

Thursday, July 27, 2006

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## Zoning and Neighborhood Plan Amendments (Public Hearings and Possible Action) RECOMMENDATION FOR COUNCIL ACTION

ITEM No. 138

Subject: C14-06-0096 - Legacy Oaks Christian School - Conduct a public hearing and approve an ordinance amending Chapter 25-2 of the Austin City Code by rezoning property locally known as 7915 Manchaca Road (South Boggy Creek Watershed) from development reserve (DR) district zoning; single-family residence-standard lot (SF-2) district zoning; and family residence (SF-3) disrict zoning to general office-conditional overlay (GO-CO) combining district zoning. Zoning and Platting Commission Recommendation: To grant general office-conditional overlay (GO-CO) combining district zoning. Applicant: Legacy Oaks Christian School (Charles Davenport). Agent: Cowan-Wipff Consultants (Jeff Cowan). City Staff: Wendy Walsh, 974-7719.

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Additional Backup
Material
    (click to open)
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D Staff Report
[0 Ordinance

For More Information: Wendy Walsh, 974-7719.

## ZONING CHANGE REVIEW SHEET

CASE: C14-06-0096
Z.P.C. DATE: June 6, 2006

ADDRESS: 7915 Manchaca Road
OWNER: Legacy Oaks Christian School (Charles Davenport)

AGENT: Cowan-Wipff Consultants (Jeff Cowan)

## ZONING FROM: DR; SF-2; SF-3 TO: GO-CO AREA: 8.826 acres

## SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant general office - conditional overlay (GO-CO) combining district zoning. The Conditional Overlay restricts development of the property by: 1) limiting building height to 45 feet; 2) prohibits the following uses: club or lodge; family home; group home, class I (genèral); group home, class I (limited); group home, class II; medical offices (all sizes); off-site accessory parking; residential treatment; restaurant (limited); and urban farm; 3) prohibits access to Baxter Springs Road, a connecting street to Overland Park subdivision to the south; and 4) limiting the number of vehicle trips to less than 2,000 per day.

## ZONING \& PLATTING COMMISSION RECOMMENDATION:

June 6, 2006: APPROVED GO-CO DISTRICT ZONING AS STAFF RECOMMENDED; BY CONSENT.
[J. MARTINEZ, T. RABAGO - 2ND] (9-0)

## ISSUES:

The Applicant has discussed this case with the Overland Park (Austin) Homeowners' Association, Inc. Please refer to correspondence attached at the back of the Staff report.

## DEPARTMENT COMMENTS:

The subject rezoning area consists of a platted lot (zoned SF-2 and SF-3) as well as an unplatted tract (zoned DR). The platted lot is developed with a church and school, while the unplatted acreage is undeveloped. The platted lot has direct access to Manchaca Road, an arterial roadway. This rezoning area is situated between several large lots with single family residences to the north (DR) and the Overland Park subdivision to the south (SF-2-CO). The Missouri Pacific Railroad forms the eastern border and across Manchaca Road to, the west there are single family residences and duplexes (SF-2; SF-3; LO). Please refer to Exhibit A (Zoning Map) and A-2 (Aerial).

The Applicant has future plans to maintain and upgrade the interior road and maintain the existing recreational facilities, including basketball court, and the track and field. The Applicant has requested general office - conditional overlay (GO-CO) combining district
zoning with a Conditional Overlay addressing height, prohibited uses, access to the Overland Park subdivision and daily vehicle trips. Specifically, the Applicant's proposed Conditional Overlay restricts development of the property, by: 1) limiting building height to 45 feet; 2) prohibits club or lodge; family home; group home, class I (general); group home, class I (limited); group home, class II; medical offices (all sizes), off-site accessory parking; residential treatment; restaurant (limited); and urban farm; and 3) prohibits access to Baxter Springs Road, a connecting street to the Overland Park subdivision to the south.

Staff recommends GO-CO district zoning as proposed by the Applicant as it reduces the height to that similar to limited office (LO) district zoning, addresses compatibility issues with the adjacent residential areas by excluding the more intensive GO land uses, is appropriate along an arterial roadway and limits the number of vehicle trips to maintain acceptable traffic conditions on adjacent roadways and intersections.

EXISTING ZONING AND LAND USES:

|  | ZONING | LAND USES |
| :--- | :--- | :--- |
| Site | SF-2; SF-3 | Church and school |
| North | DR | Single family residences on large lots |
| South | SF-2-CO | Single family residences with the Overland Park |
| East | N/A; SF-6-CO | Missouri Pacific Railroad; Undeveloped and planned for <br> condominiums; Neurological treatment center |
| West | PUD; SF-3; SF-2; LO | Single family residences; Duplexes |

AREA STUDY: N/A
TIA: Is not required
WATERSHED: South Boggy Creek
DESIRED DEVELOPMENT ZONE: Yes
CAPITOL VIEW CORRIDOR: No
SCENIC ROADWAY: No

## NEIGHBORHOOD ORGANIZATIONS:

26 - Far South Austin Community Association
39 - Matthews Lane Neighborhood Association
77 - Southwest Oaks - Shiloh Neighborhood Association
384 - Save Barton Creek Association 385 - Barton Springs Coalition
428 - Barton Springs / Edwards Aquifer Conservation District
511 - Austin Neighborhoods Council 627 - Onion Creek Homeowner's Association
742 - Austin Independent School District 943 - Save Our Springs Alliance
997 - Tanglewood Oaks Owners Association

## SCHOOLS:

Cunningham Elementary School Covington Middle School Crockett High School

CASE HISTORIES:

| NUMBER | REQUEST | COMMISSION | CITY COUNCIL |
| :--- | :--- | :--- | :--- |
| C14-05-0091- <br> Lelah's Crossing | DR; GO to MF-1 | To Grant SF-6-CO <br> with a density <br> limitation of 6 u.p.a. <br> and height limit of 20 <br> feet; Restrictive <br> Covenant for the <br> Neighborhood Traffic <br> Analysis. | Approved SF-6-CO <br> with a Restrictive <br> Covenant for the <br> Neighborhood Traffic <br> Analysis, as ZAP <br> recommended (4-27- <br> $06)$. |
| C14-85-055 (RCA) <br> - Lelah's Crossing | To amend the <br> RC to delete the <br> rollback <br> provision to RR, <br> rural residence <br> zoning | To Grant | Approved (4-27-06). |
| C14-98-0247- <br> Dittmar Tract | DR to SF-2 | To Grant SF-2-CO <br> with conditions. | Approved SF-2-CO <br> with the CO for 2,000 <br> trips and restricting <br> building permit <br> issuance on certain lots <br> adjacent to a pipeline, <br> until an environmental <br> assessment is issued <br> (8-5-99). |

## RELATED CASES:

The five acres adjacent to Overland Park is platted as Lot 1, Block A of South Austin Baptist Church, a subdivision recorded in June 1987 (C8s-87-099). The remainder of the property is unplatted acreage. A site plan of Legacy Oaks Christian School was approved in June 2001 (SPC-00-2017). Please refer to Exhibits B and C.

ABUTTING STREETS:

| NAME | ROW | PAVEMENT | CLASSIFICATION | CAPITAL <br> METRO | BICYCLE <br> PLAN | SIDEWALKS |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Manchaca <br> Road | Varies | 90 feet | Arterial | No, not <br> within $1 / 4$ <br> mile | Yes | Yes |

CITY COUNCIL DATE: July 27, 2006
ORDINANCE READINGS: $1^{\text {st }}$

## ACTION:

$2^{\text {nd }} 3^{\text {rd }}$

## ORDINANCE NUMBER:

CASE MANAGER: Wendy Walsh
PHONE: 974-7719
e-mail: wendy.walsh@ci.austin.tx.us




## SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant general office - conditional overlay (GO-CO) combining district zoning. The Conditional Overlay restricts development of the property by: 1) limiting building height to 45 feet; 2) prohibits the following uses: club or lodge; family home; group home, class I (general); group home, class I (limited); group home, class II; medical offices (all sizes); off-site accessory parking; residential treatment; restaurant (limited); and urban farm; 3) prohibits access to Baxter Springs Road, a connecting street to Overland Park subdivision to the south; and 4) limiting the number of vehicle trips to less than 2,000 per day.

## BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The GO, General Office, district is intended for offices and selected commercial uses predominantly serving community or City-wide needs, such as medical or professional offices. A building in a GO district may contain more than one use.
2. Zoning changes should promote compatibility with adjacent and nearby uses.

Staff recommends GO-CO district zoning as proposed by the Applicant as it reduces the height to that similar to limited office (LO) district zoning, addresses compatibility issues with the adjacent residential areas by excluding the more intensive GO land uses, is appropriate along an arterial roadway and limits the number of vehicle trips to maintain acceptable traffic conditions on adjacent roadways and intersections.

## EXISTING CONDITIONS

## Site Characteristics

The site contains a church and school. The property slopes gently to the east and there appear to be no significant topographical constraints on the site.

## Impervious Cover

The maximum impervious cover allowed by the GO zoning district would be $80 \%$ which is a consistent figure between the watershed and zoning regulations.

## Environmental

The site is not located over the Edward's Aquifer Recharge Zone. The site is in the Desired Development Zone. The site is in the South Boggy Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land

Development Code. Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

| Development Classification | \% of Net Site Area | \% with Transfers |
| :--- | :--- | :--- |
| Single-Family <br> (minimum lot size 5750 sq. ft.) | $50 \%$ | $60 \%$ |
| Other Single-Family or Duplex | $55 \%$ | $60 \%$ |
| Multifamily | $60 \%$ | $70 \%$ |
| Commercial | $80 \%$ | $90 \%$ |

According to flood plain maps, there is no floodplain within, or adjacent to the project boundary.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Under current watershed regulations, development or redevelopment on this site will be subject to the following water quality control requirements:

- Structural controls: Sedimentation and filtration basins with increased capture volume and 2 year detention.


## Transportation

No additional right-of-way is needed at this time.
The trip generation under the requested zoning is estimated to be 15,506 trips per day, assuming that the site develops to the maximum intensity allowed under the zoning classification (without consideration of setbacks, environmental constraints, or other site characteristics).

A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6117]

## Water and Wastewater

The landowner intends to serve the site with City water and wastewater utilities. The landowner, at his own expense, will be responsible for providing the water and wastewater utility improvements, offsite main extension, system upgrades, utility relocation, and adjustments. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility. The plan must be in accordance with the City design criteria. The utility construction must be inspected by the City. The landowner must pay the associated and applicable City fees,

## Compatibility Standards

There are no site plan concerns with the proposed rezoning of this site. The proposed conditions and limitations specified in the accompanying letters address neighborhood concerns.

Mr. Jeff Cowan
Cowan-Wipff Consultants
9101 La Cresada Drive \#2221
Austin, Texas 78749
Dear Mr. Cowan,
Thank you for your patience as our board reached its conclusions on the future development plans of Legacy Oaks Christian School.

We are pleased to have your client as a neighbor and support their growth into the future and by doing so offer our support of your zoning change from SF3 to GO subject to the following conditional overlay restrictions:

- As a part of your zoning application we would like to request that the height restriction applicable under GO zoning of 60 feet be reduced to 40 feet.
- The facility uses be restricted to no later than 10 pm and no earier than $6 a m$.
- The following normally approved uses be restricted:
- Medical Offices
- Off Site Accessory Parking
- Restaurant
- Urban Farm
- Club or Lodge
- Local Utility Services
- Residential Treatment
- Family ob Group Home (All Classes)

In addition to the conditional overlay we also request that Legacy Oaks provide a deed restriction that will convey with the property prohibiting the connection to the street Baxter Springs without the express consent of the Overland Park Homeowner's Association. We will expect to review the legal document and have it in place prior to City of Austin zoning hearings as it is an essential element of our community lending our support to your project.

Sincerely,

John G. Mosher
HOA President

# Legacy Oaks Christian School 

7915 Manchaca Road
Austin, Texas 78745
326-2286

January 24, 2006
Home Owners Association Documentation
Overland Park (Austin) Home Owners' Association, Inc.
Southwest Oaks - Shiloh Neighborhood Association
Austin, Texas

Re: Legacy Oaks Christian School - Zone Change Site and Deed Restrictions
The following items will be permanently attached to The Legacy Oaks Christian Schools' property legally known as The South Austin Baptist Church Subdivision. This land owned by Legacy Oaks Christian School stands alone and is subdivided for the Legacy Oaks Christian School which is not incorporated in any way to the adjacent or surrounding subdivisions or facilities. The conditions as agreed to over the past 21 (Twenty-one months) are conditions the surrounding Home Owners Associations and Property Owners requested and are in agreement with Legacy Oaks Christian School. The Legacy Oaks Christian School is applying for the legal status of GO zone. The following are the conditions as outlined in the meetings, mailings and telecommunications:

1. Zoning overlay restrictions normally allowed by a GO zone
A. No Medical Facilities
B. No off site accessory Parking
C. No Restaurants
D. No Urban Farms
E. No Clubs or Lodges
F. No Local Utilities Services
G. No Residential Treatment Centers
H. No Family Group Homes (All Classes)
2. Deed Restrictions attached to the property with Travis County
A. Height restriction to a maximum of 45 (forty-five) feet unless otherwise approved by the surrounding H.O.A's.
B. The standard facility uses outdoors to be restricted to no later than $10: 00 \mathrm{pm}$ and no earlier than 6:00 am for noise concerns. The agreement also allows the School a few special occasion days per year to exceed these time constraints. The special occasions for example would be Awards Ceremonies (Graduation), Home coming events and sports type finals as approved by all concemed.
C. These special events would entail the few events normally occurring at the Completion of semesters in any normal school operation.

The aforementioned Zoning Conditional Overlays will be attached to the City of Austin documentation : and the Deed Restrictions will be attached to the Travis county property documentation (Travis County Tax Office). The combination of the two types of documentation recorded, should meet the needs of all parties concerned as well as Legacy Oaks Christian Schools needs for future development.

Please call me with any questions or concerns you may have that pertain to this document. Please enter into this agreement by signing and dating below.


Mr. Jeff Cowan, Principal Gowan - Wipff Consultants

Date:
4/7/2000
 Legacy Oaks Christian School Administrative Representative Date: $4 / T / 6 L$

Overland Park (Austin) Home Owners Association, Inc. Administrative Representative

Date:
$\qquad$

# AN ORDINANCE REZONING AND CHANGING THE ZONINGu MAP FOR THE PROPERTY LOCATED AT 7915 MANCHACA ROAD FROM DEVELEOPMENT RESERVE (DR) DISTRICT, SINGLE FAMILY RESIDENCE STANDARD GOT (SF-2) DISTRICT AND FAMILY RESIDENCE (SE 3) DISTRICT TO GENERAL OFFICE-CONDITIONAL OVERLAY (GO-CO) COMBINING DISTRICT. 

## BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

PART 1. The zoning map established by Section $25-2-191$ of the City Code is amended to change the base district from development reserve $(\mathrm{BR})$ district, single family residence
 conditional overlay (GO-CO) combining distiat on the wroperty described in Zoning Case No. C14-06-0096, on file at the Neighbothood Plannifand Zoning Department, as follows:

A 8.826 acre tract of land, more orisess, outof the William Cannon League No. 19, Abstract No. 6, Travis County, the tract offland beting more particularly described by metes and bounds in Exhabit "A男ncorpotated into this ordinance (the "Property"),

locally known as 7915 manchac . Roads in the City of Austin, Travis County, Texas, and generally identifiedin themap attached astexhibit " $B$ ".

PART 2. The Property within the bound established by this ofinanceds subject to the following conditions:

1. A site plan or building ipenity for the Property may not be approved, released, or issued, ifthe completed development or uses of the Property, considered cumulatively with ally indisting or previously authorized development and uses, generate traffic that exceeds 2,000 trips per dainy.
2. The haximum heightitof a building or structure is 45 feet from ground level.
3. Vehictilataccess from the Property to Baxter Springs Road is prohibited. All vehicular access to the Property shall be from other adjacent public streets or through other adjacent property.
4. The following uses are prohibited uses of the Property':

Club or lodge
Group home, Class I (general)
Group home, Class II
Residential treatment

Medical offices (not exceeding 5000 sq. ft. gross floor thea) Urban farm

Except as specifically restricted under this ordinance, the Property may be developed and used in accordance with the regulations established for the general. office, $(\mathrm{GO})$ base district and other applicable requirements of the City Coded

PART 3. This ordinance takes effect on


Family home
Group home, Class ( (limited) Off-siteaccessorywarking
Restaurant (limited)


PASSED AND APPROVED

APPROVED:
 ATTEST:

Shirley A. Gentry City Clerk

Description of 8.826 acres for Zoning Purposes Only
ExHIBITA

March 23, 2004
Job No. 0987

ALL THAT CERTAIN PARCEL OR TRACT OF LAND OUT OF THE WILLIAM CANNON LEAGUE NO. 19, ABSTRACT NO. 6 IN TRAVIS COUNTY, TEXAS, BEING A PORTION OF THAT CERTAIN LOT 1, BLOCK "A", SOUTH AUSTIN BAPTIST CHURCB (a subdivision recorded in Book 87, Page 177A of the Plat Records of Travis County, Texas) AND BEING ALL OF THAT CERTAIN 3.929 ACRE TRACT OF LAND DESCRIBED IN A WARRANTY DEED WITH VENDOR'S LIEN TO LEGACY OAKS CHRISTIAN SCHOOL, INC. RECORDED IN DOCUMENT NO. 2001106437 OF THE OFFICIAL PUBLIC RECORDS OF TRAVIS COUNTY, TEXAS AND FOR ZONING PURPOSES ONLY BEING MORE PARTICULARLY DESCRIBED BY METES AND BOUNDS AS FOLLOWS:

BEGINNING at a one half inch diameter iron rod found in a concrete monument on the west right-of-way line of the I. \& G. N. Railroad at the most southerly corner of said Lot 1, being the most easterly corner of that certain Lot 37, Block "D", Waterloo Subdivision (a subdivision recorded in Document No. 199900362 of said Official Public Records), for the most southerly corner and PLACE OF BEGINNING hereof

THENCE with the south line of said Lot 1, being the north line of said Waterloo Subdivision, North 64 degrees 05 minutes 41 seconds West, a distance of 942.26 feet to a point in the east right-of-way line of F. M. 2304 (Manchaca Road) 85.00 feet left of Station $177+24.48$ of the Engineer's Survey Line for F: M. 2304 shown on the State Department of Highways and Public Transportation Plan of Proposed Right of Way Project dated Sept. 14, 1987 and Revised $07 / 24 / 02$ at the southeast corner of that certain 0.103 acre tract of land described in a Deed to the State of Texas recorded in Volume 11761, Page 192 of the Deed Records of said county, being the northeast corner of that certain 60,364 square foot tract of land described in a Deed to the State of Texas recorded in Volume 11748, Page $9 \$ 2$ of said Deed Records, being the apparent northwest corner of that certain Lot 3, Block "F" of said Waterloo Subdivision, for the most westerly corner hereof, from which a one half inch diameter iron rod found with a plastic cap stamped "MACIAS \& ASSOC:" bears South 51 degrees 59 minutes 41 seconds East, a distance of 0.20 foot

THENCE with said east right-of-way line of F. M. 2304, being the east line of said 0.103 acre tract, the following courses:

1. North 27 degrees 40 minutes 42 seconds East, a distance of 124.48 feet to a TXDOT Type II Right-of-Way Monument found 85.00 feet left of Station $175+99.99$ of said Engineer's Survey Line

Description of 8.826 acres
for Zoning Purposes Only (continued)

March 23, 2004
Job No. 0987
2. North 10 degrees 08 minutes 54 seconds East, a distance of 101.13 feet to a one half inch diameter iron rod set with an aluminum cap stamped "3991" on the north line of said Lot $1,70.00$ feet left of Station $174+99.98$ of said Engineer's Survey Line at the northeast corner of said 0.103 acre tract, being the southeast corner of that certain 0.109 acre tract of land described in a Deed to the State of Texas recorded in Volume 12743, Page 922 of said Deed Records, being the apparent southwest corner of that certain 1.326 acre tract of land described in a Cash Warranty Deed to Mary Jane Ramsey recorded in Document No. 2001100746 of said Official Public Records, for the northeast corner hereof, from which a one half inch diameter iron rod found with a plastic cap stamped "POINTLINE RPLS 1587" bears North 88 degrees 08 minutes 12 seconds East, a distance of 1.02 feet

THENCE with said north line of Lot 1 , being the apparent south line of said 1.326 acre tract, South 64 degrees 04 minutes 01 seconds East, a distance of 245.50 feet to a point at the apparent southeast corner of said 1.326 acre tract, being the apparent southwest corner of said 3.929 acre tract for an internal ell corner hereof

THENCE with the apparent east line of said 1.326 acre tract, being the apparent west line of said 3.929 acre tract, North 27 degrees 00 minutes 42 seconds East, pass a one half inch diameter iron rod found at 0.32 feet and continuing on for a total distance of 236.61 feet to a point in the south line of that certain 5 acre tract of land described in a Gift Warranty Deed to James S. Ramsey recorded in Volume 12559, Page 6 of said Deed Records, at the apparent northeast corner of said 1.326 acre tract of land, being the apparent northwest corner of said 3.929 acre tract of land, being the apparent southwest corner of that certain 3.550 acre tract of land described in a document to Mary M. Stinson recorded in Document No. 2002188994 of said Official Public Records for the most northerly corner hereof, from which a one half inch diameter iron rod found with a plastic cap stamped "POINTLINE RPLS 1587 " bears North 27 degrees 00 minutes 42 seconds East, a distance of 0.38 foot

THENCE with the south line of said 5 acre tract, being the south line of said 3.550 acre tract, being the north line of said 3.929 acre tract, South 64 degrees 01 minute 10 seconds East, a distance of 730.31 feet to a one half inch diameter iron rod found on said west right-of-way line of the I. \& G. N. Railroad at the southeast corner of said 5 acre tract, being the southeast corner of said 3.550 acre tract, being the northeast corner of said 3.929 acre tract, for the most easterly corner hereof

THENCE with said west right-of-way line, the following courses:

1. South 29 degrees 42 minutes 57 seconds West, a distance of 236.44 feet to a one half inch diameter iron rod found at the southeast corner of said 3.929 acre tract, being the northeast corner of said Lot 1
2. South 29 degrees 33 minutes 53 seconds West, a distance of 224.88 feet to the PLACE OF BEGINNING and containing a calculated area of 8.826 acres of land, more or less.

BEARINGS OF LINES referred to in this description refer to the Engineer's Survey Line For F. M. 2304 shown on the State Department of Highways and Public Transportation Plan of Proposed Right of Way Project dated Sept. 14, 1987 and revised 07/24/02, said line constructed using a found TXDOT Type II right-of-way monument 95.00 feet left of Station $190+00.00$ and a found TXDOT Type II right-ofway monument 85.00 feet left of Station $17.5+99.99$ and taking it's direction to be South 27 degrees 40 minutes 42 seconds West as shown on said plan.

This description is accompanied by a survey sketch for more detailed information.
I, the undersigned, a Registered Professional Land Surveyor, do hereby certify that the above description was determined from a survey made on the ground and said description is a true and correct representation of said survey. This description is intended for zoning purposes only and should not be used for any other purpose.


Floyd Ward
Registered Professional Land Surveyor
No. 3991 - State of Texas

## ACCUTEX SURVEY SYSTEMS, INC.

P. O. Box 203755, Austin, Texas 78720-3755

Telephone: (512) 453-6699



