## Zoning Public Hearing CITY OF AUSTIN RECOMMENDATION FOR COUNCIL ACTION

## AGENDA ITEM NO.: Z-19 AGENDA DATE: Thu 03/03/2005 PAGE: 1 of 1

SUBJECT: C14-04-0140 - Swafford - Conduct a public hearing and approve an ordinance amending Chapter 25-2 of the Austin City Code by rezoning property locally known as 2108 Kinney Avenue (West Bouldin Creek Watershed) from family residence (SF-3) district zoning to neighborhood officeconditional overlay (NO-CO) combining district zoning. Zoning and Platting Commission Recommendation: To grant neighborhood commercial-conditional overlay (NO-CO) combining district zoning. Applicant: Clarence Jacobson. Agent: Crocker Consultants (Sarah Crocker). City Staff: Tom Bolt, 974-2755.

**REQUESTING** Neighborhood Planning **DEPARTMENT:** and Zoning DIRECTOR'S AUTHORIZATION: Greg Guernsey

## ZONING CHANGE REVIEW SHEET

CASE: C14-04-0140

November 16, 2004 December 07, 2004 ( COUI January 13, 2005 January 27, 2005 February 10, 2005 March 3, 2005

ADDRESS: 2108 Kinney Ave

**OWNER/APPLICANT:** Clarence Jacobson

AGENT: Crocker Consultants (Sarah Crocker)

ZONING FROM: SF-3 TO: NO

AREA: .15 acres - 6,853 Sq. Ft.

<u>SUMMARY STAFF RECOMMENDATION</u>: Staff does not recommend rezoning the subject property from family residence district (SF-3) to neighborhood office district (NO).

#### ZONING AND PLATTING COMMISSION RECOMMENDATION:

APPROVED NO-CO ZONING; RESTRICTED NO (NEIGHBORHOOD OFFICE) USES; LIMITED TO 100 TRIPS PER DAY; SF-3 DEVELOPMENT REGULATIONS; ADD DAYCARE, BED AND BREAKFAST, SAFETY SERVICES, COUNSELING SERVICES, COMMUNICATION SERVICE FACILITIES, FAMILY HOME, PRIVATE AND PUBLIC EDUCATIONAL SERVICES, COMMUNITY RECREATION, CONGREGATE LIVING, GROUP HOME CLASS III, LOCAL UTILITY SERVICES AS PROHIBITED USES [K.J; M.W  $2^{ND}$ ] (6-2) J.D, J.M – NAY; C.H – INELIGIBLE TO VOTE

#### **DEPARTMENT COMMENTS:**

The subject property is adjacent to LO zoned property with Multi-family development to the south and single family zoned and used properties to the north, east, and west. This property if zoned and developed for commercial uses would be situated between a multifamily residential use and singlefamily use along Kinney Avenue.

This property is located in the proposed Zilker Neighborhood Planning Area. Staff anticipates that the Zilker Neighborhood Planning process will begin in August of 2005.

#### **ISSUES:**

Subsequent to the Planning Commission hearing a petition was filed in opposition to the zoning request representing 26.22% of the total area within 200' of the subject tract. The petition was validated on January 27, 2005.

	ZONING	LAND USES
Site	SF-3	SINGLE FAMILY RESIDENTIAL
North	SF-3	SINGLE FAMILY RESIDENTIAL
South	LO	MULTI-FAMILY RESIDENTIAL
East	R.O.W. & CS & SF-3	SINGLE FAMILY, FURNITURE SALES, AND MISC SHOPS
West	SF-3	SINGLE FAMILY RESIDENTIAL

#### EXISTING ZONING AND LAND USES:

## AREA STUDY: N/A

## <u>TIA</u>: No

-----

. . . . . . . . . . . . .

WATERSHED: West Bouldin Creek

### CAPITOL VIEW CORRIDOR: No

# HILL COUNTRY ROADWAY: No

DESIRED DEVELOPMENT ZONE: No

### NEIGHBORHOOD ORGANIZATIONS:

#107 Zilker Neighborhood Association
#426 Barton Springs/Edwards Aquifer Conservation District
#498 South Central Coalition
#511 Austin Neighborhoods Council
#926 South Lamar Neighborhood Association
#943 Save Our Springs Alliance

SCHOOLS: Zilker Elementary Becker Elementary Porter Middle School Filmore Middle School

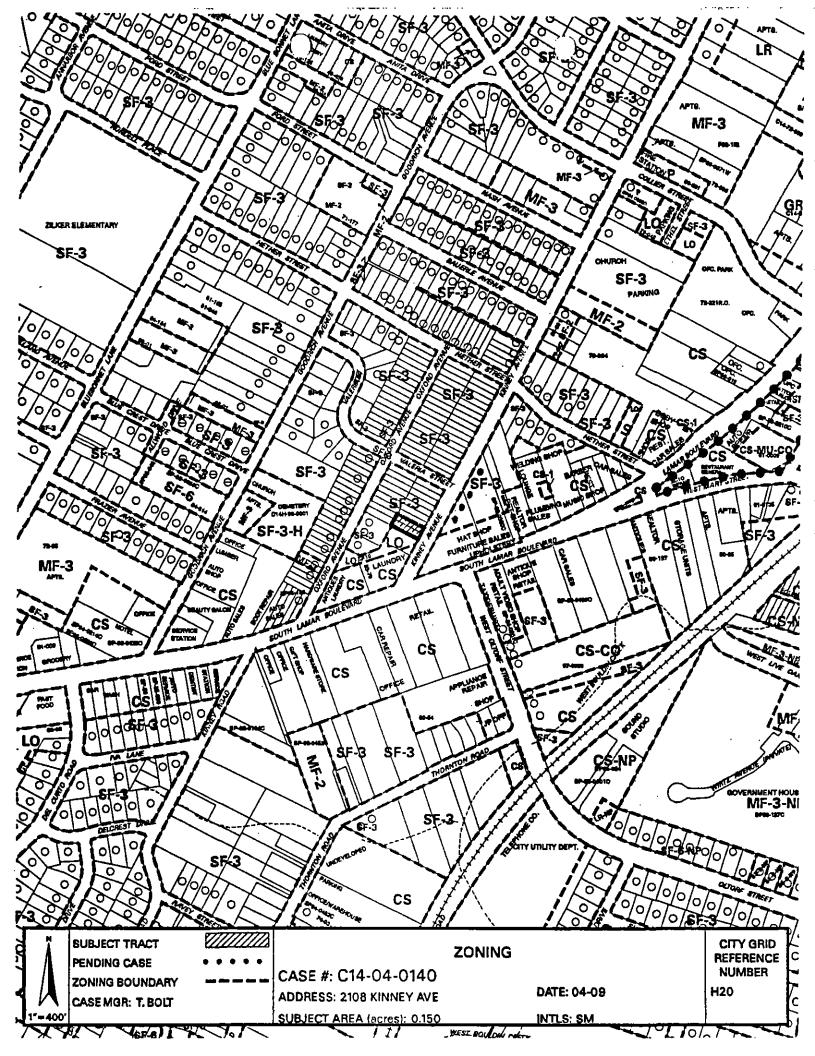
#### CASE HISTORIES: N/A

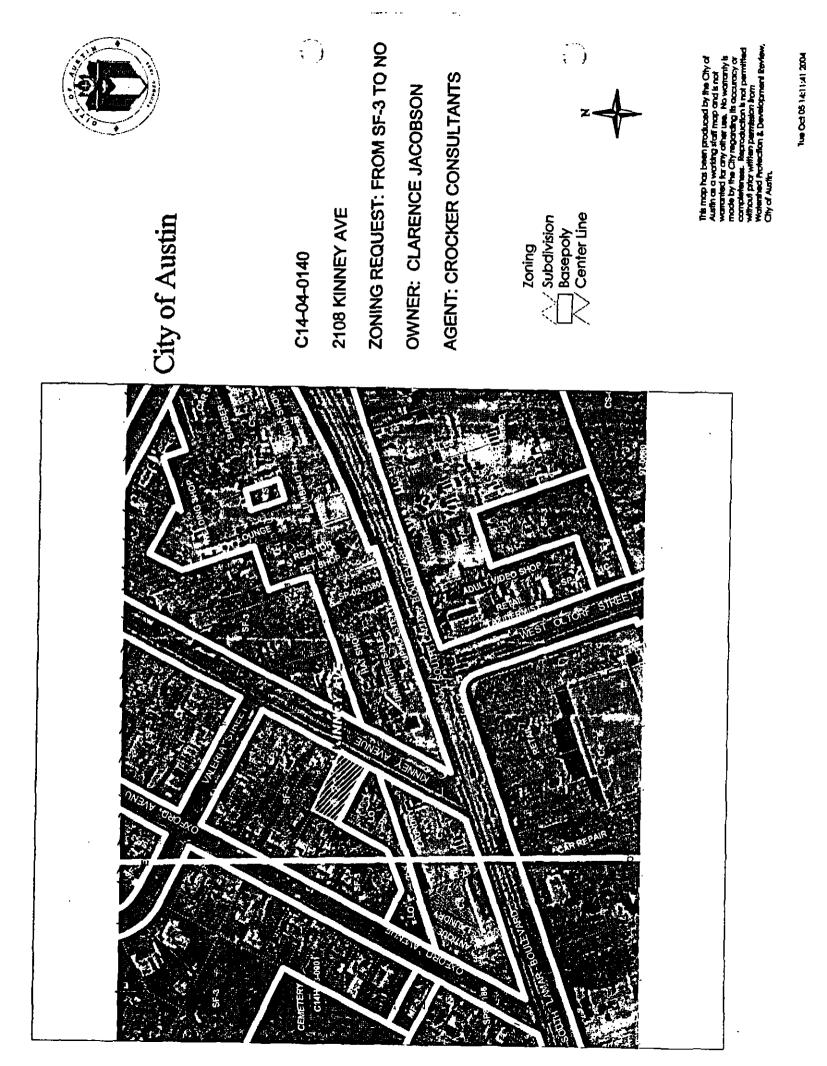
### **<u>RELATED CASES</u>: N/A**

#### ABUTTING STREETS:

NAME	ROW	PAVEMENT	CLASSIFICATION	NAME
Kinney Avenue	70'	Varies	Collector	Kinney Avenue
CITY COUNCIL		nuary 13, 2005 nuary 27, 2005	ACTION: Postponed until Postponed until	January 27, 2005 February 10, 2005
		bruary 10, 2005	Postponed until	
ORDINANCE RE	ADINGS:	1st	2 <sup>nd</sup>	3 <sup>rd</sup>
ORDINANCE NU	<u>MBER</u> :			
CASE MANAGER: Tom Bolt			<b>PHONE: 512.974</b>	.2755

Thomas.Bolt@ci.Austin.tx.us





#### STAFF RECOMMENDATION

Staff does not recommended rezoning the subject property from family residence district (SF-3) to neighborhood office district (NO)

## BACKGROUND

The property owner proposes to convert the existing single family dwelling into a small business office with parking located on site. Staff is not aware of any variance or waiver requests associated with this request. The property is situated adjacent to SF-3 zoning districts to the north and west, which would trigger compatibility standards for development of driveways and the required on-site parking area. The applicant also proposes that the following uses be prohibited: Bed and Breakfast, Safety Services, Counseling Services, Communication Service Facilities, Family Home, and all Conditional Uses, listed in the NO zoning district. The property to the north and west are established single-family residences. The property situated to the south is zoned Limited Office district (LO) but developed as multi-family. On the other side of Kinney Ave is a mix of commercial uses fronting on Lamar Blvd. and single-family residences facing Kinney Ave.

### **BASIS FOR RECOMMENDATION**

Zoning changes should promote compatibility with adjacent and nearby uses.

The proposed zoning would allow a commercial use between two residential uses. The property to the west is zoned LO but used for multi-family. The property to the north, west and east is zoned and used as single family.

The rezoning should be consistent with the policies and principles adopted by the City Council or Planning Commission.

Based on current land uses in the area, Neighborhood Office district designation is inappropriate when situated between two residential land uses regardless of base district zoning.

Zoning should be consistent with approved and existing residential densities.

The generally accepted standard of establishing multifamily uses between more intense commercial districts and single-family residential districts have been established in this area. If approved the proposed zoning will allow commercial development to reach further into the residential area of this neighborhood.

No change in conditions has occurred within the area indicating that there is a basis for changing the originally established zoning and/ or development restrictions for the property.

There has been no rezoning activity in close proximity within the last several years, establishing the viability of the neighborhood with existing zoning classifications.

Zoning changes should promote an orderly relationship among land uses.

Approval of NO zoning on this property would allow a commercial entity to occupy a property located between a multi-family and single-family residence. The properties to the north, west and east are zoned SF-3.

#### **EXISTING CONDITIONS**

#### Site Characteristics

The site is currently developed with a single-family residence.

#### Impervious Cover

The site is not located over the Edwards Aquifer Recharge Zone. The site is located in the West Bouldin Creek Watershed of the Colorado River Basin, which is classified as an Urban Watershed by Chapter 25-8 of the City's Land Development Code. It is in the Drinking Water Protection Zone/ Desired Development Zone.

Impervious cover is not limited in this watershed class; therefore the zoning district impervious cover limits will apply.

Note: The most restrictive impervious cover limit applies.

#### **Environmental**

This site is required to provide on-site structural water quality controls (or payment in lieu of) for all development and/or redevelopment when 5,000 s.f. cumulative is exceeded, and detention for the two-year storm. At this time, no information has been provided as to whether this property has any pre-existing approvals that would preempt current water quality or Code requirements.

According to flood plain maps, there is no flood plain within the project area.

At this time, site-specific information is unavailable regarding existing trees and other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

#### **Right of Way**

The scope of this review is limited to the identification of needs for dedication and/or reservation of right-of-way for funded Capital Improvement Program (C.I.P.) Roadway Construction Projects and Transportation Systems Management (T.S.M.) Projects planned for implementation by the City of Austin. No aspect of the proposed project is being considered or approved with this review other than the need for right-of-way for City projects. There are separate right-of-way dedication and reservation requirements enforced by other Departments and other jurisdictions to secure right-of-way for roadway improvements contained in the Austin Metropolitan Area Roadway Plan, roadway

projects funded by County and State agencies, and for dedication in accordance with the functional classification of the roadway.

. . . . .

We have reviewed the proposed subdivision, site plan, or zoning case and anticipate no additional requirement for right-of-way dedication or reservation for funded C.I.P. or T.S.M. projects at this location.

#### **Transportation**

No additional right-of-way is needed at this time.

The trip generation under the requested zoning is estimated to be 73 trips per day, assuming that the site develops to the maximum intensity allowed under the zoning classification (without consideration of setbacks, environmental constraints, or other site characteristics).

Capital Metro bus service is available along Lamar Boulevard.

A traffic impact analysis was not required for this case because the traffic generated by the proposed zoning does not exceed the threshold of 2,000 vehicle trips per day. [LDC, 25-6-113]

#### Water and Wastewater

The landowner intends to serve each lot with City water and wastewater utilities. If water or wastewater utility improvements, or offsite main extension, or system upgrades, or utility relocation, or utility adjustment are required, the landowner will be responsible for all costs and for providing. Also, the utility plan must be reviewed and approved by the Austin Water Utility. The plan must be in accordance with the City design criteria and specifications.

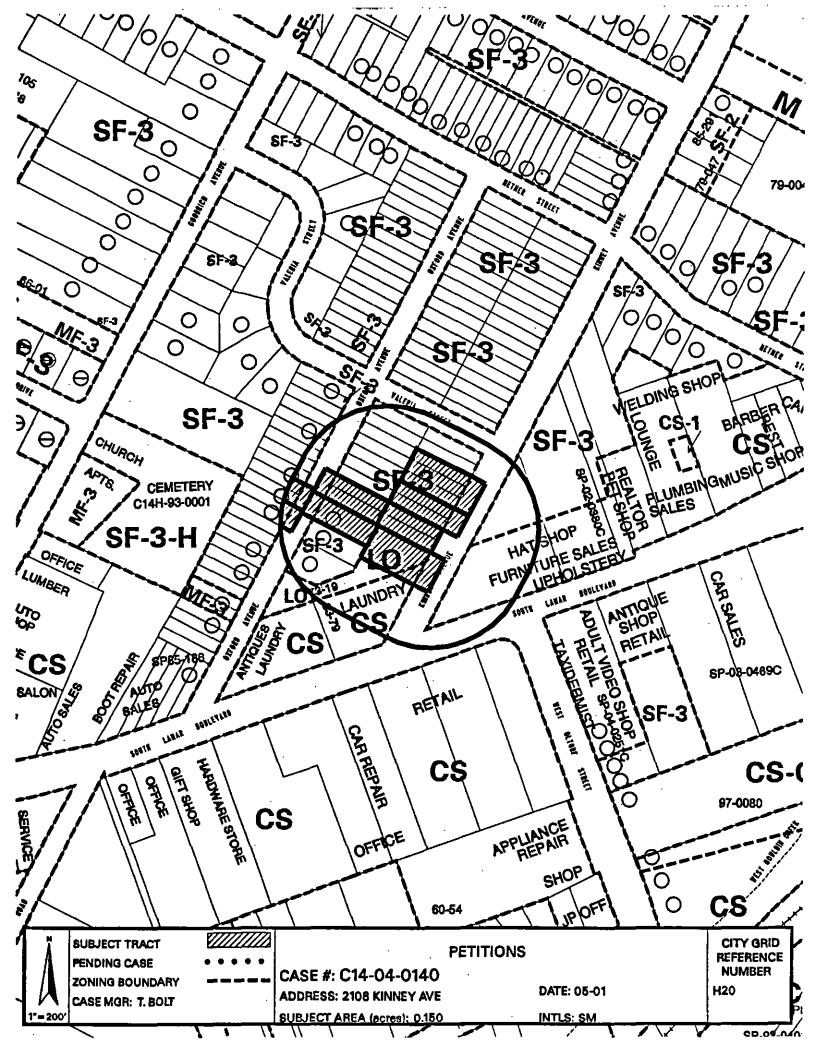
#### Stormwater Detention

At the time a final subdivision plat, subdivision construction plans, or site plan is submitted, the developer must demonstrate that the proposed development will not result in additional identifiable flooding of other property. Any increase in stormwater runoff will be mitigated through on-site stormwater detention ponds, or participation in the City of Austin Regional Stormwater Management Program if available.

#### **Compatibility Standards**

Redevelopment of this property for commercial uses will trigger compatibility standards. Additional setbacks to buildings and other structures, drives and parking areas. Additional landscaping may be required to screen adjacent residential uses.

		PETITION		
Case Number:		C14-04-0140	Date:	JAN.27,2005
otal Are	a within 200' of subje	ect tract: (sq. ft.)	197,976.22	
1	04-0107-0806	Hix Austin PropertiesLP	11,902.48	6.01%
2	04-0107-0705	Howse,George	2,474.00	1.25%
3	04-0107-0706	Gulliory,Robert	1,828.00	0.92%
4	04-0107-0805	Slie,Brlan	7,635.00	3.86%
5	01-0006-1201	McCarty, Gabriel	7,964.00	4.02%
6	01-0006-1208	Kavanaugh,Edna	8,013.00	4.05%
7	01-0006-1210	Salyer,Susan	12,096.00	6.11%
8				0.00%
9				0.00%
10 📃				0.00%
11 📃				0.00%
12	· · · · · · · · · · · · · · · · · · ·			0.00%
13				0.00%
14		****		0.00%
	· · · · · · · · · · · · · · · · · · ·			0.00%
16		-		0.00%
17 —	· · · · · · · · · · · · · · · · · · ·	···		0.00%
18	·····			0.00%
19				0.00%
20		<b>~</b> ,		0.00%
21			·	0.00%
22	· · · ·	···· · · · ·		0.00%
23	· · · · · · · · · · · · · · · · · · ·			0.00%
24 —	·		·	0.00%
25	·····	···		0.00%
26	<u></u>	- <u> </u>		0.00%
27 —	······································	- <u> </u>		0.00%
28	······	• • • • • • • • • • • • • • • • • • •		0.00%
29	<u></u>			0.00%
30 —	·····			0.00%
30 <u> </u>	·			0.00%
32 <u> </u>				0.00%
				0.00%
33	<u></u>	- <u></u>		the second s
34 35	·		·	0.00%
				0.00%
Validated By:		Total Area	of Petitioner:	Total %
	T.R.Castro		51,912.48	26.22%



#### PETITION

Date:

File Number: C14-04-0140

Address of Rezoning Request: 2108 Kinney Avenue

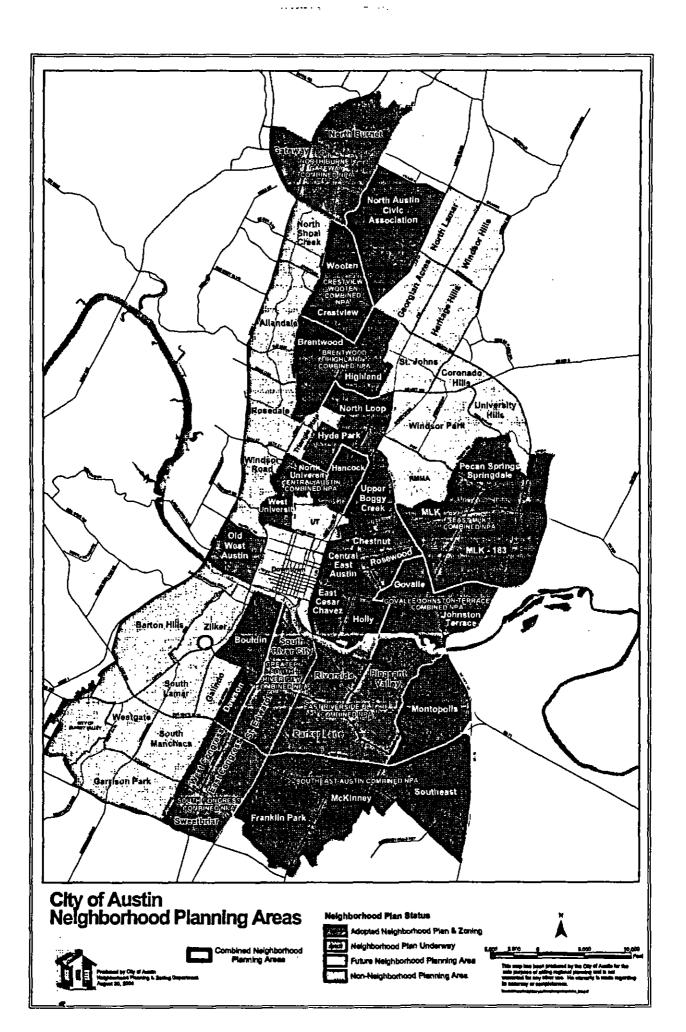
To: Austin City Council

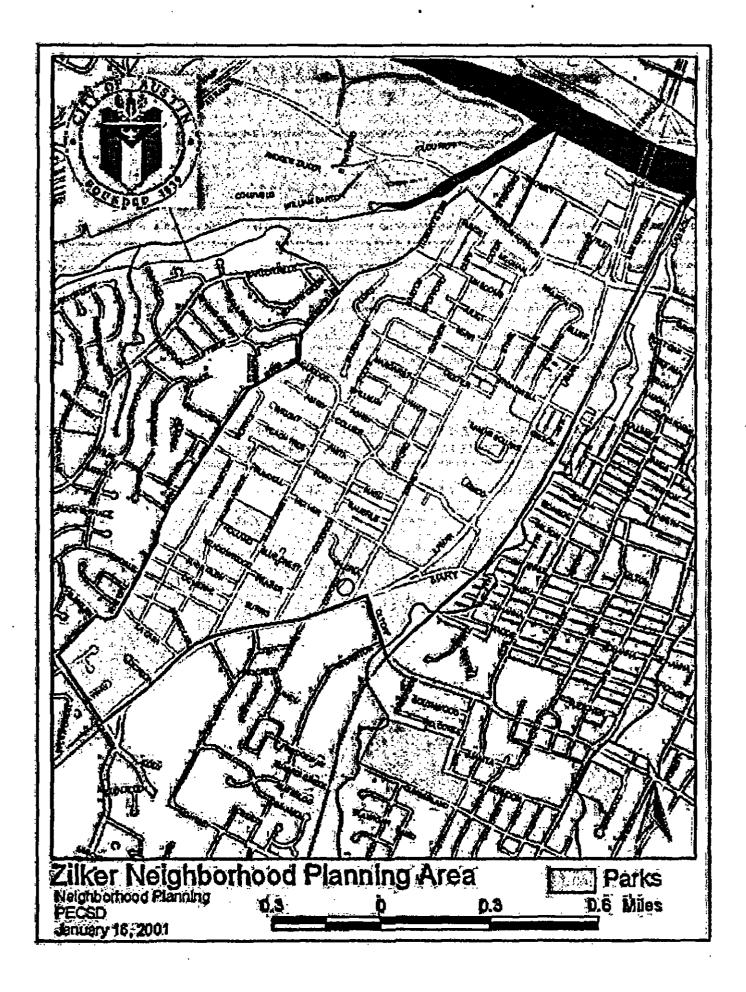
We, the undersigned owners of property affected by the requested zoning change described in the referenced file, do hereby protest against any change of the Land Development Code which would zone the property to any classification other than Family Residence District, SF3.

The requested change to Neighborhood Office District would place a business use between two existing residential uses, encroaching on the single-family neighborhood to the north and adding to the existing parking and traffic problems to the south. According to city staff, an NO District is appropriate for streets "with a minimum of 40 feet of pavement width, and would not unduly affect traffic." Kinney is only 30 feet wide, and traffic would be unduly affected. The new business use would also compete with the surplus of office space that is already available on South Lamar. It would fill no neighborhood or community needs that are not already available in abundance.

#### (PLEASE USE BLACK INK WHEN SIGNING PETITION)

	Signature	Printed Name	Address
~	Surge Dalin	SUSAN SALVER	2104KINNEY AVE. AUSTIN, TI. 78 TOY
~	DDA	Pomiwic KA	varian 2106 Kinnen Av. 78704
	So ha	Galaciel Milarty	2107 ORFORD AVE
	Sam 15	Brian Str	2111 Oxford Alie 78704
	tri	Rogent GUILLORG	ZIDEDATO ANT 78704
	Florge Hor		6 Ochordaviti 78704
	Elmit Walket		2100 Kinney Ave 78704
	miautry		< 2110 Kinney Ave 78704
	U		
			Att. t= (2:0km NA
	Date: January 2	Contact Name Phone: 44	Lonaine Athenton (Zillen NA 7-7681





# Zilker Neighborhood Association

#### P.O. Box 33546 \* Austin, TX 78764-0546 \* 512-447-7681

November 12, 2004

City of Austin Neighborhood Planning and Zoning Department Thomas Bolt P.O. Box 1088 Austin TX 78767-8810

Re: Case Number C14-04-0140, 2108 Kinney Ave. Proposed Zoning change from SF3 to NO

Dear Mr. Bolt,

At the October 25 general meeting of the Zilker Neighborhood Association, the general membership voted to oppose the rezoning of 2108 Kinney Avenue. Our primary concern is the encroachment of business zoning into established residential areas, while existing commercial properties on South Lamar sit vacant or underused.

In this particular case, it was represented to our executive committee that a lawyer wants to work out of this small home. That activity could be accommodated under the current home occupation ordinance without a zoning change. It could also be located in the adjacent apartment complex, which already has office zoning (LO). Directly across South Lamar is an apartment and office complex advertising vacancies that would be much more suitable for a professional whose practice did not fit within the limits of the home occupation ordinance.

In the absence of a comprehensive neighborhood or corridor plan for this area, ZNA must assume that the proposed encroachment of business zoning into Zilker's single-family residential areas offers no benefits to the surrounding owners of residential property on Kinney or of commercial property on South Lamar. We hope to consider the larger issue further when our formal Neighborhood Planning process begins next year, but until then, we must oppose this sort of rezoning.

Thank you for your consideration.

Bobby Rigney ZNA Zoning chair

## ORDINANCE NO.

# AN ORDINANCE REZONING AND CHANGING THE ZONING MAP FOR THE PROPERTY LOCATED AT 2108 KINNEY AVENUE FROM FAMILY RESIDENCE (SF-3) DISTRICT TO NEIGHBORHOOD OFFICE-CONDITIONAL OVERLAY (NO-CO) COMBINING DISTRICT.

## **BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:**

**PART 1.** The zoning map established by Section 25-2-191 of the City Code is amended to change the base district from family residence (SF-3) district to neighborhood office-conditional overlay (NO-CO) combining district on the property described in Zoning Case No. C14-04-0140, on file at the Neighborhood Planning and Zoning Department, as follows:

Lots 8 and 9, Block C, Oak Hill Addition, a subdivision in the City of Austin, Travis County, Texas, according to the map or plat of record in Plat Book 3, Page 216, of the Plat Records of Travis County, Texas, (the "Property")

locally known as 2108 Kinney Avenue, in the City of Austin, Travis County, Texas, and generally identified in the map attached as Exhibit "A".

**PART 2.** The Property within the boundaries of the conditional overlay combining district established by this ordinance is subject to the following conditions:

1. The following uses are prohibited uses of the Property:

Bed and breakfast residential (Group 1) Day care services (limited) Day care services (commercial) Counseling services

Family home

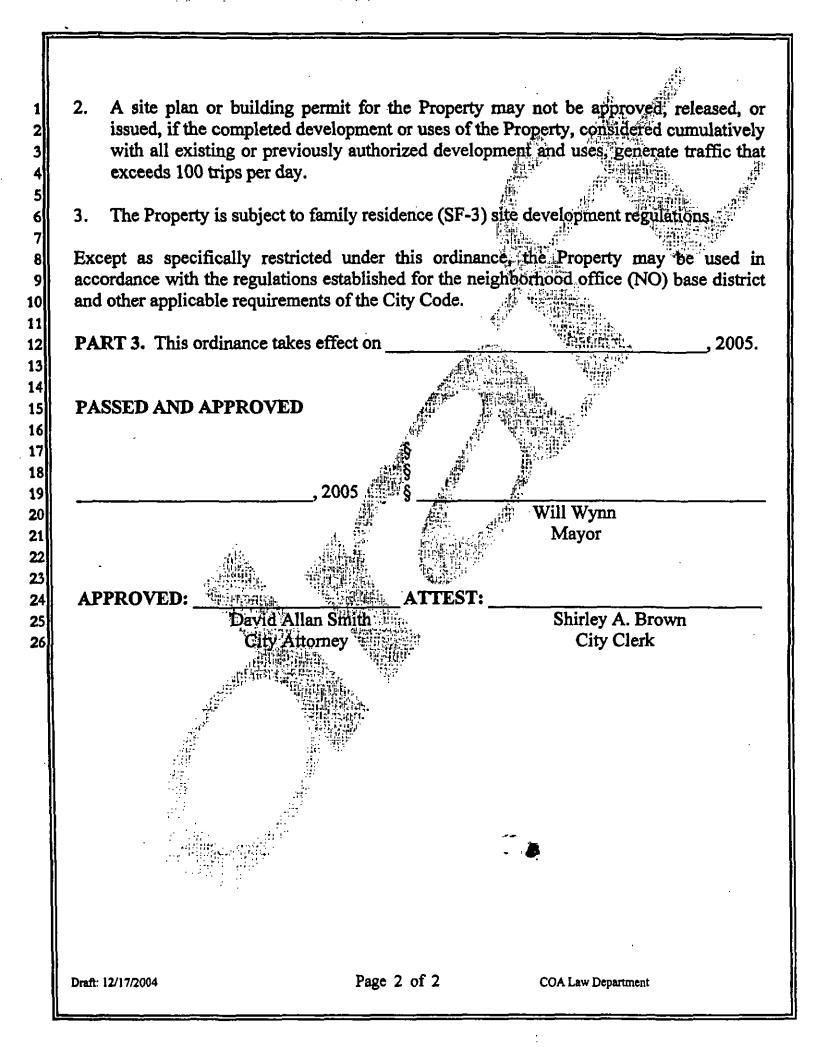
1 Private secondary educational facilities

Public secondary educational facilities

- 3 Congregate living
- 4 Local utility services

Bed and breakfast residential (Group 2) Day care services (general) Safety services Communication service facilities Private primary educational facilities Public primary educational facilities Community recreation Group home, Class II

COA Law Department





# Zilker Neighborhood Association

P.O. Box 33546 + Austin, TX 78764-0546 + 512-447-7681

February 9, 2005

City of Austin Neighborhood Planning and Zoning Department Thomas Bolt P.O. Box 1088 Austin TX 78767-8810

Re: Case Number C14-04-0140, 2108 Kinney Ave. Proposed Zoning change from SF3 to NO

Dear Mr. Bolt,

On behalf of the Zilker Neighborhood Association, I request that the public hearing regarding the rezoning of 2108 Kinney Avenue be postponed to the March 3 City Council meeting. This is the opposition's first postponement request on this case. There is a great deal of neighborhood opposition to the rezoning, and it is my responsibility to represent that opposition to council. Since it is unlikely that I will be able to attend the February 10 hearing, and I am having difficulty finding sufficient backup, I must request a postponement.

Thank you for your consideration.

Lorraine Atherton President, ZNA



FEB 0 9 2005 A MA Nelghborhood Planning & Zoning

Officers, 2004-2005 Lorraine Atherton, President ♦ Robin Sherwin, Vice President ♦ Hill Abell, Vice President Rachel Reitmeyer, Secretary ♦ Andrew Murphy, Treasurer Elizabeth Yevich, ANC Delegate ♦ Peggy Kelley, Newsletter Editor 2

3	Rezoning:	C14-04-0140 - Swafford
	Location:	2108 Kinney Avenue, West Bouldin Creek Watershed
	Owner/Applicant:	Clarence Jacobson
	Agent:	Crocker Consultants (Sarah Crocker)
	Request:	From SF-3 to NO
	Prev.Postponements	11/16/04
	Staff Rec.:	Not Recommended
	Staff:	Tom Bolt, 974-2755, thomas.bolt@ci.austin.tx.us
		Neighborhood Planning and Zoning Department

## <u>SUMMARY</u>

Thomas Bolt, staff – "This is a request for rezoning from SF-3 to NO; staff does not recommend the rezoning of the subject property because the property would be situated between two residential uses. There's a property to the south that is zoned LO, but occupied with a multi-family development; the property to the north and to the west and east, has single-family zonings; across Kinney Avenue it gets a little confusing because of the angles of the commercial zoning along South Lamar, but the property directly across from this appears to be a single-family home".

Commissioner Baker – "Directly across from it on Kinney Avenue, you would come into CS zoning, correct?"

Mr. Bolt - "It would intersect the boundary between the CS and the ..."

Commissioner Baker – "I guess I don't see too well because it looks like to me that almost the entire southerly lot would be directly across Kinney Avenue from CS zoning".

Mr. Bolt – "A portion of the lot would be across from CS; the other portion would be across the SF-3".

Commissioner Baker – "Okay, thank you".

Sarah Crocker, applicant – "We filed this zoning case on behalf of Mr. Swafford, it is his intent to take this modest house and convert it into a law office. Mr. Swafford is an attorney; he has had a law office on West 6<sup>th</sup> Street for a number of years. His primary reason for wanting to obtain this property is he'll be purchasing it, so he will be a land owner and a tenant; he also lives in this neighborhood and it would be easy access for him to come from his house to the office. The designation for NO, which is a difficult zoning classification to obtain, it says that a neighborhood office district is a designation for a small office use that serves neighborhood or community needs; it is located in or adjacent to a residential neighborhood and on a collector street that has a width of 40-feet or more. Kinney Avenue has a right-of-way of 70-feet and does not affect traffic; if you'll look at the staff report you'll see that this particular use will generate 73 trips a day. I will be more than happy to also have the trips for this particular case to be limited

#### ZONING & PLATTING COMMISSION Case # C14-04-0140

3

to 100 trips as part of the conditional overlay. I did meet with the neighborhood and I presented a number of conditions to them. Mr. Swafford has a secretary that works for him; he does not have a partner and doesn't see that many clients at this office. The front yard of this house is gravel, one thing that he will do would be to re-vegetate the yard. There's an older apartment complex adjacent to the house and also a laundry at the corner; so that's what's directly adjacent to the house; across the street there is Office Depot on Lamar. I would disagree with staff, I think the zoning classification that we've requested and the conditions that we've put forth, basically ensures; we would also be willing to limit this site to SF-3 site development regulations because of compatibility, it would be impossible to demolish this house and rebuilt even to the size that it is right now; but we will be willing to limit the NO with the SF-3 site development regulations".

## **FAVOR**

No Speakers.

## **OPPOSITION**

No Speakers.

Commissioner Martinez and Gohil moved to close the public hearing.

Commissioner Jackson – "Would you consider adding daycare services as a prohibited use?"

Ms. Crocker – "Absolutely".

Commissioner Jackson – "And also deleting the special use historic from your prohibited uses?"

Ms. Crocker - "That would be fine with me as well".

Commissioner Donisi – "I didn't notice any notice in the backup from the neighborhood association; was there any contact with Zilker or the residents there?"

Mr. Bolt – "This case was postponed from the November 16<sup>th</sup> meeting and prior to that meeting, earlier that afternoon I had received information from the homeowners association that they were opposed to the rezoning and they had planned on presenting you with a letter at this meeting; I'm surprised that no one is here this evening. I can't answer to whether or not their opinion has changed".

Commissioner Donisi - "Perhaps Ms. Crocker would know".

Ms. Crocker – "I did meet with the Zilker committee back in October, and I presented the conditions that I just put out; that was one of the reasons daycare was not on the prohibited list, that was one of the uses they didn't want to prohibit, they thought that would be a use that could be used by the community. It was originally on my list of

4

....

prohibited uses. I never heard back from them directly; I think they were going to speak in opposition last time. We did meet and I don't think they were in support of the case".

Commissioner Rabago – "I notice in the picture that there's a real estate sign in front of the property; is this attorney already the owner of this property?"

Ms. Crocker – "No he has the property under contact; the house has been on sale for over 1-year and a half; he does have the property under contract like most properties, they don't purchase it until they find out if they could use it for what they want to use it for; he's ready to close on the house, if he can obtain this zoning".

Commissioner Whaley - "Where is Nash Street?"

Ms. Crocker – "It's further to the south".

Commissioner Baker – "Mr. Donisi, in answer to your question; in our last meeting the neighborhood was here in opposition to the condominium zoning and given the make up of the neighborhood; I would think that they did not change their minds; they remain in opposition".

Commissioner Rabago – "Can you tell us if there are other properties in the area that are serving as private businesses such as law offices?"

Ms. Crocker – "I know that on Oxford Street, there are a number of businesses that went there that I don't think ever got a zoning change; they are still zoned SF-3 but are operating as commercial businesses. You will find a nail salon and there are some boutique businesses that service people in the neighborhood; that's what you'll find on Oxford Street".

Commissioner Rabago -- "Thank you".

Commissioner Jackson – "I'll make a motion to zone this NO-CO with the CO limiting the number of trips to 100 trips per day; maintaining SF-3 development regulations and restricting the permitted NO uses that's on the attachment (Sarah's list), with the additional restriction of daycare services and the deletion of the special uses historic designation".

Commissioner Whaley – "I'll second that".

Motion carried.

ZONING & PLATTING COMMISSION Case # C14-04-0140 5

-----

.......

COMMISSION ACTION: MOTION: JACKSON, WHALEY APPROVED NO-CO ZONING; LIMITED TO 100 TRIPS PER DAY; SF-3 DEVELOPMENT REGULATIONS; RESTRICTED NO (NEIGHBORHOOD OFFICE) USES; ADD DAYCARE AS A PROHIBITED USE TO THE LIST; DELETE SPECIAL HISTORIC USES FROM THE LIST OF CONDITIONS. RABAGO, GOHIL, BAKER, JACKSON, WHALEY, PINNELLI DONISI, MARTINEZ HAMMOND

AYES:

## NAY: INELIGIBLE TO VOTE:

**MOTION CARRIED WITH VOTE: 6-2.**