RESOLUTION NO.

2	WHEREAS, the City of Austin has encouraged transit-oriented
3	development (TOD) since 2005, to create attractive, walkable, and sustainable
4	development patterns around high-capacity transit that maximizes Capital Metro's
5	system ridership and offers Austin residents abundant housing choices and
6	convenient access to jobs, services, and diverse amenities; and
7	WHEREAS, the City of Austin's Transit Oriented Development (TOD)
8	Ordinance No. 20050519-008 (the "TOD Ordinance") established a two-phase
9	process for identifying the location, boundaries, and implementation of a TOD in
10	City Code (the "TOD Process"). Phase I identifies TOD district locations and
11	boundaries and applies as an overlay interim code regulations affecting issues such
12	as land use, parking, and building setbacks to the properties within the TOD
13	district boundaries. Phase 2 develops a Station Area and Regulating Plan through
14	the Neighborhood Planning Process and replaces the interim regulations with land
15	use regulations specific to the properties within the TOD boundaries. The TOD
16	Ordinance was codified in the Land Development Code, Chapter 25-2, Subchapter
17	C, Article 3, Division 10 and Appendix D Participation in the preparation of
18	Station Area and Regulating Plans by neighborhood plan contact teams,
19	neighborhood organizations, business owners, property owners, and other affected
20	persons is specified in Code section 25-2-766.21; and
21	WHEREAS, the TOD Ordinance established districts around selected stops
22	along the Capital Metro MetroRail and Park & Ride locations, linking Capital
23	Metro's MetroRapid Bus Transit. These locations are as follows:
24	Original TOD Districts established in 2005:

25	• The Northwest Park & Ride
26	• North IH-35 Park & Ride
27	Lamar Blvd./Justin Lane
28	• MLK Jr. Blvd
29	Plaza Saltillo
30	The Convention Center
31	Additional TOD Districts added by amendments in 2006 (Boundaries TBD):
32	• Oak Hill (Ordinance No. 20060309-057)
33	• South IH-35 Park & Ride (Ordinance No. 20061005-052)
34	• Highland Mall (Ordinance No. 20061005-052); and
35	WHEREAS, to date, three of the TODs have gone through both Phase I and
36	Phase II of the TOD Process and have adopted Station Area Plans and
37	accompanying Regulating Plans. These TODs include:
38	Plaza Saltillo TOD
39	• MLK TOD
40	• Lamar/Justin TOD; and
41	WHEREAS, City policies, processes, and code sections related to TOD may
42	need to be updated to accommodate Project Connect investments, the
43	recommendations from the studies, and reflect population growth to meet housing
44	demands and maintain an accessible housing market; and
45	WHEREAS, the 2012 Imagine Austin Comprehensive Plan envisions a
46	compact and connected city that encapsulates household affordability,
47	environmental protection, and complete communities, with easier, greener.

48	nearmer transportation options mixing residents to jobs, arts and culture, parks,
49	schools, health care, shopping, and other destinations; and
50	WHEREAS, the 2017 Austin Strategic Housing Blueprint established a goa
51	of building 135,000 new housing units over a ten-year period, and recommends
52	allowing affordable options in all parts of town as well as helping Austinites
53	reduce household costs by encouraging housing developments that connect with
54	diverse transportation options; and
55	WHEREAS, the 2019 Austin Strategic Mobility Plan sets a goal to have 50
56	percent of commuters utilize modes other than single-occupant vehicles by 2039,
57	including 25 percent of commuters taking transit, biking, or walking to work; and
58	WHEREAS, transportation in the form of cars, buses, and trucks accounts
59	for more than a third of the region's carbon footprint, and the 2014 Austin
60	Community Climate Action Plan calls for the city to reach net-zero community-
61	wide greenhouse gas emissions by 2050; and
62	WHEREAS, encouraging development around Austin's transit network
63	promotes safer, more environmentally sustainable transportation options that
64	reduce household costs associated with car ownership; and
65	WHEREAS, a study commissioned by the US Department of
66	Transportation determined that by 2025, 14.6 million households will demand
67	homes within walking distance to public transit and rail systems; and
68	WHEREAS, the City's currently adopted station area plans for TOD
69	districts exist along the commuter rail line; and
70	WHEREAS, in 2020, Austin voters approved the initial investment in
71	Project Connect, a citywide high-capacity transit plan that includes two new light
72	rail lines (Orange and Blue Lines), a new commuter rail line (Green Line),

73	expanded regional rail (Red Line), four new MetroRapid routes (Gold Line, Expo
74	Center, Pleasant Valley, Burnet/Oak Hill/Menchaca), three new MetroExpress
75	regional routes (Four Points, Oak Hill, South MoPac), the full electrification of
76	Capital Metro's fleet, and a historic \$300,000,000 investment in financing tools
77	and other anti-displacement strategies related to the implementation of Project
78	Connect; and the acquisition of real property related to the Project Connect anti-
79	displacement strategies; and
80	WHEREAS, in 2018, Council approved Resolution No. 20180308-010,
81	which directed the creation of a "right to return / right to stay" policy to grant
82	prioritization for affordable housing and other resources to households with
83	generational ties to Austin; and
84	WHEREAS, through Project Connect, certain corridors will have bus
85	service frequencies and ridership comparable to rail lines in many cities; and
86	WHEREAS, a 2010 study published by the University of California
87	Transportation Center, determined that frequent all day bus service requires
88	approximately 17 residents and jobs per gross acre, and light-rail systems need 56
89	residents and jobs per gross acre to achieve and sustain the high ridership and
90	productivity needed for a cost effective transit system; and
91	WHEREAS, Capital Metro was awarded a \$600,000 grant from the Federal
92	Transit Administration to complete TOD study along the Green Line between
93	Austin and Manor in 2018, and the city has provided coordination and support to
94	that effort which resulted in a Green Line TOD Study in 2020; and
95	WHEREAS, Capital Metro's Green Line TOD Study was accompanied by a
96	review of existing regulations to determine if they support and advance the goals of
97	the Green Line TOD Study and the review identified opportunities to improve the

98	production of meaningful, equitable, transit-oriented development and anti-
99	displacement strategies; and
100	WHEREAS Capital Metro was awarded a \$900,000 grant from the Federal
101	Transit Administration (FTA) to complete an Equitable Transit Oriented
102	Development (eTOD) study along the entire Blue Line and the northern segment of
103	the Orange Line portions of the Project Connect Orange and Blue Lines ("eTOD
104	Study") in order to support transit-oriented development and anti-displacement
105	efforts for Project Connect; and
106	WHEREAS, CapMetro intends to apply for additional grant opportunities
107	from the Federal Transit Administration (FTA) to complete Equitable Transit
108	Oriented Development (eTOD) studies for the southern section of the Orange Line,
109	and potentially other sections of Project Connect rail, commuter, and MetroRapid
110	corridors; and
111	WHEREAS, the current and potential future eTOD studies will yield data-
112	and community-informed, context-sensitive policy and land-use recommendations,
113	and will be used by Capital Metro to update the agency's TOD Tool Kit used for
114	both rail and bus services; and
115	WHEREAS, the City is a key participating agency and partner, supporting
116	the Green Line TOD Study and the eTOD Study; and
117	WHEREAS, the City policies processes, and code sections related to TOD
118	may be further improved to promote affordability in communities for both
119	residents and small businesses; and
120	WHEREAS, equitable transportation practices integrate transit into
121	walkable, accessible, livable, and affordable land use practices to enhance healthy
122	living within low-income communities and communities of color; and

WHEREAS, Capital Metro's Project Connect presents the opportunity to 123 124 create thoughtful, equitable transit-oriented development; and 125 **WHEREAS**, eTOD is development that enables all people regardless of income, race, ethnicity, age, gender, immigration status or ability to experience the 126 benefits of dense, mixed-use, pedestrian-oriented development near transit hubs; 127 128 and 129 **WHEREAS**, eTOD elevates and prioritizes investments and policies that close socioeconomic gaps; and 130 WHEREAS, when centered on racial inclusion and community wealth 131 132 building, eTOD can be a driver of positive transformation for more vibrant, 133 prosperous, and resilient neighborhoods connected to opportunities throughout the 134 city; NOW, THEREFORE, 135 BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN: The City Council directs the City Manager to contribute actively to the 136 ongoing studies, in partnership with Capital Metro, to help ensure the study 137 138 outcomes serve as a guide for revising the City's existing TOD process and station area plans, as well as providing recommendations to initiate relevant land use 139 140 amendments. BE IT FURTHER RESOLVED: 141 142 The results of the studies and additional analysis shall inform the creation of a citywide eTOD Policy Plan to update the City's existing ordinances and 143 processes, which shall be presented to Council for consideration and adoption. The 144 145 eTOD Policy Plan should be an action-oriented policy document, providing 146 options for reconciling and updating the City's various TOD-related code, policies,

action items, and plans. The eTOD Policy Plan shall serve to both measure the

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success of the City's policies to encourage development near transit corridors and 148 149 to explore opportunities to further support transit, affordable housing, and equitable development through transit-oriented development. 150 151 BE IT FURTHER RESOLVED: The eTOD Policy Plan should provide recommendations on how to achieve 152 the following goals: 153 a. Identify methods to address potential displacement of residents, small 154 155 businesses, cultural institutions, and community organizations from 156 transit-induced pressures, advance transit opportunities to existing communities, and ensure that housing near transit remains available to as 157 158 many people as possible; b. Encourage the creation of diverse housing options near transit that is 159 accessible at every income level, accommodates all ages, and prioritizes 160 161 affordable housing; Incentivize housing options for families of many sizes and various income 162 levels around station areas and high-capacity transit, provides social and 163 164 economic opportunity for current and future residents, and increases access to employment, health and educational centers; 165 c. Provide entitlements that increase housing capacity and maximize 166 affordable housing opportunities to further the Austin Strategic Housing 167 Blueprint Goals; 168 d. Explore additional opportunities for funding affordable housing such as 169 170 tax increment financing; e. Encourage and incentivize the development of flexible, affordable 171 172 commercial space to ensure local businesses and nonprofits can remain 173 in their communities:

174	f. Promote sustainable economic activity that supports the immediate area
175	and the city as a whole;
176	g. Promote equitable planning efforts, centering racial and economic
177	equity, in all aspects of the policy, including surveying opportunities for
178	future equity assessments;
179	h. Provide opportunities for enacting right to stay and right to return
180	policies;
181	i. Recognize that all TODs have their own circumstances and are not the
182	same; each TOD is located within its own unique context and serves a
183	specific purpose in the larger context;
184	j. Explore the possibility of creating different development typologies that
185	respond to local market and community conditions;
186	k. Disincentivize the use of single-occupancy vehicles through travel
187	demand management and responsible land use practices that support the
188	multimodal transportation context, such as unbundled parking,
189	eliminating parking requirements, and/or establishing parking
190	maximums;
191	1. Support future expansion plans of the existing street network and Project
192	Connect while providing enhanced walkable connections to and within
193	surrounding neighborhoods;
194	m. Create compact development with sufficient density to support transit
195	ridership located within walking distance of transit stops;
196	n. Encourage active and livable places that serve our daily needs and
197	provide people with a sense of belonging and ownership within their
198	community;

199 o. Seek to incorporate retail into development, if viable at a particular location, ideally drawing customers from within the TOD and from major 200 201 streets: 202 p. 203 204 q. Strive to make TODs realistic yet economically viable and valuable from a diversity of perspectives (city, transit agency, developer, resident, 205 employer); 206 r. Identify methods to support Project Connect investments through 207 development; 208 s. Align policies with the Project Connect equity, anti-displacement, and 209 Community Advisory Committee processes and recommendations, 210 211 including the process for developing neighborhood level-strategies that will guide anti-displacement funding as required by the Contract with the 212 213 Voters (Resolution No. 20200807-003); t. Provide a process to work with Capital Metro during land acquisition to 214 consider how potential excess or surplus property after construction may 215 216 be used for eTODs, as well as the dedication of proceeds from the disposition of identified excess right-of-way to provide affordable 217 218 housing; 219 u. Provide recommendations on potential amendments to streamline and simplify City Code to incentivize eTOD projects; 220 v. Facilitates effective coordination of City plans and programs between 221 222 Capital Metro, City departments, and community stakeholders, including

223	complying with the Contract with the Voters (Resolution No. 20200807-
224	003); and
225	w. Additional measures that may further the objectives of this resolution.
1 226	BE IT FURTHER RESOLVED:
227	The City Manager is directed to participate in and support the eTOD Study's
228	community engagement efforts, and create additional opportunities for citywide
229	community engagement, as necessary and in partnership with Capital Metro,
230	including a sufficient public comment period, to ensure impacted people and
231	stakeholder groups are included and further inform the study recommendations and
232	eventual eTOD Policy Plan.
233	BE IT FURTHER RESOLVED:
234	The City Manager shall develop and publish the eTOD Policy Plan within
235	14 months of the passage of this resolution, with an update on progress and
236	preliminary recommendations for early adoption presented to Council at 7 months.
237	BE IT FURTHER RESOLVED:
238	The City Manager is directed to bring forward an FY 2022 baseline budget
239	that includes resources necessary to support both the city's coordination with the
240	ongoing study and the development of the eTOD Policy Plan, and relevant land use
241	planning and community engagement initiatives. This may include hiring
242	additional staff, a consultant to assist in the development of the eTOD Policy Plan,
243	a consultant to assist with community engagement, or other elements of this
244	resolution.
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246 247	ADOPTED:, 2021 ATTEST:
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248 City Clerk

