# SITE PLAN REVIEW SHEET ENVIRONMENTAL VARIANCE REQUEST ONLY

**CASE:** SP-2021-0079C **P.C. COMMISSION DATE:** July 12, 2022

**COUNCIL DISTRICT:** 8

**PROJECT NAME:** Sky Mountain

**APPLICANT:** LJA Engineering, Inc. **AGENT:** Reese Hurley

**ADDRESS OF SITE:** 8722 W SH 71, Austin, Tx, 78735

**COUNTY:** Travis **AREA:** West Oak Hill

WATERSHED: Williamson Creek JURISDICTION: Full Purpose

EXISTING ZONING: LR-MU-NP, MF-1-NP

**PROPOSED DEVELOPMENT:** Multi-family with associated improvements

#### **DESCRIPTION OF VARIANCE:**

The applicant requests the following:

1. Request to vary from LDC 25-8-341 to allow cut over 4 feet to 16 feet.

## **STAFF RECOMMENDATION:**

Staff recommends the variance, having found that the required findings of fact have been met.

### **ENVIRONMENTAL BOARD ACTION:**

**06/01/2022**: The Environmental Board voted in (8) favor for the approval of the requested variance, (0) in denial of the requested variance, (3) absent.

### **ZONING AND PLATTING COMMISSION ACTION:**

**ENVIRONMENTAL REVIEW STAFF:** Pamela Abee-Taulli **PHONE:** 512-974-1879

**CASE MANAGER:** Kate Castles **PHONE:** 512-974-4555



#### **ENVIRONMENTAL COMMISSION MOTION 20220601 003b**

Date: June 1, 2022

Subject: Sky Mountain, SP-2021-0079C

Motion by: Jennifer L. Bristol Seconded by: Kevin Ramberg

#### **RATIONALE:**

**WHEREAS**, the Environmental Commission recognizes the applicant is requesting a variance from LDC 25-8-341 to allow cut over 4 feet to 16 feet; and

**WHEREAS**, the Environmental Commission recognizes the site is located in the Williamson Creek, Barton Springs Zone Classification, Drinking Water Protection Zone; and

**WHEREAS**, the Environmental Commission recognizes that Staff recommends this variance, (with three staff conditions) having determined the required Findings of Fact have been met.

**THEREFORE**, the Environmental Commission recommends the variance request with the following:

### **Staff Conditions:**

- 1. All grading over 8 feet will be contained with terracing or engineered walls.
- 2. Around the perimeter of the limits of construction, and in areas where more than 3' of vertical rise is proposed, 3:1 slopes will have erosion control matting applied immediately after final grade is achieved.
- 3. Disturbance in the stormwater irrigation fields will be minimized by restricting the LOC and routing the irrigation lines to preserve existing trees to the greatest extent possible.

#### **VOTE 8-0**

For: Thompson, Schiera, Nickells, Bristol, Ramberg, Aguirre, Brimer, Bedford

Against: None Abstain: None Recuse: None

Absent: Qureshi, Scott, and Barrett Bixler

KEVW RAMSONY

Approved By:

Kevin Ramberg, Environmental Commission Chair



# Development Services Department Staff Recommendations Concerning Required Findings

Project Name: Sky Mountain

Ordinance Standard: Watershed Protection Ordinance

Variance Request: Request to vary from LDC 25-8-341 to allow cut over 4 feet to

16 feet.

Include an explanation with each applicable finding of fact.

A. Land Use Commission variance determinations from Chapter 25-8-41 of the City Code:

1. The requirement will deprive the applicant of a privilege available to owners of similarly situated property with approximately contemporaneous development subject to similar code requirements.

Yes The existing site conditions include areas of previously imported fill material that occurred prior to the adoption of developmental regulations requiring site plan applications. According to aerial information, the fill dates back to the early 1980s. As such the existing conditions do not represent the grades that would have occurred naturally. Because the fill has very steep slopes and is not compacted, it is not suitable for building on. This is why the applicant proposes to cut back the fill to such a degree.

#### 2. The variance:

 a) Is not necessitated by the scale, layout, construction method, or other design decision made by the applicant, unless the design decision provides greater overall environmental protection than is achievable without the variance;

Yes The variance is not necessitated by design decisions made by the applicant. The variance is necessitated by up to 20 feet of uncompacted fill that was placed on the site in the early 1980s, before this area was annexed by the City. The fill was placed in an uncontrolled manner that is not viable to build on, making it infeasible to develop the

property without removing much of it. The removal of the fill and development of the site in will reduce the potential for erosion on these man-made steep slopes.

b) Is the minimum deviation from the code requirement necessary to allow a reasonable use of the property;

Yes The proposed grading is the minimum necessary to develop the site. The placement of fill on the property within the subject area created an un-natural embankment that cannot be developed upon. The man-made slopes have a gradient as steep as 50 percent and are steeper than desirable for development. Moreover, the fill contains unsuitable material. The development proposed cut up to 16 feet, which is the minimum necessary to level and stabilize the site.

c) Does not create a significant probability of harmful environmental consequences.

Yes The development would not create a probability of harmful environmental consequences. It would improve the environment by minimizing erosion and removing improperly compacted fill. Although the subject area has naturally revegetated over time, the possibility of harmful erosion occurring is still a valid concern if the slopes are left.

Code-compliant erosion and sedimentation controls will be provided both during and after construction activities. All grading will be permanently stabilized in a codecomplaint fashion.

3. Development with the variance will result in water quality that is at least equal to the water quality achievable without the variance.

Yes Water quality will be provided in accordance with current City of Austin standards, therefore it will be equal to the water quality that would be provided without the variance. Because this site is in the Barton Springs Zone, water quality controls will meet the "non-degradation" standard required by the Save Our Springs ordinance. This means that runoff from the site shall cause no net increase in average annual pollutant load compared to existing conditions. Storm water detention for ATLAS-14 flood flows is also being provided.

- B. The Land Use Commission may grant a variance from a requirement of Section 25-8-422 (Water Supply Suburban Water Quality Transition Zone), Section 25-8-452 (Water Supply Rural Water Quality Transition Zone), Section 25-8-482 (Barton Springs Zone Water Quality Transition Zone), Section 25-8-368 (Restrictions on Development Impacting Lake Austin, Lady Bird Lake, and Lake Walter E. Long), or Article 7, Division 1 (Critical Water Quality Zone Restrictions), after determining that::
  - 1. The criteria for granting a variance in Subsection (A) are met; NA
  - 2. The requirement for which a variance is requested prevents a reasonable, economic use of the entire property;

    NA
  - 3. The variance is the minimum deviation from the code requirement necessary to allow a reasonable, economic use of the entire property. NA

<u>Staff Determination</u>: Staff determines that the findings of fact have been met. Staff recommends the following conditions:

- 1. All grading over 8 feet will be contained with terracing or engineered walls.
- 2. Around the perimeter of the limits of construction, and in areas where more than 3' of vertical rise is proposed, 3:1 slopes will have erosion control matting applied immediately after final grade is achieved.
- 3. Disturbance in the stormwater irrigation fields will be minimized by restricting the LOC and routing the irrigation lines to preserve existing trees to the greatest extent possible.

Environmental Date: 4/27/22

Reviewer (DSD) (Pamela Abee-Taulli)

Environmental Review Date: 5/6/22
Manager (DSD) (Mike McDougal)

Deputy Environmental Officer (WPD)

Date: 05/23/2020

(Liz Johnston)



# **ENVIRONMENTAL COMMISSION VARIANCE APPLICATION FORM**

PROJECT DESCRIPTION			
Applicant Contact Information			
Name of Applicant	S. Danny Miller, P.E.		
Street Address	LJA Engineering, 7500 Rialto Blvd, Bldg 2, Ste 100		
City State ZIP Code	Austin, TX 78735		
Work Phone	(512) 439-4700		
E-Mail Address	dmiller@LJA.com		
Variance Case Information			
Case Name	Sky Mountain		
Case Number	SP-2021-0079C		
Address or Location	8722 W. SH 71, Austin, TX 78735		
Environmental Reviewer Name	Pamela Abee-Taulli		
Environmental Resource Management Reviewer Name			
Applicable Ordinance	Watershed Protection Ordinance / Current code		
Watershed Name	Williamson Creek		
Watershed Classification	□ Urban □ Suburban □ Water Supply Suburban □ Water Supply Rural <b>X</b> Barton Springs Zone		

Edwards Aquifer Recharge Zone	☐ Barton Springs Segment ☐ Northern Edwards Segment  X Not in Edwards Aquifer Zones	
Edwards Aquifer Contributing Zone	X Yes □ No	
Distance to Nearest Classified Waterway	Approximately 130' to the east.	
Water and Waste Water service to be provided by	Austin Water	
Request	The variance request is as follows (Cite code references): Request to vary from LDC §25-8-341 Cut Requirements to allow cut above 4 feet in the subject area within the Barton Springs Zone.	

The below reported impervious cover is that just for the northern part of the project, as explained in the provided summary letter.

Impervious cover	Existing	Proposed
square footage:	0 SF	184,888
acreage:	0 AC.	4.244 AC.
percentage:	0%	24.28%

Provide general description of the property (slope range, elevation range, summary of vegetation / trees, summary of the geology, CWQZ, WQTZ, CEFs, floodplain, heritage trees, any other notable or outstanding characteristics of the property)

The subject area within the overall project that dictates this required variance is approximately 6.72 acres in size and is located within the existing Mountain Shadows Subdivision. Existing earthen slopes in the subject area range from 5% up to 50% as shown on the existing slope map exhibit. Approximately 75% of the existing slopes within the overall subject were created by the placement of fill that occurred sometime during the early 1980's. A high elevation of 1,013 ft-msl occurs in the SE corner of existing Lot Q of Mountain Shadows Subdivision with a low elevation of approximately 955 ft-msl on existing Lot P of Mountain Shadows Subdivision. The subject property is characterized by Edward Plateau, Deciduous Oak/Evergreen Motte and Woodland, Ashe Juniper Motte and Woodland, and Ashe Juniper - Live Oak Shrubland (TPWD, 2020). The majority of the vegetation on the subject property are Ashe Juniper, Sugar Hackberry, and Cedar Elm. There are two Heritage Trees within the subject area that will not be affected by the proposed grading of the site. There is not an existing or required City of Austin 100-Year Floodplain delineation or waterway on the property dictating a required CWQZ and WQTZ. There is not an applicable FEMA 100-Year Floodplain per FEMA FIRM No. 48453C0420J, dated 01/22/2020. As indicated in the ERI, there are no applicable CEF's.

Clearly indicate in what way the proposed project does not comply with current Code (include maps and exhibits)

The proposed project would not be able to meet the cut requirements of 25-8-341. The project must remove a substantial amount of fill that was placed by previous owners in the early 1980's. The removal of the fill in the subject area will exceed the maximum allowed 4' cut requirement per COA LDC 25-8-341 as shown by the attached cut and fill exhibit and cross sections. Additionally, the required amount of cut cannot be allowed by an administrative variance per COA LDC 25-8-42 and the project is located in the BSZ.

### FINDINGS OF FACT

As required in LDC Section 25-8-41, in order to grant a variance the Land Use Commission must make the following findings of fact:

Include an explanation with each applicable finding of fact.

Project: Sky Mountain

Ordinance: 20131017-046

- A. Land Use Commission variance determinations from Chapter 25-8-41 of the City Code:
  - 1. The requirement will deprive the applicant of a privilege available to owners of similarly situated property with approximately contemporaneous development subject to similar code requirements.

Yes, because the placement of uncompacted fill in the subject area created unnatural embankments with fills up to approximately 20' in the worst-case areas that were not the result of any action performed by the current landowner, thus causing a condition that makes it infeasible to develop the property without removing up to 20' of fill material in the worst-case areas. Additionally, this material was placed in an uncontrolled manner that is not viable to build on.

#### 2. The variance:

Is not necessitated by the scale, layout, construction method, or other design a) decision made by the applicant, unless the design decision provides greater overall environmental protection than is achievable without the variance;

**Yes**, the variance is not necessitated because of scale, layout, construction method, or design decision but because of previously placed fill that has caused a hardship on the property for purposes of the proposed development. Not granting the variance would require the development to occur on land that is currently proposed to remain natural, versus being located on previously disturbed land. The proposed design of the project will provide water quality controls for the entire proposed project in accordance with current City of Austin Regulations for projects located in the Barton Springs Zone (SOS Standards). The removal of the placed fill and development of the site in general will reduce the potential for erosion on the man-made steep slopes.

b) Is the minimum deviation from the code requirement necessary to allow a reasonable use of the property;

Yes, the placement of fill on the property within the subject area created an unnatural embankment and associated slopes in the subject area that cannot be developed upon. The property is to be developed with multifamily apartments and associated site improvements. If the variance is not approved the site becomes undevelopable due to a private restrictive covenant with the adjacent community that prohibits access to Mountain Shadows Drive. Non approval of the variance would require disturbance of existing natural area rather than previously disturbed area.

c) Does not create a significant probability of harmful environmental consequences.

> **Yes,** development with the variance does not create a probability of harmful environmental consequences. The development would in fact improve the environment by minimizing erosion and removing improperly compacted fill. The project will remove a substantial amount of fill that was placed on the site in the early 1980's which was not conditioned and therefore is not suitable for development purposes. Although the subject area has naturally revegetated over time, the man-made slopes that were created in the subject area are steeper than desirable for development and contain unsuitable material. The possibility of harmful erosion occurring over time is still a valid concern on the man-made slopes if left to remain.

Code-compliant erosion and sedimentation controls will be provided both during and after construction activities. All grading will be permanently stabilized in a code-complaint fashion.

3. Development with the variance will result in water quality that is at least equal to the water quality achievable without the variance.

> Yes, water quality will be provided in accordance with current City of Austin standards, therefore code-compliant and equal to the water quality that would be provided without the variance. Because this site is in the Barton Springs Zone, water quality controls will meet the "non-degradation" standard required

by the Save Our Springs ordinance. This means that runoff from the site shall cause no net increase in average annual pollutant load compared to existing conditions. Storm water detention for ATLAS-14 flows is also being provided.

- B. Additional Land Use Commission variance determinations for a requirement of Section 25-8-422 (Water Quality Transition Zone), Section 25-8-452 (Water Quality Transition Zone), Article 7, Division 1 (Critical Water Quality Zone Restrictions), or Section 25-8-368 (Restrictions on Development Impacting Lake Austin, Lady Bird Lake, and Lake Walter E. Long):
  - 1. The criteria for granting a variance in Subsection (A) are met;

Not Applicable

2. The requirement for which a variance is requested prevents a reasonable, economic use of the entire property;

Not Applicable

3. The variance is the minimum deviation from the code requirement necessary to allow a reasonable, economic use of the entire property.

Not Applicable

<sup>\*\*</sup>Variance approval requires all above affirmative findings.

# **Exhibits for Commission Variance**

Aerial Site Exhibit

**Aerial Vicinity Exhibit** 

Context Map Exhibit

Topographic Exhibit

**Environmental Exhibits** 

Cut & Fill Exhibit with Cross Sections

**Existing Site conditions Exhibit** 

**Overall Site Exhibit** 

Environmental Resource Inventory including site photos.

Variance request letter

# **SKY MOUNTAIN TRACT**

A439-0401

APPROX. 22 AC.

**AERIAL - SITE EXHIBIT** 

**AUSTIN CITY LIMITS** 

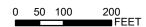
**APRIL 2022** 

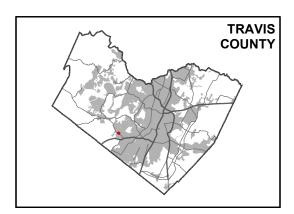
**LEGEND** 



DATA SOURCE: AUSTIN CITY LIMITS - TRAVIS COUNTY



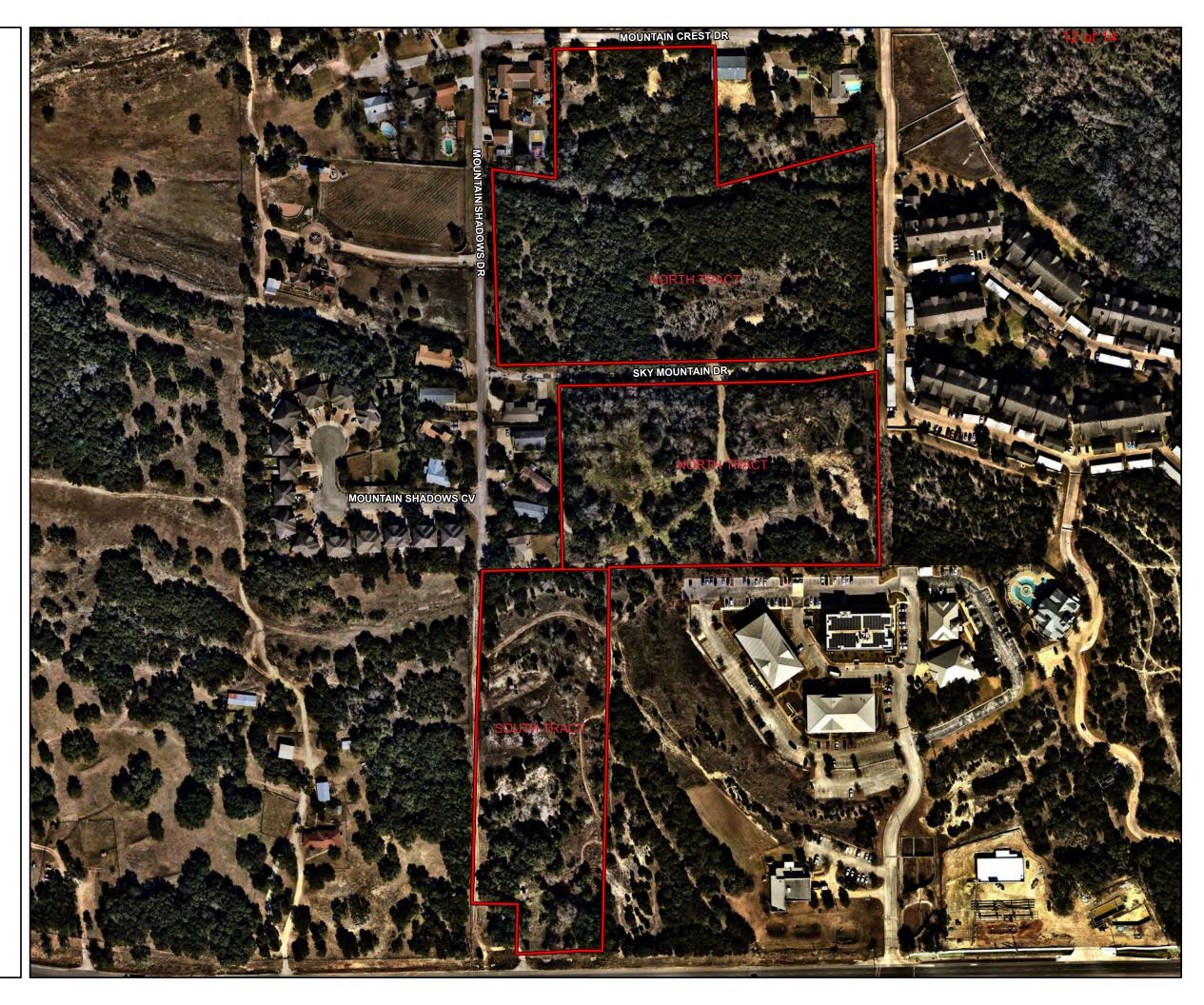




AERIAL PHOTOGRAPH DATE: NEARMAP 2022

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# **SKY MOUNTAIN TRACT**

A439-0401

APPROX. 22 AC.

**AERIAL - VICINITY EXHIBIT** 

**AUSTIN CITY LIMITS** 

**APRIL 2022** 

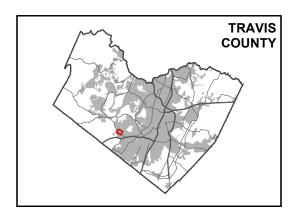
# **LEGEND**



DATA SOURCE: AUSTIN CITY LIMITS - TRAVIS COUNTY



1,000 FEET 500



### AERIAL PHOTOGRAPH DATE: NEARMAP 2022

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# **SKY MOUNTAIN TRACT**

A439.0401

APPROX. 22 AC.

**CONTEXT EXHIBIT** 

**APRIL 2022** 

# **LEGEND**

SITE BOUNDARY

REGIONAL TRANSPORTATION PLAN

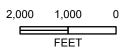
CCN SEWER BOUNDARIES\*



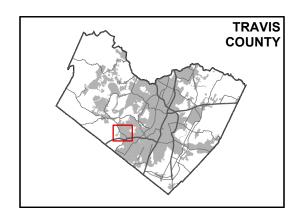
CCN WATER BOUNDARIES\*

DATA SOURCE: SCHOOL DISTRICTS - TEA, CCNS - PUC, RTP - CAMPO, MUDS - TCEQ  $\,$ 

\*DISTRICT BOUNDARIES FROM OFFICAL DATA RELEASE ARE OFTEN SHIFTED FROM ACTUAL BOUNDARY.



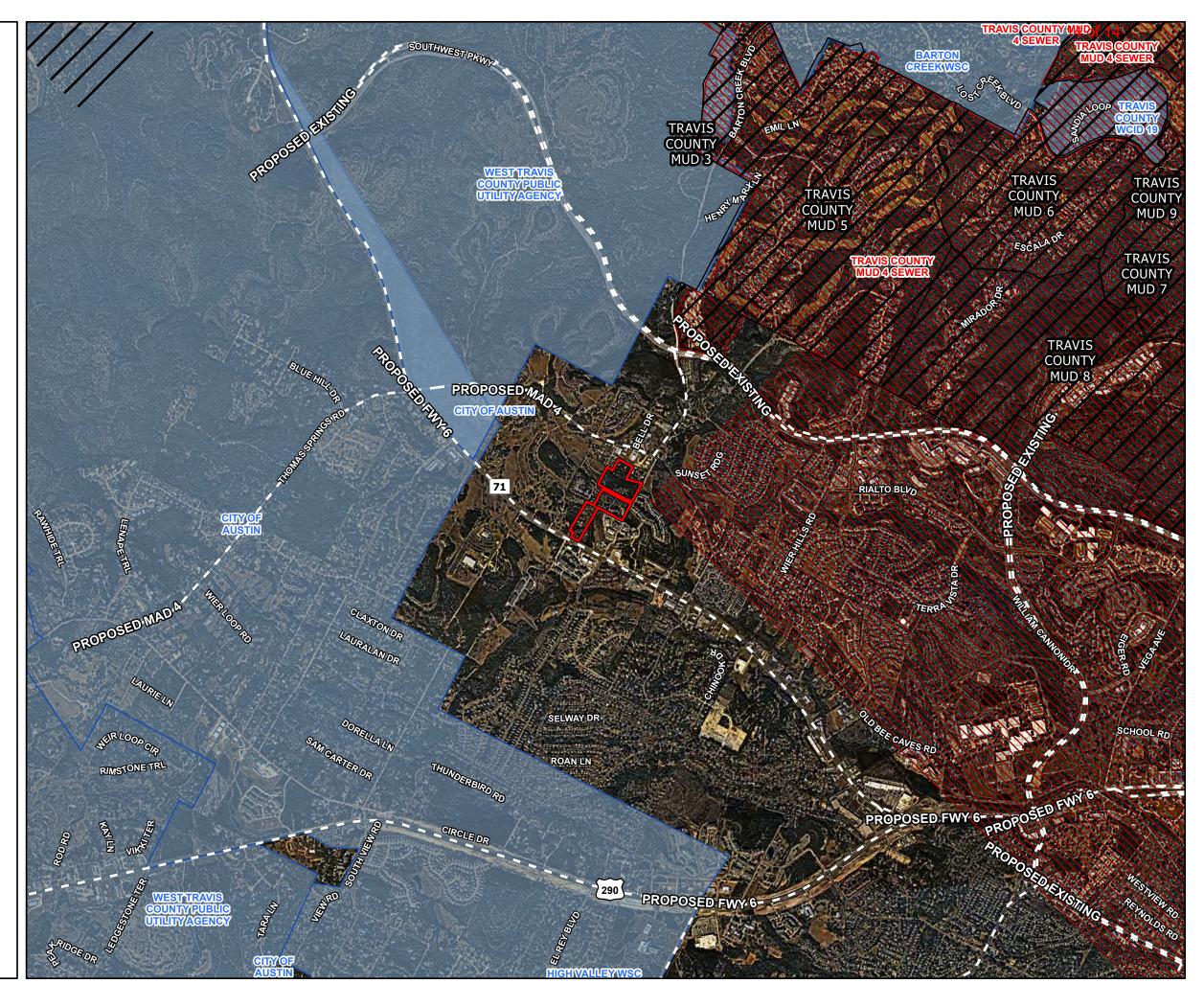




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# Additional backup may be found at the link below.

https://www.austintexas.gov/cityclerk/boards commissions/meetings/40 1.htm