

### **ITEM FOR ENVIRONMENTAL COMMISSION AGENDA**

| Commission Meeting<br>Date Requested: | October 18, 2017  |
|---------------------------------------|---|
| NAME & NUMBER OF PROJECT:             | 4213 Waters Edge Cove<br>SP-2017-0146D  |
| NAME OF APPLICANT OR ORGANIZATION:    | Janis Smith<br>(512)914-3729  |
| LOCATION:                             | 4213 Waters Edge Cove, Austin, Texas  |
| COUNCIL DISTRICT:                     | District # 10   |
| PROJECT FILING DATE:                  | April 26, 2017  |
| DSD/Environmental Staff:              | Atha Phillips , Environmental Program Coordinator<br>512-974-6303, Atha.Phillips@austintexas.gov  |
| WPD/ERM STAFF                         | Brent Bellinger, Ph.D., Environmental Scientist Senior<br>512-974-2717, Brent.Bellinger@austintexas.gov   |
| WATERSHED:                            | Lake Austin   |
| ORDINANCE:                            | Watershed Protection Ordinance  |
| REQUEST:                              | <ul><li>Variance request is as follows:</li><li>1. To allow a bulkhead that was built in front of the existing bulkhead to extend beyond the allowed 6" to 1'. [25-8-368(D)]</li></ul>  |
| Staff<br>Determination:               | Staff recommends approval, with condition of providing twelve 1-<br>gallon plantings, beyond what is currently required by code<br>commensurate with the shoreline work, as compensation for the<br>additional lost water area. |
| REASONS FOR<br>DETERMINATION:         | Findings of fact have been met.   |



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### Development Services Department Staff Recommendations Concerning Required Findings

### Project: 4213 Waters Edge Cove Bulkhead Ordinance Standard: LDC 25-8-368(D)2 Variance Request: Approval for their newly construction bulkhead which is wider than allowed by code.

Include an explanation with each applicable finding of fact.

A. Land Use Commission variance determinations from Chapter 25-8-41 of the City Code:

1.

The requirement will deprive the applicant of a privilege available to owners of similarly situated property with approximately contemporaneous development subject to similar code requirements.

Yes / No Yes. According to an engineer, when the lake level was lowered, the loss of hydrostatic pressure resulted in partial collapse of the old bulkhead structure, necessitating repair. Without such work, it is possible the entire structure could have collapsed beyond the footprint of the boat slip, jeopardizing use of the shoreline area they are privy.

#### 2. The variance: a) Is no

Is not necessitated by the scale, layout, construction method, or other design decision made by the applicant, unless the design decision provides greater overall environmental protection than is achievable without the variance;

Yes / No Yes. Because of the existing boat dock impeding full site access and a structural requirement for the concrete bulkhead to be 12" instead of the code-required 6", the now as-built condition was the only option available to achieve protection of the boat slip, yard, and potentially part of a home upon finding their existing bulkhead was failing.

b) Is the minimum deviation from the code requirement necessary to allow a reasonable use of the property;

Yes / No Yes. The existing boat dock impeded access to the site for installation of sheet piling, so the next option was pouring concrete. To ensure structural integrity, the concrete wall needed to be wider than a sheet pile wall.

c) Does not create a significant probability of harmful environmental consequences.

Yes / No Yes. By preventing the existing, failing structure from collapsing, they have kept a substantial amount of sediment and debris from entering the reservoir.

3. Development with the variance will result in water quality that is at least equal to the water quality achievable without the variance.

Yes / No Yes. The concrete wall will not significantly impact water quality.

B. Additional Land Use Commission variance determinations for a requirement of Section 25-8-422 (Water Quality Transition Zone), Section 25-8-452 (Water Quality Transition Zone), Article 7, Division 1 (Critical Water Quality Zone Restrictions), or Section 25-8-368 (Development Impacting Lake Austin, Lady Bird Lake, and Lake Walter E. Long):

The criteria for granting a variance in Subsection (A) are met;

Yes / No Yes.

- 2. The requirement for which a variance is requested prevents a reasonable, economic use of the entire property;
  - Yes / No Yes. Given the expansive nature of the house and the lack of environmental protections in place when originally built, bank erosion could have significant negative impacts on the residential structure.
- 3. The variance is the minimum deviation from the code requirement necessary to allow a reasonable, economic use of the entire property.

Yes / No Yes. With the existing dock preventing construction equipment access, the materials and process used were the next best viable option.

Staff Recommendation: Approve with conditions.

Date 10/10/17 Environmental Reviewer: Barnett San

Environmental Review Manager:

Date October 10, 2017

Environmental Officer

Date October 10, 2017



### **ENVIRONMENTAL COMMISSION VARIANCE APPLICATION FORM**

### **PROJECT DESCRIPTION Applicant Contact Information**

| Name of Applicant                                     | Karl Buckman and Nelda Sue Yaw   |  |
|---|--|--|
| Street Address  | 4213 Watersedge Cove   |  |
| City State ZIP Code                                   | Austin, TX 78731   |  |
| Work Phone  | 832-495-9062   |  |
| E-Mail Address  | neldasueyaw@gmail.com  |  |
| Variance Case Information                             |  |  |
| Case Name   | 4213 Watersedge Cove   |  |
| Case Number   | SP-2017-0146D  |  |
| Address or Location                                   | 4213 Watersedge Cove   |  |
| Environmental Reviewer<br>Name                        | Atha Phillips  |  |
| Environmental Resource<br>Management Reviewer<br>Name | Atha Phillips  |  |
| Applicable Ordinance                                  | LDC 25-8-368(D)  |  |
| Watershed Name  | Lake Austin  |  |
| Watershed Classification                              | UrbanSuburbanWater Supply SuburbanXWater Supply RuralBarton Springs Zone |  |

| Edwards Aquifer Recharge<br>Zone                | □ Barton Springs Segment □ Northern Edwards Segment X Not in Edwards Aquifer Zones  |  |
|---|---|--|
| Edwards Aquifer<br>Contributing Zone            | □ Yes X No  |  |
| Distance to Nearest<br>Classified Waterway      | The property is on the shoreline of Lake Austin   |  |
| Water and Waste Water service to be provided by | Austin Water  |  |
| Request   | The variance request is as follows (Cite code references:<br>LDC 28-8-368(D), Bulkhead replacement wider than allowable width |  |

| Impervious cover                    | Existing  | Proposed |  |  |  |
|-------------------------------------|---|----------|--|--|--|
| square footage:                     |   |          |  |  |  |
| acreage:                            |   |          |  |  |  |
| percentage:                         |   |          |  |  |  |
| Provide general description of the  | The project entails the construction of a boat dock and partial construction of a   |          |  |  |  |
| property (slope                     | bulkhead at a 0.8 ac lot in the Watersedge subdivision. The existing home is currently under renovation and as close as 10ft from the shoreline of Lake Austin.   |          |  |  |  |
| range, elevation                    | The shoreline and house are protected by a bulkhead that extends along the  |          |  |  |  |
| range, summary of                   | lakefront and wraps around the cut-in slip housing the boat dock. When the lake   |          |  |  |  |
| vegetation / trees,                 | was lowered, the contractor for the house noticed that the bulkhead in the cut-in<br>slip was failing. He constructed a concrete bulkhead within the cut-in slip to<br>reinforce the existing, failing, bulkhead. He didn't modify the rest of the<br>bulkhead, he just constructed within the cut-in slip. The contractor wasn't aware<br>of the permitting requirements for bulkheads on Lake Austin and thought that he<br>could repair the bulkhead because it was failing. The unpermitted bulkhead work |          |  |  |  |
| summary of the                      |   |          |  |  |  |
| geology, CWQZ,                      |   |          |  |  |  |
| WQTZ, CEFs,<br>floodplain, heritage |   |          |  |  |  |
| trees, any other                    | was discovered when plans for permitting a new boat dock were underway and  |          |  |  |  |
| notable or                          | so is being permitted with a new Site Plan Permit application for the boat dock.<br>An aerial photo showing the proximity of the house to the shoreline is included as<br>Attachment 1; the Site Plan and Erosion and Sedimentation Control Plan sheet<br>from the Site Plan is included as Attachment 2; a photo of the bulkhead is  |          |  |  |  |
| outstanding                         |   |          |  |  |  |
| characteristics of the              |   |          |  |  |  |
| property)                           | included as Attachment 3; and the bulkhead structural detail with a sealed letter from the structural engineer is included as Attachment 4.   |          |  |  |  |

| Clearly indicate in what<br>way the proposed project<br>does not comply with<br>current Code (include<br>maps and exhibits) | In order to repair a failing bulkhead within an existing cut-in slip, a new concrete bulkhead was installed in front of the failing bulkhead while the lake was down. The shoreline was located at the face of the failing bulkhead. The new bulkhead is 12" thick. The allowable width of a replacement bulkhead constructed lakeside of the shoreline is 6". The new bulkhead is 6" too thick within the cut-in slip. |
|---|---|
|---|---|

### **FINDINGS OF FACT**

As required in LDC Section 25-8-41, in order to grant a variance the Land Use Commission must make the following findings of fact:

Include an explanation with each applicable finding of fact.

Project: 4213 Watersedge Cove

Ordinance: *LDC 28-8-368(D)* 

- A. Land Use Commission variance determinations from Chapter 25-8-41 of the City Code:
  - 1. The requirement will deprive the applicant of a privilege available to owners of similarly situated property with approximately contemporaneous development subject to similar code requirements.

Yes / No [provide summary of justification for determination] See Attachment 5

- 2. The variance:
  - a) Is not necessitated by the scale, layout, construction method, or other design decision made by the applicant, unless the design decision provides greater overall environmental protection than is achievable without the variance;

Yes / No [provide summary of justification for determination] See Attachment 5

b) Is the minimum deviation from the code requirement necessary to allow a reasonable use of the property;

Yes/ No [provide summary justification for determination]

See Attachment 5

3

c) Does not create a significant probability of harmful environmental consequences.

Yes/No [provide summary justification for determination] See Attachment 5

3. Development with the variance will result in water quality that is at least equal to the water quality achievable without the variance.

Yes / No [provide summary justification for determination] See Attachment 5

- B. Additional Land Use Commission variance determinations for a requirement of Section 25-8-422 (Water Quality Transition Zone), Section 25-8-452 (Water Quality Transition Zone), Article 7, Division 1 (Critical Water Quality Zone Restrictions), or Section 25-8-652 (Development Impacting Lake Austin, Lady Bird Lake, and Lake Walter E. Long):
  - 1. The criteria for granting a variance in Subsection (A) are met;

Yes/ No [provide summary of justification for determination] See Attachment 5

2. The requirement for which a variance is requested prevents a reasonable, economic use of the entire property;

Yes/ No [provide summary of justification for determination] See Attachment 5

3. The variance is the minimum deviation from the code requirement necessary to allow a reasonable, economic use of the entire property.

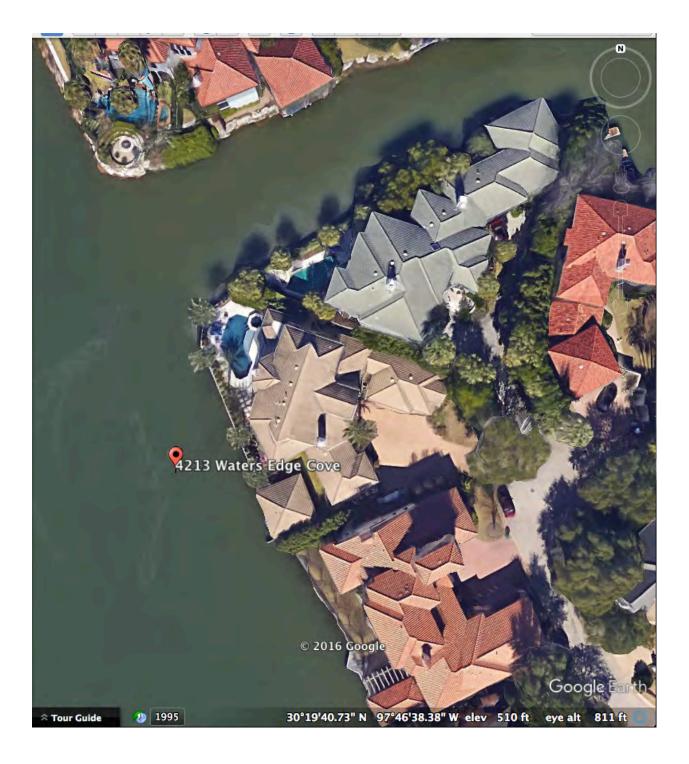
### See Attachment 5

Yes / No [provide summary of justification for determination]

### See Attachment 5

\*\*Variance approval requires all above affirmative findings.

ATTACHMENT 1 AERIAL PHOTO



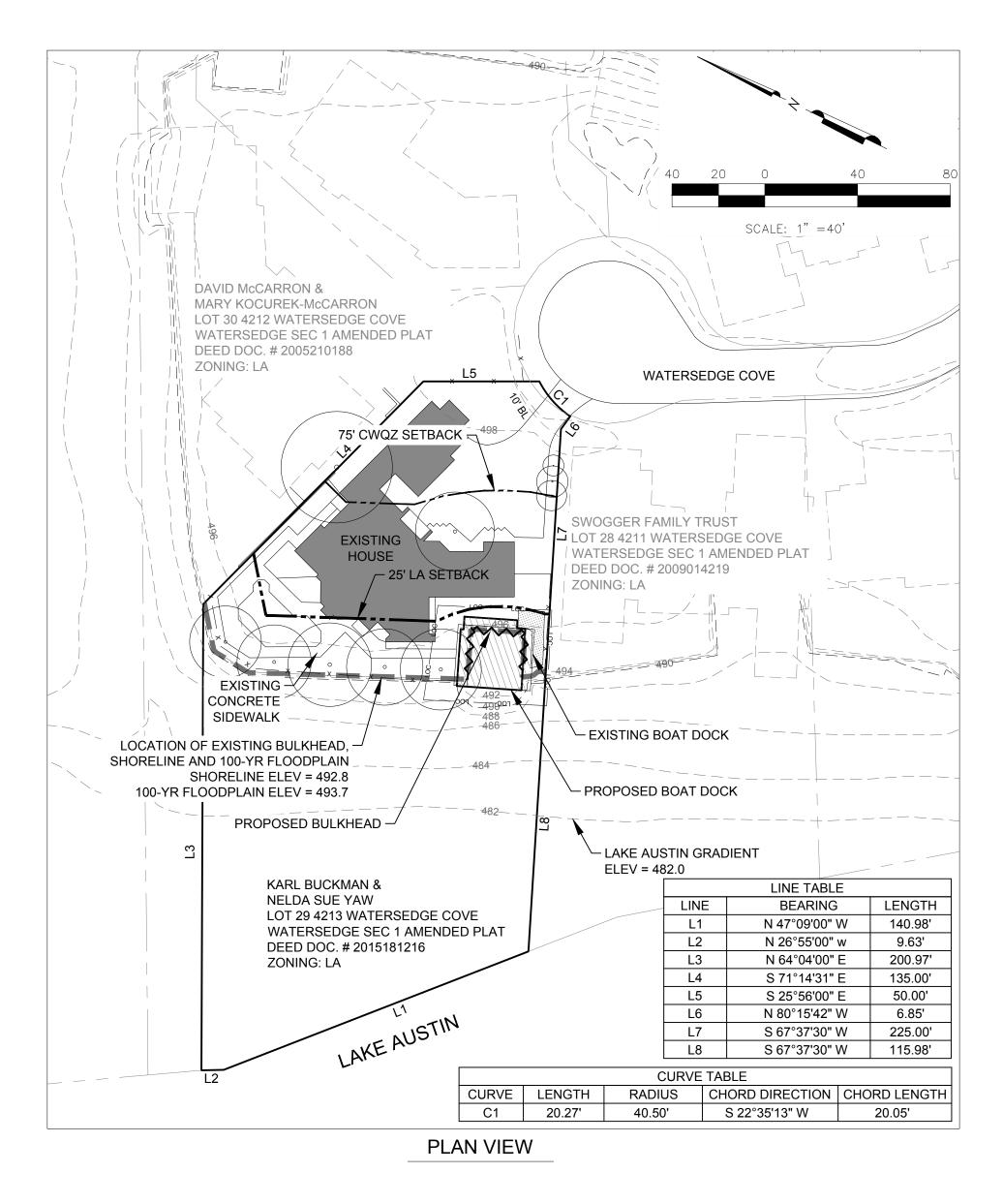
### ATTACHMENT 2

## SITE PLAN AND EROSION and SEDIMENTATION CONTROL SHEET

### NOTES:

- 5. DOCK SHALL BE AT LEAST 66% OPEN.
- 6. PILINGS SHALL BE 6-5/8" DIAMETER STEEL PIPE.

- STRUCTURES LDC 25-2-551. ATTENTION INSPECTOR NOTES:



# 4213 WATERSEDGE COVE

1. SHORELINE IMPROVEMENTS ARE AUTHORIZED WITH THIS SITE PLAN.

2. CONTAINERS OF HAZARDOUS MATERIALS, FUEL, OIL, HERBICIDES, INSECTICIDES, FERTILIZERS, OR OTHER POLLUTANTS WILL NOT BE STORED ON DOCKS EXTENDING INTO OR ABOVE LAKE AUSTIN. 3. FOR LA ZONING, PERMANENT IMPROVEMENTS ARE PROHIBITED WITHIN THE SHORELINE SETBACK AREA, EXCEPT FOR RETAINING WALLS, PIERS, WHARVES, BOATHOUSES, MARINAS, OR A DRIVE TO ACCESS THE STRUCTURES [LDC 25-2-551 (B)(2)].

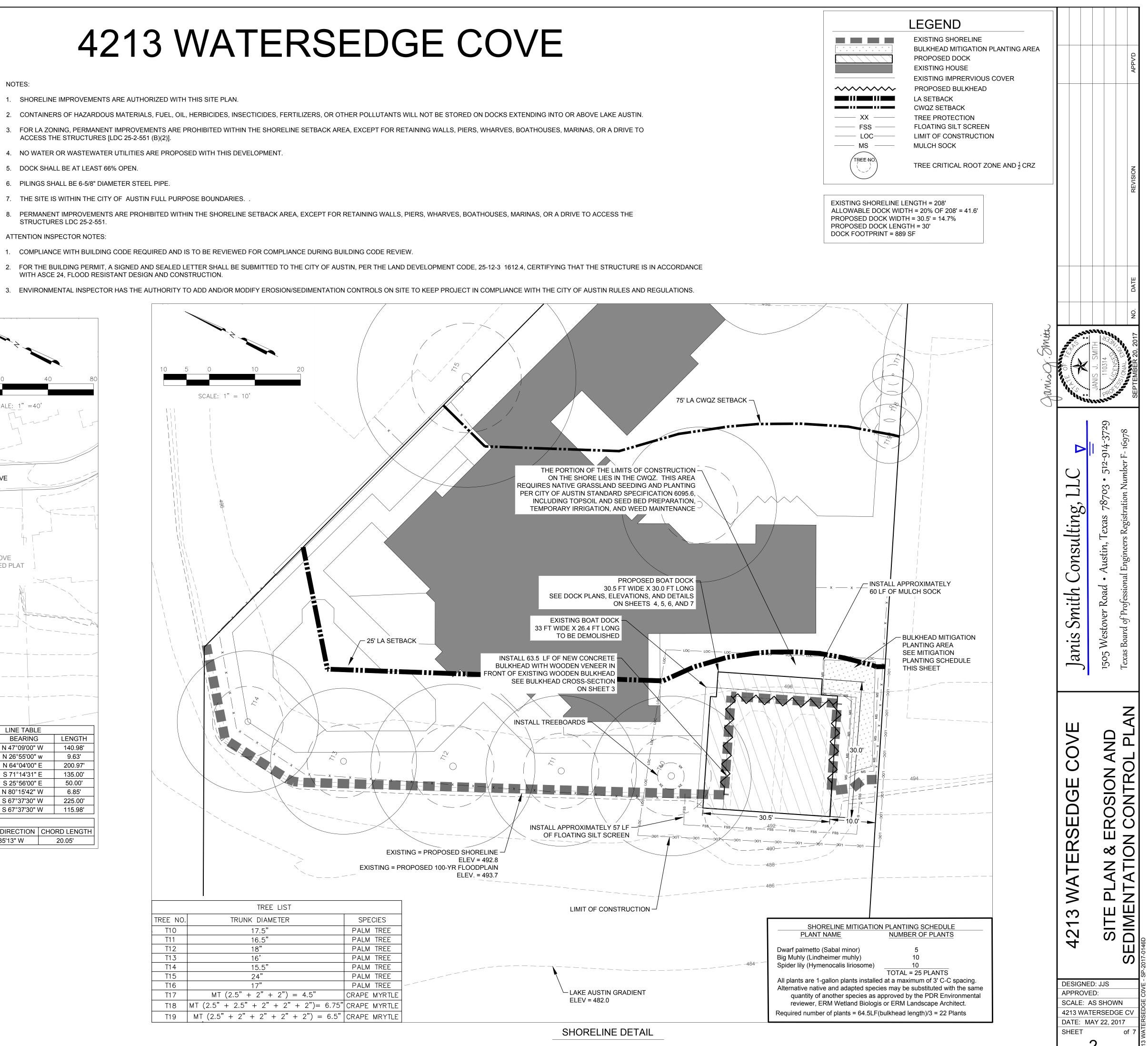
4. NO WATER OR WASTEWATER UTILITIES ARE PROPOSED WITH THIS DEVELOPMENT.

8. PERMANENT IMPROVEMENTS ARE PROHIBITED WITHIN THE SHORELINE SETBACK AREA, EXCEPT FOR RETAINING WALLS, PIERS, WHARVES, BOATHOUSES, MARINAS, OR A DRIVE TO ACCESS THE

1. COMPLIANCE WITH BUILDING CODE REQUIRED AND IS TO BE REVIEWED FOR COMPLIANCE DURING BUILDING CODE REVIEW.

2. FOR THE BUILDING PERMIT, A SIGNED AND SEALED LETTER SHALL BE SUBMITTED TO THE CITY OF AUSTIN, PER THE LAND DEVELOPMENT CODE, 25-12-3 1612.4, CERTIFYING THAT THE STRUCTURE IS IN ACCORDANCE WITH ASCE 24, FLOOD RESISTANT DESIGN AND CONSTRUCTION.

3. ENVIRONMENTAL INSPECTOR HAS THE AUTHORITY TO ADD AND/OR MODIFY EROSION/SEDIMENTATION CONTROLS ON SITE TO KEEP PROJECT IN COMPLIANCE WITH THE CITY OF AUSTIN RULES AND REGULATIONS.



ATTACHMENT 3 PHOTO OF THE BULKHEAD

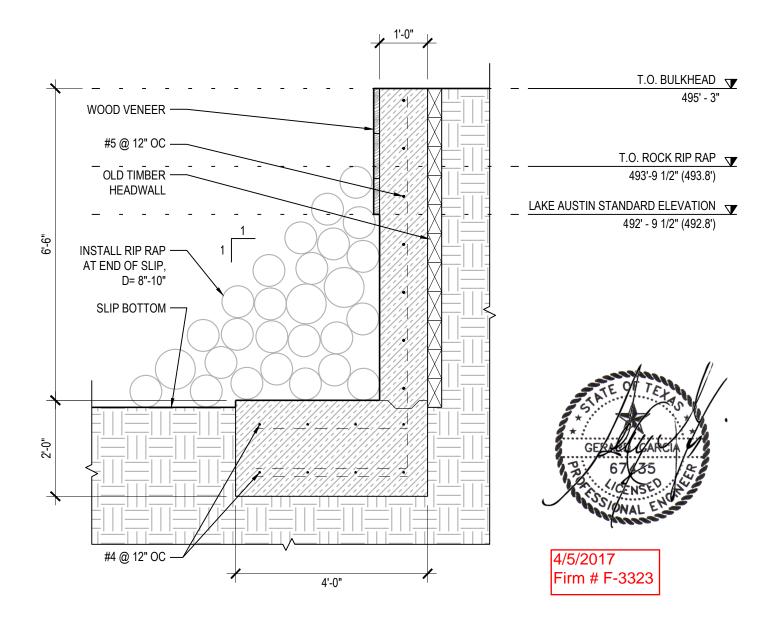


### ATTACHMENT 4

### BULKHEAD STRUCTURAL DETAIL

and

SEALED LETTER FROM STRUCTURAL ENGINEER



# CONCRETE HEADWALL SECTION DETAIL SCALE: 1/2" = 1'-0" 01



October 5, 2017

City of Austin Department of Building Inspections P.O. Box 1088 Austin, Texas 78767

### RE: 1603-4213 Waters Edge Cove Austin, TX

To Whom It May Concern:

This letter serves to describe the design approach for the concrete bulkhead replacement for the above mentioned project.

Based on the required height of the bulkhead (approximately 6.5 feet) and the lateral loads induced, structural requirements dictated a 12" thick wall. A 6" concrete wall was found not to be structurally sufficient.

The option of a sheet pile installation was not considered as the existing overhang of the boat dock roof did not allow for proper access for pile driving equipment.

If you have any questions, please feel free to contact this office at 512.499.0919.

Sincerely lerry Garci Ρ License



ATTACHMENT 5 FINDINGS OF FACT 1. The requirement will deprive the applicant of a privilege available to owners of similarly situated property with approximately contemporaneous development subject to similar code requirements.

YES. When the lake was lowered, it became apparent that the bulkhead within the slip was failing. With the close proximity of the house to the existing bulkhead (10 ft. in some places), it's not recommended that the existing bulkhead is removed. The only way to repair a failing bulkhead in this situation is to install a new bulkhead lakeside of the existing wall. Sheetpile, which would not have required a variance, wasn't an option because there isn't enough vertical clearance underneath the dock roof to install a 6.5' tall sheetpile wall. A concrete wall was the only repair available, and a 12" thick concrete wall design was required per the structural engineer (see his sealed letter in Attachment 4). This wall was the only repair available to the owner without demolishing the dock.

2. The variance:

a. Is not necessitated by the scale, layout, construction method, or other design decision made by the applicant, unless the design decision provides greater overall environmental protection than is achievable without the variance;

## YES. This design is the only repair available to the owner to repair a failing bulkhead which was 10ft. from the house.

b. Is the minimum deviation from the code requirement necessary to allow reasonable use of the property;

# YES. The only code-compliant repair would have been sheetpile, and it wasn't possible to install it without tearing down the dock. A 6" concrete bulkhead wasn't a viable structural option. A 12" concrete bulkhead, constructed in front of the existing, failed, bulkhead was the only option to reinforce a bulkhead constructed as little as 10 ft. from the house.

c. Does not create a significant probability of harmful environmental consequences.

# YES. There are no negative environmental consequences of the wall. The concrete wall will eliminate soil leaching into the lake from the prior failing bulkhead.

3. Development with the variance will result in water quality that is at least equal to the water quality achievable without the variance.

### YES. Water quality will not be ill-affected by the wall.

A. 1. The criteria for granting a variance in Subsection (A) are met:

### YES. Please see answers to A (1), (2), and (3).

2. The requirement for which a variance is requested prevents a reasonable, economic use of the entirety of the property;

## YES. There was no method of implementing a code-compliant repair of the bulkhead without demolishing the dock.

3. The variance is the minimum deviation from the code requirement necessary to allow a reasonable, economic use of the entire property;

### YES. The extra 6" required to install a structurally sound bulkhead was the minimum deviation from the code.