SECOND/THIRD READINGS SUMMARY SHEET

ZONING CASE NUMBER: C14-2015-0142 - 4501 E. St. Elmo Road Zoning Change

REQUEST:

Approve second and third readings of an ordinance amending City Code Chapter 25-2 by rezoning property locally known as 4501 East St. Elmo Road (Williamson Creek Watershed) from limited office – neighborhood plan (LO-NP) combining district zoning to limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

DISTRICT AREA: 2

DEPARTMENT COMMENTS:

The ordinance is consistent with City Council action taken on First Reading.

OWNER: Emilia Linares

APPLICANT: Moncada Consulting (Phil Moncada)

<u>DATE OF FIRST READING</u>: February 11, 2016, Approved LO-MU-NP combining district zoning, on First Reading (11-0).

CITY COUNCIL HEARING DATE: March 24, 2016

CITY COUNCIL ACTION:

ORDINANCE NUMBER:

ASSIGNED STAFF: Wendy Rhoades e-mail: wendy.rhoades@austintexas.gov

ZONING CHANGE REVIEW SHEET

CASE: C14-2015-0142 – 4501 E St. Elmo Rd

Zoning Change

P.C. DATE: January 12, 2016

February 9, 2016

ADDRESS: 4501 East St. Elmo Road

DISTRICT AREA: 2

OWNER: Emilia Linares

AGENT: Moncada Consulting (Phil Moncada)

ZONING FROM: LO-NP **TO:** LO-MU-NP

AREA: 0.45 acres (19,602 square feet)

SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

PLANNING COMMISSION RECOMMENDATION:

January 12, 2016: APPROVED A POSTPONEMENT REQUEST BY THE NEIGHBORHOOD TO FEBRUARY 9, 2016, BY CONSENT [N. ZARAGOSA; P. SEEGER – 2ND] (11-0) S. OLIVER; J. STEVENS – ABSENT

February 9, 2016: APPROVED LO-MU-NP DISTRICT ZONING AS STAFF RECOMMENDED, BY CONSENT

[J. VELA; J. SCHISSLER – 2ND] (11-0) J. THOMPSON – ABSENT; 1 VACANCY

ON THE COMMISSION

ISSUES:

With consent from the Southeast Contact Team, the neighborhood plan amendment was filed out of cycle. The required Plan Amendment meeting was held on November 18, 2015 at the Southeast Branch Public Library and a meeting to discuss the proposed rezoning case was held on January 26, 2016. The Contact Team has provided correspondence in support of the requested rezoning. Please refer to correspondence at the back of the Staff packet.

In February 2015, a Code Department investigation resulted in a citation of the owner regarding to the need to obtain a change of use permit, a Certificate of Occupancy, and a rezoning of the property (the latter determination was incorrect, as discussed below) (CV-2015-002565). The neighborhood plan amendment and rezoning cases were filed on October 19th and 20th, 2015, respectively.

DEPARTMENT COMMENTS:

The subject rezoning area is situated on the south side of East St. Elmo Road, east of its intersection with South Pleasant Valley Road / Todd Lane, and has limited office – neighborhood plan (LO-NP) district zoning. The property contains three apartment units which function as a group home, class II use, as well as a parking area. Please refer to layouts of the site and floor plans which are provided as Exhibits C and D. A group home, class II is a civic land use and as defined in the Land Development Code, is the use of a site for the provision of a family-based facility providing 24 hour care in a protected living arrangement for not more than 15 residents and not more than 3 supervisory personnel. This use includes homes for juvenile delinquents, halfway houses providing residence instead of institutional sentencing, and halfway houses providing residence to those needing correctional and mental institutionalization. There are 15 residents who live on the property and 3 staff members who work at the facility which is supervised 24 hours a day. The facility is inspected by the Department of Aging and Disability and Adult Protective Services. The group home, class II use is a conditional use in the LO base district, hence a conditional use permit (CUP) is necessary, and that application must be filed with the City and subsequently reviewed by the Planning Commission. A change of use permit and a Certificate of Occupancy (CO) must also be obtained for the facility.

There is undeveloped land and a church to the north (LI-NP), apartments and condominiums to the east (MF-3-CO-NP; SF-6-CO-NP); laundry services, a waterway and apartments to the south (CS-1-NP; RR-CO-NP; MF-3-CO-NP) and a towing yard and an American Legion Post to the west (LI-CO-NP; SF-2-CO-NP). Please refer to Exhibit A (Zoning Map), A-1 (Aerial) and B (Recorded Plat).

Although the group home, class II use is allowed by the current LO-NP zoning, the Applicant would like to pursue the addition of a mixed use (-MU) combining district in order to have the added flexibility that would enable redevelopment for residential uses, if desired in the future. Staff thinks that the addition of –MU along a collector street is appropriate for residential and office uses, and would be consistent with the adjacent multi-family residential uses.

EXISTING ZONING AND LAND USES:

	ZONING	LAND USES	
Site	LO-NP	Group Home, Class II with parking area	
North	LI-NP	Undeveloped; Religious assembly	
South	CS-1-NP; RR-CO-NP; MF-3- CO-NP	Laundry services; Apartments	
East	RR-CO-NP; MF-3-CO-NP	Apartments; Condominiums	
West	LI-CO-NP	Vehicle storage; Club or lodge	

NEIGHBORHOOD PLANNING AREA: Southeast Combined (Franklin Park)

TIA / NTA: Is not required

WATERSHEDS: Williamson Creek

DESIRED DEVELOPMENT ZONE: Yes

CAPITOL VIEW CORRIDOR: No

SCENIC ROADWAY: No

SCHOOLS:

Rodriguez Elementary School

Mendez Middle School

Travis High School

NEIGHBORHOOD ORGANIZATIONS:

96 – Southeast Corner Alliance of Neighborhoods (SCAN)

176 - Kensington Park Homeowners Association

511 - Austin Neighborhoods Council

627 - Onion Creek Homeowners Association 742 - Austin Independent School District

753 - Paisano Mobile Home Park Neighborhood Association

1228 – Sierra Club, Austin Regional Group

1258 - Del Valle Community Coalition

1316 - Southeast Combined Neighborhood Plan Contact Team

1340 - Austin Heritage Tree Foundation

1363 - SEL Texas

1408 – Go!Austin / Vamos!Austin – Dove Springs

1438 – Dove Springs Neighborhood Association

1441 – Dove Springs Proud

1447 – Friends of the Emma Barrientos MACC

1528 - Bike Austin

1530 – Friends of Austin Neighborhoods

CASE HISTORIES:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-03-0176.SH – Pleasant Valley Courtyards (SMART Housing) – 4503 – 4511 E St. Elmo Rd	MF-3-CO to MF-3-CO, to amend uses allowed on Tract One	To Grant MF-3-CO to allow multi-family residence units on Tract One, development of the property may not exceed 7 residential units, the units shall be contained in a single building not to exceed 2 stories/40' in height.	Apvd as Commission recommended (02-05-2004).
C14-03-0026, C14- 03-0027; C14-03- 0121; C14-03- 0122; & C14-03- 0123 – All cases were addressed on E St. Elmo Rd	Add a CO to establish a development setback for unclassified waterways	To Grant the add'l CO for a setback that prohibits development for 50' in both directions from the centerline of an open waterway. Exceptions include utility crossings, hike & bike trails, driveway crossings and roadway	Apvd as Commission recommended (6-05-2003; 7-17-2003; 10-02-2003).

~		crossings	
C14-02-0155.SH –	RR-NP; LO-	To Grant MF-3-CO-NP	Apvd RR-NP and MF-
Pleasant Valley	NP; CS-NP to	w/CO for max. 163 units	3-CO-NP. The CO
Courtyards	MF-3-CO-NP	and 2,000 trips/day, and	establishes a max of
(SMART Housing)		requiring setbacks from	163 units (10.038
– 4503-4511 E St.		creek centerlines.	u.p.a.); 2,000 trips, 50'
Elmo Rd.			creek setback; prohibits
			communiy rec (private)
			use on Tracts 1 & 2,
			and prohibits
			residential units on
	·		Tract One (10-31-
			2002).
C14-86-025(RCA)	Request to	To forward the request	Apvd vehicular access
- 4503, 4511, 4601	terminate Item	without a	for a residential or civic
E St. Elmo Rd –	1 of the	recommendation	use to E St Elmo Rd
Pleasant Valley	Restrictive		from Tract Two only to
Courtyards	Covenant so		occur from specific
•	that residential		location; access to St.
	access may be		Elmo shall be entrance
	taken from		only after Pleasant
	both E St		Valley Rd is open to
	Elmo and S		the public; prohibits
	Pleasant		access from Tract Two
	Valley Rd		to St. Elmo if it is used
	1 110		for commercial or
			industrial use (01-09-
			2003).

RELATED CASES:

The subject property is located within the boundaries of the Southeast Combined (Franklin Park) Neighborhood Planning Area and the –NP combining district was appended to the LO zoning at that time (C14-02-0128.01 – Ordinance No. 021010-12a). There is a corresponding neighborhood plan amendment case to change the land use designation on the Future Land Use Map (FLUM) from Industry and Multifamily land uses to Mixed Use/Office land use (NPA-2015-0014.01).

The subject property was zoned LO on December 20, 1984, and the case included an adjacent tract to the south that was zoned CS-1 (C14-84-248 – Cates Properties). A public Restrictive Covenant applies to the CS-1-NP zoned area and limits its use to shop use, storage and general warehouse, and contains a rollback provision to LO if the use ceases.

The property is the north portion of Lot 1, Kimberly Addition, recorded in January 1985 (C8S-84-165).

There are no site plan applications currently in process on the subject property.

ABUTTING STREETS:

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within ¹ / ₄ mile)
East St. Elmo	60	25 feet	Collector	No	Yes; Shared Lane;	No
Road	feet	¥			Route # 74	

According to the Austin 2014 Bicycle Plan approved by Austin City Council in November, 2014, a Buffered Bike Lane is recommended for St. Elmo Road.

CITY COUNCIL DATE: February 11, 2016

<u>ACTION:</u> Approved LO-MU-NP district zoning as Planning Commission recommended, on First Reading (11-0).

March 24, 2016

ORDINANCE READINGS: 1st

2nd

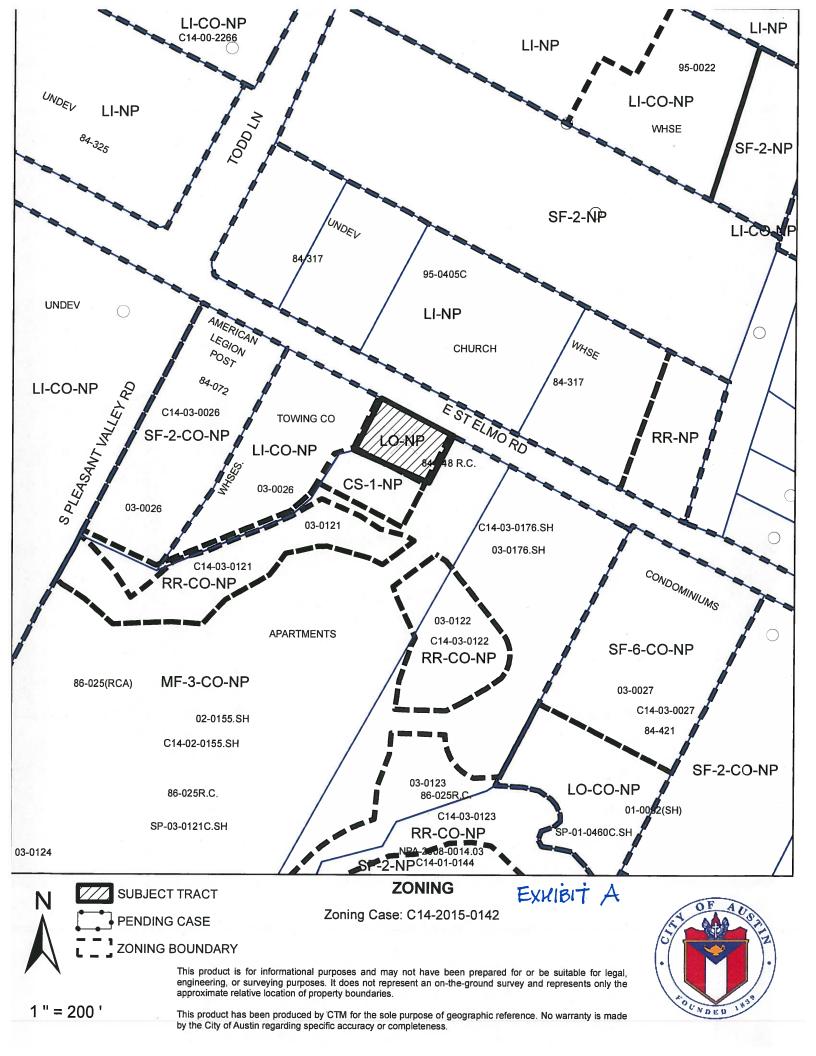
3rd

ORDINANCE NUMBER:

CASE MANAGER: Wendy Rhoades

PHONE: 512-974-7719

e-mail: wendy.rhoades@austintexas.gov



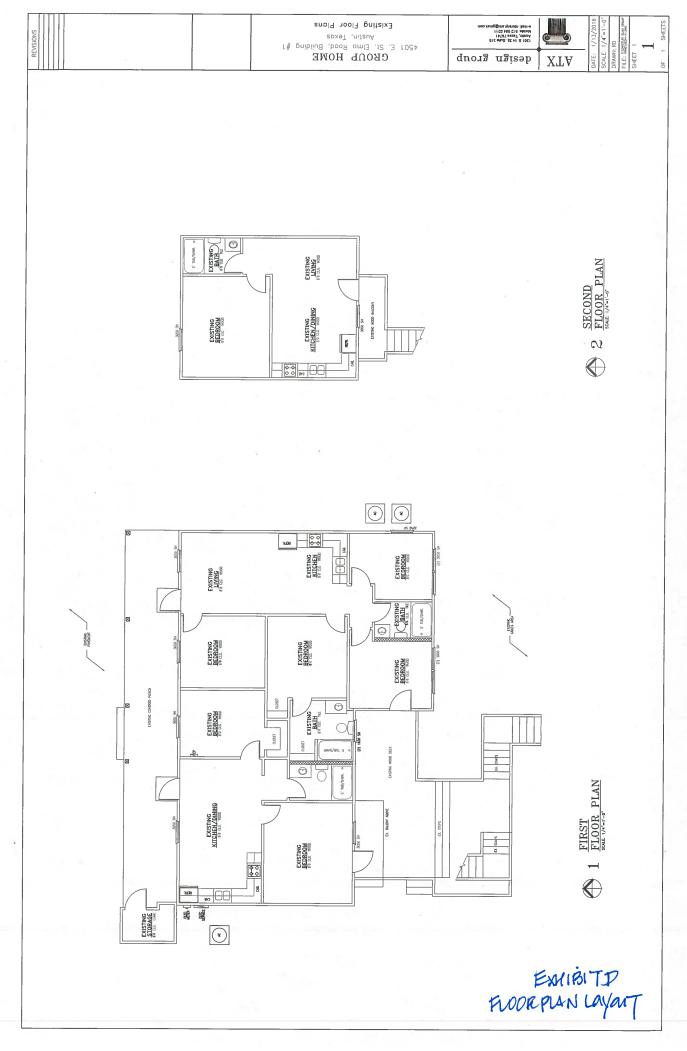


LAND DEV. SELV.

<u> 683-84-165</u>



GROUP HOME design group XTA SCALE: 1"=20' LEGEND EXISTING METAL CARPORT #2 E. ST. ELMO ROAD (Row Varies) 0.939 AC. ex. concrete driveway axiating metalng compart 370 s.f. N 59'32" W 200.26" esisting concrete pod EXISTING 1-STORY METAL BUILDING #2 4,800 S.F. existing meter conopy 60 0 N 3677' E 82 68"



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SUMMARY STAFF RECOMMENDATION:

The Staff recommendation is to grant limited office – mixed use – neighborhood plan (LO-MU-NP) combining district zoning.

BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The limited office (LO) district is a designation for offices and selected commercial uses predominantly serving neighborhood or community needs, and is located in or adjacent to residential neighborhoods. The mixed use (MU) district is intended to allow for office, retail, commercial and residential uses to be combined in a single development. The NP, neighborhood plan district denotes a tract located within the boundaries of an adopted Neighborhood Plan.

2. The proposed zoning should allow for a reasonable use of the property.

Although the group home, class II use is allowed by the current LO-NP zoning, the Applicant would like to pursue the addition of a mixed use (-MU) combining district in order to have the added flexibility that would enable redevelopment for residential uses, if desired in the future. Staff thinks that the addition of –MU along a collector street is appropriate for residential and office uses, and would be consistent with the adjacent multi-family residential uses.

EXISTING CONDITIONS

Site Characteristics

The subject tract contains a group home, class II facility and parking area is sparsely vegetated and relatively flat. There appear to be no significant topographical constraints on the site.

Impervious Cover

Within the Williamson Creek watershed, the maximum impervious cover allowed by the *LO* zoning district would be 70%, which is based on the more restrictive zoning regulations.

Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Williamson Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.

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Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers
Single-Family	50%	60%
(minimum lot size 5750 sq. ft.)	e45	
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

According to floodplain maps, there is a floodplain adjacent to the project location. Based upon the location of the floodplain, offsite drainage should be calculated to determine whether a Critical Water Quality Zone exists within the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 512-974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

Site Plan

Any new development to the site will require a site plan application.

The site plan will be required to comply with Subchapter E design standard requirements

The roadway type for this site is <u>suburban</u>, and will be required to comply with the development regulations based on this roadway type. If the site is 5 acres or greater, the roadway will be an internal circulation route.

Transportation

Additional right-of-way maybe required at the time of subdivision and/or site plan.

A Neighborhood Traffic Analysis may be required at the time of site plan.

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A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day [LDC, 25-6-113]. If, at the time of site plan, the project generates over 2,000 vehicle trips per day, a TIA will be required.

Water / Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

JANUARY 6, 2016

TO:

PLANNING COMMISSION

FR:

SOUTHEAST COMBINED NEIGHBORHOOD PLAN CONTACT TEAM

RE:

POSTPONEMENT REQUEST for cases: NPA-2015-0014.01 and C14-2015-0142

The Southeast Combined Neighborhood Plan Contact Team respectfully requests a postponement of cases NPA-2015-0014.01 and C14-2015-0142 from the January 12, 2016, Planning Commission public hearing date to the February 9, 2016 Planning Commission hearing date because the Contact Team has new information regarding the rezoning request and needs time to meet with the owner and inquire on what the owner's intent is regarding the property's future use and the impact it will have on the Neighborhood Plan.

Signed,

Ana Aguirre, Chair

SCNPCT

SOUTHEAST CONTACT TEAM

Southeast Combined Neighborhood Plan Contact Team 78744, Including Dove Springs

To: Planning Commission and City Council members

Re: NPA-2015-0014.01 Date: February 1, 2016

On January 26, 2016, Southeast Combined Neighborhood Plan Contact Team held a

meeting in accordance with our bylaws to discuss the applicant's proposed future

land use change from Industry and Multifamily to Mixed Use/Office for 4501 S. St.

The applicant attended the meeting to explain developments in the Elmo Road.

case since we last met when it was determined that they did not need a change in

land use in order to continue operating as a group home. After hearing the request

from the applicant's agent, the contact team voted to support the plan amendment.

Based on the property owner's desire to bring the existing three apartments into

compliance with Austin Code for possible future use as apartments, the Southeast

Contact Team recommends the Mixed Use/Office land use category for this

property. The contact team believes that this change would benefit the community,

and is compatible with the Neighborhood Plan. In addition, the zoning that is

permitted within the Mixed Use/Office land use category would allow for uses that

would supply needed services to our neighborhood. For the same reason discussed

above, we support a rezoning from Industry and Multifamily to Mixed

Use/Office for this property.

Sara Torres, Southeast Contact Team Secretary

512-983-1738

Cc: Chair, File

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