# Indoor Water Conservation Strategies

### Water Conservation Task Force October 13, 2006

### Stakeholder Process

- A stakeholder process will be initiated for each strategy that the Task Force decides to pursue
- Input from stakeholders is needed to minimize impact of these strategies on business processes
- Stakeholders will be invited to be partners in implementation of these strategies.
- Adopting water efficient strategies may integrate into the "sustainable" and/or "environmental" mission of stakeholders
- Some strategies will provide business opportunities to stakeholders and trade group



# **Cost Effectiveness**

- Compare City cost per gallon of peak day capacity to present day value cost of building new water plant capacity.
   City water plant construction cost is \$3.40 per gallon (based on June 22, 2006 City Council Presentation)
- Customer cost effectiveness based on simple payback in years of out of pocket customer costs

 Additional benefit in delaying LCRA payment trigger is \$3-4 per gallon saved depending on LCRA rate in effect



### **Residential Indoor Water Use**



Source: EPA study of Seattle, Tampa, and East Bay MUD



# Indoor Strategies

- Mandatory toilet replacement
- Submetering for apartments and condos
- Plumbing code revisions
  - Toilets, showerheads, and aerators
  - Restaurant equipment
  - Waterless dental and surgical vacuum pumps
- Cooling tower management
- Car wash requirements
- Other potential opportunities



#### Background

 Austin plumbing code changed in 1991; State and national standards set in 1992; Free toilets & toilet rebates offered since 1993

#### - 94,000 toilets retrofitted with incentives

- 18% of old single-family toilets
- 40% of old multi-family toilets
- 15% of old commercial toilets



#### • The Problem

- BUT many old toilets still installed as of 2006:
  - Single-family 161,000
  - Multi-family 41,000
  - Commercial 26,500



#### • Solutions:

- Increase toilet rebates
- Require all properties to bring plumbing fixtures up to plumbing code on transfer of title
- Require all properties to bring plumbing fixtures up to code upon transfer of utility account
- Require all Multi-family and Commercial properties built before 1992 to bring plumbing fixtures up to plumbing code by Dec 31, 2009



#### • Staff Recommendation:

- Require all single family properties' plumbing fixtures to flush at current plumbing code volumes on transfer of title
  - Responsibility of seller easy to identify and hold responsible
  - Toilet incentives could remain in place for a period to encourage early replacement



### Mandatory Toilet Retrofit

#### • Staff Recommendation:

- Require all Multi-family and Commercial properties plumbing fixtures to flush at current plumbing code volumes by Dec 31, 2009
  - Would require inspection for verification
  - Toilet incentives could remain in place for a period to encourage early replacement
  - Council required mandatory retrofit with efficient showerheads and faucet aerators in 1980s.



#### • Process:

- Certificate of Compliance would be required to confirm fixtures' efficiency. It can be applied for at any time - recommended before property is listed for sale
- Can be transferred to buyer to accommodate remodeling with posting of completion bond
- Exemptions could be granted for historic fixtures, demolitions, eminent domain, etc.
- Verification inspection required



#### Potential Water Savings (MGD)

Single Family	0.7 - 0.9		
Multi-Family	0.7 - 0.8		
ICI	1.0		
Total	2.2 - 2.7		

Reliability: very high

 Hardware replacements, not behavioral changes



### Cost Effectiveness

- City costs: 2 FTEs, 1 vehicle, may need additional rebate funding
- City cost per gal saved: \$1.01 \$2.23
- Cost for customers: \$0 \$200 per toilet
- Savings for customers: \$184/year for a 2 toilet household
- Payback: 0-2.2 years



# Cities and Utilities with Similar Requirements

- San Diego
- Marin Municipal Water District
- Los Angeles
- Santa Cruz
- Monterey Peninsula Water Management District
- Albuquerque being considered
- LCRA for homes on septic systems near Lake Travis



- Background:
  - Water and Wastewater Criteria Manual was changed in 2003 to require that all multi-family and mixed use properties must be plumbed to allow for the installation of submeters
- The Problem:
  - Per capita water use in multi-family properties is higher than in single family properties
  - State indoor water use goal is 50 GPCD



#### Per Capita Water Use



#### • The Problem, cont.:

- 2004 study by EPA, 2 major multifamily associations, and 10 water utilities showed that when customers are billed directly for the water they use, they reduce their use by 15%
- Tenants who pay for their water use through allocated bills or homeowners associations do not reduce their water use
- The City does not currently require that meters installed in new construction be used to bill tenants-approximately 50% are billing using submeters
- Common for water and wastewater charges to be included in condominium HOA fees although they are required to plumb for meters
- Mixed use commercial and residential properties also need separate metering to fairly apportion water costs



- Solutions:
  - Require that all properties built that already have plumbing for submetering install and use submeters to bill for water
  - Require all new multi-family and mixed use properties to use submeters or individual city meters to bill tenants for water
  - City rules are in place to provide metering services to individual units in multi-family properties
  - City would need to adjust capital recovery fees to be revenue neutral if City metering option was selected



#### • Staff Recommendation:

 Require that all properties that have plumbing for submetering use submeters to bill tenants for water

 Require all new multi-family and mixed use properties to use submeters or individual city meters to bill tenants for water



# Water Savings

Total savings: 0.7 MGD by 2016

Reliability moderately high, dependent on price signals, backed by national study



# **Program Costs**

- City costs: enforcement, 0.5 FTE -\$30,000/year
- City cost/peak day gal saved: \$0.45
- Property owner costs: ~\$125/meter plus maintenance, \$3 - \$5 month service charge
- Cost for customers: none
- Savings for customers (includes reduced water and wastewater charges): ~\$80/year/unit



#### • Problem:

- Inefficient equipment is still being sold and installed, losing opportunities for increased savings
  - Toilets, showerhead and aerators
  - Multiple showerhead enclosures an issue
  - Restaurant equipment
  - Waterless dental and surgical vacuum pumps



#### • Solution:

 Change plumbing code to require more efficient equipment



#### • Staff Recommendation:

- Change plumbing code to require efficient equipment installation
  - Plumbing Fixtures delay effective date until 2009 to allow time for manufacturers to get more product on the market and EPA's Water Sense specs to be developed
    - High efficiency toilets
    - Showerheads
    - Faucet aerators
  - Dry surgical/dental vacuum pumps
  - Conductivity controllers for steam boilers
  - Urinals: 0.5 gpf
  - Commercial dishwashers: 0.9 gal per rack or 180 gal per hour
  - Prohibit garbage grinders
- Gather input on multiple showerhead enclosure issue and return with recommendation at a later meeting



# Plumbing Code Revisions Water Savings (MGD):

Toilets and showerheads	
Surgical/dental vacuum pumps	
Urinals	0.2
Commercial dishwashers	
Others	0.1
Total	2.65



- City costs: 0.5 FTE
- City cost / peak day gallon saved: \$0.03



Item	Cost differential	Water savings	Payback period
Vacuum pumps	\$4500	0.25 MGD; 300 – 4000 gpd each	4 months – 4.3 years
Boiler conductivity controllers		0.01 MGD	Depends on size
High efficiency toilets	\$50 - 100	1.5 MGD	4-8 years; cost will decline as more models become available
Urinals	None	0.2 MGD	0
Commercial dishwashers	Small	0.6 MGD	0 for most machines
Garbage grinders	None	400 GPD per grinder	0



#### • The Problem:

- Many cooling towers poorly operated
- Cooling towers are contributors to peak day use



#### • Solutions:

- 1. Require makeup and blowdown meters, conductivity controllers, and overflow alarms on new and existing cooling towers. This Equipment would allow operators to increase cycles of concentration, stop overflows, increasing efficiency
- 2. Use RO technology to increase cycles of concentration
- 3. Require minimum number of cycles of concentration
- Staff recommendation:
  - No 1.
  - Gather input on Nos. 2 & 3 and make a recommendation at a later meeting.



- Water Savings:
  - 1.5 MGD
  - Moderate reliability; depends on some behavioral changes



#### • Costs:

- City costs: 0.25 FTE
- City cost / peak day gallon saved: \$0.02
- City cost/ year round day gal saved: \$0.08
- Customer costs: \$1,000 to \$7,000 installed, depending on the size of the tower
- Savings will average \$5,000 per year per tower



#### • The Problem:

- Automatic car washes often set to use too much water per car
- Automatic car washes provide an excellent opportunity for onsite reuse
- Hand wand nozzles often use too much water



#### • Solution:

- Require new car washes and equipment to use no more than 40 gallons per car
- Require new car washes to install onsite systems to reuse rinse water in the wash cycle
- Limit hand nozzles to 3.0 gpm for new and existing car washes.



#### Staff Recommendations:

- Require new car washes use no more than 40 gallons per car
- Limit hand nozzles to 3.0 gpm for both new and existing car washes
- Gather additional input on reusing rinse water in the wash cycle and make a recommendation at a later meeting.



- Savings: 0.8 MGD
- Reliability: low, due to adjustability of systems
- Cost:
  - City cost: 0.25 FTE for inspection and monitoring
  - City cost / peak day gallon saved: \$.04
  - Customer cost: None for adjusting systems or buying efficient nozzles



### **Other Potential Opportunities**

- New Homes
- Hot Water on Demand
- Automatic Flush Sensors



### Water Efficient Homes

- Umbrella program incorporating indoor and outdoor specifications
- EPA is developing criteria for Water Sense Homes
- Could be modeled after or combined with Green Building program
- Further information will be provided at a later Task Force meeting



### Hot Water on Demand

 Several technologies to deliver hot water without wasting cold water

 Recirculating systems
 Instant water heaters



### Automatic Flush Sensors

Found in commercial facilities
Could be leading to unnecessary flushing



# **Total Indoor Savings**

Program	Water Savings (MGD)	Cost per Peak day Gallon	Cost per Year Round Gallon	Customer Payback Time
Mandatory toilet retrofits	2.2 – 2.7	\$1.01 - \$2.23	\$1.01 - \$2.23	0 – 2.2 years
Submetering	0.7	\$0.45	\$0.45	Less than 1 year
Plumbing code changes	2.7	\$0.03	\$0.03	Varies by equipment
Cooling towers	1.5	\$0.02	\$0.08	0.2 - 1.4 years
Car washes	0.8	\$0.04	\$0.04	Varies by equipment chosen
Total	7.9 – 8.4	and an about the		



# **Questions or Comments?**

