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#### ZONING CHANGE REVIEW SHEET

<u>CASE</u>: C14-2020-0096 – 3707 S 2nd Street <u>DISTRICT</u>: 3

ZONING FROM: SF-3 <u>TO</u>: GR-MU-V

ADDRESS: 3707 S. 2<sup>nd</sup> Street

SITE AREA: 4.78 acres

PROPERTY OWNER: AGENT:

3707 S. 2<sup>nd</sup> Property, LP (Justin Albright) Armbrust & Brown, PLLC (Amanda Surman)

CASE MANAGER: Kate Clark (512-974-1237, kate.clark@austintexas.gov)

#### STAFF RECOMMENDATION:

**Staff recommends general office** – **mixed use (GO-MU) combining district.** *For a summary of the basis of staff's recommendation, see page 2.* 

### PLANNING COMMISSION ACTION / RECOMMENDATION:

November 10, 2020 Scheduled for Planning Commission

October 27, 2020 Approved neighborhood's request to postpone to November 10, 2020.

Vote: 11-0. [C. Hempel, A. Azhar – 2nd; J. Shieh was absent].

## **CITY COUNCIL ACTION:**

November 12, 2020 Scheduled for City Council

#### **ORDINANCE NUMBER:**

#### **ISSUES**

On September 9, 2020 staff received an email from the Galindo Neighborhood opposing the addition of vertical mixed-use ("V") to the zoning district.

For all received written comments, please refer to Exhibit C: Correspondence Received.

## **CASE MANAGER COMMENTS:**

This property is approximately 4.78 acres and is developed with a single office building. This office building appears to have been constructed in the mid 1970's and is considered a legally nonconforming use. It is currently zoned SF-3 and is surrounded by SF-4A-CO and P zoning to

the north, GO-V-CO and LO-V-CO zoning to the east, GR zoning to the south, and LO and MH zoning to the west. Please see *Exhibit A: Zoning Map* and *Exhibit B: Aerial Map* for context.

To the west across South 2<sup>nd</sup> Street is the Galindo Elementary School. Staff has confirmed with the Austin Independent School District (AISD) that they do not have any concerns with this rezoning case.

The applicant is requesting GR-MU-V in order to allow for a change in use to medical office and to provide flexibility to redevelop the site with multifamily units in the future.

#### BASIS OF RECOMMENDATION:

1. Zoning should promote a transition between adjacent and nearby zoning districts, land uses, and development intensities.

This property is in between the commercial and office zoning districts on South 1<sup>st</sup> Street and Ben White Boulevard, and the residential zoning districts and uses internal to the neighborhood. Rezoning this property to GO-MU would provide a transition in use and intensity from Ben White Boulevard and be consistent with uses and intensities from South 1<sup>st</sup> Street while also permitting the applicant's intended use of medical office.

2. The proposed zoning should be consistent with the purpose statement of the district sought.

Staff does not recommend adding the "V" component to the zoning string. This property is not located on a Core Transit Corridor as defined by the current City Land Development Code. These corridors were intended to have enough population density, mix of uses, and transit facilities to encourage and support transit use. Because of those parameters they were also used to establish where the Vertical Mixed Use (V) Overlay District was permitted. While this property is near South 1<sup>st</sup> Street (a Core Transit Corridor) and is adjacent to an existing property with the "V" designation, staff considers this property to be internal to the neighborhood. Both South 2<sup>nd</sup> Street and South Center Street are classified as Level 1 streets within the ASMP, unlike South 1<sup>st</sup> Street which is classified as a Level 3 street.

## EXISTING ZONING AND LAND USES:

	Zoning	Land Uses
Site	SF-3	Administrative and Business Offices
North	P	COA Waterwroks / Austin-Travis County EMS Station
South	GR	Administrative and Business Offices, Medical Offices
East	GO-V-CO and LO-V-CO	Administrative and Business Offices, Medical Offices
West	LO and MH	Public Primary Educational Facilities, Residential

#### NEIGHBORHOOD PLANNING AREA: Galindo NP (Suspended)

<u>TIA</u>: This shall be required at the time of site plan if triggered per LDC 25-6-113.

<u>WATERSHED</u>: West Bouldin Creek Watershed (urban)

**OVERLAYS**: Residential Design Standards

SCHOOLS: Galindo Elementary, Lively Middle and Travis High Schools.

## NEIGHBORHOOD ORGANIZATIONS

Austin Independent School District

Austin Lost and Found Pets

Austin Neighborhoods Council

Galindo Elementary Neighborhood Assn.

Homeless Neighborhood Association

Neighborhoods Empowerment Foundation

Bike Austin Perry Grid 614
Dawson Neighborhood Association Preservation Austin

Dawson Neighborhood Organization SELTexas

Dawson Neighborhood Plan Contact Team Sierra Club, Austin Regional Group Friends of Austin Neighborhoods South Austin Commercial Alliance

Galindo Area Patriotic People's Porch

### AREA CASE HISTORIES:

Number	Request	Commission	City Council
C14-2007-0238  Galindo Elementary Neighborhood Association Vertical Mixed Use (VMU) Zonings	To add vertical mixed use combining district to multiple tracts.	To grant neighborhood's recommendation to remove two tracts.	Approved vertical mixed use combining district to multiple tracts as Commission recommended. (1/10/08)
C14-04-0029 Lifeworks	From LO-CO to GO	To grant GO-CO; CO was to limit trips on site.	Approved GO-CO as Commission recommended. (4/15/04)

### **RELATED CASES:**

There are no recent related cases to this property.

#### **EXISTING STREET CHARACTERISTICS:**

Street	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¼ mile)
South 2nd Street	62'	25'	ASMP Level 1	No	N/A	Yes
South Center Street	60'	40'	ASMP Level 1	Yes	N/A	Yes

## **OTHER STAFF COMMENTS:**

## **Comprehensive Planning**

This rezoning case is located on the southeast corner of South 2<sup>nd</sup> Street and South Central Street. This property is located 425 feet from the South 1<sup>st</sup> Activity Corridor and in an area that does not have an adopted neighborhood plan. Surrounding land uses include an EMS station, City of Austin truck depot, a water tower and utility substation, and single family housing to the north; to the south are medical and law offices and a senior center; to the east is a church, shelter and medical offices; and to the west are small apartment buildings, a daycare center and the Galindo Elementary School. The existing office building on the site was built in the 1970's and the property is currently zoned SF-3. The proposal is to rezone the property to GR-MU-V to keep the existing office building on the site, add medical offices, and in the future possibly pursue adding multifamily units.

## Connectivity

Public sidewalks are located along South 2<sup>nd</sup> Street but are only along one side of South Central Street. A CapMetro stop is located within 450 feet walking distance of the subject property. Mobility options are average while connectivity options are fair in this area.

#### Imagine Austin

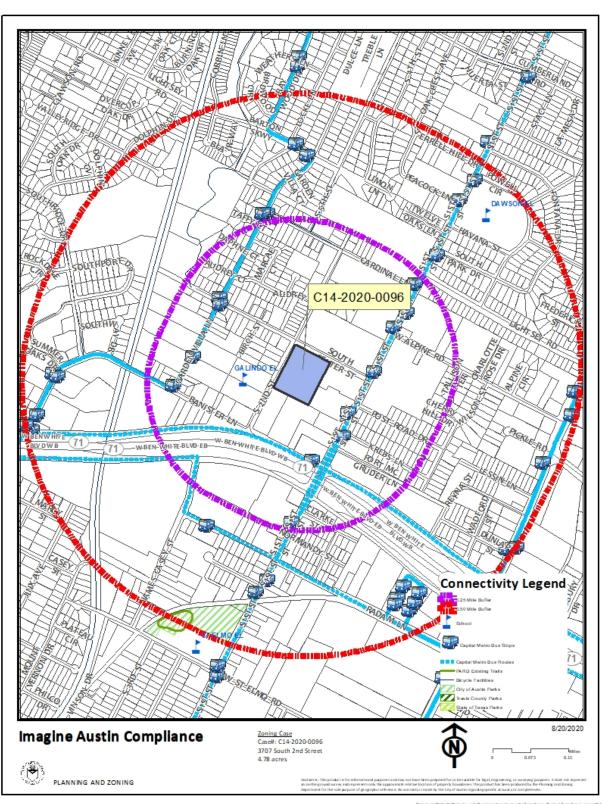
The Imagine Austin Growth Concept Map found in the Imagine Austin Comprehensive Plan (IACP) identifies this project as being one block from an Activity Corridor. Activity Corridors are characterized by a variety of activities and buildings, which are intended to allow people to reside, work, shop, access services, people watch, recreate, and hang out without traveling far distances.

The following IACP policies are relevant to this case:

• LUT P3. Promote development in compact centers, communities, or along corridors that are connected by roads and transit that are designed to encourage walking and bicycling, and reduce health care, housing and transportation costs.

- LUT P4. Protect neighborhood character by directing growth to areas of change that includes designated redevelopment areas, corridors and infill sites. Recognize that different neighborhoods have different characteristics and new and infill development should be sensitive to the predominant character of these communities.
- HN P11. Protect neighborhood character by directing growth to areas of change and ensuring context sensitive infill in such locations as designated redevelopment areas, corridors, and infill sites.

While this property is close to the South 1<sup>st</sup> Activity Corridor, South 2<sup>nd</sup> Street is a non-arterial street consisting mainly of small-scale multifamily buildings, one story offices and institutional land uses. The GR district zoning category permits retail and heavy commercial uses which can also have longer hours of operation that are not appropriate along this type of street. Based on the commercial nature and potential impacts of the GR zoning district, its proximity to an existing elementary school and daycare and the above referenced Imagine Austin policies that supports commercial growth along existing arterial corridors, this rezoning case partially supports the policies of the Imagine Austin Comprehensive Plan.



### Environmental

- 1. The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the West Bouldin Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code.
- 2. Zoning district impervious cover limits apply in the Urban Watershed classification.
- 3. According to floodplain maps there is no floodplain within or adjacent to the project location.
- 4. Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.
- 5. At this time, site specific information is unavailable regarding vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.
- 6. This site is required to provide on-site water quality controls (or payment in lieu of) for all development and/or redevelopment when 8,000 square feet cumulative is exceeded, and on-site control for the two-year storm.
- 7. At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

## PARD/Planning & Design Review

The proposed uses for this rezoning to GR-MU-V, are professional and medical offices. These uses currently have no parkland dedication requirement. However, if there are to be residential dwelling units or hotel keys proposed at the time of subdivision or site plan, parkland dedication will be required for those new units, per City Code § 25-1-601.

#### Site Plan

- 1. Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.
- 2. The site is subject to compatibility standards. Along the northeast property line, the following standards apply:
  - a. No structure may be built within 25 feet of the property line.
  - b. No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
  - c. No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.

- d. No parking or driveways are allowed within 25 feet of the property line.
- e. A landscape area at least 25 feet wide is required along the property line. In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection.
- 3. Additional design regulations will be enforced at the time a site plan is submitted.

## **Transportation**

1. A Traffic Impact Analysis shall be required at the time of site plan if triggered per LDC 25-6-113.

#### **Austin Water Utility**

1. The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by Austin Water for compliance with City criteria and suitability for operation and maintenance.

Based on current public infrastructure configurations, it appears that service extension requests (SER) will be required to provide service to this lot. For more information pertaining to the Service Extension Request process and submittal requirements contact Alberto Ramirez with Austin Water, Utility Development Services at 625 E. 10th St., 7th floor. Ph: 512-972-0211.

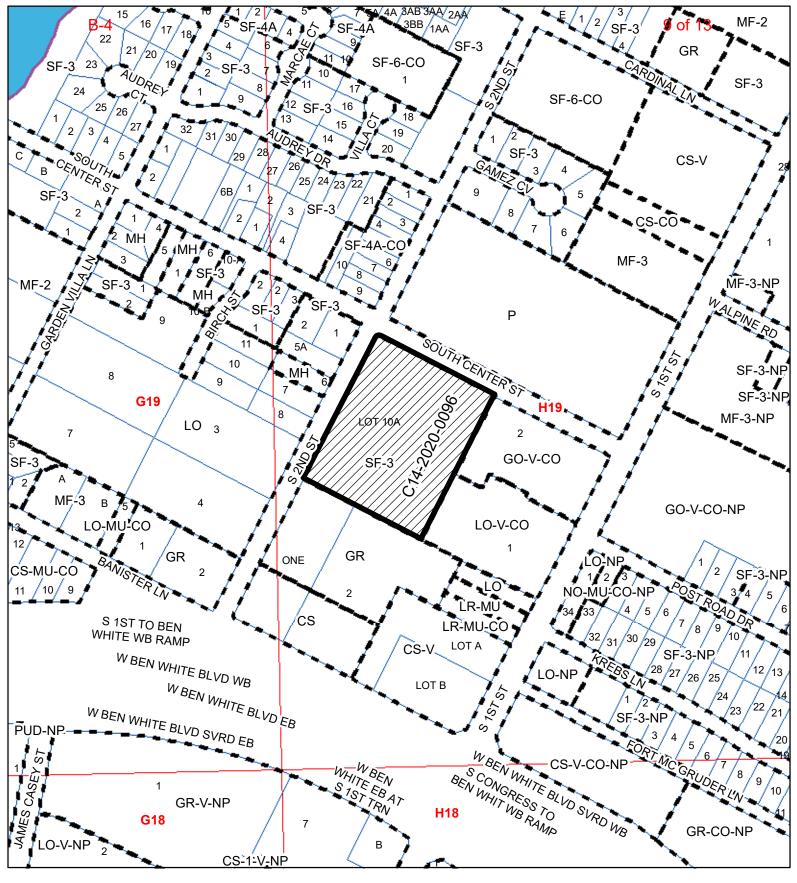
The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

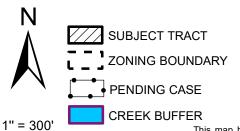
#### INDEX OF EXHIBITS TO FOLLOW

Exhibit A: Zoning Map

Exhibit B: Aerial Map

Exhibit C: Correspondence Received





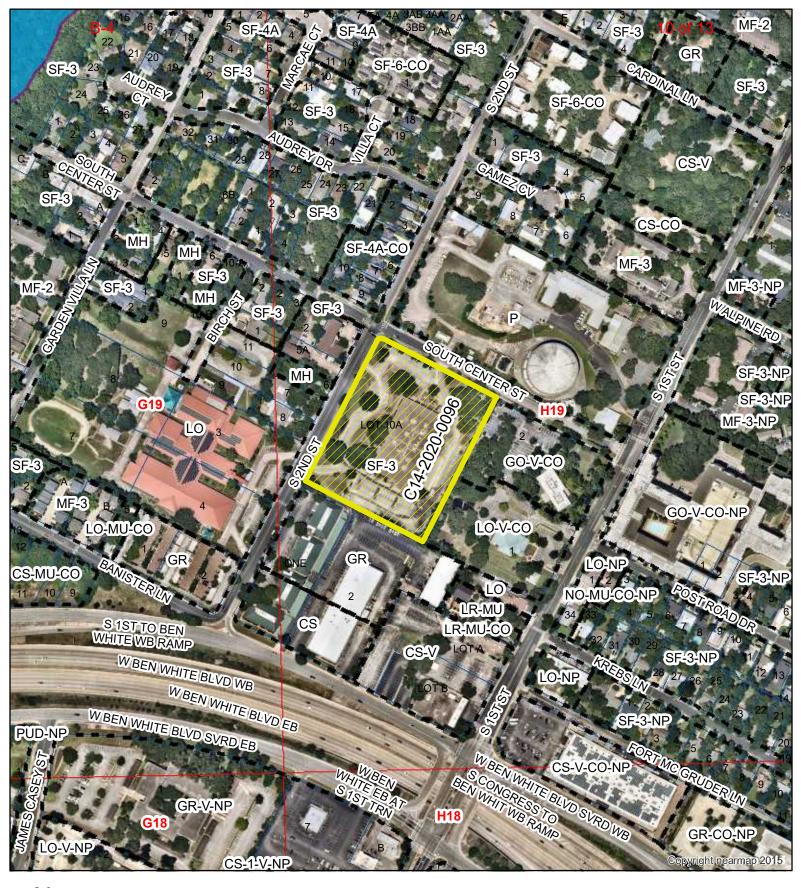
# 3707 S. 2nd Street

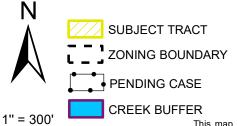
ZONING CASE#: C14-2020-0096 LOCATION: 3707 S. 2nd SUBJECT AREA: 4.78 ACRES GRID: H19 MANAGER: KATE CLARK



Exhibit A

This map has been produced by the Communications Technology Management Dept. on behalf of the Planning Development Review Dept. for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.





## 3707 S. 2nd Street

ZONING CASE#: C14-2020-0096 LOCATION: 3707 S. 2nd SUBJECT AREA: 4.78 ACRES GRID: H19 MANAGER: KATE CLARK



Exhibit B

## Clark, Kate

From: Patty Sprinkle

Sent: Wednesday, September 9, 2020 9:12 AM

To: Clark, Kate

**Subject:** C14-2020-0096 3702 S. 2nd. Street

\*\*\* External Email - Exercise Caution \*\*\*

#### Good morning Kate,

Galindo neighbors have received notification of the application for a zoning change at 3702 S.2nd Street. We are opposed to vertical mixed use in the interior of our neighborhood. This tool is intended for transportation corridors not for use in the middle of a neighborhood.

We are meeting with the developer on Sept. 21, 2020 to hear their plans for our neighborhood and ask that scheduling for PC please take this in to account. We have had at least 4 emergency meetings of the executive committee and general membership in the last month to accommodate Mr. Suttle's entitlement team. At the risk of repeating myself: we are volunteers who have jobs, families, and other obligations! I do understand you may not have any control over this process but it needs to be on record that we are doing all we can to respond in a timely manner.

For the record: Galindo participated in the VMU plan of 2008 and we remain opposed to VMU in the interior of our neighborhood.

Thank you for your consideration.

Patty Sprinkle

GENA V.P.

#### 512-294-8303

CAUTION: This email was received at the City of Austin, from an EXTERNAL source. Please use caution when clicking links or opening attachments. If you believe this to be a malicious and/or phishing email, please forward this email to cybersecurity@austintexas.gov.



Date: October 26, 2020

To: Kate Clark

City of Austin

From: Casey Beasley

512/750-6838

Case Number: C14-2020-0096
Project Location: 3707 S. 2<sup>nd</sup> Street
Re: Rezoning Application

I represent the two properties to the south of the subject tract. We agree that the subject tract should be rezoned as requested and have outlined a few supporting reasons below:

- 1. The building was originally constructed in the 1970's to house telephone company staff including 24-hour telephone operators, so this property has been used as a commercial building for over 40 years.
- 2. Prior to the current owner, AT&T has been using this site for dozens of employees and storage of commercial vehicles.
- 3. The subject tract is near the major intersection of Ben White and South First which supports remaining a commercial use.
- 4. This tract has quick North/South and East/West ingress/egress via the Ben White feeder road and the lighted intersection at S. Center Street and S. First Street, so traffic through the nearby residential areas should be minimal.
- 5. The City of Austin has a tract to the north of this tract that includes the Austin Fire Dept, EMS, a water tower, and storage of numerous vehicles and equipment, so the City is already a commercial user in this area.
- 6. The entire block this tract sits on is commercial use.

Please feel free to contact me with any questions.



## PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to participate in a public hearing, you are not required to participate. This meeting will be conducted online and you have the opportunity to speak FOR or AGAINST the proposed development or change. Contact the case manager for information on how to participate in the public hearings online. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website: <a href="https://www.austintexas.gov/planning">www.austintexas.gov/planning</a>.

Written comments must be submitted to the board or commission (or the contact person listed on the notice) before the public hearing. Your comments should include the board or commission's name, the scheduled date of the public hearing, and the Case Number and the contact person listed on the notice.

Case Number: C14-2020-0096

Kate Clark

Or email to:

P. O. Box 1088, Austin, TX 78767

Kate.Clark@austintexas.gov

Contact: Kate Clark, 512-974-1237
Public Hearing: October 27, 2020, Planning Commission
November 12, 2020, City Council
Casen Beasley
Your Name (please print) am in favor
See below
Your address(es) affected by this application
Signature 10/23/2020
Signature
Daytime Telephone: Signature  512 750 - 6838
Comments: Two address:
3809 South 2nd Street, and
3809 South 2nd Street; and 704 West Ben White Blvd
I represent both properties, which are
I represent both properties, which are both located to the south of the subject
truit.
g udan same o la lesta di la fore gali la la la calculation de la
If you use this form to comment, it may be returned to:
City of Austin, Housing & Planning Department