ZONING CHANGE REVIEW SHEET

<u>CASE</u>: C14-2018-0120 – Herblin-Shoe Historic Mixed Use Rezoning

DISTRICT: 9

ZONING FROM: SF-3-H TO: GO-MU-H-CO

ADDRESS: 712 W. 16th Street

SITE AREA: 0.25 acres (10,902 sf)

OWNER: Historic 712 Cherry Street LLC <u>APPLICANT</u>: Thrower Design

(Bill Pewitt) (Victoria Haase)

<u>CASE MANAGER</u>: Scott Grantham (512-974-3574, scott.grantham@austintexas.gov)

STAFF RECOMMENDATION:

Staff recommends General Office – Mixed Use – Historic Landmark - Conditional Overlay (GO-MU-H-CO) combining district zoning. Conditional Overlay to prohibit the following uses: Business or Trade School, Business Support Services, Guidance Services, Hospital Services (General), Printing and Publishing, Restaurant (Limited); to make the following uses conditional: College and University Services, Congregate Living, Group Home Class II, Hospital Services (Limited), Personal Services, Private Secondary Educational Facilities; to limit building height to 40 feet or 3 stories. For a summary of the basis of staff's recommendation, see case manager comments on page 3.

HISTORIC LANDMARK COMMISSION ACTION / RECOMMENDATION:

December 17, 2018 Scheduled for Historic Landmark Commission

PLANNING COMMISSION ACTION / RECOMMENDATION:

January 22, 2019 Scheduled for Planning Commission

CITY COUNCIL ACTION:

February 21, 2019 Scheduled for City Council

ORDINANCE NUMBER:

ISSUES:

The subject property is the site of the Herblin-Shoe house, a three-story historic house, and a three-bay garage with an apartment above, which is not historic. The Austin Bar Association would like to purchase the property and to use the existing buildings for their administrative offices. The sale of the property is contingent on the rezoning.

The General Office (GO) base zone is requested for two reasons 1) it would permit an office use, and 2) it is the least intense category that allows for off-site parking (§ 25-6-501 - Off-Site Parking). Off-site parking would be an essential part of the plan, because the new office use would require a greater amount of parking than could be accommodated onsite. The applicant has stated that they understand and will comply with all requirements related to offsite parking.

There are no proposed changes to the exteriors of the historic structures. Within a Historic Landmark (–H) district, any changes of this kind would need to be approved by the Historic Preservation Office. If the zoning is approved and the use is changed to office, an ADA ramp would be required for the main structure.

The applicant has offered a conditional overlay which would reduce the allowed and conditional uses to those of the Limited Office (LO) zoning district, and to limit building height to 40 feet or three stories. The applicant has been in discussions with the Judges Hill Neighborhood Association (JHNA) regarding the zoning application, and these discussions are ongoing at the time of this writing.

The Judges Hill Neighborhood is part of the Downtown Austin Plan (DAP), approved by City Council in 2011. The DAP mentions preservation of Judge's Hill as a predominantly single family neighborhood and contains no other recommendations for the neighborhood. (See Comprehensive Plan comments).

CASE MANAGER COMMENTS:

The subject property is 0.25 acres or 10,902 square feet, and consists of a single lot on the northeast corner of West Avenue and West 16th Street. The property takes access to West Avenue and W 16th Street and there are no proposed changes to access. The property is not in the flood plain, and has a gradual slope from the northeast to the southwest corner.

The blocks surrounding the subject property contain many office uses in traditionally single family home structures. In addition, there are offices in more modern office buildings, as well as multifamily residential. To the east, are larger office buildings as well as multifamily. On the west side of West Avenue, there are more frequent duplexes and single family homes.

BASIS OF RECOMMENDATION:

Restaurant (Limited)

Staff recommends General Office – Mixed Use – Historic Landmark - Conditional Overlay (GO-MU-H-CO) combining district zoning.

As described above the applicant's proposed conditional overlay would match the LO district in terms of permitted and conditional uses, and limit building height to 40 feet or three stories. Staff finds no objection and accepts the proposed conditional overlay as part of the recommendation.

The following uses would be prohibited: The following uses would be conditional:

Business or Trade School

Business Support Services

Guidance Services

Guidance Services

Hospital Services (General)

Printing and Publishing

College and University Services

Congregate Living

Group Home Class II

Hospital Services (Limited)

Personal Services

With regard to the base zoning of GO, the first basis of the recommendation is that the proposed zoning should be consistent with the purpose statement of the district sought. GO is defined in the City's zoning guide is "for offices and selected commercial uses predominantly serving community or citywide needs, such as medical or professional

Private Secondary Educational Facilities

offices." This description captures the intent of the proposed rezoning.

The second basis is that zoning should not constitute a grant of special privilege to an individual owner. Granting of the request should result in an equal treatment of similarly situated properties. In the vicinity of the subject property, along West Avenue and Rio Grande Street, there are several other GO-zoned properties, such as one directly to the east, to the northeast, and at the corner of West Avenue and W. 17th Street.

The third basis is that zoning changes should promote compatibility with adjacent and nearby uses and should not result in detrimental impacts to the neighborhood character. The most common land uses along West Avenue are offices, and thus the office use will be compatible in this location. The existing building adds to and supports the neighborhood character, and because of the Historic designation, changes in the exterior of the buildings will need to be cleared with historic staff.

EXISTING ZONING AND LAND USES:

	ZONING	LAND USES
Site	SF-3-H	Single Family-style structure
North	LO	Office
South	W 16 th St, then SF-3	W 16 th St, then Religious Assembly / Parking
East	GO-H	Office
West	West Ave, then LO	West Ave, then Multifamily

NEIGHBORHOOD PLANNING AREA: Downtown (Judges Hill Subdistrict)

TIA: Not required

WATERSHED: Shoal Creek

OVERLAYS: None

SCHOOLS: Bryker Woods Elementary, O'Henry Middle School, Austin High School

NEIGHBORHOOD ORGANIZATIONS

Austin Independent School District Austin Neighborhoods Council

Bike Austin

Central Austin Community Development City Of Austin Downtown Commission Downtown Austin Neighborhood Assn

(DANA)

Friends of Austin Neighborhoods

Historic Austin Neighborhood Association

Homeless Neighborhood Association Judges Hill Neighborhood Association Neighborhood Empowerment Foundation

Preservation Austin

Seltexas

Shoal Creek Conservancy

Sierra Club, Austin Regional Group

West Downtown Alliance, Inc.

AREA CASE HISTORIES:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14H-2013-0005 Judges Hill Historic District	Add Historic District	Case Withdrawn	Case Withdrawn
C14H-06-0015 Herblin-Shoe House - City Initiated 712 W. 16th Street	SF-3 to SF-3-H	05-23-06 – Apvd SF-3-H	06-08-06 – Apvd SF-3-H
C14H-2015-0013 Sparks House 1510 West Avenue	SF-3 to SF-3-H	01-12-16 – Apvd SF- 3-H	02-11-16– Apvd SF- 3-H

RELATED CASES:

A City-initiated zoning case (C14H-06-0015) rezoned the subject property to from SF-3 to SF-3-H (See Exhibit E, Ordinance 20060608-105).

The subject property consists of a 0.25 acre tract of land, the south 79 feet of the west 138 feet of Outlot 21, Division E, Original City of Austin, more particularly described in an instrument of record in Document No. 2005203944, Official Public Records of Travis County, Texas. (See Exhibit C, Survey and Field Notes).

EXISTING STREET CHARACTERISTICS:

Street	ROW	Pavement	Classificati	Sidewalks	Bike Route	Capital
			on			Metro
						(within ¼
						mile)
West	83 feet	36 feet	Collector	Yes	Yes, wide	Yes
Avenue					curb lane	
16 th Street	64 feet	36 feet	Collector	Yes	No	Yes

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OTHER STAFF COMMENTS:

Comprehensive Planning

Downtown Austin Plan

The property is located in the Judge's Hill District of the Downtown Austin Plan. The plan does not propose any changes for this District of Downtown. The subject property is within an area identified as a potential National Register Historic District.

Although the plan supports increasing mixed use zoning designations in downtown, it also says that this should not occur in the Judge's Hill area.

Goal AU-1 Mixed use states that, "Downtown should have a full mix of urban uses that reinforce an active and engaging pedestrian environment." The plan goes on to clarify that, "An appropriate mix of residential and non-residential uses should be allowed in all parts of Downtown, except for Judges Hill, which should generally be preserved as a single-family residential neighborhood (Page 78)."

Based on the clear direction regarding zoning changes in this area of Downtown, staff believes the proposed change is not supported by the Downtown Austin Plan. (Because DAP proposes no changes to Judge's Hill, the reviewer concludes that the plan does not support the proposed rezoning – SG).

Imagine Austin Plan

The subject property is located within the boundaries of a Regional Center as defined in the Imagine Austin Growth Concept Map. A Regional Center is the most urban and dense of the activity center types and is intended to be a retail, cultural, recreation, and entertainment destination in central Texas. The densities, buildings heights, and overall character of a center will vary depending on location. The Imagine Austin Plan does not have any specific goals related to the Judge's Hill area.

The following IACP policies are applicable to this case:

LUT P7: Encourage infill and redevelopment opportunities that place residential, work, and retail land uses in proximity to each other to maximize walking, bicycling, and transit opportunities.

HN P10: Create complete neighborhoods across Austin that have a mix of housing types and land uses, affordable housing and transportation options, and access to healthy food, schools, retail, employment, community services, and parks and recreation.

LUT P41: Protect historic buildings, structures, sites, places, and districts in neighborhoods throughout the City.

Since the Imagine Austin Plan provides direction that both supports and opposes the proposed change staff believes Imagine Austin does not provide clear direction on the suitability of the proposed zoning change in this location.

Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the Shoal Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Desired Development Zone.

Zoning district impervious cover limits apply in the Urban Watershed classification.

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Some trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 s.f. cumulative is exceeded, and on site control for the two-year storm.

At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

Site Plan

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540 feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

Compatibility Standards

The site is subject to compatibility standards based on proximity to restrictive (SF-3) zoning to the south, southwest and northwest:

- No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the properties subject to restrictive zoning.
- For a structure more than 100 feet but not more than 300 feet from property zoned SF-5 or more restrictive, height limitation is 40 feet plus one foot for each 10 feet of distance in excess of 100 feet from the property line.
- Restrictions on noise and reflective building materials may also apply.

Historic Resources

The site has been designated as a Historic Landmark. The building and demolition requirements of Land Use Code Section 25-11-32 will apply. Please contact the City Historic Preservation Officer prior to the application for any demolition or development permits on the subject site.

Transportation

Per Ordinance No. 20170302-077, off-site transportation improvements and mitigations may be required at the time of site plan application.

A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day. [LDC 25-6-113]

Additional right-of-way maybe required at the time of subdivision and/or site plan.

Janae Spence, Urban Trails, Public Works Department, Mike Schofield, Bicycle Program, Austin Transportation Department may provide additional comments regarding bicycle and pedestrian connectivity per the Council Resolution No. 20130620-056.

According to the Austin 2014 Bicycle Plan approved by Austin City Council in November, 2014, a wide curb lane is recommended for West Avenue. Mike Schofield, Bicycle Program, Austin Transportation Department may provide additional comments and requirements for right-of-way dedication and bicycle facility construction in accordance with LDC 25-6-55 and LDC 25-6-101. Please review the Bicycle Master Plan for more information.

FYI – the existing driveways, sidewalks, and curb ramps along West Avenue and 16th Street may be required to be removed and/or reconstructed at the time of the site plan application in accordance with the Land Development Code and Transportation Criteria Manual.

Austin Water Utility

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The site shall have separate wastewater taps, separate water meters, and their respective private water and wastewater service lines shall be positioned or located in a manner that will not cross lot lines.

Based on current public infrastructure configurations, it appears that service extension requests for both water and wastewater will be required to provide adequate service to this tract. For more information pertaining to the Service Extension Request process and submittal requirements contact Alberto Ramirez with Austin Water, Utility Development Services at 625 E. 10th St., 7th floor. Ph: 512-972-0211.

The water and wastewater utility plan must be reviewed and approved by Austin Water for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

INDEX OF EXHIBITS TO FOLLOW

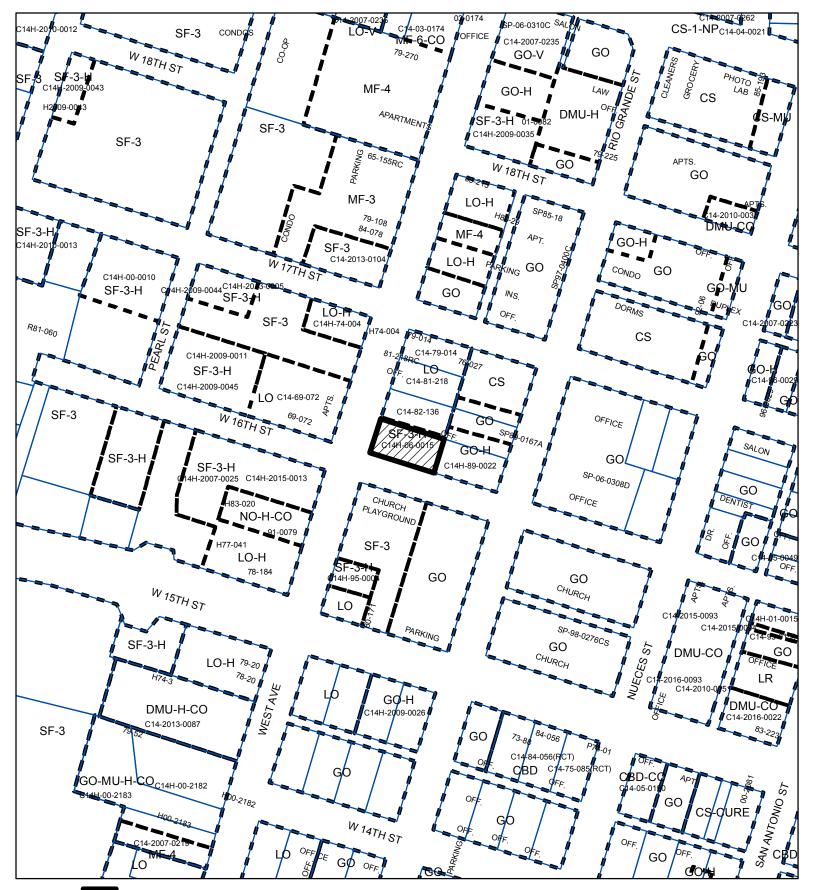
A: Zoning Map

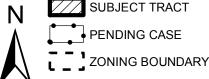
B. Aerial Map

C. Survey and Field Notes

D. Request Letter from Applicant

E. Ordinance Rezoning the Property to SF-3-H





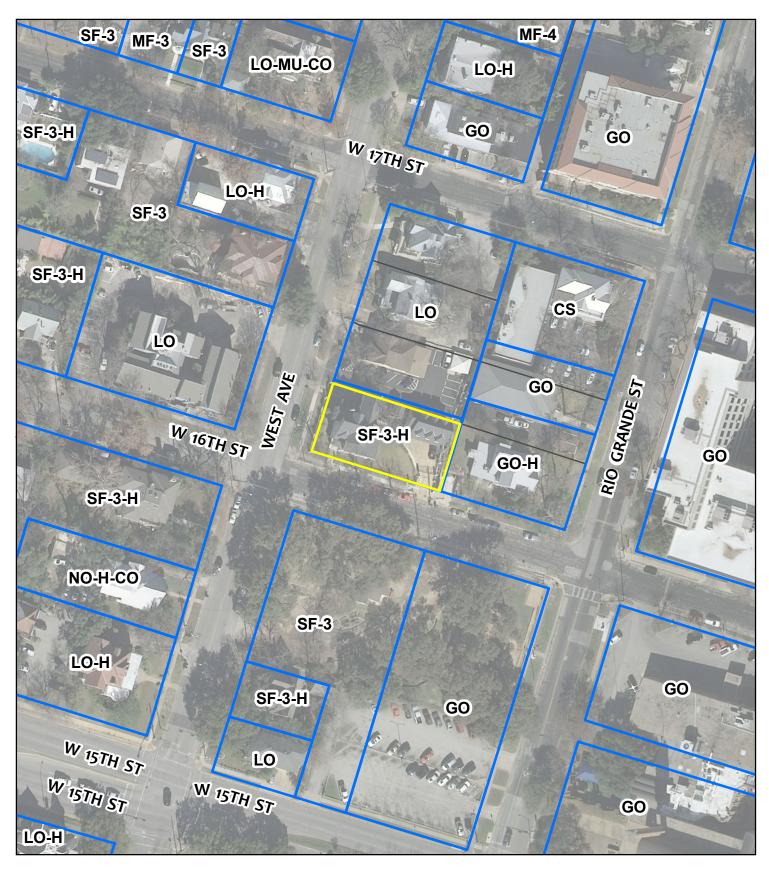
Zoning Case

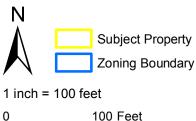
C14-2018-0120

EXHIBIT A

This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.







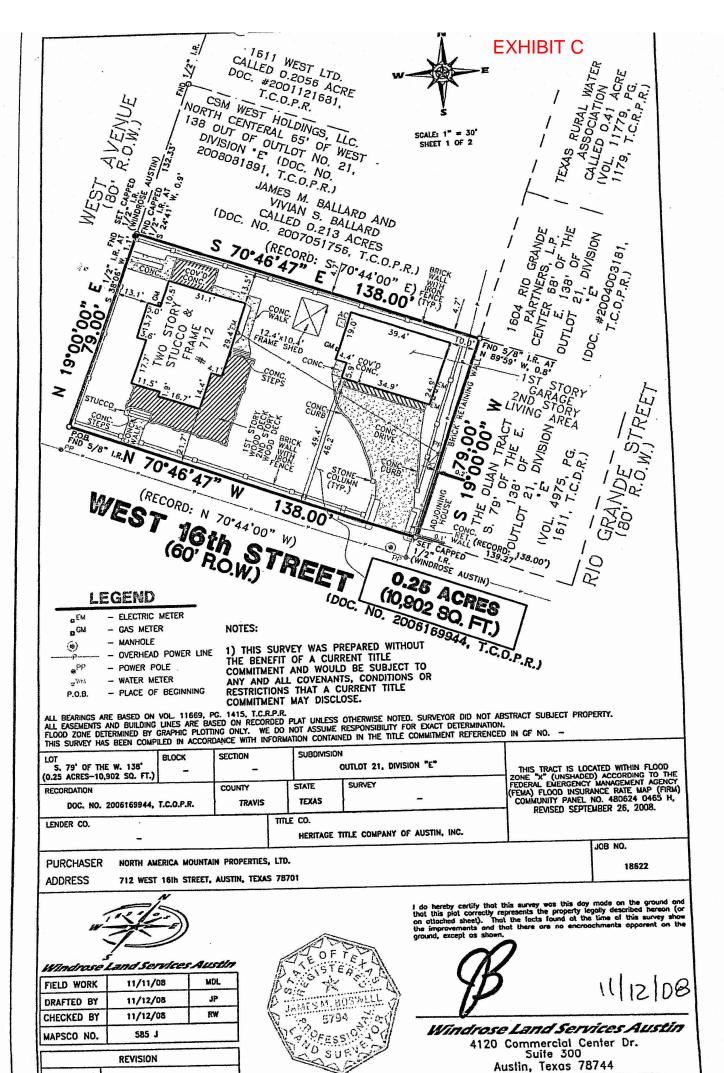
ZONING & VICINITY

Zoning Case: C14-2018-0120
Address: 712 W 16th Street
Subject Area: 0.25 Acres
Case Manager: Scott Grantham

This map has been produced for the Planning and Zoning Department for the sole purpose of geographic reference.No warranty is made by the City of Austin regarding specific accuracy or completeness.







TEL (512) 326-2100 FAX (512) 326-2770

EXHIBIT A

BEING A TRACT OR PARCEL OF LAND CONTAINING 0.25 ACRE, (10902 SQ. FT.) AND BEING 79 FEET X 138 FEET OUT OF THE SOUTHWEST PART OF OUTLOT NO. 21, DIVISION "E" OF THE CITY OF AUSTIN, AND BEING THE SAME TRACT OF LAND CONVEYED TO NORTH AMERICA MOUNTAIN PROPERTIES, LTD. IN DOCUMENT NO. 2006169944, T.C.O.P.R., SAID 0.25 ACRE TRACT BEING MORE PARTICULARLY DESCRIBED BY METES AND BOUNDS AS FOLLOWS:

BEGINNING AT A 5/8' IRON ROD FOUND AT THE SOUTHWEST CORNER OF SAID OUTLOT NO. 21, ALSO BEING THE INTERSECTION OF THE NORTH RIGHT OF WAY LINE OF WEST 16TH STREET, (60' R.O.W.), WITH THE EAST RIGHT OF WAY LINE OF WEST AVENUE, (80' R.O.W.), FOR THE SOUTHWEST CORNER AND PLACE OF BEGINNING HEREOF, SAID CORNER IS ALSO THE SOUTHWEST CORNER OF SAID SHOE TRACT;

THENCE WITH THE EAST RIGHT OF WAY LINE OF WEST AVENUE, AND THE WEST LINE OF THE HEREIN DESCRIBED TRACT, NORTH 19°00'00" EAST, A DISTANCE OF 79.00 FEET TO A ½" IRON ROD SET, CAPPED "WINDROSE AUSTIN", FOR THE NORTHWEST CORNER HEREOF, SAID POINT IS ALSO THE SOUTHWEST CORNER OF A TRACT CONVEYED TO JAMES M. BALLARD AND VIVIAN S. BALLARD, IN DOCUMENT #2007051756, T.C.O.P.R., FROM WHICH A ½" IRON ROD FOUND AT THE NORTHWEST CORNER OF SAID BALLARD TRACT BEARS, NORTH 19°00'00" EAST, A DISTANCE OF 132.33 FEET; FROM SAID ½" IRON ROD SET, CAPPED "WINDROSE AUSTIN" A FOUND ½" IRON ROD BEARS, SOUTH 38°06' WEST, A DISTANCE 1.1', AND FROM SAID SET ½" IRON ROD A FOUND ½" IRON ROD WITH CAP, BEARS SOUTH 24°41' WEST, A DISTANCE OF 0.9';

THENCE WITH THE SOUTH LINE OF SAID BALLARD TRACT, AND THE NORTH LINE OF THE HEREIN DESCRIBED TRACT, SOUTH 70°46'47" EAST, (RECORD: S 70°44'00" E), A DISTANCE OF 138.00 FEET TO A CALCULATED CORNER IN A BRICK WALL, FOR THE NORTHEAST CORNER HEREOF, SAID POINT IS ALSO THE NORTHWEST CORNER OF THE OLIAN TRACT DESCRIBED IN VOLUME 4975, PAGE 1611, T.C.D.R., AND THE SOUTHWEST CORNER OF A TRACT CONVEYED TO 1604 RIO GRANDE PARTNERS, IN DOCUMENT #2004003181, T.C.O.P.R., FROM WHICH A 5/8" IRON ROD FOUND BEARS, SOUTH 89°59' WEST, A DISTANCE OF 0.8 FEET;

THENCE WITH THE WEST LINE OF THE OLIAN TRACT, ANO THE EAST LINE OF THE HEREIN DESCRIBED TRACT, SOUTH 19°00'00" WEST, A DISTANCE OF 79.00 FEET TO A ½" IRON ROD SET, CAPPED "WINDROSE AUSTIN", FOR THE SOUTHEAST CORNER HEREOF, SAID POINT IS ALSO ON THE NORTH RIGHT OF WAY LINE OF WEST 16TH STREET, THE SOUTHWEST CORNER OF SAID OLIAN TRACT, AND THE SOUTHEAST CORNER OF SAID SHOE TRACT;

THENCE WITH THE NORTH RIGHT OF WAY LINE OF WEST 16TH STREET, AND THE SOUTH LINE OF THE HEREIN DESCRIBED TRACT, NORTH 70°46'47" WEST, (RECORD: N 70°44'00" W), A DISTANCE OF 138.00 FEET TO THE PLACE OF BEGINNING AND CONTAINING 0.25 ACRE (10,902 SQ. FT.) OF LAND.

510 S. Congress Avenue, Ste. 207 P. O. Box 41957 Austin, Texas 78704 (512) 476-4456

December 11, 2018

Mr. Greg Guernsey Director Planning and Zoning Department City of Austin PO Box 1088 Austin, Texas 78767

RE: Rezoning, 712 W 16th Street, C14-2018-0120

Dear Mr. Guernsey,

This firm represents the Owner of the property for the above referenced address and of which this rezoning application has been submitted.

The subject tract is 0.25 acres located at the north east corner of W 16th Street & West Avenue and is a City Historic Landmark known as the Herblin-Shoe House. The property is zoned SF-3-H and is located in the Judges Hill District of the Downtown Austin Plan (DAP). Development on the tract consists of a 3-story, single-family historic house with a detached, 3-bay garage with an apartment above and towards the rear/eastern edge of the property. The property is currently operating with a residential use. The property remains the last residentially zoned lot on the block and is flanked with office zoning districts to the north, east, and west (across West Avenue). To the south, across W 16th Street, there is an SF-3 zoned lot that is undeveloped. Many properties in the surrounding blocks have retained the original, residential structures but have converted from residential to office or commercial uses in the past several decades.

A rezoning from Family Residence (SF-3) to General Office – Mixed Use –Historic Overlay – Conditional Overlay (GO-MU-H-CO) is requested with this application in preparation for an office use that will need to engage in an off-site accessory parking agreement in order to meet parking requirements prescribed by the Land Development Code. The Mixed Use overlay will permit retention of residential uses. The terms of the Conditional Overlay are as follows:

LAND PLANNERS

A. Prohibited the following uses:

- 1. Business or Trade School
- 2. Business Support Services
- 3. Restaurant (Limited)

- 4. Hospital Services (General)
- 5. Printing and Publishing
- 6. Guidance Services

B. The following uses will be conditional:

- 1. Personal Services
- 2. College and University Facilities

a. Ron Thun

3. Congregate Living

- 4. Group Home Class II
- 5. Hospital Services (Limited)
- 6. Private Secondary Education Facilities

C. All structures on the property are limited to 3 floors (40ft) in height.

The requested zoning will allow offices uses that are appropriate for this location within the neighborhood and in proximity to downtown. Further, office uses are more likely to ensure a steady stream of funding needed to maintain the historic structures in perpetuity. With this, we request a favorable review and recommendation. Please call or email our office if you have any questions regarding this request.

Sincerely,

A. Ron Thrower

EXHIBIT E

ORDINANCE NO. 20060608-105

AN ORDINANCE REZONING AND CHANGING THE ZONING MAP FOR THE PROPERTY GENERALLY KNOWN AS THE HERBLIN-SHOE HOUSE LOCATED AT 712 WEST 16TH STREET FROM FAMILY RESIDENCE (SF-3) DISTRICT TO FAMILY RESIDENCE-HISTORIC (SF-3-H) COMBINING DISTRICT.

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. The zoning map established by Section 25-2-191 of the City Code is amended to change the base district from family residence (SF-3) district to family residence-historic (SF-3-H) combining district on the property described in Zoning Case No. C14H-06-0015, on file at the Neighborhood Planning and Zoning Department, as follows:

The south 79 feet of the west 138 feet of Outlot 21, Division E, Original City of Austin, more particularly described in an instrument of record in Document No. 2005203944, Official Public Records of Travis County, Texas,

generally known as the Herblin-Shoe House, locally known as 712 West 16th Street, in the City of Austin, Travis County, Texas, and generally identified in the map attached as Exhibit "A".

PART 2. This ordinance takes effect on June 19, 2006.

PASSED AND APPROVED

j	une 8	, 2006	Win Wh
			Will Wynn
			Mayor
APPROVED	David Alla City Atte	1	ATTEST: When Shirley A. Gentry City Clerk

