#### 04112019 VERSION OF DRAFT ORDINANCE

## ORDINANCE NO.

## AN ORDINANCE AMENDING TITLE 25 (LAND DEVELOPMENT CODE) TO CREATE A RESIDENTIAL AFFORDABLE HOUSING DEVELOPMENT BONUS PROGRAM.

## BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

## PART 1. FINDINGS.

The council finds the following: [to be inserted]

**PART 2.** Chapter 25-1, Article 15 (*Housing*) is amended to add a new Division 4 (*Residential Affordable Housing Development Bonus Program*) to read as follows:

Division 4. Residential Affordable Housing Development Bonus Program.

## § 25-1-720 PURPOSE, APPLICABILITY, AND SHORT TITLE.

- (A) The purpose of this division is to establish a voluntary affordable housing bonus program that allows for increased density for residential dwelling units.
- (B) This division applies within the zoning jurisdiction.
- (C) This division may be cited as "Affordable Housing Bonus Program".

#### § 25-1-721 DEFINITIONS.

#### In this division,

- (1) CONTINUUM OF CARE HOUSING means housing set aside for individuals exiting homelessness.
- (2) DIRECTOR means the director of Neighborhood Housing and Community Development (NHCD) or the director's designee.
- (3) GOVERNMENT-OPERATED AFFORDABLE HOUSING PROGRAM means a program operated by a federal, state, or local department that provides financial or other form of subsidy for the purpose of providing affordable housing.
- (4) HOUSING FOR OLDER PERSONS means housing for households with at least one individual who is at least 62 years of age at the time of initial occupancy.

			04112019 VERSION OF DRAFT ORDINANCE
29 30		(5)	MFI means median family income for the Austin metropolitan statistical area.
31 32 33		(6)	QUALIFYING DEVELOPMENT means a development certified under Section 25-1-724 ( <i>Certification</i> ) and participating in the Affordable Housing Bonus Program.
34	§ 25-	1-722	ELIGIBILITY.
35 36	(A)	-	posed development qualifies as a Type 1 development and is eligible is program if:
37 38		(1)	it includes a minimum of three dwelling units or the proposed development will consist only of affordable dwelling units;
39 40 41		(2)	at least 25 percent of the affordable dwelling units include two or more bedrooms or the proposed development qualifies as continuum of care housing or housing for older persons;
42 43		(3)	not more than 25 percent of the proposed development's gross floor area is for non-residential uses;
44 45 46		(4)	it is new construction or is redevelopment of property with only non- residential structures or the existing development complies with the requirements in Subsection (D); and
47 48		(5)	it meets the requirements set forth in Section 25-1-723 (Affordability Requirements).
49 50	(B)		pt for a proposed development participating in a government-operated dable housing program with stricter requirements, the applicant:
51		(1)	shall incorporate lease provisions that are consistent with
52 53 54 55			<ul> <li>(a) the U.S. Department of Housing and Urban Development (HUD) Section 8 Tenant-Based Assistance Housing Choice Voucher (HCV) Program related to the termination of tenancy by owner; and</li> </ul>
56			(b) 24 C.F.R. §245.100 related to a tenant's right to organize; and
57 58		(2)	may not discriminate on the basis of an individual's source of income as defined in Section 5-1-13 ( <i>Definitions</i> ).

,			
			04112019 VERSION OF DRAFT ORDINANCE
59 60 61	(C)	for a	poposed development qualifies as a Type 2 development and is eligible Iditional bonuses if it meets the standards imposed in Subsections (A) B) plus one or more of the following:
62 63		(1)	at least 50 percent of the affordable dwelling units include two or more bedrooms;
64		(2)	for a rental development:
65 66 67			(a) at least 75 percent of the total units serve households with incomes of 60 percent MFI or below, rounded up to the nearest unit; or
68 69 70			(b) at least 10 percent of the affordable units serve households with incomes of 30 percent MFI or below, rounded up to the nearest unit; or
71 72 73		(3)	for an owner-occupied development, at least 75 percent of the owner- occupied dwelling units serve households with incomes of 80 percent MFI or below; or
74 75 76		(4)	is located within <sup>1</sup> / <sub>4</sub> mile of an activity corridor designated in the Imagine Austin Comprehensive Plan and is served by a bus or transit line.
77 78	(D)	-	poposed development that will require the applicant to redevelop or ld an existing multi-family building is eligible for this program if:
79 80		(1)	the proposed development meets the standards imposed in Subsections (A) and (B);
81 82 83		(2)	the existing multi-family building requires extensive repairs and for which rehabilitation costs will exceed 50 percent of the market value, as determined by the building official;
84 85 86		(3)	the proposed development will replace all existing units that were affordable to a household earning 80 percent MFI or below in the previous year and have at least as many bedrooms;
87		(4)	the applicant provides current tenants with:
88 89			(a) notice and information about the proposed development on a form approved by the director; and

				04112019 VERSION OF DRAFT ORDINANCE
90 91 92			(b)	relocation benefits that are consistent with Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, 42 U.S.C.A. 4601, <i>et seq.</i> ; and
93 94 95		(5)	comp	oplicant grants current tenants the option to lease a unit of arable affordability and size following completion of elopment.
96	§ 25-	1-723	AFFO	RDABILITY REQUIREMENTS.
97 98 99	(A)	partic	ipates	t complies with the requirements in this section if the applicant in a government-operated affordable housing program that a minimum, the same affordability requirements.
100 101 102	(B)	descr	ibed in	Type 2 rental development that complies with the requirements Section 25-1-722(C)(2), a rental development must comply lowing:
103 104		(1)		st 50 percent of the total units serve households whose incomes ge 60 percent MFI or below; and
105 106		(2)		st 20 percent of the total units serve households with incomes of rcent MFI or below.
107 108 109	(C)	occup	oied dy	er-occupied development, at least 50 percent of the owner- velling units serving households whose incomes average 80 I or below.
110 111	(D)			er of units required in this section include less than a whole unit, other is rounded up to the nearest whole unit.
112 113 114	(E)	follow	ving th	Im affordability period for a rental development is 40 years he issuance of the last certificate of occupancy required for the levelopment.
115 116 117	(F)	years	follow	Im affordability period for an owner-occupied dwelling unit is 99 ying the issuance of a certificate of occupancy for the owner- velling unit.
118 119 120	(G)	minin	num at	hased qualifying development, the director may begin the fordability period upon the issuance of the last certificate of for each phase.

#### 04112019 VERSION OF DRAFT ORDINANCE 121 § 25-1-724 CERTIFICATION. If the director certifies that a proposed development meets the requirements 122 (A) of this division, the accountable official is authorized to process a 123 development application as a qualifying development. 124 125 **(B)** Before the director may certify that a proposed development meets the requirements of this division, the applicant shall execute an agreement and a 126 document for recording in the real property records that provides notice of or 127 preserves the minimum affordability requirements imposed by this division. 128 The form of the documents described in this section must be approved by the 129 city attorney. 130 131 (C) The director may certify an applicant who complies with the requirements in 132 Subsection (B) because the applicant participates in a government-operated affordable housing program that imposes, at a minimum, the same 133 affordability requirements. 134 § 25-1-725 POST-CONSTRUCTION REQUIREMENTS AND 135 136 **ENFORCEMENT.** The property owner or the property owner's agent shall provide the director 137 (A) with documentation on an annual basis that allows the director to verify 138 139 compliance with the affordability requirements. If for any reason the director is unable to confirm that the affordability 140 **(B)** requirements were met during any 12-month period, the preceding 12 141 months may not be used to satisfy the affordability requirements in Section 142 25-1-723 (Affordability Requirements). 143 An applicant complies with the requirements in this section if the applicant 144 (C) complies with monitoring and income verification requirements that are 145 imposed and enforced as part of a government-operated affordable housing 146 program. 147 148 (D) A person commits an offense if the person fails to comply with the requirement in Subsection (A). A culpable mental state is not required, and 149 need not be proved. A person commits a separate offense for each day the 150 person fails to provide the income verification documentation. Each offense 151 is punishable by a fine not to exceed \$500. 152

#### 04112019 VERSION OF DRAFT ORDINANCE

**PART 3.** Chapter 25-2, Subchapter C, Article 2, Division 2 (*Requirements for All Districts*) is amended to add a new Section 25-2-518 (*Qualifying Development*) to read as follows:

# 156 § 25-2-518 QUALIFYING DEVELOPMENT.

- (A) In this section, a qualifying development is a development certified under Section 25-1-724 (*Certification*) and participating in the Affordable Housing Bonus Program.
- (B) A qualifying development is a permitted use in any residential or commercial zoning district under Section 25-2-491 (*Permitted, Conditional, and Prohibited Uses*).
- (C) Density is calculated based on the standards in Subchapter E, 4.2.1 (*Mixed Use Combining District*) if the existing zoning on the property where the qualifying development will be located in one of the following commercial base districts:
- 167 (1) neighborhood office (NO);
- 168 (2) limited office (LO);

153

154

155

157

158

159

169

170

172

173

179

- (3) general office (GO);
- (4) community commercial (GR);
- 171 (5) neighborhood commercial (LR);
  - (6) general commercial services (CS); or
    - (7) commercial-liquor sales (CS-1).
- (D) If the existing zoning on the property where the qualifying development will
  be located is commercial recreation (CR), lake commercial (L), central
  business (CBD), warehouse limited office (W/LO), or commercial highway
  services (CH), the density is calculated based on the following minimum site
  area standards:
  - (1) 800 square feet, for an efficiency dwelling unit;
- 180 (2) 1,000 square feet, for a one bedroom dwelling unit; and
- 181 (3) 1,200 square feet, for a dwelling unit with two or more bedrooms.

	04112019 VERSION OF DRAFT ORDINANCE
182 183 184	(E) No more than 25 percent of the gross floor area of the qualifying development may be comprised of non-residential uses. The permitted commercial uses are determined using the base zoning district.
185	(F) A qualifying development is not required to comply with:
186 187	(1) the height and setback requirements of Article 10 ( <i>Compatibility Standards</i> );
188 189	(2) the maximum floor-to-area ratio for the applicable base zoning district under Section 25-2-492 ( <i>Site Development Regulations</i> );
190	(3) Subchapter F ( <i>Residential Design and Compatibility Standards</i> ); or
191	(4) Section 25-2-773 (Duplex Residential Use).
192 193 194	<b>PART 4.</b> Chapter 25-2, Subchapter C, Article 2, Division 3 ( <i>Exceptions</i> ) is amended to add a new Section 25-2-534 ( <i>Qualifying Development Exceptions</i> ) to read as follows:
195	§ 25-2-534 QUALIFYING DEVELOPMENT EXCEPTIONS.
196 197 198	<ul> <li>(A) In this section, a qualifying development is a development certified under Section 25-1-724 (<i>Certification</i>) and participating in the Affordable Housing Bonus Program.</li> </ul>
199 200	<ul> <li>(B) A qualifying development is not subject to Section 25-2-511 (<i>Dwelling Unit Occupancy Limit</i>).</li> </ul>
201	(C) A Type 1 development may:
202 203	(1) construct to a height that is the applicable base zoning district height limit multiplied by 1.25;
204	(2) reduce front yard setbacks by 50 percent;
205	(3) reduce rear setbacks by 50 percent; and
206	(4) include the number of dwelling units that is the greater of:
207 208	(a) the maximum number of dwelling units otherwise authorized by this code multiplied by 1.5; or
209	(b) six dwelling units.
210	(D) In addition to Subsection (C), a Type 2 development may:

			04	4112019 VERSION OF DRAFT ORDINANCE
211 212				t to a height that is the applicable base zoning district height litiplied by 1.5; and
213		(2)	include	the number of dwelling units that is the greater of:
214 215				the maximum number of dwelling units otherwise authorized y this code multiplied by 2; or
216			(b) ei	ght dwelling units.
217 218 219 220 221	(E)	bonus dwellin develo	program ng units pment	g development is also eligible to utilize a separate density n that grants density bonuses for the provision of affordable or a fee-in-lieu for affordable housing, then the qualifying may comply with the least restrictive development f all affordable dwelling units are provided on-site.
222 223				5-5-3 ( <i>Small Projects</i> ) is amended to amend Subsection (B) esection (E) to read as follows:
224	§ 25-	5-3 SM	ALL PI	ROJECTS.
225 226	(A)	The di this see		hall determine whether a project is a small project described in
227	(B)	The fo	llowing	are small projects:
228 229			construc construc	ction of a building or parking area if the proposed ction:
230			(a) de	pes not require a variance from a water quality regulation;
231			(b) de	bes not exceed 5,000 square feet of impervious cover; and
232 233			. ,	e construction site does not exceed 10,000 square feet, cluding the following areas:
234			(i	) construction;
235			(i	i) clearing;
236			(i	ii) grading;
237			(i	v) construction equipment access;
238			(v	<i>v</i> ) driveway reconstruction;

		04112019 VERSION OF DRAFT ORDINANCE
239 240 241 242		<ul> <li>(vi) temporary installations, including portable buildings, construction trailers, storage areas for building materials, spoil disposal areas, erosion and sedimentation controls, and construction entrances;</li> </ul>
243		(vii) landscaping; and
244 245		(viii) other areas that the director determines are part of the construction site;
246 247	(2)	construction of a storm sewer not more than 30 inches in diameter that is entirely in a public right-of-way or an easement;
248 249	(3)	construction of a utility line not more than eight inches in diameter that is entirely in a public right-of-way;
250	(4)	construction of a left turn lane on a divided arterial street;
251	(5)	construction of street intersection improvements;
252 253	(6)	widening a public street to provide a deceleration lane if additional right-of-way is not required;
254 255 256	(7)	depositing less than two feet of earth fill, if the site is not in a 100 year floodplain and the fill is not to be deposited within the dripline of a protected tree;
257 258 259 260	(8)	construction of a boat dock as an accessory use to a single-family residential use, duplex residential use, two-family residential use, or secondary apartment special use if shoreline modification or dredging of not more than 25 cubic yards is not required; or
261 262 263 264	(9)	construction of a retaining wall, if the wall is less than 100 feet in length and less than eight feet in height, and the back fill does not reclaim a substantial amount of land except land that has eroded because of the failure of an existing retaining wall;
265 266	(10)	minor development that the director determines is similar to that described in Subsections $(B)(1)$ through (9) of this section;
267 268	(11)	the replacement of development that is removed as a result of right-of- way condemnation; [and]

		04112019 VERSION OF DRAFT ORDINANCE
269 270		<ul> <li>(12) the construction of a telecommunications tower described in Subsection 25-2-839(F) or (G) (<i>Telecommunication Towers</i>); and[-]</li> </ul>
271 272		(13) the construction of a qualifying multi-family development described in Subsection (E).
273 274 275 276	(C)	Notwithstanding any other provisions in this section, construction of Shoreline Access, as defined in Section 25-2-1172, that exceeds 50 feet in length and is constructed on slopes exceeding 35% gradient does not constitute a small project.
277 278 279 280	(D)	For a small project, the director may waive a submittal requirement that the director determines is not essential to demonstrate compliance with this title. The director shall maintain a record of submittal requirements that are waived under this subsection.
281 282 283	<u>(E)</u>	In this section, a qualifying multi-family development is a development certified under Section 25-1-724 ( <i>Certification</i> ) and participating in the Affordable Housing Bonus Program and is:
284 285		(1) <u>a Type 1 development consisting of at least three but no more 12</u> <u>dwelling units; or</u>
286 287		(2) <u>a Type 2 development consisting of at least three but no more than 16 dwelling units.</u>
288 289		<b>AT 6.</b> Section 25-6-471 ( <i>Off-Street Parking Facility Required</i> ) is amended to new Subsections (I), (J), and (K) to read as follows:
290	§ 25-	-6-471 OFF-STREET PARKING FACILITY REQUIRED.
291 292 293	<u>(I)</u>	In this section, a qualifying development is a development certified under Section 25-1-724 ( <i>Certification</i> ) and participating in the Affordable Housing Bonus Program.
294 295	<u>(J)</u>	<u>A qualifying development is not required to comply with Appendix A of</u> <u>Chapter 25-6 (<i>Transportation</i>) but must comply with the following:</u>
296 297 298		(1) if a qualifying development is less than 10,000 square feet and off-site parking is not provided for the qualifying development, at least one parking space for persons with disabilities is required;

	04112019 VERSION OF DRAFT ORDINANCE
299 300 301 302 303	(2) if a qualifying development is less than 10,000 square feet and off- street parking is provided, it must include parking for persons with disabilities as required by the Building Code and may not include fewer accessible spaces than would be required under Paragraph (3) of this subsection; or
304 305 306 307 308 309 310	(3) if an qualifying development is 10,000 square feet or more, then the minimum number of parking spaces for persons with disabilities is calculated by taking 20 percent of the parking required for the use under Appendix A ( <i>Tables of Off-Street Parking and Loading Requirements</i> ) and using that result to determine the number of accessible spaces required under the Building Code, which may be provided on-or-off-site within 250 feet of the use.
311 312	(K) <u>The director may waive or reduce the number of accessible spaces required</u> <u>under Subsection (J) if:</u>
<ul> <li>313</li> <li>314</li> <li>315</li> <li>316</li> <li>317</li> <li>318</li> </ul>	(1) The applicant pays a fee in-lieu to be used by the city to construct and maintain accessible parking in the vicinity of the use. The availability of this option is contingent on the establishment of a fee by separate ordinance and the adoption of a program by the director to administer the fee and establish eligibility criteria. A decision by the director that a use is ineligible for a fee in-lieu is final.
319 320 321	(2) No accessible spaces can be provided consistent with the requirements of Subsection (J) and the use is ineligible for participation in the fee in-lieu program under Paragraph (1) of this section.
322 323 324 325	(3) An off-site or on-street parking space designated for persons with disabilities that is located within 250 feet of a use may be counted towards the number of parking spaces the use is required to provide under Subsection (J).
326 327	<b>PART 7.</b> Chapter 25-7, Article 3 ( <i>Requirements for Approval</i> ) is amended to add a new Section 25-7-67 ( <i>Qualifying Multi-family Development</i> ) to read as follows:
328	§ 25-7-67 QUALIFYING MULTI-FAMILY DEVELOPMENT.
329 330 331 332	(A) In this section, a qualifying multi-family development is a development located on a lot platted as residential, certified under Section 25-1-724 ( <i>Certification</i> ) and participating in the Affordable Housing Bonus Program, and is:

		04112019 VERSION OF DRAFT C	ORDINANCE
	(1)	a Type 1 development consisting of dwelling units; or	at least three but no more 12
	(2)	a Type 2 development consisting of at dwelling units.	least three but no more than 10
(B)		ualifying multi-family development mu lations:	st comply with the following
	(1)	[to be inserted]	
PAR	х <b>т 8.</b> т	This ordinance takes effect on	, 2019.
PAS	SED A	AND APPROVED	
		, 2019 §	Steve Adler Mayor
APP	PROVI	ED: ATTES	ST: Jannette S. Goodall
		City Attorney	City Clerk