### Sirwaitis, Sherri

From:

Bollich, Eric

Sent:

Thursday, September 22, 2016 7:56 AM

To:

Sirwaitis, Sherri

Subject:

RE: The Grove PUD at City Council

### Here are some points from ATD

- Applicant submitted 6 TIAs since the start of the project in response to ATD's review comments.
- ATD required redesign of the alignment of the intersection of 45<sup>th</sup> St/Bull Creek Rd to improve safety for all modes.
- ATD required a protected bicycle lane on Bull Creek Rd south of 45<sup>th</sup> St for improved safety and a shared-use bridge across Shoal Creek for improved connectivity.
- ATD required pedestrian hybrid beacons on Bull Creek Rd and 45<sup>th</sup> St to improve pedestrian crossings.
- ATD required improvements to make the intersection of 45<sup>th</sup> St/Bull Creek Rd operate acceptably. They resulted
  in acquisition of ROW and easements from property owners on the northwest and southeast corners of the
  intersection.
- These requirements increased the applicant's original contribution to \$2.9M in the final TIA submittal.
- The applicant has submitted a transportation demand management (TDM) plan to reduce trip generation as requested by ZAP. ATD is currently reviewing it.

From: Sirwaitis, Sherri

Sent: Tuesday, September 20, 2016 12:02 PM

To: Linseisen, Andrew <Andrew.Linseisen@austintexas.gov>; Bollich, Eric <Eric.Bollich@austintexas.gov>; Spillar, Rob

<Rob.Spillar@austintexas.gov>; Lamensdorf, Marilyn <Marilyn.Lamensdorf@austintexas.gov>; Scott, Randy

<Randy.Scott@austintexas.gov>; Soliz, Ricardo <Ricardo.Soliz@austintexas.gov>; Lesniak, Chuck

<chuck.lesniak@austintexas.gov>; Bates, Andrea <Andrea.Bates@austintexas.gov>; Daniel, Leslie

<Leslie.Daniel@austintexas.gov>; Zoun, Reem <Reem.Zoun@austintexas.gov>; Mars, Keith

<Keith.Mars@austintexas.gov>; Copic, Regina <Regina.Copic@austintexas.gov>

Cc: Rusthoven, Jerry < Jerry.Rusthoven@austintexas.gov >; Rivera, Andrew < Andrew.Rivera@austintexas.gov >

Subject: The Grove PUD at City Council

Importance: High

### Hello all,

At Work Session this morning, the Council members requested a comparison table to have an overview of the original PUD request, the staff recommendation, the ZAP Commission's recommendation and the current ongoing discussions regarding The Grove at Shoal Creek PUD. Please send me a <u>brief</u> bullet list of the items that have changed in for your discipline as this case has progressed through the review process (i.e.- the applicant's original request, changes made during the staff's PUD review, discussion had with applicant post ZAP recommendation). Please make brief points that can be included in a table format.

I appreciate your assistance, as always!!

Thanks,

The Grove	Affordable Housing Pro	The Grove Affordable Housing Proposals and Final Recommendation	endation
	Initial Proposal	Second Proposal	Final Staff Recommendation
S.M.A.R.T. Housing Certification	Yes	Yes	Yes
Long Term Affordability	Permanent with CLT Restrictions 40 years for Rental	Permanent with CLT Restrictions 40 years for Rental	Permanent with CLT Restrictions 40 years for Rental
Units Conditioned on Funding	\$2 Million for ownership \$2 Million for Rental + 9% tax credits	\$2 Million for ownership \$2 Million for Rental + 9% tax credits	Not conditioned on funding or 9% tax credits
Total Units	1515	1380	1443
Total Ownership	1,000	726	721
Total Rental	515	654	722
Affordable Ownership Units	2.5% at 80% MFI: 25 5% at 120% MFI: 51	5% at 80% MFI: 36 units 6% at 120% MFI: 40 units	5% at 80% MFI: 36 units
Affordable Rental Units	20% affordable conditioned on receiving 9% tax credits: 104 total units 9 at 30% MFI 36 at 50% MFI 45 at 60% MFI 14 at 80% MFI	15% affordable conditioned on receiving 9% tax credits: 104 total units 9 at 30% MFI 36 at 50% MFI 45 at 60% MFI 14 at 80% MFI	10% affordable at 60% MFI: 72 units not conditioned upon funding or tax credits.
Total Units Income Restricted at 80% MFI or below	129	140	108

### Sirwaitis, Sherri

From:

John Eastman

Sent:

Friday, September 23, 2016 6:02 PM

To:

Adler, Steve; Kitchen, Ann; Renteria, Sabino; Zimmerman, Don; Tovo, Kathie; Pool, Leslie;

Casar, Gregorio; Houston, Ora; Garza, Delia; Troxclair, Ellen; Gallo, Sheri

Cc:

thesonofgray; Sara Speights; Kevin Lucas; Gene Kincaid; Charlotte Cooper; Ryan Britton;

Sirwaitis, Sherri; Cherie Havard; Aditya Rustgi

Subject:

The Grove, BCRC, and Ridgelea Neighborhood Association

Attachments:

Stratus Site Plan 09-10-12.pdf; SCC\_Master Bubble Plan.pdf; BCRC background for state

land sale.pdf

### Mayor and City Council,

Thank you for the thoughtful approach to the issues and meeting logistics last night. It was encouraging to see that progress is being made on parkland, funding for offsite traffic mitigation and accountability as an integral part of the Transportation Demand Management (TDM) plan. Those were the key focus areas of the presentation I had prepared on behalf of the Ridgelea Neighborhood Association (RNA). Another element of the presentation covered some of the four and half year history of the Bull Creek Road Coalition (BCRC). I was one of the founding members of the BCRC and served in the role of President for the first two years; currently I serve as the RNA representative to the BCRC Board. Based on the discussion last night about baseline zoning and expectations for the property the following background may be of interest in your deliberations:

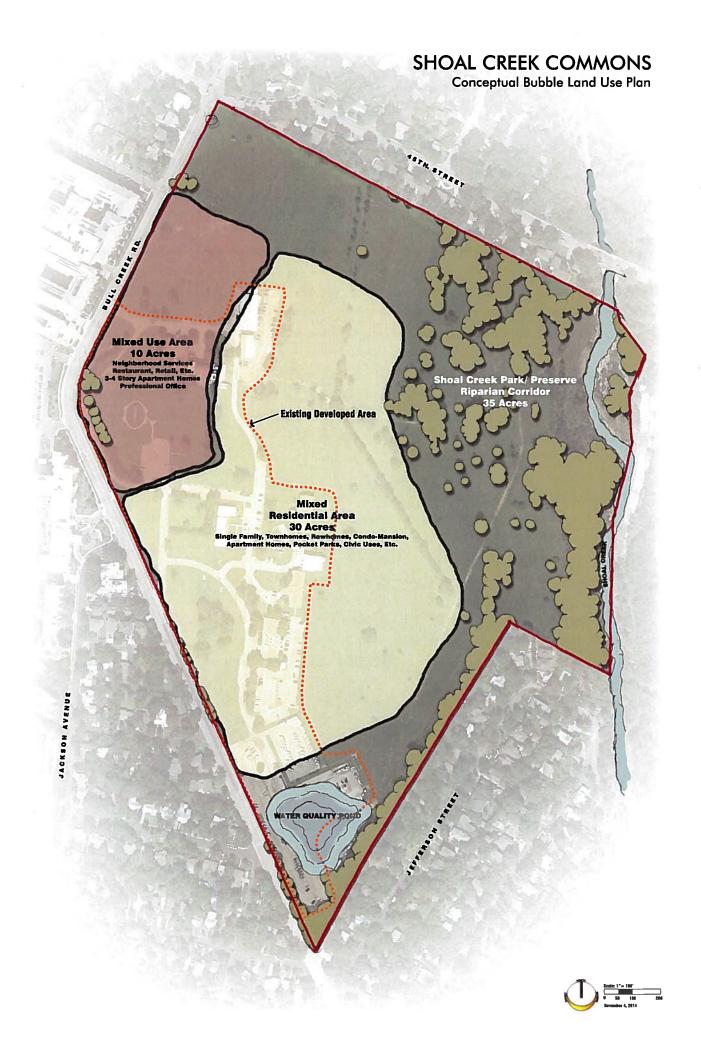
- The BCRC was formed in 2012 in response to a proposal from Stratus Development working with HEB (site plan attached). At that time the property was to be developed while under lease from the state and would not have been subject to the city development review and approval process. Due to the traffic constraints on the roads surrounding the site Stratus proposed a vehicular bridge across Shoal Creek to Shoal Creek Boulevard. The main elements of the development plan included:
  - o 950,000 sf of buildings (total)
  - o 36.5 acres of park/greenspace
  - o 750 residential units
  - 200,000 sf retail
  - 150,000 sf office
- Another development proposal that was presented to the BCRC by Standard Pacific Homes (attached) included:
  - 30 acres residential
  - 10 acres mixed use
  - 35 acres park/open space
- In 2013 the BCRC adopted a set of Design Principles for the site based on the Imagine Austin Plan.
- In 2013 and 2014 the BCRC worked with the State Cemetery Committee, TXDOT, Senator Watson and Representative Naishtat to facilitate the sale of the property. The BCRC supported the sale in order to ensure that any development would be subject to a public (city) development review process. TXDOT agreed to include background information prepared by the BCRC in the property disclosures for potential buyers (attached). The document includes a survey of surrounding residents, the Design Principles and additional background. It was designed to ensure that any buyer would understand the surrounding neighborhoods preference for a walkable, mixed use neighborhood scaled development on the site.

My apologies for piling on more reading materials but the good news is that I won't need to present this information at the next meeting.

Thanks again for your dedication and efforts on behalf of the citizens of Austin. Please feel free to contact me if you have any questions on the attachments or the Ridgelea position paper which was included in yesterday's backup.

John Eastman 3906 Ridgelea Drive Chair, Ridgelea Neighborhood Association BCRC Board member for Ridgelea





This document is for informational purposes only. This document was prepared by the Bull Creek Road Coalition and not TxDOT. There is neither a recommendation on TxDOT's behalf nor is there any requirement pursuant to or regarding the content in the following document. However, TxDOT encourages any prospective buyer to contact the Bull Creek Road Coalition, at the contact information contained in the document regarding any information contained within this document or any other questions or concerns regarding the neighborhood impact of the project.

## Information Packet Concerning State Land Tracts State Cemetery and TxDOT Property Bull Creek Rd. Austin, Texas

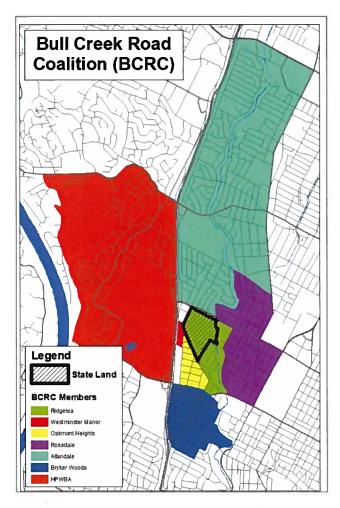
Prepared

By

Bull Creek Road Coalition

### What is the Bull Creek Road Coalition (BCRC)?

The BCRC was formed in 2012 and is made up of the seven residential neighborhoods surrounding a 75-acre state-owned tract in Central Austin. Once it became clear that the state intended to sell or lease the tract for private development, the neighborhoods formed this coalition to work constructively with the state, the city and prospective developers to insure that



the tract is developed in a way that will be compatible with and enhance the existing neighborhoods, while meeting the state's need.

The neighborhoods represented in the coalition are Ridgelea, Rosedale, Oakmont Heights, Allandale, Bryker Woods, Highland Park West/Balcones Area and Westminster Manor, which together comprise more than 7,500 Central Austin households.

### What land is involved?

The tract is adjacent to Bull Creek Road, with Shoal Creek on the east, and lies roughly between West 45<sup>th</sup> Street on the north and West 39<sup>th</sup> Street on the south. The only street access to the property is Bull Creek Road. Otherwise, the property is surrounded primarily by residential housing and the creek. (Map attached). The Texas Department of Transportation (TxDOT) owns 29.8 acres fronting on Bull Creek Road; the remaining 46.9

acres is dedicated to the Texas State Cemetery, but has never been used as a cemetery. Both state agencies have indicated a desire to sell their interests.

### What are the unique characteristics of this property?

The land fronting on Bull Creek Road is flat and lends itself to development. However, the eastern side of the property, bounded by the creek, slopes downward significantly toward the creek. This area includes a grove of magnificent heritage oak trees, and a striking array of Texas wildflowers rugged enough to dazzle even in our drought conditions.

The main negative characteristic is the lack of automobile access needed for any significant commercial development. Except for Bull Creek Road, the land is completely surrounded by houses and the creek, so only this road—currently just two lanes--could be used for ingress and egress. But even if this road were widened, newly generated traffic would immediately hit the bottlenecks that already exist at 45<sup>th</sup> Street on the north, 35<sup>th</sup> Street on the south, and several residential streets in between.

### What resources does BCRC bring to the table?

BCRC is fortunate to have among its residents outstanding professionals in many fields, including land planning, architecture and conservation, just to mention a few. As a result, we have developed the following:

- A sophisticated list of "design principles" that can be used by professionals to help design a sustainable development for modern urban living (attached).
- A detailed survey of neighborhood residents that required them to choose among realistic
  development options, to determine what their priorities are. More than 700 residents
  filled out the survey, and the results are attached. The greatest desire expressed is for
  some open-space to be maintained on the land closest to the creek. The greatest problem
  expressed is added traffic to the congestion already existing.
- BCRC has also been in consultation with the Shoal Creek Conservancy and the Lady Bird Johnson Wildflower Center, as well as the City of Austin, about how to best showcase the unique landscape of huge old oaks and wildflowers on the property.

### What does BCRC recommend as the best use of the land?

- The two parcels of land should be sold together, not separately. Only planning and developing the whole 75 acres together will result in the most successful enterprise. Several architects, land planners and developers have said they also believe the property will bring a higher price if it is sold together.
- As clearly conveyed in the survey, some retail and commercial businesses, such as
  restaurants and specialty stores, would be appropriate with the majority of the developed
  land used for residential development. This could include high-density single-family,
  apartments, or other types of residential use. The advantage to this approach would be to
  keep newly generated traffic to a minimum.
- At least 30 acres along Shoal Creek should be maintained as an urban open-space or conservation area connected to the Shoal Creek Trail. These acres could include walking trails through the huge oaks and wildflowers. This would be a great added attraction for development closer to the road.

For more information: John Eastman, President of BCRC, (970) 846-2573, or Sara Speights, (512) 451-4618.

### **Bull Creek Road Coalition (BCRC) Neighborhood Survey**

Austin, Texas Spring, 2014

This survey was conducted in the seven neighborhoods surrounding the 75-acre state-owned tract of land contiguous to Bull Creek Road and between West 45<sup>th</sup> and West 39<sup>th</sup> Streets in Austin, Texas. The goal was to learn the opinions of the residents surrounding this property concerning utilization and development of the property.

### State Land Opinion Survey Spring 2014 - Bull Creek Road Coalition

If the state land is to be developed, what type of development you would prefer:

			_			
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(High Density) Some 10+ story office and residential buildings and apartments. Example: Area around 6th and Lamar with Whole Foods store and large apartments.

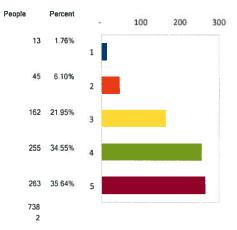
Mix of 4-5 story apartments, hotels and dense mix of small, mid and large scale retail. Example: The Domain.

(Medium Density) Mix of 4-5 story apartments, townhomes with moderate amount of small to mid sized retail. Example: The Triangle.

Mostly houses with some small apartments, retail and offices. Examples: Area around 43rd and Duval (Hyde Park Grill) or Rosedale near Medical Parkway (Draught House).

(Low Density) Large lot single family homes with no commercial or retail. Example: Single family homes like those on Shoal Creek Boulevard.

answered question skipped question



Traffic generated by development can range from high to low, and can create particular problems locally, such as cut-through traffic (traffic cutting through neighborhood streets to avoid busy thoroughfares). Please indicate how much you think traffic could affect you:

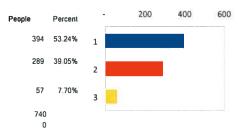
### Answer Options

A lot (examples: cut through traffic, unable to leave neighborhood)

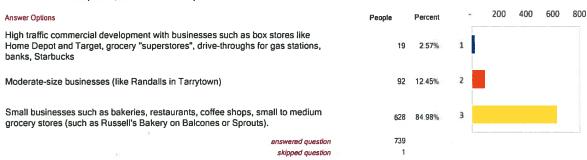
Some (example: streets you normally use would become busier)

Little or none (examples: you would walk and vehicle congestion won't affect you, or you live far enough away, or you don't travel the 45th/Bull Creek Road area by car)

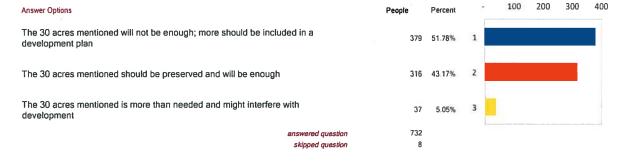
answered question skipped question



Considering your view of the potential effect of traffic on you and your area, if there is commercial development, what kind would prefer to see or could "live with":



There are approximately 30 acres (about 40% of the total space) of potential high-quality greenspace, including the area along Shoal Creek, the grove of large live oaks, and a meadow that produces lots of wildflowers. Please indicate how strongly you prefer that urban greenspace be a part of the development plan.



### Are you in favor of a bridge being built across Shoal Creek to enable access from Shoal Creek Boulevard?

Answer Options	People	Percent		200	400	600
Vehicle and pedestrian	193	26.96%	1			
Pedestrian only	391	54.61%	2			
No bridge	132	18.44%	3			
answered question	716					
skipped question	24					

### What are or would be your preferred uses of the property (check all that apply)?

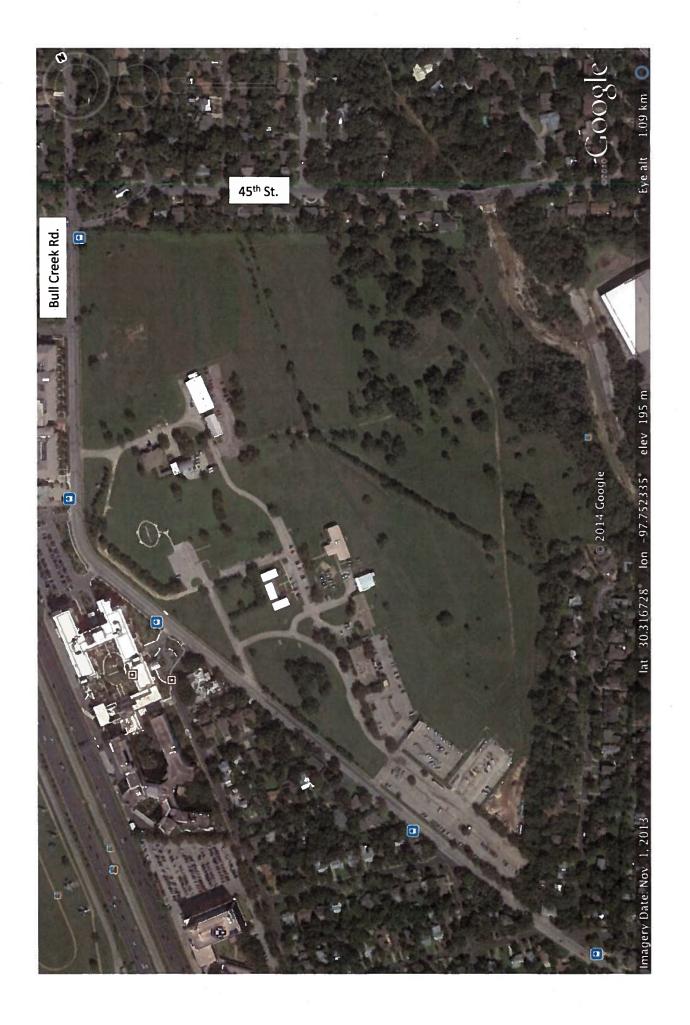
Answer Options		Response	Percent		200	400	600	800
Shopping		289	12.63%	1				
Riding bikes		377	16 47%	2				
Hiking		445	19.44%	3				
Walking		650	28.40%	4				
Taking dogs for an off-leash romp near Shoal Creek		395	17.26%	5				
Other (please specify)		133	5.81%	6				
	answered question	2,289						

### How long have you lived in your current residence? (optional)

Answer Options	People	Percent	19	100	200	300
less than one year	35	4.82%	1			
1 - 5 years	24	33.75%	2			L
6 - 10 years	119	16.39%	3			
10 - 15 years	106	14.60%	4			
more than 15 years	22	30.44%	5			
	answered question 720 skipped question 14					

### Do you own or rent? (optional)





### **Design Principles for Shoal Creek Fields**

The Bull Creek Road Coalition (Coalition) consists of seven Neighborhood Associations: Ridgelea, Rosedale, Oakmont Heights, Allandale, Bryker Woods, Highland Park West/Balcones Area and Westminster Manor, which together represent over 7,500 households.

The Coalition embraces and encourages responsible development of the State Land consistent with the Imagine Austin plan. The Coalition is committed to realizing the following Design Principles for any development on Shoal Creek Fields. We view this as a living document to be updated as appropriate.

### A vision for integrated development

- The design and development team will work with all the stakeholders to create a uniquely
  Austin place that will be accepted by its neighbors while creating lasting value for the
  citizens of Texas.
- The design should incorporate a "Community Common" that creates identity, value and memorability
- The design acknowledges value of parks, plazas, landscaping, and natural areas and repects the natural elements found there.
- Innovative, high quality, and appropriately scaled design that respects the City's standards for pedestrian, bicycle, and transit connectivity

### Respect the site

- Recognize, preserve and enhance the natural elements on the site: the creek, fields, native plants and large trees
- Embrace Shoal Creek as it is a defining natural element and a major floodway; new
  development provides the opportunity to restore Shoal Creek to a live, flowing creek while
  controlling flooding potential with well-designed, appropriate flood controls, including in
  the plan the assurance that any structures are appropriate to the site, and will be
  maintained properly into the future.
- Historic site in the 19<sup>th</sup> century, the Deaf Dumb & Blind School for Negro Orphans was located here. The archaeological survey required by State law should be early in the process and be used to inform any development plans.

### Great urban design – focused on people

- Create a varied urban grid of boulevards, streets and alleys to encourage development for a wide range of uses including commercial, residential, and professional.
- Focus the grid and commercial uses on a "Community Common" the place that creates identity, value, and memorability.
- Create a vibrant pedestrian, bicycle, and transit-friendly streetscape along Bull Creek Road, composed of a physical frontage of buildings, minimal street-accessible parking, generous sidewalk space, thoughtfully integrated landscaping, street lighting, and street furniture
- Limit presence of cars in public area; the substantial part of parking for commercial and residential uses should be in parking garages or in alleys in less densely developed areas.

### **Design Principles for Shoal Creek Fields**

### Emphasis on creating walkable, bikeable streets and trails that integrate the community

- Design realizes ease of access by public transportation, walking & bicycling from surrounding neighborhoods is important. The same principle of pedestrian priority should apply within the site as well.
- Generous sidewalks, minimal street accessible parking
- Incorporate an extension of the Shoal Creek hike and bike trail all the way to 45<sup>th</sup> Street as an integral part of the transportation and recreational infrastructure.
- Include a pedestrian and bike connection across Shoal Creek

### **Traffic mitigation**

- Increased traffic is the #1 concern expressed by surrounding residents; traffic is already a problem at the intersection of 45<sup>th</sup> and Bull Creek Road at peak hours.
- Work with surrounding neighborhoods especially those immediately adjacent to develop and implement coordinated pedestrian and traffic calming measures to both discourage and mitigate new cut through traffic.

### A design that is compatible and integrated with the surrounding development patterns

- Connect and integrate in all possible ways with the city fabric on all sides homes to north and south, creek to east – without high walls and with generous native landscaping, setbacks and view corridors
- Seek to do no harm to surrounding single family neighborhoods
- Respect the scale of the edges of the site
- Build four-sided architecture
- Use down lighting and other techniques to avoid light pollution
- Mitigate noise impacts with the goal of limiting noise levels

### Sustainable design: meet or exceed recognized sustainable design standards, consistent with the Congress of New Urbanism charter

- LEED Silver certified for Neighborhood Design (LEED-ND) for the overall urban design
- SITES for landscape design, construction and maintenance
- LEED Silver certified or Austin Energy Green Building 4-5 Star rating for buildings

### Public/community input during all stages and phases of development

- Good design happens through good process that involves all the stakeholders
- State lands are owned by the people of Texas and the peoples' business should be conducted in public

### Expert design team with successful urban infill experience

- The design of Shoal Creek Fields' development in its entirety will be facilitated by an integrated design team of architects, landscape architects and engineers
- The design team will have proven and lauded experience in realizing high quality, neighborhood-friendly, ecologically sensitive urban design

### Sirwaitis, Sherri

From:

Elizabeth

Sent:

Monday, September 26, 2016 9:20 AM

To:

Sirwaitis, Sherri

Subject:

The GROVE

The intersection at 45 TH and Bull Creek is one block away from the entrance ramp to MoPac. It a major feeder for work force commuters. I travel this intersection regularly and at Rush Hour times it is MAXXED out. Long traffic lines to get through the light.

Adding another 1,900 vehicles is crazy.

Affordable housing in central Austin is a huge dilemma. The Grove developer has offered very few units for affordable housing. Their goal is high end housing and retail And business space. These all put the most money in their pockets. Green space and parklands is one of the Jewels of living in Austin. This development is Surrounded by existing residential homes. This not downtown Austin where people Prefer urban living. PLEASE, protect this tract from over development. Require Green space and parkland!

Thank you for your consideration.

Elizabeth Holt. Pemberton Heights neighborhood

Sent from my iPad

### Sirwaitis, Sherri

From:

Guernsey, Greg

Sent:

Monday, September 26, 2016 11:02 AM

To: Cc:

Sirwaitis, Sherri; Linseisen, Andrew; James, Scott; Bollich, Eric Rousselin, Jorge; Derr, Gordon; Spillar, Rob; Rusthoven, Jerry

Subject:

FW: The Grove & 2627 W. 45th Street Petition(s)

### FYI

From: Ryder Jeanes

Sent: Monday, September 26, 2016 10:54 AM

To: Guernsey, Greg; Rusthoven, Jerry

Cc: Catherine Jeanes

Subject: The Grove & 2627 W. 45th Street Petition(s)

### Greg & Jerry:

I wanted to thank you for your efforts on this zoning case to date trying to make it a good project for the surrounding residents (my home included). My wife and I have finally worked out a resolution with ARG that we believe will sufficiently addresses our issues with the project and we no longer are going to oppose this zoning case.

To fulfill part of our obligations on working out these issues, we are hereby giving you notice to request that our names be considered removed from all petitions having to do with the Grove PUD zoning case, or any petition that is the basis for Cause No. D-1-GN-16-001762 (hyperlink to this Cause).

Thanks for your work down at the city staying into the wee hours of the night on these cases. I hope that next time we all have correspondence on a project, it will be with a much easier and much less disputed case! I know you guys do your best to maintain the quality and character that makes our city one that is drawing all these new residents here in the first place. We appreciate all that effort you put into your jobs because they aren't easy or adequately appreciate I think.

Sincerely,

Ryder & Cat Jeanes 2629 W. 45<sup>th</sup> Street Austin, TX 78731

### Ryder Jeanes

Senior Vice President | Austin

512-485-0888 | main 512-485-0830 | fax 512-485-0792 | direct 221 W. 6th Street **Suite 1030** Austin, TX 78701



## AMENDMENT PACKAGE #1: AFFORDABILITY & MOBILITY

### Concerns:

- Affordability. That the current proposal does not provide an adequate level of affordable housing and is not balanced enough toward residential in general.
  - Mobility. That the current proposal is sized toward being a large town center, or nearly a regional center (rather than a neighborhood center), which will generate too much congestion for the area.

### Amendment Package #1 Goals:

To re-balance the proposal toward a plan that has higher levels of affordable housing units, higher levels of residential units, a lower, neighborhood-sized level of office and retail, and less congestion.

Provision	Current Proposal	CM Pool Proposal	Rationale
		Strategy #1: Re-Balance T	<u>Strategy #1:</u> Re-Balance Toward Increased Affordability & Better Mobility <u>Policy Tools</u> : Trip Cap, Use Caps
Traffic Count (Trip Cap)	23,969 unadjusted total trips/day	18,000 unadjusted total trips/day	The traffic count ultimately sets the maximum level of intensity for the development. It is the overall 'cap' within which the applicant can allocate what they want to build (how much goes to residential vs. commercial, etc.). Re-balancing toward an 18,000 unadjusted trip cap would encourage a dense mixed-use development that serves as a neighborhood center rather than a regional destination. This is more consistent with the surrounding neighborhoods, would lessen congestion, and accounts for additional residential units.
Residential Cap	1,515 units	1,655 units	In order to encourage more residential units, this proposal would allow the applicant to develop more residential units, within the limits set by the traffic count (trip cap). The 1,655 unit number is calculated by finding an estimated per-unit count for the 250,000 additional square feet recommended by Zoning & Platting Commission (roughly 1,800 per unit).
Office & Retail Caps	Office Cap: 210,000 square feet Retail Cap: 150,000 square feet	Office Cap: 115,000 square feet Retail Cap: 100,000 square feet	Office/retail appears to be more attractive to the applicant than residential. Given this dynamic, the applicant may choose to allot more of his entitlements to office/retail uses, rather than residential uses. In order to encourage more residential units, this would lower the limit on the amount of office/retail allowed on the site. It would also encourage more affordability, since affordable units are calculated as a percentage of overall residential units.
Retaining 45th Street Properties as Homes	Remove homes, extend Jackson Avenue through the properties as a collector street.	Retain both properties as homes.	Under the current proposal, 2627 W. 45th St. and 2625 W. 45th St. are both proposed to be removed in order to extend Jackson Avenue through to 45th Street. With the re-balanced trip count, there is no need for this connection.

(Amendment Package #1: Affordability & Mobility Continued)

Provision	Current Proposal	CM Pool Proposal	Rationale
			(Strategy #1 Continued)
Bike Lane	Current proposal includes only a northbound shared-use path on Grove property.	Northbound bicycle lane on Bull Creek Road that connects to Bicycle Master Plan included in plan.	The lower traffic counts should allow the intersection of 45th Street and Bull Creek to function better. The better functioning of this intersection may make it possible to amend the required improvements at that intersection to provide the space needed for a northbound bike lane.
	Applicant has submitted a concept plan restoring the northbound bicycle lane on Bull Creek.		
		Strategy #2: Re-Balance Policy Tool:	<u>Strategy #2</u> : Re-Balance Toward Imagine Austin Neighborhood Center <u>Policy Tool</u> : Single-Tenant Square Footage Cap
Maximum Square Footage for a Single Retail Tenant	47,500 square feet	35,000 square feet	This single-tenant requirement sets the maximum for any individual tenant's space. The current single-tenant maximum (47,500 square feet) is large enough to serve as a regional traffic generator, raising the number of trips. Re-balancing this to a more reasonable maximum (35,000 square feet) will provide for retail development that is more 'Neighborhood Center' in size and reduce the number of potential trips for any individual retail tenant.
	_		For context, the applicant's traffic impact analysis identifies the maximum size for a supermarket on their site as 35,000 square feet. This is roughly the same size at the Randalls on 35th Street, according to TCAD.
		Strategy #3: A. Polici	<u>Strategy #3</u> : Adding Height to Achieve Affordability <u>Policy Tool</u> : Height Requirements
Adding Height on Tracts F/G	40-foot maximum	60-foot maximum 100-foot setback for this height level from western property line on Tract F.	More height allows for more residential units on these tracts, facilitating more affordable housing (and potentially more street frontage for the Signature Park). The setback provides compatibility with the surrounding area due to the increased height.

(Amendment Package #1: Affordability & Mobility Continued)

		Strategy #4: Increa	<u>Strategy #4</u> : Increasing Number of Affordable Housing Units <u>Policy Tool</u> : Affordable Housing Provisions
Affordable 5% of tunits at family is perpett 10% of units at family is perpett 10% of units at family is years)  Estimat unit cou (36 own	Ownership:  5% of total ownership units at 80% median family income (in perpetuity)  Rental:  10% of total rental units at 60% median family income (40 years)  Estimated affordable unit count = 108 units (36 owner, 72 rental)	Ownership: 7.5% of total ownership units at 80% median family income (in perpetuity)  Rental: 15% of total rental units at 60% median family income (40 years)  Estimated affordable unit count = 162 units (54 owner, 108 rental)	The current proposal mirrors Tier 3 requirements for affordable housing, which provide for 5% of density bonus area square footage for affordable ownership apportunities and 10% for rental apportunities and 10% rental apportunities – though it is calculated according to the number of units, as opposed to square footage. For context, the SMART Housing ordinance requires 5% affordable housing units within the urban core.  CM Pool's proposal would be to achieve more abundant affordable housing by increasing each of those levels by 50%.  This will provide more affordable units in a high opportunity area and bring the amount closer to the 180 units of affordable unit counts included to the left are based on a 1,443 unit count total (721 ownership units and 722 rental units). The 1,443 unit count is based on the applicant's current proposal, as confirmed by city staff. The ownership/rental breakdowns are based on the percent figures. Additionally, To the extent that other policies included in CM Pool's proposal increase the amount of residential units included in this PUD, it would also increase the estimated affordable unit count under CM Pool's proposal.)

## **AMENDMENT PACKAGE #2: PARKS**

### Concerns:

• That the proposal does not provide enough parkland to serve both the new and existing residents and that it cedes control over programming in the public parks to the applicant.

## Amendment Package #2 Goals:

Provide quality public parkland and retain Parks and Recreation Department (PARD) control over programming in public parkland.

Provision	Current Proposal	CM Pool Proposal	Rationale
	<u> </u>	<u>StrateRy</u> : Folicy Tools: Parkland Requ	<u>Strategy</u> : Provide Quality Parkland <u>Policy Tools</u> : Parkland Requirements, Parks Agreement, Sound Limits
Parkland Dedication	14.13 acres total	15.88 acres total	Dense urban developments such as this proposal often have a greater need for community parkland.
5.			(Note: to put these figures into context, under the new Parkland Dedication Ordinance that Council passed earlier this year, the calculation for full parkland (ie. without accepting any fee in-lieu) would be over 24 acres.)
Public Parkland Agreement	Applicant retains control over special events scheduling and permitting.	PARD retains control over special events scheduling and permitting.	This parkland is public parkland. As a result, the Parks and Recreation Department (PARD) should retain control over special events scheduling and permitting.
Amplified Sound Limits	10:30 PM time limit for amplified sound.	9 PM time limit for amplified sound.	Events at the park should respect the proximity to homes in the development and in the surrounding area.
		!	(Note: Code allows amplified sound in a public recreation area up to 85 decibels until 10 PM and up to 80 decibels from 10 PM to 2 AM (§8-1-41 through §8-1-52) and also includes restrictions regarding proximity to residential properties in other parts of the code (§9-2-14).)

## **AMENDMENT PACKAGE #3: SENIOR HOUSING**

### Concerns:

• That the current proposal does not include provisions providing affordable housing for our senior population.

## Amendment Package #3 Goals:

Provide affordable housing for seniors at this site.

Provision Current Proposal  Strategy: Include Senior Housing Provisions  Policy Tools: Affordable Housing Provisions  Policy Tools: Affordable Housing Provisions  Include affordable Housing Act, I housing that meets and complies with requirements for housing 'older housing older housing older housing older housing sa the term is persons, as the term is housing to send the property.	Rationale Senior Housing Ordable Housing Provisions  Under the Fair Housing Act, housing for older persons is exempt from familial status protections if it meets certain criteria. "Familial status" means a person that lives with/have custody of an individual less than 18 years old. The exemption is necessary because otherwise a housing provider must allow a person with a child to live at the property.
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## ADDITIONAL AMENDMENTS UNDER CONSIDERATION

Council Member Pool's office is developing the following amendments for discussion before Council at second and third reading:

# Adopting the goal recommended by Shoal Creek Conservancy that no new net stormwater be discharged into Shoal Creek.

- Concern: That the current proposal will contribute to increased stormwater discharge which will worsen flooding risks in the area.
- Goal: Adopt a goal of no new net stormwater for staff to consider when determining what types of flood mitigation strategies to require during site plan

## Explore protections for Idlewild residents due to groundwater flooding issues from The Grove site.

- Concern: Idlewild residents experience groundwater flooding and the current proposal may not include protections against continued flooding issues in this
- Goal: Explore groundwater mitigation tools and legal strategies to provide the needed protections.

## Provide protections for construction workers at The Grove.

- Concern: That the existing plan does not provide sufficient protections for construction workers.
  - Goal: Establish fair practices for construction workers on this project.
- Potentially including, but not limited to: living wage, OSHA-10 safety training, worker's compensation insurance, OSHA-30 for safety supervisors, local hiring goals, and third-party monitoring of these standards.

## Provide an alley behind the 45th Street homes.

- Concern: That increased congestion will make it more difficult for the individuals who live on 45th Street to exit their driveways.
- Goal: Provide an alternative to the driveways on 45th Street.

## Provide a formal historical/archeological investigation of The Grove tract before construction.

- Concern: The Grove site was previously the site of the Texas School for Deaf, Dumb, and Blind Colored Youth. The Travis County Historical Commission would like to ensure that this investigation takes place due to the historical significance of the site.
  - Goal: Save any potential historical features and artifacts prior to construction.

	Council Member Gallo Motion Sheet: Agenda Item No. 73 C814-2015-0074 – The Grove at Shoal Creek PUD	Sheet: Agenda Item No. 73 ive at Shoal Creek PUD
	Council Meeting: September 22, 2016	otember 22, 2016
Neighborhood	Neighborhood Request	Council Member Gallo Amendments
<b>Bull Creek Road</b>	Modify minimum setback to Bull Creek Road to 25 feet in Tract D and	Modify minimum setback to Bull Creek Road to 25 feet in Tract D and Amendment 1: Apply the following restrictions to any building on Tract D that is within
Coalition (BCRC)	uses adjacent to Bull Creek Road in Tract D shall meet SF-3	75 feet of Bull Creek Road:
	development standards	
Oakmont Heights	Apply to any building on Tract D that is within 75 feet of Bull Creek	a. Live-work uses are prohibited
	Road.	b. Minimum building setback from Bull Creek Road ROW shall be 25 feet. Porches and
	1. Live-work uses are prohibited	patios shall be permitted to encroach into the setback up to 6 feet.
	2. Minimum building setback from Bull Creek Road ROW shall be 25	c. Maximum building height shall be 35 feet.
	feet. Porches and patios shall be permitted to encroach into the	d. All buildings facing Bull Creek Road shall have a maximum of two attached residential
	setback up to 6 feet.	units.
	3. Maximum building height shall be 35 feet.	e. Minimum setback from Bull Creek Road ROW for a third story shall be 35 feet if the
	4. All buildings facing Bull Creek Road shall have a maximum of two	height of the building exceeds 30 feet.
	attached residential units.	f. The minimum building setback from Bull Creek Road ROW shall be increased to 28
	5. Minimum setback from Bull Creek Road ROW for a third story shall feet for a minimum of 50% of the total frontage.	feet for a minimum of 50% of the total frontage.
	be 35 feet if the height of the building exceeds 30 feet.	g. Garages are not permitted to face Bull Creek Road.
	6. The minimum building setback from Bull Creek Road ROW shall be	6. The minimum building setback from Bull Creek Road ROW shall be h. A minimum of 50% of the units along Bull Creek Road shall have a porch that faces
	increased to 28 feet for a minimum of 50% of the total frontage.	the Bull Creek Road ROW.
	7. Garages are not permitted to face Bull Creek Road.	
	8. A minimum of 50% of the units along Bull Creek Road shall have a	
	porch that faces the Bull Creek Road ROW.	

Neighborhood	Neighborhood Request	Council Member Gallo Amendments
Bull Creek Road	Require City-approved noise mitigation plan for temporary	Amendment 2: During construction require property owner to locate construction
Coalition (BCRC)	(construction) and permanent activates on-site	staging areas for site development 250 feet from the property line or a suitable distance
Ridgelea NA	Implement a Noise Mitigation Plan to minimize impact to	from neighborhoods as determined by City Staff.
	should address known high noise generators such as construction	Amendment 3: For this property, increase restrictions in City Code Sections 9-2-3(A)(2)
	staging areas, construction and long-term loading/delivery areas.	and 9-2-4 of the Code as follows:
	There should also be reasonable limits on days/hours for outdoor	
	amplified music.	a. A person may not make noise or play a musical instrument audible at the property
Oakmont Heights	Oakmont Heights has requested ARG to agree not to have amplified	Oakmont Heights has requested ARG to agree not to have amplified line between 9:00 p.m. and 7:00 a.m. (Current City Code 10:30pm-7am)
	sound at any of the commercial/retail establishments after 9pm (just	
	like Central Market on North Lamar). The Oakmont Heights	b. A person may not operate sound equipment at a business that produces sound in
	neighborhood is concerned that if it is ultimately based on a decibel	excess of 80 decibels between 10:00 a.m. and 2:00 a.m., as measured at the property
	allowance at a certain location, that it may not really resolve the	line of the business; (Current City Code: 85 decibels)
	issue.	
45th Street Resident	45th Street Residents Include noise control plan in the PUD ordinance restricts hours of	
	amplified noise from businesses and Signature Park events similar to	
	the informal agreement between Rosedale and Central Market. Do	
	not allow the developer to retain management over the Signature	
	Park, which would allow ARG or future owners to profit from renting	
	out the City's park for private events (parties, concerts, movies).	
	During construction, the noise plan should include provisions	
	regarding staging areas, equipment/generator locations, and timing	
	of major work. (BCRC proposed amendment #6)	
Bull Creek Road	Modify maximum retail entitlements to 100,000 square feet and	Amendment 4: Reduce the current maximum size of 47,500 square feet for any single
Coalition (BCRC)	maximum size of 30,000 square feet for any single tenant	tenant of retail space to a maximum size of 37,500 square feet.
Ridgelea NA	Limit any single retail/restaurant/commercial tenant to a maximum	
	of 30,000 sf and focus commercial spaces on local serving scale	
	businesses that do not generate significant amounts of non-local	
	traffic.	
Oakmont Heights	Generally reduced scale of the development (e.g., reductions to	
	retail and especially commercial)	

Neighborhood	Neighborhood Request	Council Member Gallo Amendments
Bull Creek Road Coalition (BCRC)	Require 20 feet wide drainage easement full length of Tract E adjacent to Idlewild properties and maintenance to effective berm/swale within drainage easement	Amendment 5: The property owner is required to have a storm sewer system and street system designed to capture and convey the 100 year storm event.  Amendment 6: For the portion of the property adjacent to the properties along Idlewild Road add the following requirements:  a. The 35 feet no-build setback line, parallel to Idlewild Road, is required to be a high point establishing that all property west of the 35 feet no-build line will drain into the property's internal storm sewer system and away from properties along Idlewild Road.  b. The area east of the 35 feet no-build setback line is prohibited to have any development other than landscaping and recreational improvements ordinarily found in a backyard (such as playscapes, pools, decks, gardens, fences etc.) and runoff in this eastern area may not exceed the current undeveloped runoff amount.
Ridgelea NA	Install and maintain an effective drainage berm(s) and swale(s) in the no build zone behind idlewild to prevent flooding and drainage problems in the neighborhood.	Install and maintain an effective drainage berm(s) and swale(s) in the cobind lidewild to prevent flooding and drainage are behind idlewild to prevent flooding and drain system will be maintained by the applicant or future Grove property associations.  e. All of the above will be included in the PUD Ordinance, so that it can be enforced by the City.
Ridgelea NA	Complete the planned upgrades to Bull Creek & 45th intersection by Jan. 2019 instead of the proposed 2024 date.	Complete the planned upgrades to Bull Creek & 45th intersection by Amendment 72. Prior to the permitting of any portions of the development that exceed the Phase 1 trip limit of 2,000 daily vehicle trips the property owner is required to complete the intersection improvements for the Bull Creek and 45th Street intersection.  Amendment 8: The property owner is required to start the construction of the planned improvements for the Bull Creek and 45th intersection of the planned improvements for the Bull Creek and 45th intersection.

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Neighborhood	Neighborhood Request	Council Member Gallo Amendments
Bull Creek Road Coalition (BCRC)	Fund and implement transportation demand management program requirement to target 15% reduction in vehicle trips and encourage transit/multi-modal trips	Amendment 9: Property owner is required to develop and implement a Transportation Demand Management (TDM) Plan to reduce trips to the site. The TDM Plan should:  a. Include flexible results based funding and specific trip reduction targets.
Ridgelea NA	Require a comprehensive and permanent Transportation Demand Management (TDM) program that encourages residents and visitors to reduce vehicular trips.	b. Include targets aimed at reducing the TIA trip generation figures by at least 20%. c. Require property owner to implement a monitoring and reporting plan to assess the effectiveness of the TDM Plan to address any deficiencies identified through the reporting and monitoring process.
45th Street Residents	45th Street Residents Reduce the overall allowed trips through reduced commercial entitlements in addition to a Transportation Demand Management Program. (BCRC proposed amendments #1,2,3,5,7,8,&9)	<b>d.</b> Be reviewed and recommended by Austin Transportation Department.
Bull Creek Road Coalition (BCRC)	Increase required credited parkland acres to 16.88 which includes locating 2 acre flex space and 4 additional acres	<u>Amendment 10:</u> The property owner is subject to all regulations and requirements detailed in the revised Parks Plan Exhibit dated September 21, 2016 which requires,
Ridgelea NA	Increase usable public space at the development by adding a community pool to increase community benefits and reduce vehicle trips by providing full range of park amenities within walking and biking distance.	among other things, the following: a. a minimum of 14.13 credited parkland acres (increased by 1.25 acres from 12.88 to 14.13 acres);
Ridgelea NA	Increase usable public space by approximately two (2) additional acres to accommodate an unlit level, open playing field area.	<ul> <li>b. the Signature Park will be a minimum of 16.25 acres in size (including 5.75 acres of floodplain, CEF, etc.);</li> <li>c. a minimum of 705 square feet of street frontage for the Signature Park;</li> </ul>
Oakmont Heights	Generally reduced scale of the development (e.g., reductions to retail and especially commercial) and increased parkland. It is particularly important to the Oakmont Heights neighborhood to put a larger amount of parkland on Bull Creek south of 42nd Street in the small pocket park. In addition, some of the Oakmont residents feel the pocket park is going to be completely "captured" by either condos, apartments, or the congregate care facility rather than feel welcoming to the public.	Generally reduced scale of the development (e.g., reductions to retail and especially commercial) and increased parkland. It is along Jefferson Street as part of the Shoal Creek Trail; along Jefferson Street as part of the Shoal Creek Trail; along Jefferson Street as part of the Shoal Creek Trail; along Jefferson Street as part of the Shoal Creek Trail; along Jefferson Street as part of the Shoal Creek Trail; along Jefferson Street as part of the Shoal Creek Trail; along Jefferson Street as part of the Shoal Creek Trail; along Leferson Street frontage as larger amount of parkland on Bull Creek south of 42nd Street in the and should avoid landscape or other obstructions that block the public views into the conductive train feel functions that than feel functions that the public.
45th Street Residents	45th Street Residents Add approximately 4 acres of parkland to the Signature Park and Neighborhood Park to accommodate non-commercialized recreation space desired by neighbors. (BCRC proposed amendment #12)	

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### MEMORANDUM

TO:

Greg Guernsey, Director

Planning and Zoning Department

FROM:

Robert Spillar, P.E., Director,

**Austin Transportation Department** 

DATE:

October 7, 2016

SUBJECT:

Review of Transportation Demand Management (TDM) Program for the

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Grove al Shoal Creek; Developing an Accountability Contract

Austin Transportation Department staff have reviewed the Transportation Demand Management (TDM) Plan for the Grove at Shoal Creek. We are encouraged by the level of detail and comprehensiveness of the list of TDM strategies that the project is proposing. A TDM plan without accountability, however, is not a viable solution. We need to negotiate with the developer an accountability contract that would require deployment of the plan, on-going monitoring of outcomes and an escalation of requirements clause if the development fails to achieve the goals. The plan should clearly identify base line assumptions and aggressive goals for trip reduction.

After review of the TDM plan, transportation staff offer the following initial observations and comments:

• The document mentions 10%, 27%, and 34% reduction of daily trips. A 34% reduction will be an aggressive goal, but we support the project to achieve this aggressive trip reduction goal. In developing the accountability contract, we suggest that the baseline trip count be the unadjusted raw ITE trip generation rates. We have already discounted these rates to account for the mixed use nature of the proposed development. This decision by the developer to go mixed use can be viewed as an initial TDM element. This, in coordination with aggressive trip reduction goals would encourage the developer to be thoughtful about the mix of actual businesses and land uses placed on the site.

Alternatively, we would recommend reducing the trip reduction goals if the base trip production characteristics for analysis are determined to be the level documented in the Transportation Impact Analysis (TIA).

Additional gradations of the goals should also be provided and displayed as both a percentage reduction and an actual trip count.

- Consider removing the second section of trips and reduction rates (where you include pass-by trips). That section is confusing and open to incorrect interpretation.
- The document highlights many progressive TDM strategies that we support. We
  observe many of the strategies identified with a "could" qualifying language. We think it

is reasonable for the project to maintain flexibility in the strategies they implement. As part of the accountability contract negotiations, some of these strategies should be expected to become mandatory rather than voluntary. Flexibility will need to be included in both the TDM Plan and the accountability contract to allow the development to implement and take credit for TDM measures that may not yet be envisioned or available here in Austin. It is proposed that the accountability contract be constructed in such a way that the developer would implement a certain range of measures and then verify the trip making characteristics of the development. If the developer has met the trip reduction goal, then he/she could continue with development and add additional elements to meet the next horizon goal. If the development cannot demonstrate attainment of a specific goal, then the developer would need to implement additional measures till they came within the required goal. However, the developer would be allowed to build up to the entitlements received at zoning and at site plan. After build out, they would be required to maintain and add additional TDM measures as needed to achieve TDM goals.

- The proposed development has a large residential mix for the project, it may be beneficial to include more residential focused TDM strategies, including: subsidies for public transit, cars hare, and bikes hare as part of the residential units; incentives for foldable bikes (as many of the existing bus routes are not within a quarter mile walking distance); first/last mile shuttle (as the rapid bus lines are not within a comfortable walking distance);
- The implementation and monitoring program outlined in the report provides a good framework for ensuring effectiveness of the TDM program. We suggest that the vehicle trip data collection, the employee and resident survey, and the annual report be conducted by an independent firm hired by the project but reporting to the City. Example organizations might include Movability (the downtown transportation management association or similar).
- As part of the accountability contract we need to contemplate an entity such as a
  property owners association to provide long-term responsibility for achieving the goals
  of the TDM plan. Trip reduction goals will necessarily need to carry forward, should
  portions of the property be released or sold.
- As part of this project, ATD will serve as the appropriate review entity for the plan and on-going monitoring. We would also suggest ATD staff conduct a site visit to observe infrastructure TDM strategies (e.g. allocation of car share spaces, designated carpool and vanpool spaces, etc.).
- The document does not articulate future scenarios:
  - Will the project need to submit an annual report indefinitely? We suggest that after completion of the development and if the project can demonstrate achievement of the trip reduction goals for some number of continuous years, then the plan will be assumed complete. The theory here is that at some point in the future, this project does not stand out from the surrounding development because the surrounding uses have normalized with the development, with similar trip making attributes and reduction rates.
  - If the project cannot meet its stated goals? We suggest that the project has a period of time in which to reach the stated goal (e.g. three years). If, after the

Greg Guernsey, Director Page 2 October 7, 2016

- period of time, the project is unable to meet the stated goals, then they can provide a specified amount of funding to the City to implement TDM strategies on their behalf.
- The TDM plan should be active during construction. The surrounding neighborhood has indicated a concern with construction related parking in the neighborhoods. Although there is probably sufficient on-site parking for construction workers, the activity will still impact the traffic conditions on the surrounding roadway. Implementing the TDM plan during construction will require innovative thinking about how to keep personal construction worker vehicles out of the community.

We need to schedule a meeting to discuss a plan for accountability. I am copying Andy Linseisen on this memo to request his help in getting a meeting scheduled.

Please do not hesitate to call me if you would like to discuss this issue further.

Cc: Andrew Linseisen, Acting Assistant Director, Development Services Department Gordon Derr, Assistant Director, Austin Transportation Department Eric Bollich, Managing Engineer, Austin Transportation Department Annick Beaudet, Program Consultant, Austin Transportation Department Sherri Sirwaitis, Planner III, Planning and Zoning Department Tien-Tien Chan, Principal Planner, Austin Transportation Department