AGENDA ITEM NO.: 100
AGENDA DATE: Thu 07/29/2004
PAGE: 1 of 1

SUBJECT: Approve second and third reading of an ordinance amending Chapter 25-2 of the City Code to create the University Neighborhood Overlay (UNO) District generally located between Lamar Blvd. on the west and Guadalupe St. on the east and between 29th St. on the north and MLK Jr. Blvd. on the south.

AMOUNT \& SOURCE OF FUNDING: There is no fiscal impact associated with this code amendment.
FISCAL NOTE: There is no unanticipated fiscal impact. A fiscal note is not required.

## REQUESTING <br> DEPARTMENT: <br> DIRECTOR'S <br> AUTHORIZATION: Ricardo Soliz

FOR MORE INFORMATION CONTACT: Mark Walters, Planner Senior, 974-7695
PRIOR COUNCLL ACTION: The City Council approved the University Neighborhood Overlay District on first reading on June 10, 2004.

BOARD AND COMMISSION ACTION: Recommended by the Planning Commission.

BACKGROUND: The University Neighborhood Overlay (UNO) proposed code amendment would allow increased residential density and promote mixed-use development in the area west of the University of Texas, commonly known as West Campus. This recommendation was generated through a consensusbased planning process by the City of Austin, residents, property owners, and institutions in the neighborhoods surrounding the University of Texas. Also involved in the process was a group called the Central Austin Neighborhood Planning Advisory Committee (CANPAC). The proposed UNO code amendment would be an incentive-based zoning overlay that would provide for development bonuses if the developer of a project chooses to follow the provisions of the overlay. A project would receive approval if it meets all of the provisions of the proposed UNO code amendment as well as all other applicable land development regulations. If the developer does not choose to take advantage of the UNO, the base zoning district site development regulations would apply.

The provisions of the overlay include architectural and design standards and improvements to the streetscape. A multi-family residential use that utilizes the development bonuses in the UNO District must also set aside at least 10 percent of the dwelling units on the site to households whose gross income is less than 80 percent of the median income in Austin and at least an additional 10 percent of the dwelling units on the site to households whose gross income is less than 50 percent of the median income. The affordability period will be not less than 15 years from the date a certificate of occupancy is issued, or not less than 20 years from the date a certificate of occupancy is issued if the applicant has received S.M.A.R.T. Housing ${ }^{\text {TM }}$ fee waivers.

An applicant may choose at the site plan submittal stage to pay a "fee in lieu" to the University Neighborhood Overlay Housing Trust Fund to assist with the development of units serving households at or below 50\% Median Family Income within the UNO Overlay District. The Austin Housing Finance Corporation shall be the administrator of the fund.



Proposed University Area Overlay (UNO) Districts

February 17, 2004

## ORDINANCE NO.

## AN ORDINANCE AMENDING TITLE 25 OF THE CITY CODE TO ADD A NEW UNIVERSITY NEIGHBORHOOD OVERLAY ZONING DISTRICT.

## BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. Section 25-2-32(F) of the City Code is amended to read:
(F) Combining districts and map codes are as follows:
(1) historic landmark
(2) conditional overlay
(3) neighborhood conservation
(4) planned development area
(5) waterfront overlay
(6) mixed use
(7) Capitol view corridor
(8) Capitol dominance
(9) Congress Avenue
(10) East Sixth / Pecan Street
(11) downtown parks
(12) downtown creeks
(13) convention center
(14) central urban redevelopment
(15) East Austin

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(16) neighborhood plan
(17) university neighborhood overlay

PART 2. Chapter 25-2 of the City Code is amended to add a new Section 25-2-178 to read:

## § 25-2-178 UNIVERSITY NEIGHBORHOOD OVERLAY (UNO) DISTRICT PURPOSE AND BOUNDARIES.

(A) The purpose of the university neighborhood overlay (UNO) district is to promote high density redevelopment in the area generally west of the University of Texas campus, provide a mechanism for the creation of a densely populated but livable and pedestrian friendly environment, and protect the character of the predominantly single-family residential neighborhoods adjacent to the district.
(B) The UNO district consists of the following subdistricts:
(1) inner west campus subdistrict;
(2) outer west campus subdistrict;
(3) Guadalupe subdistrict; and
(4) Dobie subdistrict.
(C) The boundaries of the UNO district and each subdistrict are identified in Appendix C (University Neighborhood Overlay District Boundaries. Subdistrict Boundaries, And Height Limits) of this chapter.

PART 3. Chapter 25-2, Subchapter C, Article 3 of the City Code is amended to add a new Division 9 to read:

Division 9. University Neighborhood Overlay District Requirements.

## § 25-2-751 APPLICABILITY.

This division applies to property in the university neighborhood overlay (UNO) district if the property owner files a site plan and an election for the property to be governed by this division.

## § 25-2-752 CONFLICT OF LAW.

For property governed by this division, this division supersedes the other provisions of this title to the extent of conflict.

## § 25-2-753 LOCAL USES DESCRIBED.

In this division, a local use is a use that serves the public by providing goods or services in a manner readily accessible by pedestrians or the occupants of the structure in which the uses are located. Local uses include:
(1) administrative and business offices;
(2) art and craft studio (general or limited);
(3) consumer repair services;
(4) counseling services;
(5) day care services (commercial, general, or limited);
(6) food sales;
(7) general retail sales (convenience or general);
(8) guidance services;
(9) medical offices (under 5,000 square feet);
(10) personal improvement services;
(11) personal services;
(12) pet services;
(13) professional office;
(14) religious assembly;
(15) restaurant (general or limited);
(16) theater; and
(17) a conditional use in the base zoning district that is approved by the land use commission.

## § 25-2-754 USE REGULATIONS.

(A) In a nonresidential zoning base district, residential uses are permitted.
(B) In any base zoning district, a hotel-motel use, a multifamily use, or a
group residential use is permitted.
(C) This subsection applies to a multifamily residential use.
(1) Each building must achieve at least a one star rating under the Austin Green Building program.
(2) All ground floor dwelling units must be:
(a) adaptable for use by a person with a disability; and
(b) accessible by a person with a disability from the on-site parking and common facility, if any.
(3) At least 10 percent of the dwelling units must be accessible for a person with a mobility impairment.
(4) At least two percent of the dwelling units must be accessible for a person with a hearing or visual disability.
(5) Each multistory building must be served by an elevator, unless at least 25 percent of the site's dwelling units are located on the ground floor.
(6) A parking space must be leased separately from a dwelling unit.
(D) This subsection governs local uses in a residential base district.
(1) Except as provided in Paragraph (2), up to 20 percent of the gross floor area of a site may be used for local uses. At least one-half of the gross floor area of the local uses must be located at street level and accessible from a pedestrian path. In determining these percentages, a nonresidential use that is accessory to the principal residential use or located in a bistoric landmark is excluded from the gross floor area of the local uses.
(2) Up to100 percent of the gross floor area of a structure may be used for local uses if the structure is a historic landmark or the structure contains less than 10,000 square feet of gross floor area and is the only structure on the site.
(E) This subsection applies to commercial off-street parking.
(1) Commercial off-street parking on a surface lot is prohibited.
(2) Commercial off-street parking in a structure is:
(a) permitted in any base zoning district in the Guadalupe, Dobie, or inner west campus subdistrict; and
(b) prohibited in the outer west campus subdistrict.
(3) The street level portion of a commercial off-street parking structure that is accessible from a pedestrian path must contain local uses for a depth of at least $18-1 / 2$ feet. This requirement does not apply to a portion of the structure used for an entrance or exit.
(F) A cocktail lounge is a conditional use if it is accessory to a hotel-motel use with at least 50 rooms.

## § 25-2-755 HEIGHT.

Maximum heights for structures are prescribed by Appendix C (University Neighborhood Overlay District Boundaries, Subdistrict Boundaries, And Height Limits).

## § 25-2-756 SETBACKS.

(A) The minimum front yard setback and the minimum side yard setback are 31/2 feet, except:
(1) the minimum setbacks are 10 feet along Martin Luther King, Jr.

Blvd. between Rio Grande Street and San Gabriel Street; and
(2) there are no minimum setbacks:
(a) along Guadalupe Street between Martin Luther King, Jr. Blvd. and $28^{\text {th }}$ Street; and
(b) along $24^{\text {th }}$ Street between Guadalupe Street and Rio Grande Street.
(B) The maximum front yard setback and the maximum street side yard setback are 10 feet, except:
(1) the maximum setbacks are 15 feet along $24^{\text {th }}$ Street or along Martin Luther King, Jr. Blvd. between Rio Grande Street and San Gabriel Street;
(2) the maximum setbacks are 45 feet for a public plaza or private common open space;
(3) there are no maximum setbacks for a pedestrian entry court or an outdoor cafe; and
(4) the director of the Watershed Protection and Development Review Department may modify a maximum setback if the director determines that the modification is required to protect a historic structure or a tree designated as significant by the city arborist.
(C) There is no minimum or maximum interior side yard setback.
(D) There is no minimum or maximum rear yard setback.

## § 25-2-757 BUILDING STEPBACKS AND BUILDING ENVELOPE RESTRICTION.

(A) Except as provided in Subsection (B):
(1) if an exterior wall of a building is adjacent to a street other than an alley, at a height of 57 feet, the upper portion of the wall must be set back from the lower portion of the wall by a distance of at least 12 feet; and
(2) if the north side of a building is adjacent to a street other than an alley and is greater than 57 feet in height, the upper portion of the north side of the building must be set back within a building envelope that is formed by a plane that extends from the top of the lower portion of the north side exterior wall toward the building at an angle of 62 degrees above horizontal.
(B) If a building facade abuts street frontage for a distance of at least 280 feet, Subsection (A) does not apply to:
(1) 15 percent of the length of a building facade that faces east, south, or west; or
(2) 20 percent of the length of a building facade that faces north.

## § 25-2-758 STREET WALL AREAS ADJACENT TO OCCUPANT SPACE.

(A) In this section:
(1) OCCUPANT SPACE means space in a building used for a use other than a parking facility.
(2) STREET WALL AREA means the portion of an exterior wall of a building adjacent to a public street other than an alley and accessible from a pedestrian path that extends from the base of street level:
(a) to a maximum height of 57 feet; or
(b) for an accessory parking structure, to a maximum height of two stories.
(B) At least 42 percent of the street wall area of a building must be adjacent to occupant space.
(C) If a building has street wall areas on more than one street, at least 29 percent of the total street wall area must be adjacent to occupant space on a street that runs east and west.
(D) This section does not apply to a commercial off-street parking structure.

## § 25-2-759 STREETSCAPE IMPROVEMENTS.

(A) A site owner shall install a sidewalk not less than five feet wide along each street frontage adjacent to the site. The director of the Transportation, Planning, and Sustainability Department may require that the sidewalk be up to 12 feet wide. The director shall determine an appropriate sidewalk width after considering right-of-way width and other factors affecting the site.
(B) A site owner shall plant and maintain trees along an adjacent street right-of-way.
(1) Trees must be spaced to create a nearly contiguous canopy when the trees reach maturity.
(2) A tree must be in scale with the adjacent building.
(3) A tree planted in a sidewalk area must have a tree grating.
(C) A site owner shall install and maintain pedestrian-scale lighting along an adjacent street right-of-way.
(1) Lighting may be provided either on-site or in the street right-of-way.
(2) A light may not be more than 13 feet above finished grade, and the light must be on a building-mounted fixture or a pole.
(3) A light must provide illumination of at least one-half lumen on the surface of the pedestrian path.
(4) A light must be shielded to prevent it from shining upward.
(D) The director of the Transportation, Planning, and Sustainability Department shall adopt rules prescribing the requirements for tree planting and maintenance and the installation and maintenance of pedestrian-scale lighting.
(E) The director of the Transportation, Planning, and Sustainability

Department may require fiscal security to ensure compliance with this section.

## § 25-2-760 PLACEMENT OF EQUIPMENT AND TRASH RECEPTACLES.

Utility equipment, mechanical equipment, and large trash receptacles:
(1) are prohibited in the area between a building and a street; and
(2) must not be visible from a street.

## § 25-2-761 SITE ACCESS.

(A) Vehicular access from a site to a public street is limited to two curb cuts.
(B) Vehicular access to a site from $21^{\text {th }}$ Street, $22^{\text {nd }}$ Street, $25^{\text {th }}$ Street, or $26^{\text {th }}$ Street between Guadalupe Street and Pearl Street is prohibited if the site has frontage on another street or alley.
(C) A site with access to an alley must use the alley or a parking structure for service and delivery access.
(D) A site that does not have access to an alley must provide a service and delivery area that is at least 30 feet deep, measured from the front setback line or side setback line, as applicable.
(E) The director of the Watershed Protection and Development Review Department may waive or modify a requirement of this section if the director determines that the waiver or modification is necessary for adequate traffic circulation or public safety.

## § 25-2-762 CERTAIN REGULATIONS INAPPLICABLE OR SUPERSEDED.

(A) The following provisions of this subchapter do not apply:
(1) maximum floor-to-area ratios;
(2) maximum building coverage percentages;
(3) Article 9 (Landscaping); and
(4) Article 10 (Compatibility Standards), if the property is at least 75 feet from the boundary of the university neighborhood overlay district.
(B) Impervious cover limitations of this subchapter are superseded by this subsection. Maximum impervious cover is:
(1) 100 percent in the inner west campuis and Guadalupe subdistricts;
(2) 90 percent in the outer west campus subdistrict; and
(3) 85 percent in the Dobie subdistrict.
(C) For a multi-family residential use:
(1) minimum site area requirements of this subchapter for each dwelling unit do not apply; and
(2) the minimum open space for each dwelling unit is 100 square feet.

## § 25-2-763 DESIGN GUIDELINES.

(A) A site plan must śubstantially comply with the design guidelines prescribed by administrative rule. An applicant shall file with the site plan a building elevation drawing that demonstrates substantial compliance with the design guidelines.
(B) The director of the Transportation, Planning, and Sustainability Department shall determine whether a site plan substantially complies with the design guidelines.
(C) The director of the Transportation, Planning, and Sustainability Department may waive a provision of the design guidelines if the director determines that the provision is unreasonable or impractical as applied to the site plan and that, with the waiver, the site plan will still substantially comply with the design guidelines. A waiver under this subsection must be the minimum departure from the provision necessary to avoid an unreasonable or impractical result.
(D) An interested party may appeal to the land use commission:
(1) a determination by the director of the Transportation, Planning, and Sustainability Department that a site plan substantially complies with the design guidelines; or
(2) a decision by the director of the Transportation, Planning, and Sustainability Department granting or denying a waiver under Subsection (C).

PART 4. Section $25-6-478(\mathrm{~B})$ of the City Code is amended to read:
(B) This section does not apply:
(1) to property in a central business (CDB) district or downtown mixed use (DMU) district;
(2) to commercial, industrial, or civic use in a traditional neighborhood (TN) district;
(3) to a corner store special use; neighborhood mixed use building special use; commercial, industrial, or civic use portion of a neighborhood urban center special use; or commercial or civic use portion of a residential infill special use;
(4) to property in the university neighborhood overlay (UNO) district; or
(5) $[(4)]$ if the off-street parking requirement has been modified under Section 25-6-473 (Modification Of Parking Requirement) or Section 25-6-476 (Parking For Mixed-Use Developments).

PART 5. Chapter 25-6, Article 7 of the City Code is amended to add a new Division 6 to read:

## Division 6. Special Provisions For The University Neighborhood Overlay District.

## § 25-6-601 PARKING REQUIREMENTS FOR UNIVERSITY NEIGHBORHOOD OVERLAY DISTRICT.

(A) Except as otherwise provided in this section, the minimum off-street parking requirement in the university neighborhood overlay district is 60 percent of that prescribed by Appendix A (Tables Of Off-Street Parking And Loading Requirements).
(B) Off-street parking is not required for a commercial use if the use occupies less than:
(1) 6,000 square feet of gross floor area, and the use is located in the inner west campus, Guadalupe, or Dobie subdistrict; or
(2) 3,500 square feet of gross floor area, and the use is located in the outer west campus subdistrict.
(C) For a multi-family residential use, the minimum off-street parking requirement is 40 percent of that prescribed by Appendix A (Tables Of OffStreet Parking And Loading Requirements) if the multi-family residential use participates in a car sharing program that complies with the program requirements prescribed by administrative rule, as determined by the director of the Transportation, Planning, and Sustainability Department.

PART 6. Chapter 25-2 of the City Code is amended to add a new Appendix $C$ to read:

## APPENDIX C <br> UNIVERSITY NEIGHBORHOOD OVERLAY DISTRICT BOUNDARIES, SUBDISTRICT BOUNDARIES, AND HEIGHT LIMITS

## University Neighborhood Overlay District Boundaries

The university neighborhood overlay district is indicated on the subdistrict boundaries map and includes the area bounded:
(1) on the north by a line along West $29^{\text {th }}$ Street from Rio Grande Street to Guadalupe Street;
(2) on the east by a line along Guadalupe Street from West $29^{\text {th }}$ Street to West $21^{\text {st }}$ Street; West $21^{\text {st }}$ Street from Guadalupe Street to the eastern ally of University Avenue; the eastern alley of University Avenue from West $21^{\text {st }}$ Street to West MLK Jr. Boulevard;
(3) on the south by a line along West MLK Jr. Boulevard from the eastern alley of University Avenue to San Gabriel Street; and
(4) on the west by a line along San Gabriel Street to West $24^{\text {th }}$ Street; west along West $24^{\text {th }}$ Street to the western lot line of lot One of the Resubdivision of a Portion of Outlot Forty-Three; north along the western lot line of lot One of the Resubdivision of a Portion of Outlot Forty-Three to the alley between Lamar Boulevard and Longview Street; north along the alley to West $25^{\text {th }}$ Street; east along West $25^{\text {th }}$ Street to Longview Street; north along Longview Street to the northern lot line of lot Fifteen, Block Five of the Subdivision of Outlots Forty-Three, FortyFour, Forty-Five and Fifty-Five; east along the northern lot line of lot Fifteen, Block Five of the Subdivision of Outlots Forty-Three, FortyFour, Forty-Five and Fifty-Five to the alley between Longview Street and Leon Street; north along the ally to the northern lot line of lot Twenty-Three, Block Four of the Subdivision of Outlots Forty-Three, Forty-Four, Forty-Five and Fifty-Five; east along the northern lot line of lot Twenty-Three, Block Four of the Subdivision of Outlots Forty-Three, Forty-Four, Forty-Five and Fifty-Five to the northern lot lines of lots

Twenty-Nine, Thirty, Thirty-One, Thirty-Two, and Three of the Harwood Subdivision; along the northern lot lines of lots Twenty-Nine, Thirty, Thirty-One, Thirty-Two, and Three of the Harwood Subdivision to San Gabriel Street; north along San Gabriel Street to the northern lot line of the Graham Subdivision of Outlots Fifty-Nine, Sixty, Sixty-Four, and the North Half of Fifty-Two; along the northern lot line of the Graham Subdivision of Outlots Fifty-Nine, Sixty, Sixty-Four, and the North Half of Fifty-Two to a point $160^{\prime}$ east of San Pedro Street of the southern lot line of lot One of the Gortons Addition; from this point north to a point $160^{\prime}$ east of San Pedro Street on the northern lot line of lot Four of the Gortons Addition; east along the northern lot line of lot Four of the Gortons Addition to San Pedro Street; north along San Pedro Street to West $28^{\text {th }}$ Street; west along $28^{\text {th }}$ Street to Salado Street; north along Salado Street to an alley on the northern lot line of Outlot 67, Division D of the Graham Subdivision; east along the alley to Rio Grande Street; north along Rio Grande Street to West $29^{\text {th }}$ Street.

## University Neighborhood Overlay Subdistrict Boundaries




PART 7. This ordinance takes effect on $\qquad$ , 2004.

## PASSED AND APPROVED



APPROVED:
David Allan Smith City Attorney

## ATTEST:

$\qquad$
Shirley A. Brown
City Clerk

Proposed Changes for the Unlversity Neighborhood Overlay





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| 11 | Affordable Housing | Not included at flast roading. | (A) A multi-family roskiontial tiso ontablished ater [effectuse date of ordinancej musl, for a poriod of nut less than 15 yeara from the dale a certricate of cocupency lo lssuod, sot asido at fonst <br> (1) 10 percent of the dwalling units on the elto to houso persons whose housahoid lncarne la lease than 80 porcont of the modlan income in tho Aust!n statistical metropolitan erea, as dotermined by the director of the Austin Nelghborhooci Housing and Commintily Dovolopmont Dopatmonti; and <br> (2) 10 percent of the dwelling units on the site to house persons whose housoho'd Incomo is loes than 50 percent of the median liscome in the Ausilin statstical mesopoltan area, as dotormined by the diroctor of the Austin Nelghborhood Housing and Communlty Developrton: Dopartmon:- <br> (B) Tho Univeraity Neighborhood District Hocsaing Trust Fund is established. A person may pay a foo into thu Univorglly Nolghborhood District Hous: ng Trust Fund instoad of complying with Subsection (A) <br> (1) A person who doas not comply with Peragraphs (A)(1) and (A)(2) shall pay a feo of $\$ 0.30$ for anch equare fool of grose air condifioned inor araa in tho mu'turami.y rasidential uso development. <br> (2) A pprson who compies only with Paragraph. ( $\Lambda$ (1) stial pay a foo of $\$ 0.15$ for sach square foot of grass air conchtioned floor araa in the mett-fam! ly roshordal uas dovolopment. | This section was rovisad basad on ongolng discussiors with s:akeholder group ard stath to lowing Counct first reading of tho ordinanco. <br> These necommendations also refleci ties ruquost by tho Planning Commission to dovolop recommendallons to lixcreaso the amount of affordable housing in the Universtity Nelghborhood Overiay dilatict. |


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| 12 | 25－6－601（A） <br> Parking <br> Requirements <br> for Unlvorstity <br> Nolyhborhood <br> Overiay <br> District | （A）Except as o：torwise provitad in tita saction，the minlmum off－streot parking requtromant in the universty nalghbormood overlay clsisice is 60 percent of that proscribed by Appondbx A（Tables Of Of－straet Pakkng And Laading Pequifmonts）． | The minimum off－street parking requilioment is 80 parcent of that prescribed by Appencix A（Tables Of OHF צrest Parkhng And Loading Requirements）． | This section was revised basod on ongoing discuesions with stakohoidor group and staft following Council ilist reading of the orsinasco． <br> After procenting to tho Unsversily of Toxes Studeat Govornmont，staft becnmo awaro of stucent body concome that required parking not be roducad ebove and boyond what is curmently a＇lowed． |


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| 13 | 28-6-601(C) <br> ParkIng <br> Requirements for Untweralty Nolghborhood Overiay District | (C) For a muiti-famity residential usa, the mintmun ott-street parting requilcment is 40 percent of that preacribod by Appondix A Trables Of Off-Stroel Parking And Loading Recufremoms) if tho mult-iamlly residential use perticlpates in a car aharing program thiti compllos with tho program requiromonts prescribod by admisistrativo rula, as doterminod by the diroctor of tho Trazsportation, Pianning, and Suatainablity DepartmemL. | Staff doos not support this provision. Remmen this provision | Staff oblection to this recommondation conlored on <br> - How would auch a program be monitored/aiministered <br> - Penalization if a development went firto non-complianco with thls provesion <br> - Romediation of noncomplazes <br> Zoning ts the happroprate mechanism 10 implemont this typo of progrem. |
| 14 | 25-6-601 <br> (B) $\left.{ }^{2}\right)$ <br> Parldng <br> Requiremente <br> tor Untverelty <br> Stalghbortiood <br> Overlay <br> Diatret | (2) 3,500 equare feet of gross floor aroa, and the usa is bocated in the outor wast campus subetstrict of-sfroat parting is net nogured | For a commercial use: <br> (1) the minimum off-street parking requirament is 60 porgent of that preacrlbod by Appendix A Prables Or Oh-Staet Pandmg And Loadling Frequinemonts); or <br> (2) If the use nocuples loss than $\mathbf{8 , 0 0 0}$ squam fow: of gruas fioor arati, off-steot parking is not required. | These stendards reflect existing onas In the Contral Euzinges Distrket |

