

Thursday, October 19, 2006

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Zoning and Neighborhood Plan Amendments (Public Hearings and Possible Action) RECOMMENDATION FOR COUNCIL ACTION

ITEM No 65

Subject C14-06-0078 - South IH-35 Transit Facility - Conduct a public hearing and approve an ordinance amending Chapter 25-2 of the Austin City Code by rezoning property locally known as 7902-7926 South IH-35 Service Road Southbound (South Boggy Creek Watershed) from community commercial (GR) district zoning to limited industrial service-planned development area (LI-PDA) combining district zoning. Staff Recommendation limited industrial service-planned development area (LI-PDA) combining district zoning. Zoning and Platting Commission Recommendation. To be reviewed on November 7, 2006. Applicant. Rock Realty, Inc. (John McCormack), Capital Metropolitan Transit Authority (Fred Gilliam). Agent. Doucet & Associates (Carol M. Stewart). City Staff. Wendy Walsh, 974-7719.

Additional Backup Material

(click to open)

☐ Staff_Report

For More Information Wendy Walsh, 974-7719

ZONING CHANGE REVIEW SHEET

<u>CASE:</u> C14-06-0078 <u>Z P.C DATE</u> October 3, 2006 November 7, 2006

ADDRESS: 7902 – 7926 South IH-35 Service Road Southbound

OWNER: Rock Realty, Inc (John McCormack) APPLICANT: Capital Metropolitan

Transit Authority (Fred Gilliam)

AGENT Doucet & Associates, Inc (Carol M Stewart)

ZONING FROM GR **TO.** LI-PDA **AREA**: 14 604 acres

The Applicant has requested

1) limited industrial services (LI) uses, as well as the following uses, to be permitted

<u>Residential</u> <u>Civic</u>

Multifamily residential Administrative services
Condominium residential Transportation terminal

Townhouse residential Retirement housing (large) Retirement housing (small)

- 2) A residential use is permitted above the first floor of a commercial building
- 3) The Applicant has requested to **prohibit** the following uses under a Planned Development Area

Agricultural sales and services
Automotive repair services
Automotive washing
Building maintenance services
Automotive washing
Building maintenance services
Automotive repair services
Automotive sales
Basic industry
Campgiound

Commercial off-street parking

Construction sales and services

Convenience storage

Drive-in services as an accessory use

Electronic prototype assembly Electronic testing
Equipment repair services Equipment sales
Laundry services Recycling center
Resource extraction Scrap and salvage

Vehicle storage

4) The Applicant is proposing that Section 25-2-766 13 (Transit Oriented Development District Initial Site Development Regulations) and Section 25-2-766 14 (Transit Oriented Development District Initial Parking Regulations) apply to uses other than the transportation terminal

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5) Section 25-8-42(B)(5) to remove cut and fill limitations or administrative variance requirements for detention and water quality ponds

- 6) Section 25-8-42(B)(6) to allow fill up to eight (8) feet in the Desired Development Zone without an administrative variance
- 7) Section 25-8-342 to allow fill between eight (8) and 13 feet without a variance
- 8) Section 25-8-301 to allow all driveways, and bus access and circulation areas to cross slopes greater than 15%
- 9) Section 5 3 1 K of the Transportation Criteria Manual to allow driveways to be offset less than 80 feet from an opposing driveway, based on the following moving the driveway further away causes sight distance issues due to a vertical curve on Foremost Drive, the driveway is to be used for buses only and the opposing driveway services a church and therefore has a different peak time than the transit facility

SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited industrial service – planned development area (LI-PDA) district zoning as requested by the Applicant and outlined above with conditions #1, #2 and #3 of the Environmental Board as shown in Exhibit D

ZONING & PLATTING COMMISSION RECOMMENDATION

October,3, 2006 APPROVED A REQUEST FOR POSTPONEMENT REQUEST BY APPLICANT AND NEIGHBORHOOD TO 11-7-06

[J MARTINEZ, S HALE 2ND] (7-0) K JACKSON, J PINNELLI – ABSENT

November 7, 2006

ISSUES.

The Circle S Ridge Neighborhood and the Applicant met on Thursday, September 29th at the Pleasant Hill Library to discuss the rezoning case

DEPARTMENT COMMENTS.

The subject rezoning area is undeveloped and consists of a platted lot and an unplatted, vacated portion of the South Congress Avenue right-of-way. The property has frontage along South Congress Avenue, Foremost Drive and the southbound IH-35 service road, and is zoned community commercial (GR). A proposed Transit Oriented Development (TOD) district encompasses this property as well as the surrounding area. The intent of a TOD district is to create a development that is compatible with and supportive of public transit and pedestrian-oriented environment. The TOD district is scheduled for consideration by the

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City Council on October 5, 2006 with development standards to be crafted during the subsequent station area plan process Please refer to Exhibits A (Zoning Map), A-1 (Aerial View) and B (Recorded Plat)

The Applicant proposes to develop the property with a transportation terminal (also known as a park and ride facility) in accordance with Capital Metro's "All Systems Go!" Plan This location will serve as the southern terminus of the rapid bus route that begins at the North IH 35 Transit facility, in operation at IH-35 and Parmer Lane. A conceptual site plan provided as Exhibit C shows vehicular access along Foremost Drive and separate driveways for buses to Foremost Drive and South Congress Avenue. The Applicant has requested limited industrial service—planned development area (LI-PDA) zoning and modifications which will allow for additional permitted land uses, prohibited land uses, parking and access regulations, and environmental regulations. More specifically, the Applicant has made the following requests:

1) that a transportation terminal use be permitted in the LI zoning district, 2) that certain residential uses be permitted, 3) that intensive commercial and industrial land uses that are incompatible with the activities of a transportation terminal and higher density residential development be prohibited, and 4) that environmental and transportation modifications address the property's physical characteristics and will allow for pedestrian and vehicular access from South Congress Avenue and Foremost Drive

The Staff recommends the Applicant's request as described above for LI-PDA district zoning given its location within a commercial corridor, a proposed transit oriented development (TOD) district, and ability to enhance the public transit facilities available to South Austin, along with the following conditions established by the Environmental Board 1) attenuation of the parking lot heat island effect and providing new landscaping for maximum shading of pavement, 2) the use of drought-tolerant and/or low water requirement plantings, and 3) the preparation of an Integrated Pest Management (IPM) Plan. The Environmental Board also made the following recommendations, to be implemented during the site plan process. 4) the use of concrete paving and a concrete bus lane, 5) consultation with the City Arborist regarding preservation of existing tree to the extent practicable and 6) the use of mulch from existing trees required to be removed to enhance areas of existing vegetation for use as a vegetative filter strip on the east side of the parking area, reduce transpiration of water from the soil, reduce temperatures, and minimize compaction from equipment and foot traffic. The Staff memo prepared for the Environmental Board is provided as Exhibit D

EXISTING ZONING AND LAND USES

	ZONING	LAND USES	
Site	GR	Undeveloped	
North	CS, GR, SF-3, SF-2,	Undeveloped, Church and parking area, Offices, South	
	LI	Boggy Cicck, Cemetery	
South	LI-CO	Undeveloped, Water quality pond, Food bank, Auto	
		salvage	
East	N/A	Southbound frontage road for IH-35	
West	GR-CO, LI-CO, RR-	AC / Heating company, Auto salvage, Three residences,	
	CO, DR, SF-2	RV and boat storage, Warehouse	

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AREA STUDY N/A

TIA Is not required

WATERSHED. South Boggy Creek

DESIRED DEVELOPMENT ZONE Yes

CAPITOL VIEW CORRIDOR. No

SCENIC ROADWAY: No

NEIGHBORHOOD ORGANIZATIONS:

26 - Far South Austin Community Association

262 - Beaconridge Neighborhood Association

300 - Terrell Lane Interceptor Association

428 - Barton Springs / Edwards Aquifer Conservation District

511 - Austin Neighborhoods Council

627 - Onion Creek Homeowners Association

646 - Circle S Ridge Neighborhood Association

742 – Austin Independent School District

948 - South by Southeast Neighborhood Organization

SCHOOLS:

Pleasant Hill Elementary School Bedichek Middle School

Crockett High School

CASE HISTORIES:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-06-0086 – Bıll's Auto Parts	DR, SF-2 to LI	To Grant RR-CO, LI-CO with the CO for 2,000 trips, prohibit exterminating services and pawn shops	Approved LI-CO as ZAP recommended (8- 10-06)
C14-00-2018 – Wattinger Acres	DR to LI	To Grant LI-CO	Approved LI-CO with CO for 2,000 trips, no access to Hubach Lane, prohibited uses of scrap & salvage, pawn shops, service station, adult-oriented uses, auto sales and vehicle storage (05-11-00)
C14-95-0048 – NFP Partnership Zoning Change	DR SF-2 to LI	To Grant	Approved LI-CO with conditions including performance standards (6-22-95)
C14-91-0047 –	DR SF-2 to LI	To Grant LI	Approved LI-CO with

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Dave			CO to prohibit general
Transportation			retail sales (general
Services, Inc		l	and convenience),
			PDA performance
			standards and no
			structure within 25' of
			the front yard (7-11-
			91)
C14-89-0077 - F	DR, SF-2 to LI	To Grant LI-CO with	Approved LI-CO with
G Spillman, et al		conditions	CO for PDA
			performance standards,
			and no structure within
			25' of the front yard
			(7-12-90)

RELATED CASES·

The property is platted as Lot 2 of Centennial Park, a subdivision recorded in 1972 as well as unplatted acreage that corresponds with vacated right-of-way of South Congress Avenue Please refer to Exhibit B

ABUTTING STREETS:

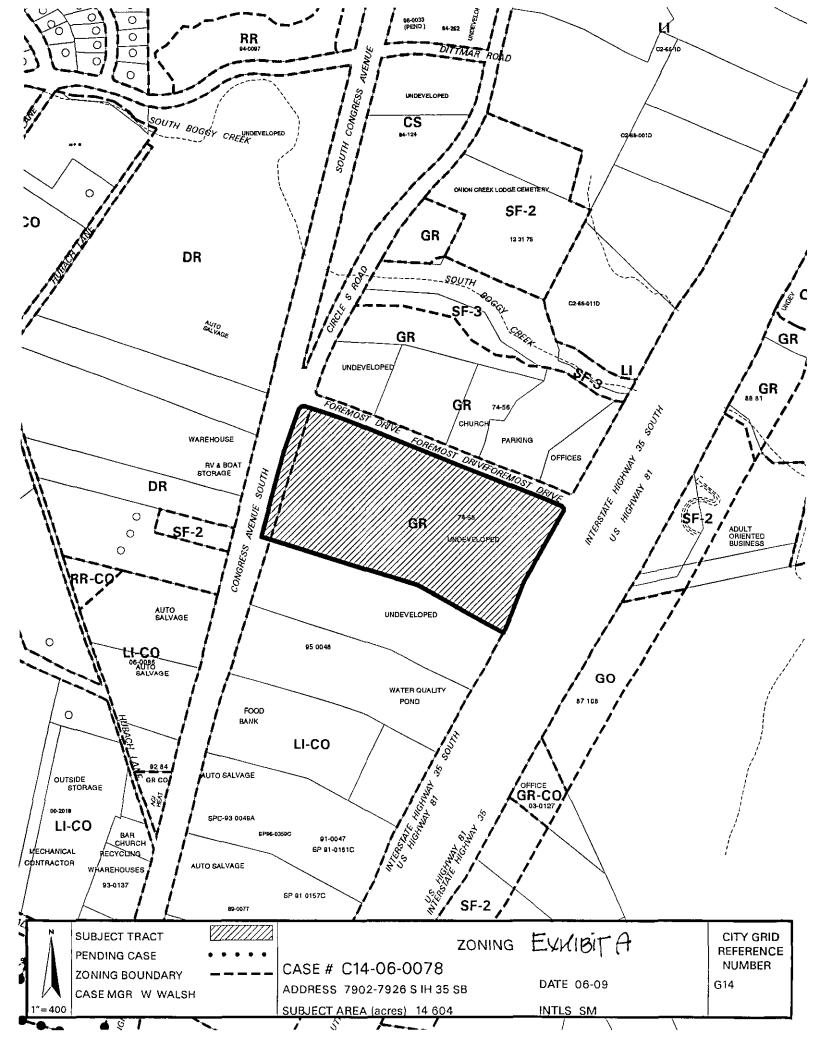
NAME	ROW	PAVEMENT	CLASSIFICATION	CAPITAL METRO	BICYCLE PLAN	SIDEWALKS
IH 35 Frontage road	Varies	Varies	Arterial	TBD	No	No
Foremost Drive	64 feet	Varies	Collector	TBD	No	No
South Congress Avenue	Varies	Varies	Arterial	TBD	Yes	No
Circle S Road	Varies	Varies	Collector	TBD	No	No

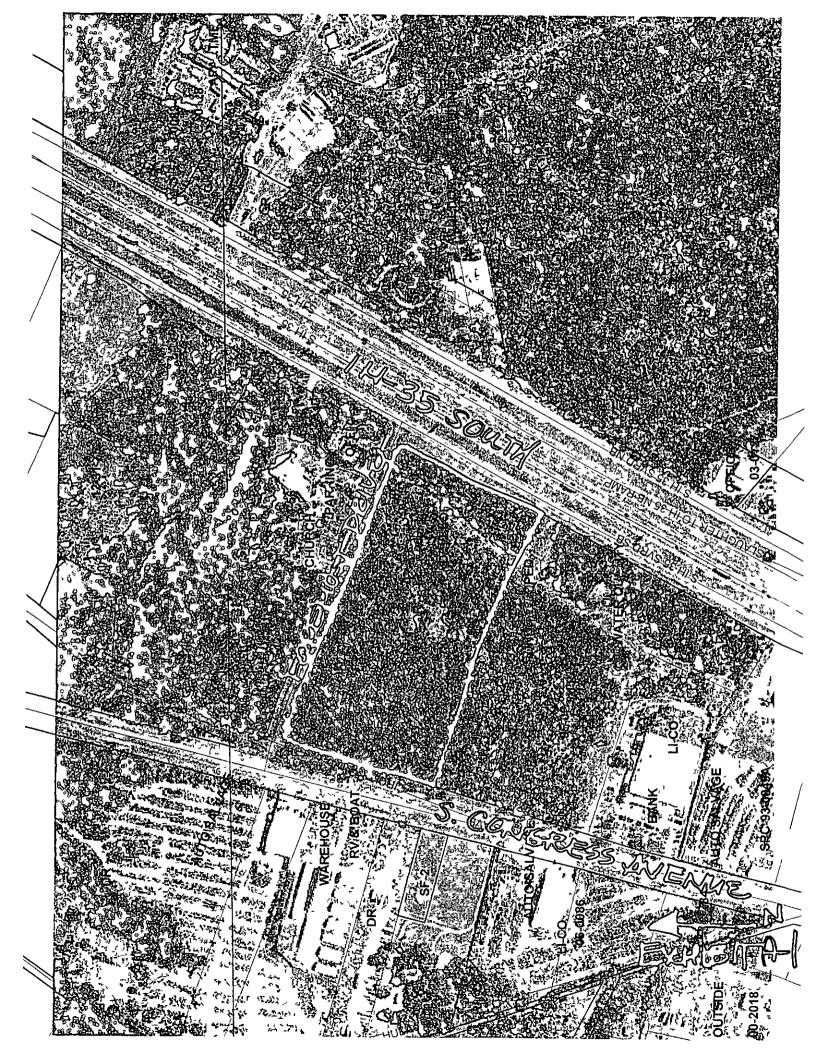
CITY COUNCIL DATE October 19, 2006 ACTION.

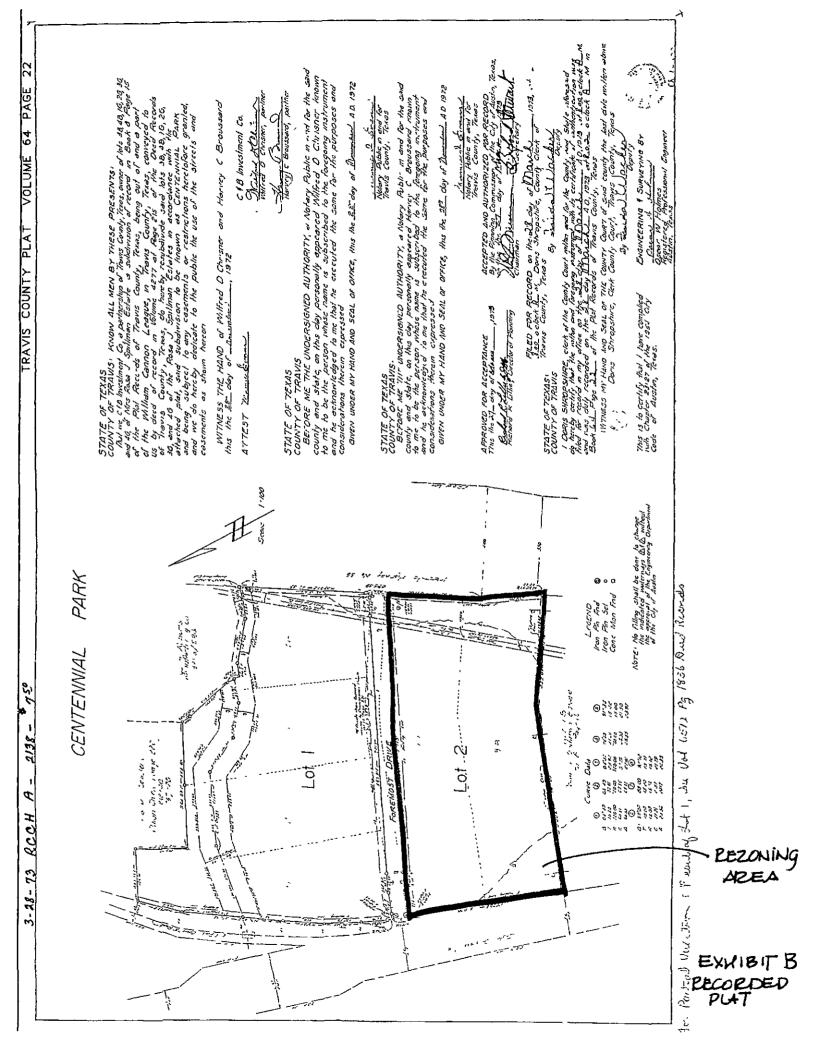
ORDINANCE READINGS: 1st 2nd 3rd

ORDINANCE NUMBER.

CASE MANAGER Wendy Walsh e-mail wendy walsh@ci austin tx us







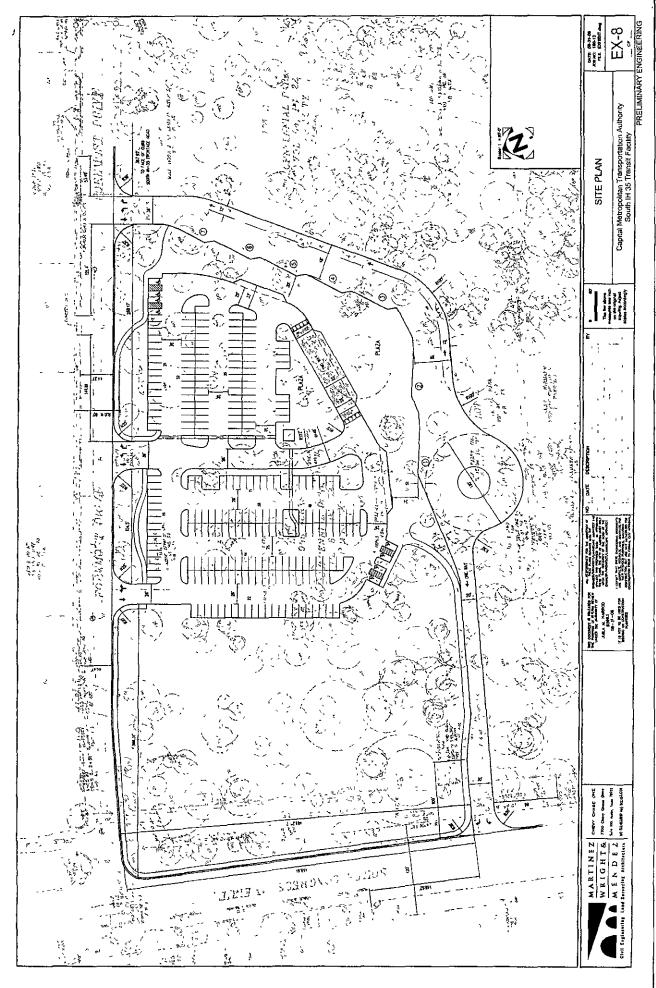


EXHIBIT C CONCEPTUAL SITE PLAN



ITEM-FOR ENVIRONMENTAL BOARD AGENDA

BOARD MEETING

DATE REQUESTED:

September 20, 2006

NAME AND NUMBER

OF PROJECT:

South IH 35 Transit Facility

C14-06-0078

NAME OF APPLICANT

OR ORGANIZATION:

Doucet & Associates

Carol Stewart (583) 2600

LOCATION:

7902-7926 South IH-35 Service Road Southbound

PROJECT FILING DATE:

April 7, 2006

WPDR/ENVIRONMENTAL

STAFF:

Betty Lambright, 974-2696

betty.lambright@ci.austin_tx.us

wendy.walsh@ci.austin.tx.us

WPDR/

CASE MANAGER

Wendy Walsh, 974-7719

WATERSHED:

South Boggy Creek (Suburban Watershed/Desired

Development Zone)

ORDINANCE:

Planned Development Area (PDA)

REQUESTED

EXCEPTIONS:

(1) No cut/fill limitations or administrative variance requirement for

detention and water quality ponds {25-8-42(B)(5)}

(2) Fill up to 8' in the Desired Development Zone without an

administrative variance (25-8-42(B)(6)) (3) To allow fill between 8-18' (25-8-342)

STAFF

RECOMMENDATION:

Recommended with conditions.

EXHIBITD



MEMORANDUM

TO: Betty Baker, Chairperson

Members of the Zoning and Platting Commission

FROM: Betty Lambright, Environmental Review Specialist Sr.

Watershed Protection and Development Review Department

Wendy Walsh, Senior Planner

Neighborhood Planning and Zoning Department

DATE: September 20, 2006

SUBJECT: South IH 35 Transit Facility/C14-06-0078

7902-7926 South IH-35 Service Road Southbound

Description of Project

Staff received a rezoning application for the above-mentioned case that proposes limited industrial service – planned development area (LI-PDA) zoning to accommodate the construction of a transportation terminal. The transportation terminal is in accordance with the voter-approved "All Systems Go" Plan and will be the southern terminus for the rapid bus route from the North IH-35 Transit Facility. As shown in the attachment, the terminal will be accessible from both South Congress Avenue and Foremost Drive. The rezoning application is scheduled for consideration by the Zoning and Platting Commission on October 3, 2006.

Description of Property

The proposed site is located west of the southbound service road of IH 35, south of Foremost Drive and east of South Congress Avenue. It is located in the South Boggy Creek Watershed (Suburban Watershed) and is in the Desired Development Zone. The site is not located over the Edwards Aquifer Recharge Zone.

Topography/Soils/Vegetation

The site is dominated by a central plateau of over 6 acres of 0-15% slopes. The east and west side of the hill have steeper gradients, as per the attached slope map. Runoff is conveyed toward the IH-35 service road and South Congress via several internal dry drainage channels. There are no classified waterways, Critical Water Quality Zone or Water Quality Transition Zone on the site.

The soils are comprised of mainly deep, gently sloping Blackland Prairie soils. The Austin-Eddy association consists of moderately deep and shallow, calcareous, clayey and loamy soils overlying chalk.

The vegetation is dominated by mature Ashe juniper with a scattering of live oak, Texas red oak, mountain laurel and other native understory plants. The undergrowth is much sparser on the undisturbed central portion of the property.

Critical Environmental Features/Endangered Species

There are no Critical Environmental Features located on or within 150' of the site.

Requested Exceptions to Current Code

The Applicant is requesting LI-PDA zoning with the following adjustments to current environmental regulations:

- No cut and fill limitation or administrative variance requirement for detention and water quality ponds {25-8-42(B)(5)};
- (2) Fill up to 8' in the Desired Development Zone without an administrative variance {25-8-42(B)(6)}; and
- (3) Fill between 8-18' is permitted without a variance {25-8-342}.

Recommendations

Staff supports the requests for adjustments because the Applicant has sufficiently addressed the environmental issues surrounding the proposed facility.

Conditions

The Applicant has agreed to the following conditions/enhancements:

- (1) Attenuation of the parking lot heat island effect (see attached Landscape exhibit):
- (2) Drought-tolerant and/or low water requirement plantings;
- (3) Implementation of an IPM plan,
- (4) Concrete parking and concrete bus lane;

- (5) Consultation with the City Arborist to maximize the health of the existing trees; and
- (6) Utilizing the mulch from the removed trees as a vegetative filter strip on the east side of the parking lot.

If you have any questions or need additional information, please feel free to contact us.

Wendy Walsh, Senior Planner (974-7719)

Neighborhood Planning and Zoning Department

Betty Lambright, Environmental Review Specialist Sr. (974-2696)

Watershed Protection and Development Review

EV Officer

Pat Murphy

TAKE THE 14-35 SOUTHBOUND FEEDER ROAD AT WILLIAM CANNON, TURN RIGHT ON FOREMOST CONTINUED ON MAR EAST W4GON CROSSING LOGANBERHY CT INFADOW Boggy Creek © Mapseo, Inc 78744 CREEK TRAVIE COUNTY WISHAUGHTER LN PERKINS VALLEY MOZELLE LN ONION iff Sorings ONIUI. CREEK IOW 78747

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COPYRIGHT 1993, 2004 by MAPSCO INC - ALL RIGHTS RESERVED

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SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited industrial service – planned development area (LI-PDA) district zoning as requested by the Applicant and outlined above with conditions #1, #2 and #3 of the Environmental Board as shown in Exhibit D.

BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The LI district designation is for a commercial service use or limited manufacturing use generally located on a moderately sized site. The PDA combining district designation provides for industrial and commercial uses in certain commercial and industrial base districts.

2. The proposed zoning should promote consistency and orderly planning.

The Staff recommends the Applicant's request as described above for LI-PDA district zoning given its location within a commercial corridor, a proposed transit oriented development (TOD) district, and ability to enhance the public transit facilities available to South Austin, along with the following conditions established by the Environmental Board. 1) attenuation of the parking lot heat island effect and providing new landscaping for maximum shading of pavement; 2) the use of drought-tolerant and/or low water requirement plantings, and 3) the preparation of an Integrated Pest Management (IPM) Plan.

EXISTING CONDITIONS

Site Characteristics

The site is undeveloped and heavily vegetated that is dominated by a central hill and slopes over 15% on the east side. Site characteristics are further described in the Staff memo prepared for the Environmental Board, provided as Exhibit B.

Impervious Cover

The maximum impervious cover allowed by the LI-PDA zoning district would be 80% based on the more restrictive watershed regulations.

Environmental

The site is not located over the Edward's Aquifer Recharge Zone The site is in the Desired Development Zone The site is in the South Boggy Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land

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Development Code. Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification .	% of Net Site Area	% with Transfers	
Single-Family	50%	60%	
(minimum lot size 5750 sq. ft)	-		
Other Single-Family or Duplex	55%	60%	
Multifamily	60%	70%	
Commercial	80%	90%	

According to flood plain maps, there is no floodplain within, or adjacent to the project boundary.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

At this time, site specific information is unavailable regarding existing trees and other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands

Under current watershed regulations, development or redevelopment on this site will be subject to the following water quality control requirements

 Structural controls: Sedimentation and filtration basins with increased capture volume and 2 year detention

The applicant has requested variances from environmental code regulations as part of this application. At this time insufficient information has been provided to evaluate these code adjustments. Specific site and proposed development information must be provided for review in order to begin discussion on these issues.

Transportation

No additional right-of-way is needed at this time

The trip generation under the requested zoning is estimated to be 22,607 trips per day, assuming that the site develops to the maximum intensity allowed under the zoning classification (without consideration of setbacks, environmental constraints, or other site characteristics) The pioposed transportation terminal will generate approximately 1,127 trips per day.

A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6-117]

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Water and Wastewater

The landowner intends serve the site with City of Austin water and wastewater utilities. The landowner, at own his own expense, will be responsible for providing the water and wastewater utility improvements, offsite main extension, system upgrades, utility adjustments and relocation. Also, the utility plan must be reviewed and approved by the Austin Water Utility. The plan must be in accordance with the City of Austin design criteria. The utility construction must be inspected by the City. The landowner must pay the applicable and associated City fees.

Site Plan and Compatibility Standards

The site is subject to compatibility standards. Along the west property line, the following standards apply:

No structure may be built within 25 feet of the property line.

- · No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
- · No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line
- · No parking or driveways are allowed within 25 feet of the property line.
- · In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection

Additional design regulations will be enforced at the time a site plan is submitted

Walsh, Wendy

From:

Carol Stewart [Carol Stewart@doucet-austin.com]

Sent:

Tuesday, October 03, 2006 3.52 PM

To:

Walsh, Wendy

Cc:

willywerks@sbcglobal.net; chammond1@austin rr.com; steve roudebush@capmetro.org,

rkleeman@munsch.com; robert.okamoto@capmetro.org; Juliah@mwminc.com

Subject:

C14-06-0078 - South IH 35 Transit Facility Postponement request

Importance: High

Hi Wendy -

Cap Metro, The Circle S Ridge NA, and the Far South Austin Community Association have agreed to a joint postponement request on the above referenced case until the November 7 ZAPCO meeting. The postponement will give us the opportunity to further investigate issues that have been raised and allow time for another meeting between the parties.

Additionally, we would like to update our schedule for 1st reading at City Council to November 16

Call me if you have any questions.

Thanks, Carol

Carol M. Koenig Stewart
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