin Regional Group

Plan Contact Team Southeast Austin Neighborhood

East Riverside/Oltorf Neighborhood Alliance

Association

<u>SCHOOLS</u>: Travis HS, Fulmore MS, Linder Elementary

### CASE HISTORIES FOR THIS PROPERTY

NUMBER	REQUEST	PLANNING COMMISSION	CITY COUNCIL
C14-85-202 2431-2217 E.	MF-2 to GR	Recommend GR	Approved GR (4/4/87)
Oltorf St.			

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C14-98-0083	Withdraw	Withdrawn	Withdrawn
2400-2500 E.	n		
Oltorf St.			

CASE HISTORIES FOR SURROUNDING PROPERTIES

		DI ANNING	OLTV COLINIOU
NUMBER	REQUEST	PLANNING	CITY COUNCIL
		COMMISSION	
C14-83-131	B to GR	GR	Approved GR (9/29/83).
23002430			, , ,
E. Oltorf			
C14-85-202	SF-3 to MF-2	MF-2	Approved MF-2 4/24/86
2301-2363			
Douglas St.			
C14-93-0116	LR to MF-3	MF-3-CO	Approved MF-3-CO
2503 E.			(8/15/96)
Oltorf St			(CO - Units/acre, limited
			IC)
C14-96-0120	GR to CS	CS-CO	Approved CS-CO
2400 E.			(11/21/96)
Oltorf St			(CO - prohibited uses)
C14-02-0003	GR to CS-1	CS-1-CO	Approved CS-1-CO
			(4/4/02)
			(CO – prohibited uses)

**ABUTTING STREETS**:

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
E. Oltorf Street	87′	62′	Major Arterial Undivided/Divided 4 Lanes	Yes	Yes	Yes
Douglas Street	50′	42′	Local	No	No	Yes

CITY COUNCIL DATE: Scheduled for December 8, 2016 ACTION:

ORDINANCE READINGS: 1st 2<sup>nd</sup> 3<sup>rd</sup>

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Andrew Moore **PHONE**: 512-974-7604

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EMAIL: andrew.moore@austintexas.gov

# NPZ Comprehensive Planning Review - Kathleen Fox 512-974-7877

This zoning case is located on the south side of E. Oltorf Street, on a vacant piece of property that is approximately 4.59 acres in size. This project is also located within boundaries of the E. Riverside/Oltorf Combined Neighborhood Planning Area, in the Parker Lane Neighborhood Planning Area. Surrounding land uses includes a retail shopping center to the north, vacant land to the south, vacant land and an apartment complex to the west, and an apartment complex to the east. The proposed use mixed use project, with 84,000 sq. ft. of mixed use, 96 apartments, with some limited commercial uses on the ground floors.

# Connectivity

The property is within a short walking distance to two Cap Metro transit stops along William Cannon Drive, and public sidewalks are available on both sides of the street. Several fast food restaurants, a grocery store, and retail are located less than a half a mile walk from this property going west towards IH-35. The Walkscore for this site is 48/100, meaning most errands require a car but there are public transit options located nearby.

# East Riverside/Oltorf Combined Neighborhood Plan (EROCNP)

The EROCNP Future Land Use Map (FLUM) has assigned a number of parcels that have multi-family apartment complexes on them or that are located mostly along E. Olforf Road (including this site) as 'Withdrawn from Future Consideration," and have not assigned these properties a FLUM classification. The following text, goals, and design guidelines are applicable to this case:

# Planning Principles Develop by the Advisory Committee (p 26)

The Advisory Committee has prepared a set of planning principles and guidelines to be used by the Committee when evaluating development proposals. During their decision - making process, these principles and guidelines will be considered first, followed by the other recommendations listed in the plan. Note: It is the goal of the Advisory Committee that the Neighborhood Planning Contact Team adopt these principles and guidelines once the plan has been adopted. In this planning area: (p 26 – 27)

Because of these facts, the Advisory Committee believes that the following planning principles and guidelines be applied to all proposed development and redevelopment within the East Riverside/Oltorf Combined Neighborhood Planning Area.

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 "First, do no harm", i.e. no rezoning for rezoning's sake. A zoning change affects the property owner, adjacent properties and property owners, and the City. Any change in zoning should be able to demonstrate the benefits of the change to the community

- Preserve single family homes and the character and assets of our traditional neighborhoods. Protect them from further encroachment from non- compatible and/or higher intensity uses by always providing a buffer equal to or greater than the existing buffer.
- Address the problems of current density before creating opportunities for additional growth and increased density.
- Encourage redevelopment in the following areas as a means of managing growth and protecting those properties which still have sufficient usefulness:
  - South side of E. Riverside Drive from Parker Lane to Burton Drive

# Goal 1: Preserve and enhance the character of existing residential neighborhoods (p 28-29)

Obj 1.1 Minimize the negative effects between differing intensities of uses by:

- R5 Requiring strict adherence to Compatibility Standards (NPZD).
- R6 Encouraging City Council to modify the Land
  Development Code to require compatibility standards
  between residential uses (including multifamily) and all office
  and commercial uses, and require vegetative buffers of 25
  feet within the setback.
- R8 Increasing limits on density and height when necessary
- R 11 Studying the feasibility of requiring additional setbacks and landscaped buffers for new commercial uses adjacent to multifamily uses.

# Multifamily (p 70)

The combined planning area is unique in comparison to many parts of the city in that it has a dominance of multifamily development, primarily in the form of apartments. An overabundance of multifamily housing has resulted in problems related to traffic congestion, a high crime rate and inadequate infrastructure, and does not promote Item C-06 6 of 12

home ownership. Neighborhood Planning participants want to increase home ownership opportunities; more home - owning residents will enhance a sense of permanence and investment in the area. Neighborhood Planning participants desire to maintain a diverse range of housing opportunities for all stages of life and income levels as well as encourage a better housing balance.

# Multifamily Residential Design Guidelines (pg. 131)

**Goal 12** - Promote multifamily structures that relate well to the surrounding environment, utilize a variety of building forms, have a thoughtful parking scheme, provide public open space and include a variety of appropriate landscape options.

 Pages 131 to 138 contains design guidelines for multi-family apartment buildings to ensure visual and massing compatibility within the neighborhood in order to be an asset to the planning area. The design guidelines address building shape, building appearances, building layout, landscaping, and parking requirements for all new multi-family development in the planning area.

The East Riverside/Oltorf plan points out that their planning area contains an overabundance of multi-family housing when compared to other areas of Austin and want developers to review and utilize the multi-family design guidelines when developing new apartment complexes to ensure an attractive complex, which is compatible to adjoining single family land uses.

### Imagine Austin

The Imagine Austin Growth Concept Map identifies the subject property as being outside the boundaries of an Activity Center or Corridor. The following Imagine Austin policies are taken from Chapter 4 of the IACP, and specifically discuss the promotion of a variety of housing types:

- LUT P5. Create healthy and family-friendly communities through development that includes a mix of land uses and housing types and affords realistic opportunities for transit, bicycle, and pedestrian travel and provides both community gathering spaces, parks and safe outdoor play areas for children.
- HN P5. Promote a diversity of land uses throughout Austin to allow a
  variety of housing types including rental and ownership opportunities
  for singles, families with and without children, seniors, persons with
  disabilities, and multi-generational families.

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HN P10. Create complete neighborhoods across Austin that have a mix
of housing types and land uses, affordable housing and transportation
options, and access to schools, retail, employment, community
services, and parks and recreation options.

Based on IACP policies referenced above that: (1) supports a variety of housing types; and (2) providing additional neighborhood services in the area to nearby residents, this project appears to be supported by the Imagine Austin Comprehensive Plan.

### NPZ Environmental Review - Mike McDougal 512-974-6380

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Country Club West Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.
- 2. Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers
Single-Family (minimum lot size 5750 sq. ft.)	50%	60%
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

- 3. According to floodplain maps there is a floodplain adjacent to the project location. Based upon the location of the floodplain, offsite drainage should be calculated to determine whether a Critical Water Quality Zone exists within the project location.
- 4. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

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5. Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 512-974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

- 6. Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.
- 7. At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

### DSD Transportation Review – Leo Xu – 512-974-2881

- TR1. FYI, additional right-of-way maybe required at the time of subdivision and/or site plan.
- TR2. A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6-117]
- TR3. FYI, this project is adjacent to a street where the curb is proposed to be moved to achieve superior bicycle facilities. Staff will contact Nathan Wilkes, Bicycle Program, ATD for guidance for the proper alignment.
- TR4. FYI, Chad Crager, Urban Trails, Public Works Department and Nathan Wilkes, Bicycle Program, Austin Transportation Department may provide additional comments regarding bicycle and pedestrian connectivity per the Council Resolution No. 20130620-056.
- TR5. According to the Austin 2014 Bicycle Plan approved by Austin City Council in November, 2014, a protected bike lane is recommended for E. Oltrof Street.
- TR6. Existing Street Characteristics:

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Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
E. Oltorf Street	87′	62′	Major Arterial Undivided/Divided 4 Lanes	Yes	Yes	Yes
Douglas Street	50′	42′	Local	No	No	Yes

### NPZ Austin Water Utility Review – Neil Kepple – 512-972-0077

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

### **Storm Water Detention**

At the time a final subdivision plat, subdivision construction plans, or site plan is submitted, the developer must demonstrate that the proposed development will not result in additional identifiable flooding of other property. Any increase in storm water runoff will be mitigated through on-site storm water detention ponds, or participation in the City of Austin Regional Storm water Management Program if available.

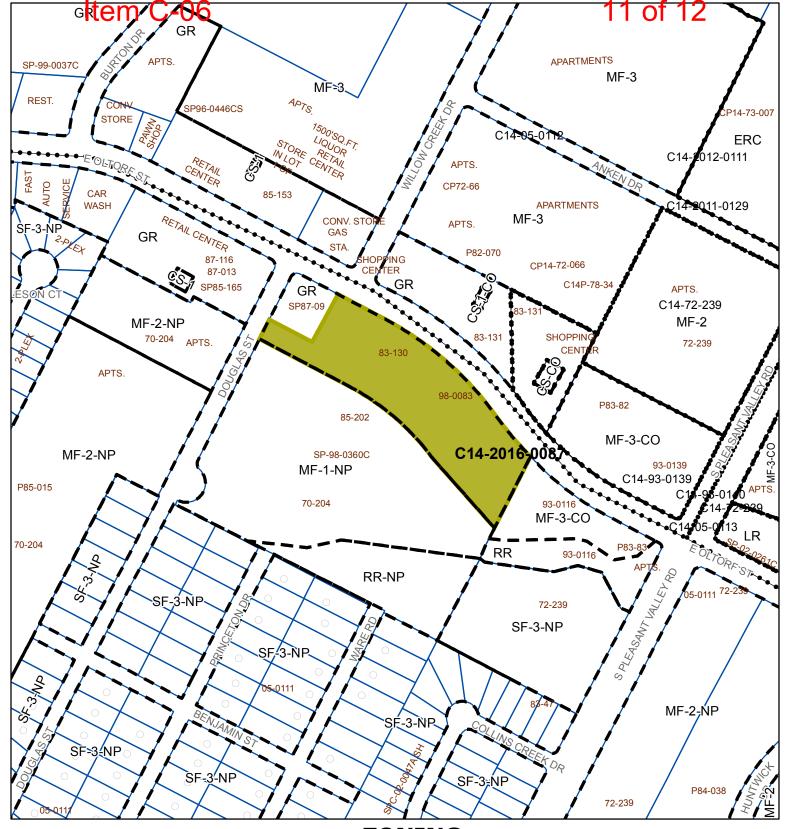
### NPZ Site Plan Review – Katie Wettick 512-974-3529

- SP1) Site plans will be required for any new development other than single-family or duplex residential.
- SP2) Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

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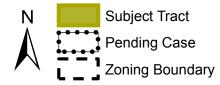
SP3) The site is subject to compatibility standards. Along the **south** and **east** property lines, the following height restrictions apply:

- for a structure more than 100 feet but not more than 300 feet from property zoned SF-5 or more restrictive, 40 feet plus one foot for each 10 feet of distance in excess of 100 feet from the property zoned SF-5 or more restrictive; or
- for a structure more than 300 feet but not more than 540 feet from property zoned SF-5 or more restrictive, 60 feet plus one foot for each four feet of distance in excess of 300 feet from the property zoned SF-5 or more restrictive.
- SP4) Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.



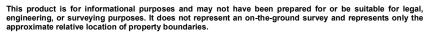
# **ZONING**

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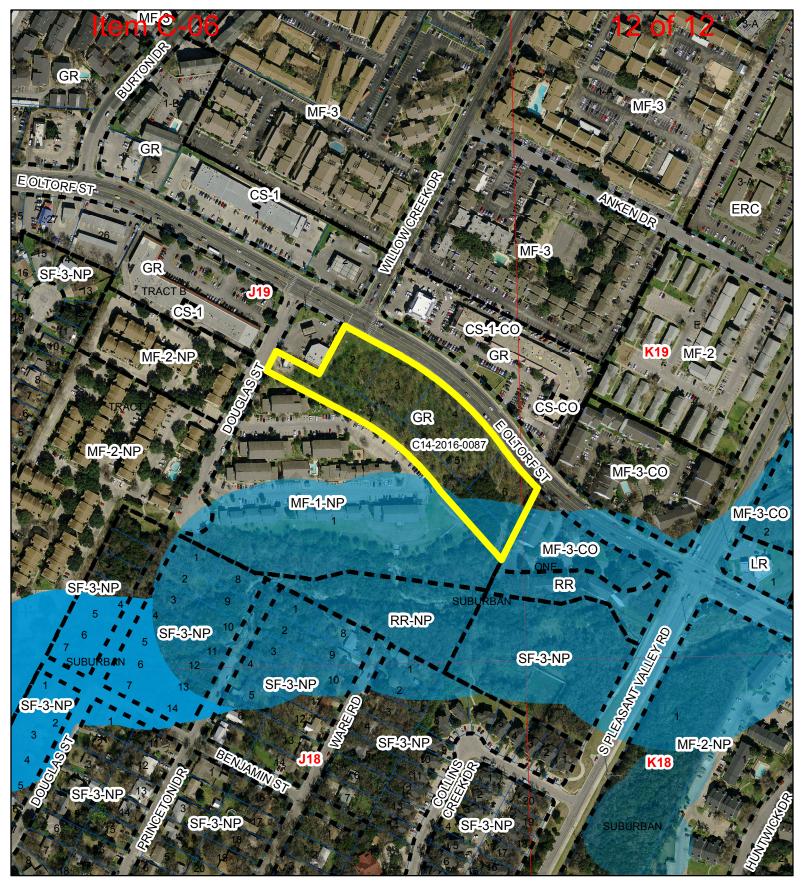


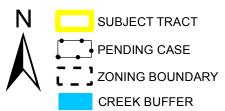
1" = 300'





Created: 8/26/2016





### **CEDAR WILLOW CREEK**

ZONING CASE#: C14-2016-0087 LOCATION: 2431 E. Oltorf SUBJECT AREA: 4.594 ACRES GRID: J19 & K19 MANAGER: Andrew Moore

