# **Key Takeaways on the Impact of Property Tax Revenue Caps**





Ed Van Eenoo, City of Austin Deputy Chief Financial Officer and Budget Officer December 5, 2018



#### THE CURRENT PROPERTY TAX REVENUE CAP SYSTEM

- The **Effective Rate** is the tax rate that would produce the same amount of total property tax revenue if applied to the same properties taxed in both years (net of certain adjustments).
- The *Effective Maintenance & Operations Rate* is the tax rate that would produce the same amount of property tax revenue *for maintenance and operations* if applied to the same properties taxed in both years (net of certain adjustments).
- The **Debt Service Rate** is the tax rate that will generate property tax revenue sufficient to cover the taxing entity's projected eligible debt service requirements.
- The *Rollback Rate* equals the *Effective Maintenance & Operations Rate* multiplied by 108%, plus the *Debt Service Rate*.

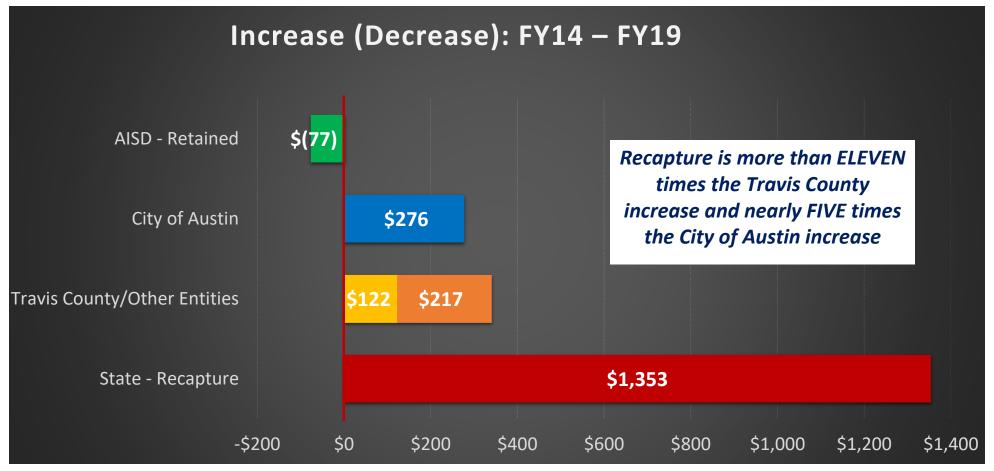
## REVENUE CAP SUMMARY: 85<sup>TH</sup> Session (2017)

	Regular SB 2	Special SB 1
Senate	<ul> <li>Filed: 4% all cities and counties</li> <li>Passed: 5% all cities and counties</li> </ul>	<ul> <li>Filed: 4% large cities and counties</li> <li>Passed: 4% large cities and counties</li> </ul>
House	<ul> <li>Filed: 4% all cities and counties</li> <li>Committee passed a bill with no rollback; changed it to a "transparency" bill</li> <li>Died in Calendars (after being set but recommitted)</li> </ul>	<ul> <li>Filed: 5% (HB 4)</li> <li>Full House passed: 6% large cities and counties</li> <li>House didn't appoint conferees, bill died</li> </ul>

#### GOVERNOR ABBOTT'S PROPERTY TAX PROPOSAL

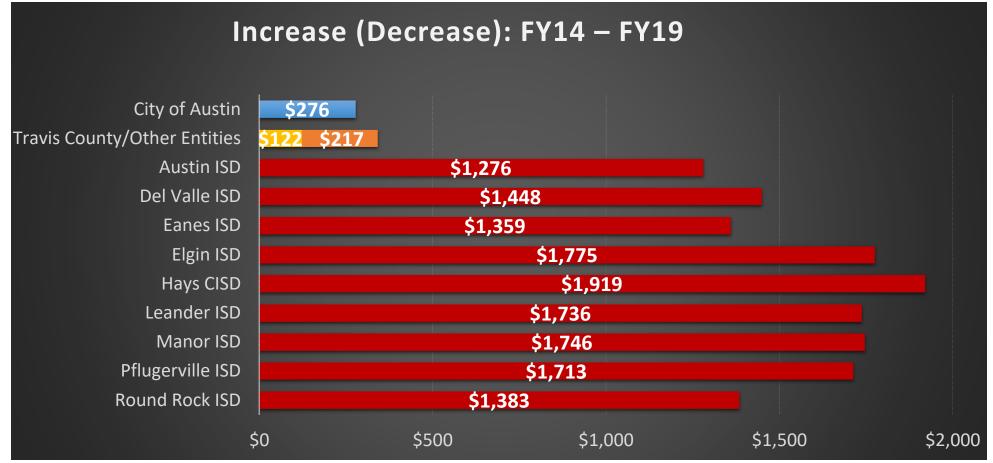
- ➤ Jan. 16, 2018, Texans for Greg Abbott releases a "Property Tax Reform Bicentennial Blueprint
- > 2.5% rollback rate to ALL taxing jurisdictions (including school districts)
- Cap can only be exceeded for certain expenses -- "public safety and critical infrastructure"
- Even then, only with a *supermajority* approval at council and at an election
- But can never exceed rate of statewide population growth + inflation (4.4% in 2017)

#### Typical Austin Resident Property Tax Bill



The typical Austin taxpayer is defined as the owner of a median-value home that does not receive the senior/disabled exemption. This typical home had an assessed value of approximately \$332,000 in FY19, before accounting for each entities' homestead exemptions.

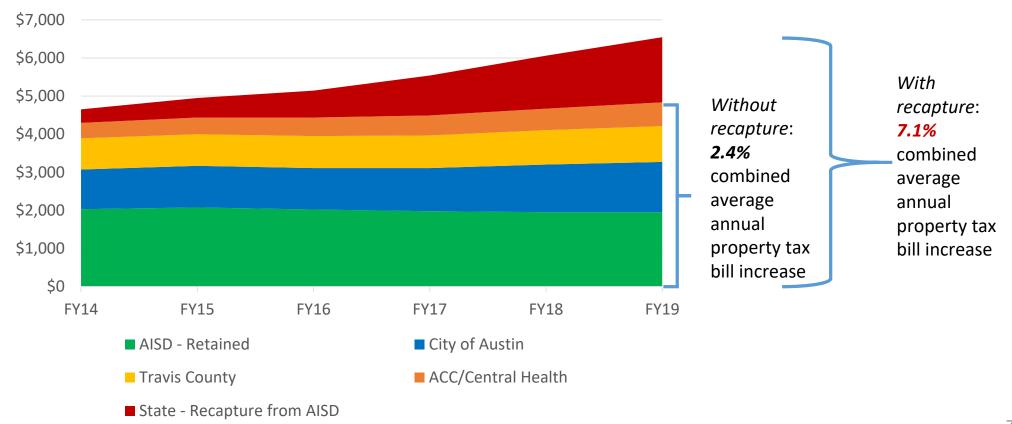
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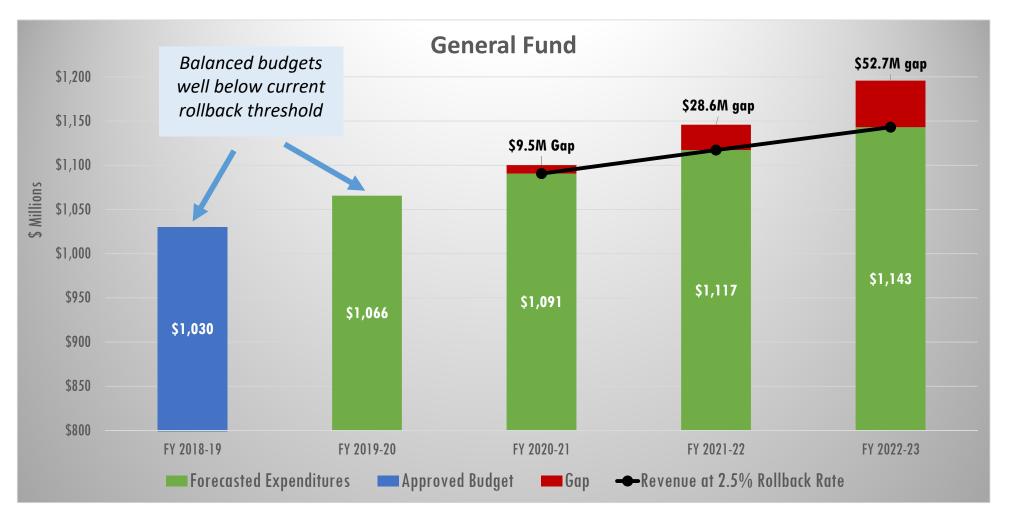
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#### Key Takeaway #1

Local entities are not driving runaway growth in property tax bills—it's the State's increasing overreliance on everybody's property taxes to fund public education that is.



## City of Austin Base Expenditure Forecast



#### Lower Tax Cap: Minor Savings, Major Impacts

Had a 2.5% cap been in place for the prior five years, the City would experience \$93.2 million less revenue. \$93.2 million currently funds any one of the following:

- > 991 Police Officers, over half of the current sworn workforce
- > 1,104 Sworn Firefighters, enough to staff 69 stations
- All Parks Departments services, including aquatics, parks maintenance, recreation centers, and support staff







#### Key Takeaway #2

- Simply meeting base cost-driver increases and maintaining structural balance requires a rollback cap well in excess of 2.5%.
- Non-property tax revenue sources grow at a slower rate and are more volatile than base cost drivers—property tax must fill this gap to maintain structural balance.
- One size does not fit all: revenue sources vary from city to city.