NEIGHBORHOOD PLAN AMENDMENT REVIEW SHEET

NEIGHORHOOD PLAN: Montopolis

CASE#: NPA-2020-0005.01 **DATE FILED**: July 28, 2020 (In-cycle)

PROJECT NAME: Montopolis Acres

PC DATE: January 26, 2021

January 12, 2021 December 22, 2020

ADDRESSES: 1013 - 1017 Montopolis Dr.

DISTRICT AREA: 3

SITE AREA: 3.13 acres

OWNER/APPLICANT: Montopolis Acres, LP

AGENT: Thrower Design (Ron Thrower and Victoria Haase)

CASE MANAGER: Maureen Meredith, Housing and Planning Dept.

PHONE: (512) 974-2695

STAFF EMAIL: Maureen.meredith@austintexas.gov

TYPE OF AMENDMENT:

Change in Future Land Use Designation

From: Single Family To: Multifamily

Base District Zoning Change

Related Zoning Case: C14-2020-0029

From: SF-3-NP To: MF-6-NP

NEIGHBORHOOD PLAN ADOPTION DATE: September 27, 2001

PLANNING COMMISSION RECOMMENDATION:

January 26, 2021 – Approved for Multifamily land use. [G. Anderson – 1st; J. Shieh – 2nd] Vote: 10-2 [T. Shaw and C. Llanes Pulido voted nay. One vacancy].

January 12, 2021 – Postponed to January 26, 2021 on the consent agenda at the request of the Montopolis Neighborhood Plan Contact Team, applicant was in agreement. [J. Shieh – 1st; P. Seeger – 2nd] Vote: 12-0 [One vacancy].

December 22, 2020 - Postponed to January 12, 2021 on the consent agenda at the request of the Montopolis Neighborhood Plan Contact Team, applicant was in agreement. [A. Azhar – 1st; P. Seeger – 2nd] Vote: 11-0. [J. Shieh absent. One vacancy].

STAFF RECOMMENDATION: To grant the applicant's request for Multifamily land use.

BASIS FOR STAFF'S RECOMMENDATION: Staff supports the applicant's request for Multifamily land use because the property is located on Montopolis Drive which is a major thoroughfare where multifamily uses are appropriate. The property is less than one mile from the Riverside Station Activity Center and E. Riverside Drive Activity Corridor where the Project Connect Blue Line is proposed to be built.

The Montopolis Neighborhood Plan supports a mix of zoning along Montopolis Drive and the creation of multiple house types of varied intensities.

LAND USE

Goal 1: Improve the Quality of Life in Montopolis through Land Use and Zoning Decisions.

Objective 1: Support the role Montopolis Drive has historically played as the heart of the neighborhood, especially from Riverside Drive to the River.

Action 1: Preserve the existing mix of zoning along Montopolis Drive, which allows a for a variety of business and residential uses. (Please refer to the Proposed Future Land Use Map for the specific land uses and zoning.)

Objective 5: Create multiple housing types of varied intensities.

Action 22: Preserve the existing multi-family zoning throughout the neighborhood.

(Please refer to the Proposed Future Land Use Map, for specific land uses and locations.)

LAND USE DESCRIPTIONS

EXISTING LAND USE ON THE PROPERTY

<u>Single family</u> - Detached or two family residential uses at typical urban and/or suburban densities.

Purpose

- 1. Preserve the land use pattern and future viability of existing neighborhoods;
- 2. Encourage new infill development that continues existing neighborhood patterns of development; and
- 3. Protect residential neighborhoods from incompatible business or industry and the loss of existing housing.

Application

- 1. Existing single-family areas should generally be designated as single family to preserve established neighborhoods; and
- 2. May include small lot options (Cottage, Urban Home, Small Lot Single Family) and two-family residential options (Duplex, Secondary Apartment, Single Family Attached, Two-Family Residential) in areas considered appropriate for this type of infill development.

PROPOSED LAND USE ON THE PROPERTY

<u>Multifamily Residential</u> - Higher-density housing with 3 or more units on one lot.

Purpose

- 1. Preserve existing multifamily and affordable housing;
- 2. Maintain and create affordable, safe, and well-managed rental housing; and
- 3. Make it possible for existing residents, both homeowners and renters, to continue to live in their neighborhoods.
- 4. Applied to existing or proposed mobile home parks.

Application

- 1. Existing apartments should be designated as multifamily unless designated as mixed use;
- 2. Existing multifamily-zoned land should not be recommended for a less intense land use category, unless based on sound planning principles; and
- 3. Changing other land uses to multifamily should be encouraged on a case-by-case basis.

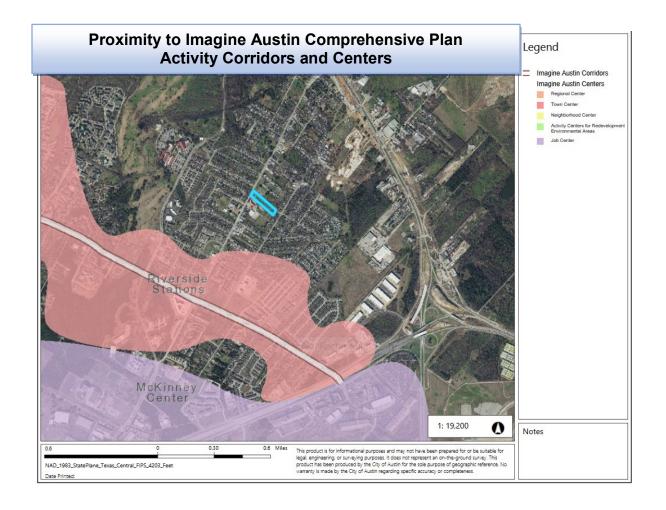
IMAGINE AUSTIN PLANNING PRINCIPLES

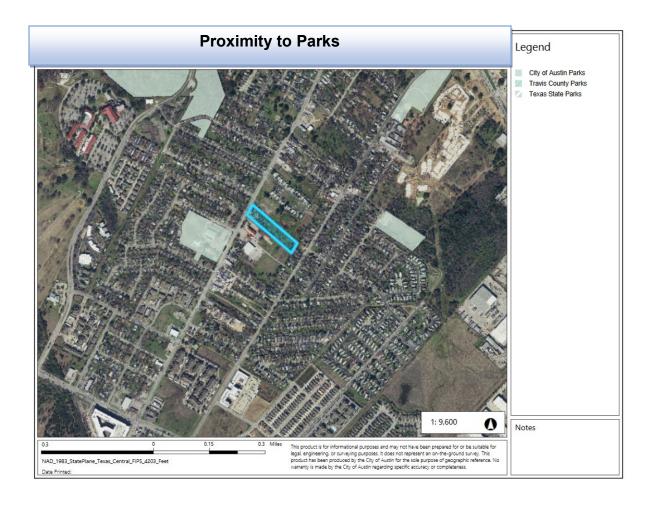
1. Create complete neighborhoods across Austin that provide a mix of housing types to suit a variety of household needs and incomes, offer a variety of transportation options, and

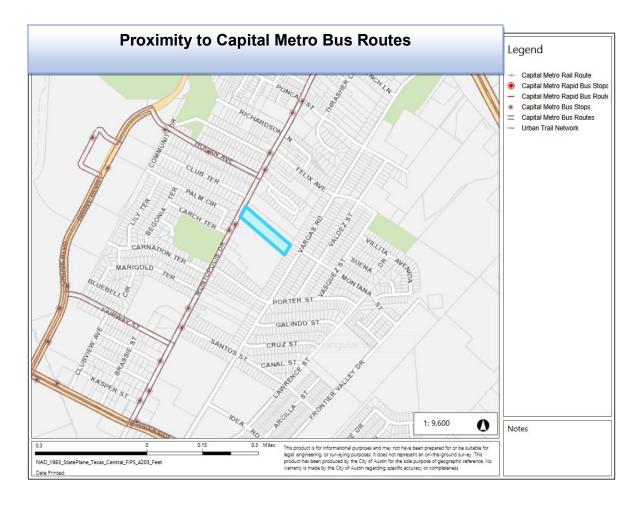
have easy access to daily needs such as schools, retail, employment, community services, and parks and other recreation options.

- The applicant propose to rezone the property for a multifamily development which will provide additional housing choices for the area and the City. The property is near public transportation. A public park and a recreation center is across the street to the west. Montopolis Drive is a commercial corridor with a mix of zoning and land uses that includes various commercial businesses.
- 2. Support the development of compact and connected activity centers and corridors that are well-served by public transit and designed to promote walking and bicycling as a way of reducing household expenditures for housing and transportation.
 - The property is located near public transportation. A public park and a recreation center is across the street to the west. Montopolis Drive is a commercial corridor with a mix of zoning and land uses that includes various commercial businesses.
- 3. Protect neighborhood character by ensuring context-sensitive development and directing more intensive development to activity centers and corridors, redevelopment, and infill sites.
 - The property is located less than one mile from the Riverside Station Activity Center and E. Riverside Drive which is an activity corridor where the Project Connect Blue Line is proposed. The property is an infill site along Montopolis Drive where multifamily land use and zoning is appropriate.
- 4. Expand the number and variety of housing choices throughout Austin to meet the financial and lifestyle needs of our diverse population.
 - The applicant's proposed multifamily zoning will provide additional housing choices for the area and the City.
- 5. Ensure harmonious transitions between adjacent land uses and development intensities.
 - The property is located on Montopolis Drive that has a mix of land uses where Multifamily land use is appropriate.
- 6. Protect Austin's natural resources and environmental systems by limiting land use and transportation development over environmentally sensitive areas and preserve open space and protect the function of the resource.
 - The property is not located in an environmentally sensitive area such as the Drinking Water Protection Zone.
- 7. Integrate and expand green infrastructure—preserves and parks, community gardens, trails, stream corridors, green streets, greenways, and the trails system—into the urban environment and transportation network.
 - Not applicable.
- 8. Protect, preserve and promote historically and culturally significant areas.

- To staff's knowledge there is no historic or cultural significance to this property.
- 9. Encourage active and healthy lifestyles by promoting walking and biking, healthy food choices, access to affordable healthcare, and to recreational opportunities.
 - Not directly applicable.
- 10. Expand the economic base, create job opportunities, and promote education to support a strong and adaptable workforce.
 - Not applicable.
- 11. Sustain and grow Austin's live music, festivals, theater, film, digital media, and new creative art forms.
 - Not applicable.
- 12. Provide public facilities and services that reduce greenhouse gas emissions, decrease water and energy usage, increase waste diversion, ensure the health and safety of the public, and support compact, connected, and complete communities.
 - Not applicable.







IMAGINE AUSTIN GROWTH CONCEPT MAP

Definitions

Neighborhood Centers - The smallest and least intense of the three mixed-use centers are neighborhood centers. As with the regional and town centers, neighborhood centers are walkable, bikable, and supported by transit. The greatest density of people and activities in neighborhood centers will likely be concentrated on several blocks or around one or two intersections. However, depending on localized conditions, different neighborhood centers can be very different places. If a neighborhood center is designated on an existing commercial area, such as a shopping center or mall, it could represent redevelopment or the addition of housing. A new neighborhood center may be focused on a dense, mixed-use core surrounded by a mix of housing. In other instances, new or redevelopment may occur incrementally and concentrate people and activities along several blocks or around one or two intersections. Neighborhood centers will be more locally focused than either a regional or a town center. Businesses and services—grocery and department stores, doctors and dentists, shops, branch libraries, dry cleaners, hair salons, schools, restaurants, and other small and local businesses—will generally serve the center and surrounding neighborhoods.

Town Centers - Although less intense than regional centers, town centers are also where many people will live and work. Town centers will have large and small employers, although

fewer than in regional centers. These employers will have regional customer and employee bases, and provide goods and services for the center as well as the surrounding areas. The buildings found in a town center will range in size from one-to three-story houses, duplexes, townhouses, and rowhouses, to low-to midrise apartments, mixed use buildings, and office buildings. These centers will also be important hubs in the transit system.

Job Centers - Job centers accommodate those businesses not well-suited for residential or environmentally- sensitive areas. These centers take advantage of existing transportation infrastructure such as arterial roadways, freeways, or the Austin-Bergstrom International airport. Job centers will mostly contain office parks, manufacturing, warehouses, logistics, and other businesses with similar demands and operating characteristics. They should nevertheless become more pedestrian and bicycle friendly, in part by better accommodating services for the people who work in those centers. While many of these centers are currently best served by car, the growth Concept map offers transportation choices such as light rail and bus rapid transit to increase commuter options.

Corridors - Activity corridors have a dual nature. They are the connections that link activity centers and other key destinations to one another and allow people to travel throughout the city and region by bicycle, transit, or automobile. Corridors are also characterized by a variety of activities and types of buildings located along the roadway — shopping, restaurants and cafés, parks, schools, single-family houses, apartments, public buildings, houses of worship, mixed-use buildings, and offices. Along many corridors, there will be both large and small redevelopment sites. These redevelopment opportunities may be continuous along stretches of the corridor. There may also be a series of small neighborhood centers, connected by the roadway. Other corridors may have fewer redevelopment opportunities, but already have a mixture of uses, and could provide critical transportation connections. As a corridor evolves, sites that do not redevelop may transition from one use to another, such as a service station becoming a restaurant or a large retail space being divided into several storefronts. To improve mobility along an activity corridor, new and redevelopment should reduce per capita car use and increase walking, bicycling, and transit use. Intensity of land use should correspond to the availability of quality transit, public space, and walkable destinations. Site design should use building arrangement and open space to reduce walking distance to transit and destinations, achieve safety and comfort, and draw people outdoors.

BACKGROUND: The application was filed on July 28, 2020 which is in-cycle for neighborhood planning areas located on the east side of I.H.-35.

The applicant proposes to change the future land use map from Single Family to Multifamily land use.

The applicant proposes to change the zoning on the property from SF-3-NP to MF-6-NP for a multifamily development.

PUBLIC MEETINGS: The ordinance-required community meeting was virtually held on November 5, 2020. Approximately 347 meeting notices were mailed to people who own property or have a utility account within 500 feet of the property, including community organizations and environmental groups who requested notification for the area on the City's Community Registry. Two city staff members attended the meeting, including Ron Thrower and Victoria Haase from Thrower Design and two additional people associated with the plan amendment and zoning change applications. There were no attendees from the community at large.

After city staff gave a brief presentation about the proposed plan amendment and zoning change applications, the applicant's agent made the following presentation.

Victoria Haase from Thrower Design presented a map of the property in relation to the Imagine Austin Growth Concept map and said the property is over three acres of undeveloped land. Because the land is undeveloped, it will not displace anyone. The proposed zoning is from SF-3-NP to MF-6-NP. The property is located along a major thoroughfare which connects to U. S. Hwy 183 and to E. Riverside Drive which is an Activity Corridor on the Imagine Austin Comprehensive Plan. The property is near existing Capital Metro bus routes and bus stops shown on the map. The property is very well-situated to receive an increase in residential density. It will provide greater affordability by providing access to alternative modes of transportation. The property is across the street from a recreational center and a park and is about ½ mile from E. Riverside Drive activity corridor, which will receive improvements under the Project Connect that was approved this week by Austin residents. All of this is why we believe this property is well-situated to receive additional density than SF-3 would allow. We are asking for MF-6 which we believe would allow a level of density that could potentially also contribute some affordability in terms of what units are offered and how many units can be offered. We are here to listen to any comments or concerns you have and to answer any questions before we get to the public hearings. We make ourselves available for tonight and also beyond tonight through email and by phone. We'd like to do what we can to make this development a win-win for everyone.

After Victoria Haase's presentation, the meeting was opened to questions. There were no attendees so no questions were asked.

<u>CITY COUNCIL DATE</u>: <u>ACTION</u>: February 18, 2021

Applicant's Summary Letter



July 16, 2020

Maureen Meredith Senior Planner

Kate Clark Senior Planner

Planning & Zoning Department City of Austin P.O. Box 1088 Austin, Texas 78767

Re; Neighborhood Plan Amendment & Rezoning Applications - 1013-1017 Montopolis Drive

Dear Maureen & Kate -

On behalf of the Owner, we submit the attached Neighborhood Plan Amendment application and amended Rezoning application (C14-2020-0029) for the property located at 1013-1017 Montopolis Drive. The property is 3.13 acres legally described as ABS 24 DELVALLE S ACR 3.13 and is undeveloped at this time.

The property is within the Montopolis Neighborhood Planning Area and is designated for Single-Family future land use. The applications are submitted to amend the Future Land Use Map for this property from Single-Family to Multifamily and for a rezoning from SF-3-NP to MF-6-NP. This rezoning request herein is an amendment to the original request of zoning case C14-2020-0029.

After further consideration, the original rezoning request is amended to MF-6. The property is well situated to receive greater residential density due to proximity to the IACP Town Center, Riverside Station, combined with frontage on Montopolis Drive, a neighborhood transit corridor. Further, the property is only 350 feet from Montopolis Neighborhood Park, therefore will put more people in walking distance to existing neighborhood parks. The modified request for MF-6 zoning will allow for greater density to support long term multi-modal transit plans and to provide diversity of

P.O. BOX 41957, AUSTIN, TEXAS 78704

housing type in this planning area that currently offers little diversity to the standard single-family, SF-3 housing.

The Neighborhood Plan partially or generally supports this request in that the Neighborhood plan encourages varied housing types and intensities. However, the plan seeks only variety of the traditional single-family type, offering no new opportunities multifamily. While it is understood that the Future Land Use Map is intended to guide future development, the plan is nearly 20 years old and the climate of the City has changed greatly in that time. There is a dire need for more housing to gain momentum for affordability, both market rate and truly Affordable per MFI levels. These reasons drive the request for a FLUM amendment and rezoning for this property. The property is located on the edge of interior neighborhood pockets and therefore, is appropriately situated to take pressures for density off of the internal SF pockets, placing increased density along Neighborhood transit corridors which will encourage greater transit services to this neighborhood in the future.

We respectfully request your support for both the Neighborhood Plan Amendment and the Rezoning. Please contact us by phone or email for any questions or concerns you may have during the review process.

Thank you,

Victoria Haase

Letter of Recommendation from the Montopolis Neighborhood Plan Contact Team (NPCT)

Date: 26 January 2021

m: Montopolis Neighborhood Plan Contact Team and Montopolis Neighborhood Association

Susana Almanza, President MNPCT

To: Austin City Council

Subj: SF-3 to MF-6 zoning change request at 1013 and 1017 Montopolis Drive

Case Number: C14-2020-0029

"Neutral action in a world of severe inequality reproduces that inequality."

Norman Krumholz (1927-2019)

Montopolis does not support this excessive zoning change request. We urge you to reject it in favor of something at a more family scale that is not as contemptuous of our ways of life. As presently constituted, this proposal marks nothing less than an effort to ethnically cleanse our community. There are also significant equity issues at play here; why is this mega development not being steered into high opportunity areas west of IH-35?

It is important for you to understand that in "Poverty Island" we have always believed that zoning decisions should not be based on the commercial value of land but upon a full public discussion about the relationship between land, people, nature, history and the environment. We reject simplistic and self-serving formulations focusing on units, bedrooms, square footages and affordability levels that conspicuously shirk proper discussion of environmental justice, open space, historic and cultural resources, infrastructure, energy, air quality, noise, public health, construction, and neighborhood character impacts.

Consider the following:

- This property is located next to Dolores Catholic Church. Is it wise to construct a five story 200
 unit housing 3 acre housing development next to a historic church? The shadows that would be
 cast by the new structures would alone dramatically alter the growth cycle and sustainability of
 natural features and the architectural significance of the church and the surrounding properties.
- 2. What are the predictable impacts upon the socioeconomic and environmental justice conditions of the Montopolis community if this zoning change request is granted? How would this square with your well-publicized statements and commitments regarding diversity, equity and inclusion? What are the predictable direct and indirect residential and business displacement impacts caused by rising property taxes and rising rents?
- Why has the Montopolis CDC not been identified as a potential non-profit partner by the developer?
- 4. The present impervious coverage at this site is close to zero. Montopolis is a well-known flood prone community. While we applaud the city's recent tightening of its floodplain regulations, experience and documented environmental racism in both data formulation and collection tell us that this development will at best over-stress our limited existing infrastructure, and at worst will worsen our already troublesome flooding challenges. Our water and sewer infrastructure dictate a "slow and go" approach, not something as dramatic as this project.
- 5. It should go without saying that this project will adversely impact our neighborhood character. If recent actions are any guide, the council clearly believes that the socioeconomic impacts may be mitigated by incentivizing "affordable" housing for displaced residents, but if the residents move out of the neighborhood, the significant impact on the neighborhood's character still occurs. Y'all need to be honest about that. Is the neighborhood character of Montopolis, founded before

- Austin, less important than the neighborhood character of Old West Austin, Rosedale, or Hyde Park? So much for diversity, equity and inclusion.
- 6. It cannot be stressed enough: the median family income for Montopolis is not the same as the MFI for Travis County. According to 2019 ACS data, the per capita income for Montopolis is \$20,859 and the median household income is \$42,344. Our overall poverty rate is 26.4%, our childhood poverty rate (under 18) stands at 30%, and the poverty rate for seniors (over 65) is 32%. These stubborn numbers persist and will continue to persist for the foreseeable future; it is foolish to believe that Austin can gentrify itself to equity.
- 7. What will be the direct and indirect impacts upon our community facilities and services, particularly our schools and our informal childcare networks? The presumptions underlying the proposed housing go to the heart of debates about the impacts of "density" on the capacity of families and communities to properly parent their children.
- 8. What are the open space and recreational impacts? What will be the neighborhood impacts of the increases in dogs, cats, and other pets on our family community? These are questions that are rarely asked in a formal way but ought to be. Even the newly constructed Montopolis Recreation Center did not envision this level of densification.
- 9. Have an environmental baseline survey and other studies been conducted? Why have they not been shared with the community? Why has the developer rejected signing a benefits agreement with the community? We deserve answers to these questions.
- 10. What will be the air quality and hazardous materials impact of this project, both during construction and afterwards? What will be the ground level ozone impacts of the dramatic increase in the number of POV's accompanying this project? The city's supposed monitoring regime does NOT operate proactively. At the equally large development located at 6507 Riverside Drive it took a neighborhood complaint to bring the developer and property owner into compliance after weeks of flagrant flaunting of the city's existing development regulations. This property is located in an even more sensitive area.
- 11. How much additional solid waste will this project produce? What are its impacts on the community not just on the developer? Why not address the Montopolis community's illegal dumping issues first? That would be the environmentally just thing to do.
- 12. What will be the greenhouse gas impacts if this project proceeds as planned? Or are "affordable units" the only and supremely over-arching and reified solution? In order to answer this question intelligently, we must have operational energy consumption calculations, which should be shared with the community in advance.
- 13. What will be the impacts on transportation? How will traffic flow, operating conditions, the proposed rail, bus service, pedestrian and bicycle infrastructure, goods delivery (a major issue during this pandemic), and parking conditions be affected? These matters should be independently assessed, not based on self-serving assertions by the applicant.
- 14. What will be the impacts of increased noise from mobile, stationary, and construction sources? How will this impact the church next door and its ability to conduct services, charitable operations, as well as discharge its other responsibilities? How will it impact schools and the neighborhood more generally?
- 15. Montopolis is a historic low income and minority community that is considered a "sensitive and vulnerable population" under federal Health and Human Services guidelines. What are the public health impacts of this proposed zoning change and the development it will facilitate? What will it do to our community's already high asthma and morbidity rates, our disproportionate rate of COVID-19 infections, our higher exposure pathways, environmental hazards, and mortality?

What we are prepared to work on:

The Contact Team can <u>support appropriate development at this site</u>. The applicant initially applied for SF-6 zoning; we are prepared to work with the applicant's original zoning change request. We believe base zoning to be appropriate in scale and do not believe that overlays or density bonus programs such as Affordability Unlocked should be granted by the city council. Lastly, we believe that any non-profit involvement should first be sought from the Montopolis CDC, not other organizations.

2nd Postponement Request from Susana Almanza

From: Susana Almanza

Sent: Tuesday, January 05, 2021 1:05 PM

To: Meredith, Maureen < Maureen. Meredith@austintexas.gov>

Subject: Re: Montopolis NPCT Rec Ltr: NPA-2020-0005.01 Montopolis Acres

*** External Email - Exercise Caution ***

Hello Muareen Meredith - The Montopolis Neighborhood Plan Contact Team has scheduled our Contact meeting to review the zoning case C14-2020-0029/1013-1017 Montopolis Drive for Tuesday, January 12th, at 6pm. Due to Covid-19 and the Xmas Holidays, the MNPCT was not able to meet on its regularly scheduled day of December 28th (regular meetings are held the last Monday of the month).

The Montopolis Neighborhood Plan Contact Team is requesting a postponement of the Planning Commission scheduled meeting of January 12th to a later date. This will be the first time the MNPCT will have the opportunity to review the zoning change for the above case. Thank you, Susana Almanza, President MNPCT

Postponement Request from the Montopolis NPCT – Susana Almanza

From: Susana Almanza

Sent: Wednesday, December 02, 2020 6:35 PM

To: Meredith, Maureen < Maureen. Meredith@austintexas.gov>

Subject: Re: Montopolis NPCT Rec?: NPA-2020-0005.01 1013-1017 Montopolis Dr

*** External Email - Exercise Caution ***

Hello Maureen Meredith - The Montopolis Neighborhood Plan Contact Team is requesting a postponement of this case until mid January 2021. This zoning case-1013-1017 Montopolis Drive has not been heard nor reviewed by the Montopolis Neighborhood Plan Contact Team (MNPCT). The MNPCT regularly scheduled meetings are the last Monday of each month (Dec. 28th). Again, this case has not been presented to the contact team.

Susana Almanza, President MNPCT

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From: Clark, Kate < Kate.Clark@austintexas.gov > Sent: Tuesday, December 15, 2020 9:11 AM

To: Victoria < <u>Victoria@throwerdesign.com</u>>; Meredith, Maureen

<Maureen.Meredith@austintexas.gov>

Cc: Ron Thrower < ront@throwerdesign.com>

Subject: RE: Montopolis NPCT Rec?: NPA-2020-0005.01 1013-1017 Montopolis

Dr

Good Morning Tori,

Ms. Almanza has let me know that the MNPCT has agreed to the January 12th PC date. However, while they are agreeing to this date she did tell me that they may not have had time to complete their conversations by then and may request another postponement at that time. We will cross that bridge when we get to it, just providing you the information for transparency. For now, at Planning Commission next week we will offer the neighborhood's request to postpone to January 12, 2021 on the consent agenda. Please let me know if you have any questions.

Kate Clark, AICP, LEED AP

Senior Planner

City of Austin | Housing and Planning Department

Mailing Address: P.O.Box 1088, Austin, Texas 78767

Physical Address: 505 Barton Springs Rd, 5th floor, Austin, Texas 78704

Tel: 512-974-1237

Email: kate.clark@austintexas.gov

From: Victoria [mailto:Victoria@throwerdesign.com]

Sent: Tuesday, December 15, 2020 10:22 AM

To: Clark, Kate <Kate.Clark@austintexas.gov>; Meredith, Maureen

<Maureen.Meredith@austintexas.gov>

Cc: Ron Thrower <ront@throwerdesign.com>

Subject: RE: Montopolis NPCT Rec?: NPA-2020-0005.01_1013-1017 Montopolis

Dr

Understood. Thank you Kate.

Victoria Haase

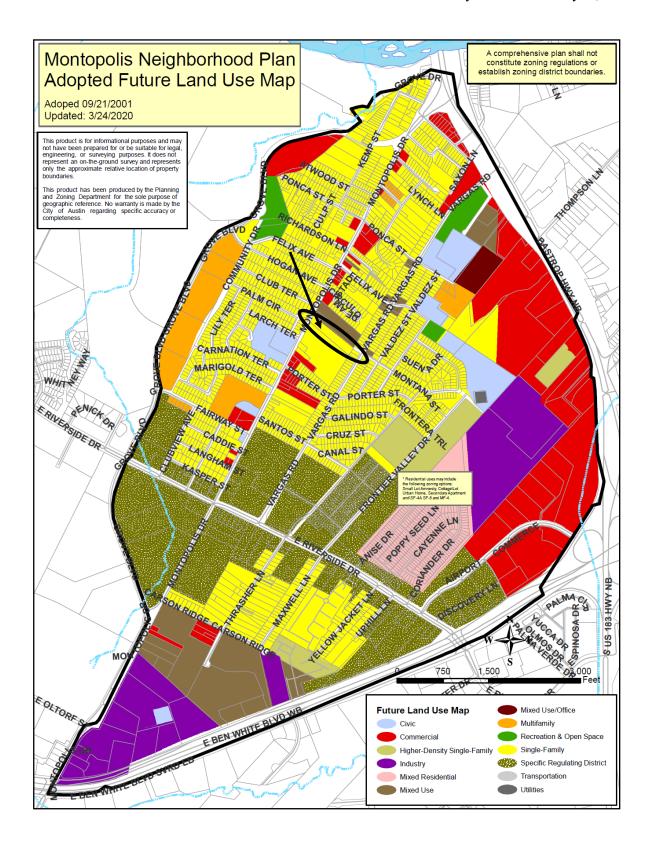
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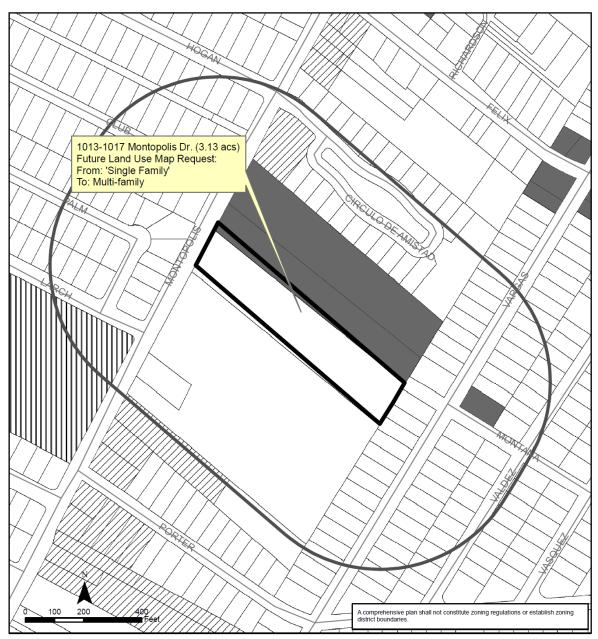
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Montopolis Neighborhood Planning Area NPA-2020-0005.01

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