Zoning Public Hearing CITY OF AUSTIN RECOMMENDATION FOR COUNCIL ACTION

AGENDA ITEM NO.: Z-3

AGENDA DATE: Thu 11/03/2005

PAGE: 1 of 1

<u>SUBJECT</u>: C814-82.006.01(83) - Lake Austin Commons, AKA Hartland Plaza - Conduct a public hearing and approve an ordinance amending Chapter 25-2 of the Austin City Code by rezoning property locally known as 1717 West 6th Street and 1711 West 5th Street from planned unit development (PUD) district zoning to planned unit development (PUD) district zoning in order to allow a change in the permitted uses. Planning Commission Recommendation: Postponed to November 8, 2005. Applicant: Lake Austin Commons Ltd. (William F. Burrow, Jr. Agent: Armbrust & Brown, L.L.P. (Richard Suttle, Jr.) City Staff: Jerry Rusthoven, 974-3207.

REQUESTING Neighborhood Planning DIRECTOR'S

DEPARTMENT: and Zoning **AUTHORIZATION:** Greg Guernsey

RCA Serial#: 10351 Date: 11/03/05 Original: Yes

Disposition: Adjusted version published:

Published:



MEMORANDUM

To:

Mayor and Council

From:

Jerry Rusthoven

Neighborhood Planning & Zoning Dept.

Date:

October 27, 2005

Subject: Lake Austin Commons PUD (Hartland Bank)

The applicant on the above referenced PUD requested a postponement at the October 25th Planning Commission meeting to the November 1st PC meeting and to the November 17th City Council meeting. Therefore, staff is requesting a two week postponement to allow the Planning Commission to consider their recommendation. The applicant has indicated that he will be meeting with OWANA in the near future.

Jerry Rusthoven, Manager Neighborhood Planning & Zoning Department

ZONING SUMMARY SHEET

ZONING CASE NUMBER: C14-05-0106

REQUEST:

Approve an ordinance a locally known as Tract 2 Lane and 0 Red Bird Lan feet average and East 50 Pleasant Hill Subdistrict boundary of the Pleasant 1 and West Steepensy Lane

10321

Austin City Code by rezoning property ane and Tract 30, located at 103 Red Bird th 68 feet average of Lot 20 and south 68 ithin the Pleasant Hill Subdistrict. The ne properties bounded by the northern the north, South Congress Avenue on the

.. Journ, and properties fronting Hummingbird Lane on the west east, West Stassney Lane (Williamson Creek Watershed). The proposed zoning change will create a Neighborhood Plan Combining District (NPCD) covering Tract 23a and Tract 30, within the subdistrict. Under the Pleasant Hill subdistrict, "Small Lot Amnesty" special use and "Impervious Cover and Parking Placement Restrictions" and "Prohibiting Parking in the Front Yard" zoning regulations are proposed. "Secondary Apartment" special use and "Garage Placement" and "Front Porch Setback" zoning regulations are also proposed for the Pleasant Hill subdistrict. The "Neighborhood Mixed-Use Building" special use is proposed for Tract 30. The proposed zoning change will also change the base district zoning on two tracts of land and the City Council may approve a zoning change to any of the following: rural residence (RR) district zoning; single family residence large lot (SF-1) district zoning; single family residence standard lot (SF-2) district zoning; family residence (SF-3); single family residence small lot (SF-4A) district zoning; single family residence condominium site (SF-4B) district zoning; urban family residence (SF-5) district zoning; townhouse & condominium residence (SF-6) district zoning; multi-family residence limited density (MF-1) district zoning; multi-family residence low density (MF-2) district zoning; multi-family residence medium density (MF-3) district zoning; multifamily residence moderate-high density (MF-4) district zoning; multi-family residence high density (MF-5) district zoning; multi-family residence highest density (MF-6) district zoning; mobile home residence (MH) district zoning; neighborhood office (NO) district zoning; limited office (LO) district zoning; general office (GO) district zoning; commercial recreation (CR) district zoning; neighborhood commercial (LR) district zoning; community commercial (GR) district zoning; warehouse/limited office (W/LO) district zoning; general commercial services (CS) district zoning; commercial-liquor sales (CS-1) district zoning; commercial highway (CH) district zoning; industrial park (IP) district zoning; major industrial (MI) district zoning; limited industrial services (LI) district zoning; research and development (R&D) district zoning; development reserve (DR) district zoning; agricultural (AG) district zoning; planned unit development (PUD) district zoning; historic (H) district zoning; and public (P) district zoning. A conditional overlay (CO), planned development area overlay (PDA), mixed use (MU) combining district overlay; neighborhood conservation combining district (NCCD); or neighborhood plan combining district (NP) may also be added to these zoning base districts.

DEPARTMENT COMMENTS:

Tract 30

On October 12, 2005, Staff met to discuss zoning and future land use map designations for Tract 30 with the property owner as well as property owners within the Pleasant Hill Subdistrict. No resolutions were reached and the property owners remain in amicable disagreement.

,:-·

A valid petition of 29.64% for Tract 30 has been filed by the adjacent property owners in opposition to this rezoning request.

The current use, Construction Sales and Services, has been determined to be non-conforming ("grandfathered") by the Solid Waste Services Department zoning code enforcement division. However, the current storage of construction material out in the open at this site is a violation of City code. In order to come into compliance, these materials must be stored in a covered structure or be removed from the property. It is not known if the existing structures on the property can accomplish this requirement.

If the current zoning remains (SF-3/SF-6), Mr. Harper cannot increase the level of non-compliance by increasing the size of current structures or constructing any new ones. In order to build a structure on site to store construction materials, as Mr. Harper has expressed a desire to do, the zoning would have to be changed to Commercial Services (CS). Conditions could be placed on the zoning to limit the more intense uses allowed in CS.

The property owner proposes CS-MU-CO-NP district zoning and the Conditional Overlay follows Exhibit B. The Neighborhood is agreeable to either no change to the existing SF-3/SF-6 zoning or the Planning Commission's recommendation of LO-MU-CO-NP, requiring a 30' wide vegetative buffer adjacent to single-family uses. The Neighborhood's correspondence and petitions follow the Applicant's proposed conditional overlay.

Tract 23a

Due to errors in the addressing data, some confusion arose concerning Tract 23a (116 Red Bird). On first reading Council approved CS-MU-CO-NP for the tract. On second and third reading on October 6; no action was taken regarding 116 Red Bird. At that meeting, a motion was made to remove consideration of a zoning change for part of Tract 23a (106 Red Bird Lane) due to a notification error. However, 116 Red Bird was sufficiently noticed for a zoning change. At the November 3 Council meeting, 116 Red Bird will be considered as Tract 23a for second and third readings to change the zoning to CS-MU-CO-NP. The CO would require a 30' vegetative buffer adjacent to single-family uses.

APPLICANT: City of Austin

AGENT: Neighborhood Planning and Zoning Department (Mark Walters)

<u>DATE OF FIRST READING</u>: September 1, 2005, approved the rezoning of the Pleasant Hill Subdistrict as Planning Commission recommended with exception of Tract 18 and Tract 30, on First Reading (6-0, Alvarez – off the dais).

For Tract 23a, CS-MU-CO-NP district zoning was approved for 116 Red Bird Lane, on First Reading (6-0, Alvarez – off the dais).

For Tract 30, SF-3-NP district zoning was approved on First Reading (6-1, Mayor Wynn – Nay).

<u>DATE OF SECOND READING</u>: October 6, 2005, approved the Pleasant Hill Subdistrict Rezonings of the West Congress Neighborhood Plan for Tracts 22, 23b, 25, 26, 27, 28, 31 and 32, as recommended by the Planning Commission, on Second and Third Readings (7-0). Note: Tracts 18, 23a (later determined to be an incorrect address and thus, no action was taken), 35 and 30 were taken up separately.

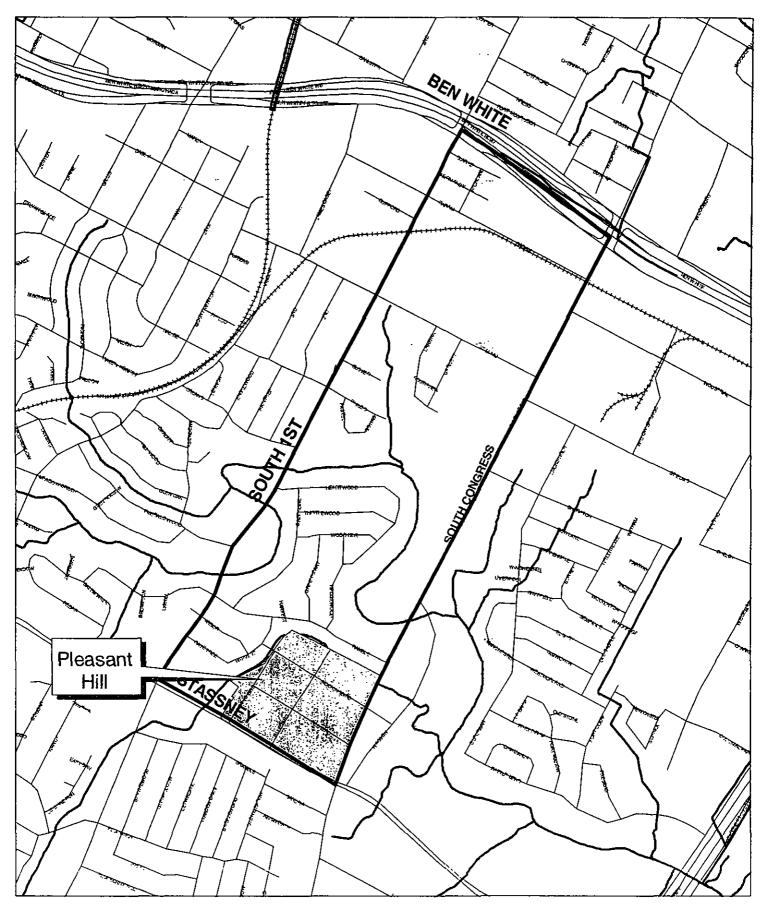
For Tract 30, LO-MU-CO-NP district zoning with a Conditional Overlay for a 30-foot wide vegetative buffer along the west side was approved on Second Reading (6-1, Mayor Pro Tem Thomas – Nay).

CITY COUNCIL DATE: November 3, 2005

ACTION:

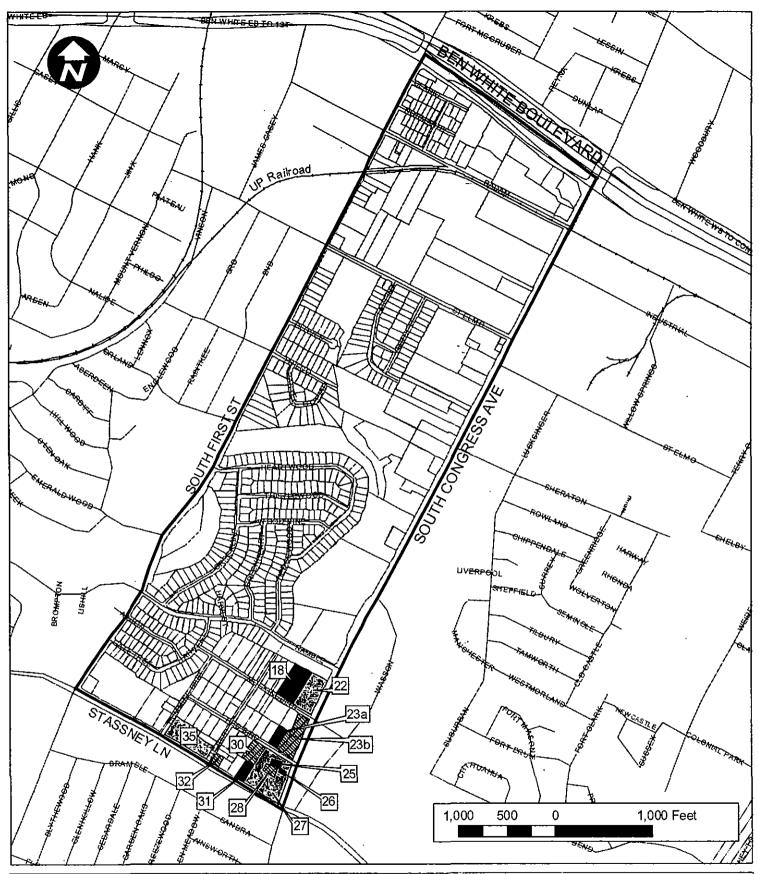
ORDINANCE NUMBER:

ASSIGNED STAFF: Wendy Walsh e-mail: wendy.walsh@ci.austin.tx.us



West Congress Neighborhood Planning Area: Subdistricts

CASE # C-14-05-0106 EXHBIT A



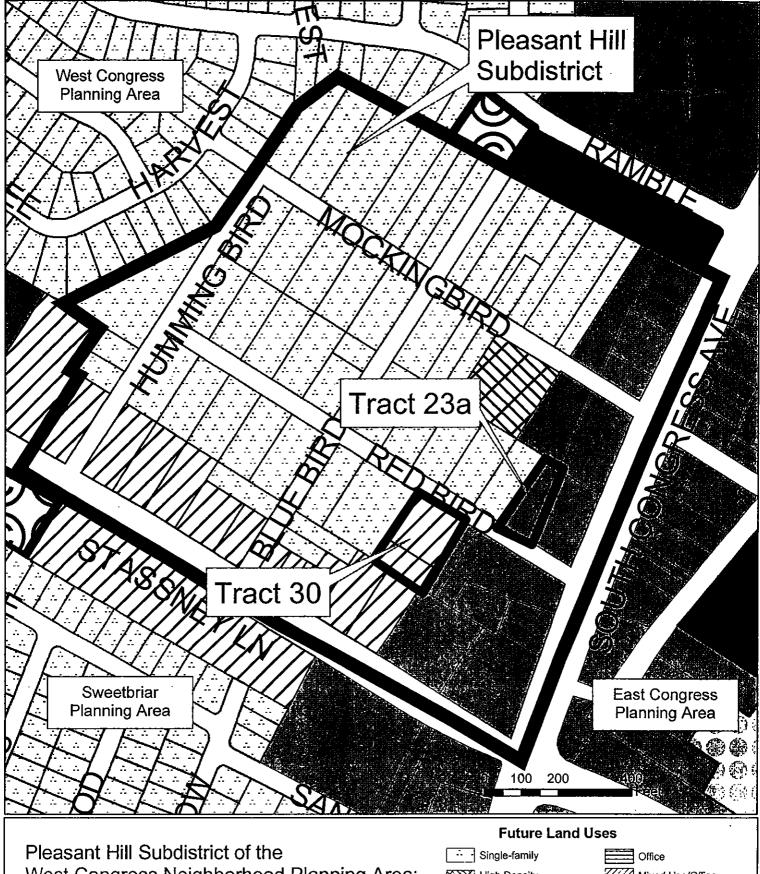
West Congress Neighborhood Planning Area: Proposed Tracts for Rezoning Case #C14-05-0106



Exhibit A



City of Austin Neighborhood Planning and Zoning Department



Pleasant Hill Subdistrict of the West Congress Neighborhood Planning Area: Future Land Use Map NP-05-0020 (PART)

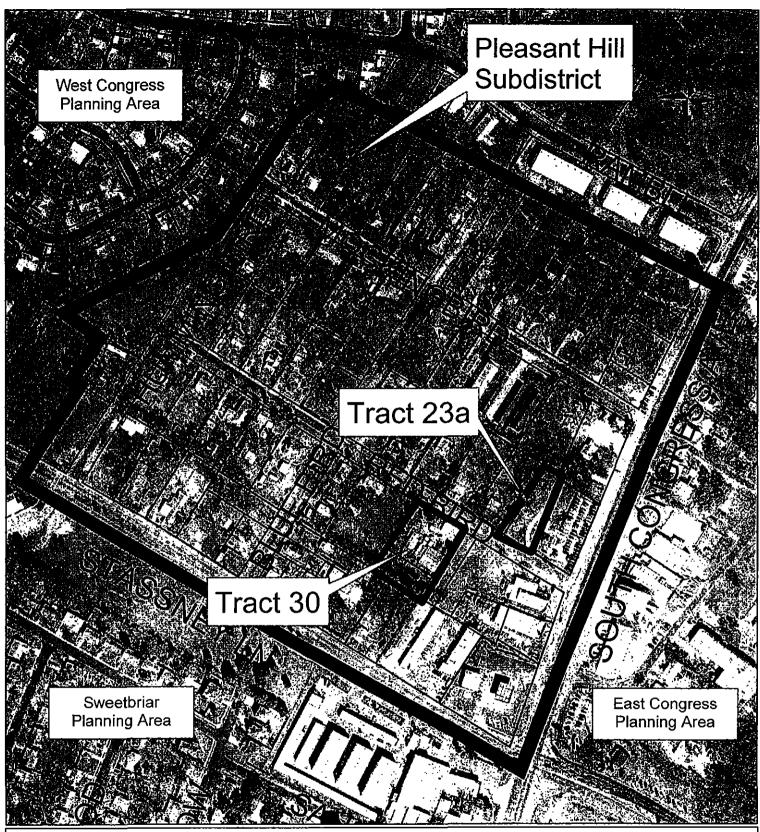
City of Austin Neighborhood Planning and Zoning Department November 3, 2005

Exhibit A

Future Land Uses Single-family High Density Single-family Multi-family Commercial Mixed Use/Office Industry Civic Commercial Mixed Use

Pleasant Hill Subdistrict

A comprehensive plan does not constitute zoning.

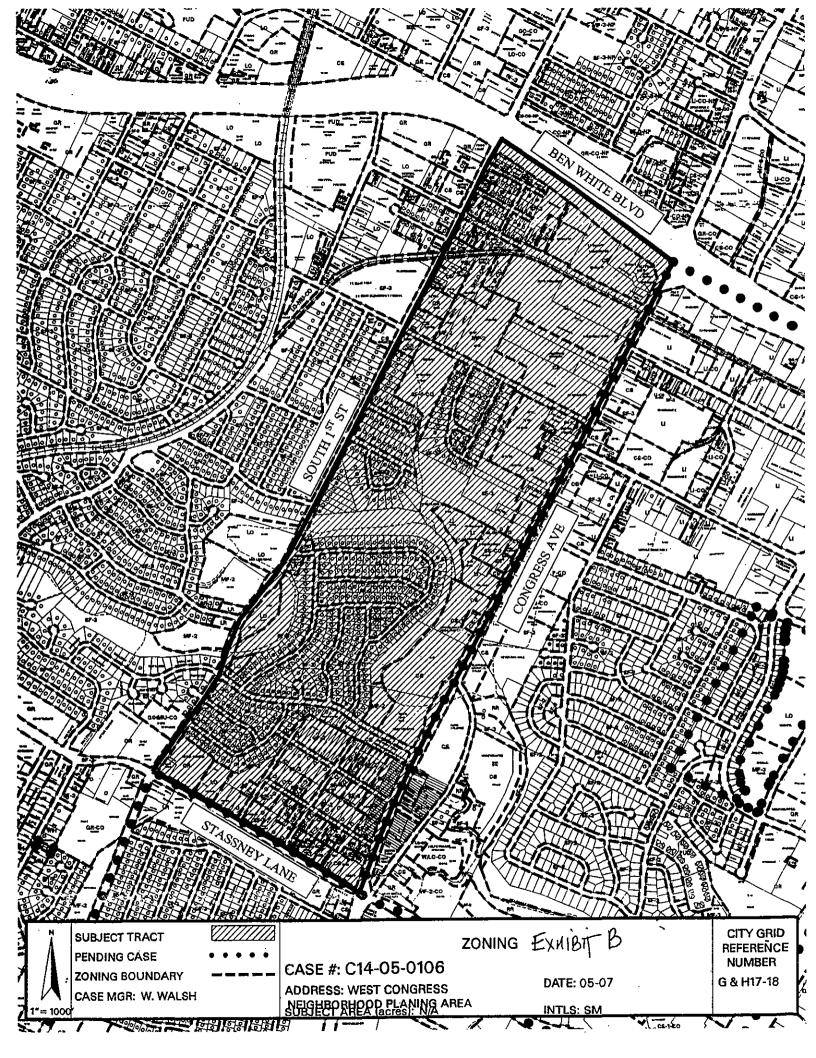




Pleasant Hill Subdistrict of the West Congress Neighborhood Planning Area:
Aerial 2003
NP-05-0020 (PART)



City of Austin Neighborhood Planning and Zoning Department November 3, 2005 0 100 200 400 Feet



Proposed Conditional overlay for Tract 30 (PROPERTY OWNERS)

Rezone from SF-3 and SF-6 to CS-MU-CO-NP

Conditional Overlay limits uses to

A) All residential uses

B) The following commercial use:

Construction Sales and Services

C) All Limited Office (LO) uses:

Residential

Bed and Breakfast (Group I)

Bed and Breakfast (Group 2)

Civic

Club or Lodge (c)

College and University Facilities (c) Communication Service Facilities

Community Events (1)

Community Recreation—Private (c)

Community Recreation—Public

Congregate Living (c)
Convalescent Services
Counseling Services
Cultural Services

Day Care Services—Commercial

Day Care Services—General

Day Care Services—Limited

Family Home

Group Home Class I—General Group Home Class I—Limited

Group Home Class II (c)

Hospital Services—Limited (c)

Land Little Comings

Local Utility Services

Private Primary Educational Services Private Secondary Educational Services (c) Public Primary Educational Services Public Secondary Educational Services

Religious Assembly

Residential Treatment (c)

Safety Services

Commercial

Administrative and Business Offices
Art Gallery
Art Workshop
Communication Services
Medical Offices—not exceeding
5,000 sq/ft of gross floor space

Medical Offices—exceeding 5,000 sq/ft of gross floor space Professional Offices Software Development Special Use—Historic (c)

<u>Agricultural</u>

Urban Farm

D) Prohibit drive-through as an accessory use

October 4, 2005

Reference: C 14-05-0106 Reference: C 14-05-0106.02

Honorable Mayor Will Wynn and City of Austin Council Members,

As residents of the Pleasant Hill Addition sub-district located in the West Congress Avenue Neighborhood Planning Area, we are concerned about upcoming zoning decisions and their impact on our community. We are proud to live in a neighborhood that offers such a unique glimpse into Austin's historical, cultural and architectural heritage – a heritage we believe is worth protecting. Our neighborhood is in transition with restored turn-of-the-century homes and new homes being built. Additionally, the remaining natural areas in our community provide dwindling urban wildlife with critical travel routes, food, water, and shelter.

It is our sincere belief that the following zoning recommendations will safeguard current residents while preserving the area's unique flavor and resources for future generations to enjoy.

We respectfully request your support for the following zoning recommendations:

- SF-2 for Tract 18 (106-200 W. Mockingbird Lane)
- SF-2 for Tract 23A (106 Red Bird Lane, alternately shown as 116 Red Bird on the proposed zoning change sheets). Alternate request: LO-MU-CO-NP.
- SF-3 and SF-6 for Tract 30 (103 Red Bird). The property owner plans to request CS-MU-CO-NP zoning. However, according to the City's own Neighborhood Planning and Zoning Guidelines, "CS is generally incompatible with residential environments." (Neighborhood Planning Guide to Zoning, page 23, April 2005). We oppose the CS designation because a construction business on 3/4 acre with 30+ employees, service trucks and semi-truck deliveries is not compatible with a residential neighborhood with children and hearing-impaired adults. Mr. Harper's business has evolved over recent years and outgrown its location. We request to be heard regarding this parcel at the council meeting scheduled for October 6th. Alternate request: LO-MU-CO-NP.
- LO-MU-NP for Tract 35 (306-314 Stassney). LQ is noted by city staff on the Future Land Use Map of August 18. The new GO recommendation is undesirable because it would allow a 60' building to be erected next to residences.
- LO-MU-NP for 400-414 Stassney. (Corner of Hummingbird; (See reference C14-05-0106.02.). Most of this property is in the flood plain, which limits its desirability for development. The city staff's GO recommendation is undesirable because it would allow a 60' building to be erected next to a residence. LO is listed on the Future Land Use Map of August 18.

Thank you for your consideration.

Andrea Thomas

Sincerely,

Andrea Thomas 309 Red Bird Lane days: 512-445-5915

cell: 512-925-5214 athomas57@austin.rr.com

Deral Hendrix 304 Red Bird Lane Austin, Texas 78745 512.447.4289 deral@austin.rr.com

Re: C14-05-0106, Tract 30

Dear City Council:

I am one of 32 owner/occupants of property on the 'Bird' streets within the Pleasant Hill Subdistrict – West Congress Neighborhood Planning Area Rezonings. In this area there are also 5 lots, 2 unoccupied houses recently relinquished by elderly owner/occupants, 11 renters (7 of whom live in one condo unit), and then there is Tract 30, a business incompatible not only within this neighborhood but within any neighborhood. The obvious mathematical translation here is that 73% of our little enclave is owner/occupied. The business (Tract 30) comparison is somewhat less than 1%.

In the 8-30-05 neighborhood letter to you preceding the 9-1-05 council meeting, a description of the Tract 30 business from a neighborhood perspective was given. At that council meeting, the neighborhood recommended zoning of SF-3-NP was presented by city staff and noted that "staff does not object to the neighborhood's recommendations". Mr. Tommy Harper, owner-operator of Tract 30, appeared and spoke of a "grandfather clause" and the hardship and detrimental effect the SF-3-NP zoning would have on his business, should he have to move.

My understanding is that since that meeting the council-requested research by city staff reveals no "grandfather clause" for use of this lot, which means that Mr. Harper has not been compliant with zoning for over 20 years. He is now requesting that the council approve his request for zoning the property CS....., not the neighborhood-requested SF-3-NP nor the Planning Commission/city staff-requested LO-MU-CO-NP. I further understand that this CS...... zoning, which is totally incompatible within a residential neighborhood, "will not be objected to by staff". The only explanation I have garnered for this bizarre 180 degree sudden flip-flop by staff is that "Mr. Harper needs that zoning to be compliant", a truism of the first order.

As for the detrimental effect spoken of by Mr. Harper, which he says means he will be forced out of business, thereby depriving 30+ people of their jobs and he and his family of its business income, this should be viewed with clear and open eyes. First of all, this business is on a lot less than twice the size of mine. Picture, if you will, seven or eight service trucks, two or three forklifts, three or four buildings, the usual multitude of stacks of construction and manufacturing materials, and the vehicles of that many employees all

on that size lot at least part of the day and the activity and neighborhood traffic resulting thereof. Add to that 18 wheelers making deliveries to Mr. Harper's property and maneuvering through the neighborhood and you have a fair picture of a neighborhood problem. Requiring that this business move to an appropriately -sized and -located property for its operation should not mean that it would "go out of business"; maintaining the status quo by legalizing something patently illegal will most certainly mean that our neighborhood will be put on the road to being "out of business".

I have lived in this neighborhood for 27 years. My three children grew up here and now two have bought houses here because of the improvements made within the neighborhood over the years. And I have my own 'grandfather clause'----my two-year-old grandson lives next door. There are other children of various ages in the neighborhood, as well as elderly and handicapped adults, young couples and college students. We in this neighborhood have always realized that we have to bend and remain flexible to absorb the increased development and population of Congress Ave. and Stassney Lane and the impact on us.

What we should not have to absorb is the geometric and monumental growth of Mr. Harper's business over these years. When I moved here and when we agonized over the rezoning that occurred during the early 1980s, Mr. Harper's business was a small electrical business with 2 trucks and 2 employees, no stack lot, no forklifts, and no 18 wheelers making deliveries. Thus, the neighborhood took a live and let live attitude. It is obvious that what we thought was a cute little bull snake has grown up into a rattlesnake that is bent on our destruction.

 γV_{0N} ν

Deral Hendrix

October 6, 2005

H. B. Massingill 110 Red Bird Lane Austin, TX 78745

Re: c14-05-0106, Tract 30

Dear City Council,

Since moving into my house at 110 Red Bird Lane in 1998, I've watched Harper Construction Company (across the street from me) grow from a small contracting business into a large ongoing concern, with activity on the premise impacting me (and my neighbors) at every step of it's growth. Some of the problems I've had to deal with are:

- Semi-trucks parking in front of my house with their motor running, filling my 600 square foot house with carbon monoxide. Some mornings I'll wake up anxious with my heart racing, only to find a truck has been idling in front of my house waiting for someone to come accept delivery.
- Trucks have run over my mailbox 20 times. As a result I've missed checks, bills and business.
- Forklifts have disconnected my phone line twice, again causing much inconvenience and lost income do to lost jobs/missed calls.
- Noisy and bothersome activity, very disruptive and very early in the day:
 - o Dumpster being picked up at 5:30-6:00 AM.
 - o 3-4 semi-trucks daily being idled and unloaded 30 40 feet from my door.
 - Semi-trucks blocked me in on numerous occasions. I've missed work and appointments due to this.
 - Bobcat and other equipment being loaded on and off of trailers.
 - o Work crew and trucks hanging out in front of my house (including litter).
- Mr. Harper filled in the drainage ditch on the front of his property (with no culvert) in such a way that all the rainwater from his property flows though my lot (sometimes up against my house) at a depth of 18" up to 3 feet wide, a veritable river.
- High wattage security lights shine right into my house.
- Until recently the building material was in piles up to the front of the property.
- Work crews "cat-calling" my daughter and ogling my female friends.

- Pallets brought in from warehouses and industrial areas bringing with them rat nest, mice, possums, hornets.
- There is a dumpster with garbage & food in it, attracting animals.
- Piles of material and equipment have lured thieves onto the lot. I've scared off more than one trespasser.
- I have a 100 square foot organic garden on the back of my lot and I worry about the runoff from all the machines and chemicals stored, seeping into the ground.
- Earlier this week a surveyor was in my yard painting marks on my grass. When I asked him what he was doing, he said he was hired by Mr. Harper. No one ever asked if they could come on my property.
- I also wonder what impact all the semi-truck traffic is having on my street and the infrastructure underneath it.

The final thing I'd like to point out is many contractors competed for the playground contract with the city that Mr. Harper is now fulfilling. How would other contractors feel if they knew the winning bid went to some one in an illegal business space? People playing by the rules didn't get the contract.

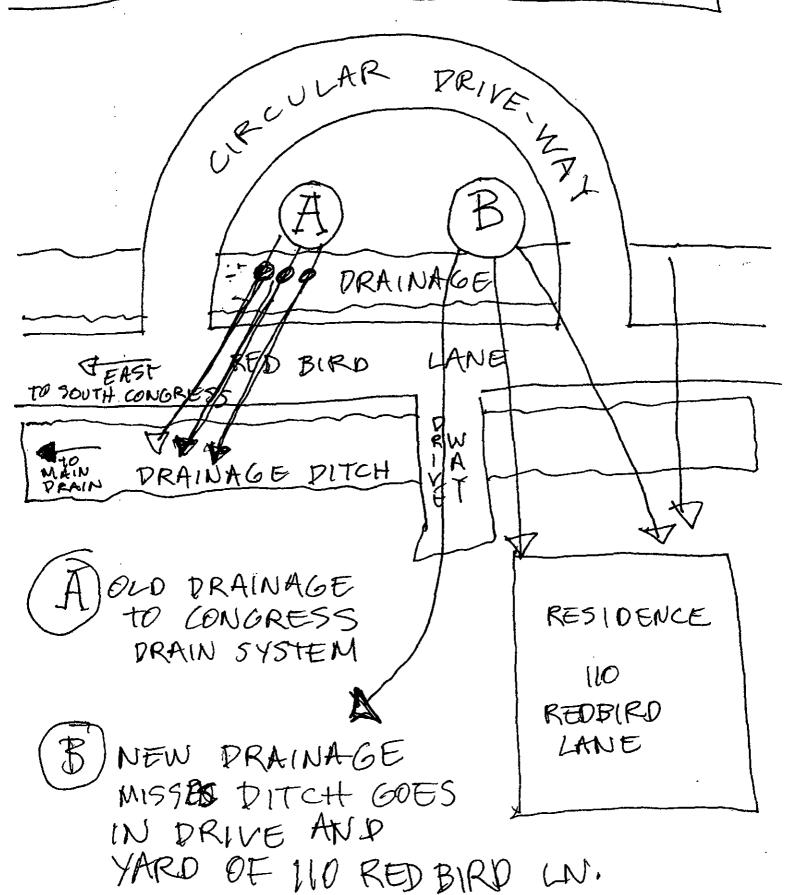
I urge you to zone Tract 30 LO-MU-CO-NP.

Sincerely

Brad Massingill 110 Red Bird La.

462-9834

HARPER CONSTRUCTION 203 REOBIRD



Reference: C 14-05-0106 Reference: C 14-05-0106.02

Honorable Mayor Will Wynn and City of Austin Council Members,

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Thank you for your consideration.

Sincerely,

REXFORD BURNS That 205 REDBIRD

Andrea Thomas Andrea Thomas 309 RedBird

Opal Keeling Opal Keeling 5502 Hummingbird La

Felix Michael Extrada Plantillell Att - 5507-5507 Buridan un

209-206 8085mm

Reference: C 14-05-0106 ITOO BLUCKIAD IN. Reference: C 14-05-0106.02 & SPEEDY N. PHILLIPS 312 W Stows Neg LN 6) Chuck Grines 312 W. Stassney LN DLUIS PINHEIRO Adam Hidson 312 W. Stassney Ln DEVAN A. HENDRIK Claud Handry 306 KED BIRDLW 300 Red BArd La 8) William R. Hendrix 10 REDBIRD W 9)H.B. MASSINGILLATT 310 REDBIRD LN DOUGLAS J. FIGURS Jeegla J Helds "Kachael Horner 314 Radburd Ln. Lackarl Horner 307 Redburd In WAnn E. Harris aultarris 204 Red Bird LN adjust freet 13) AlejANDRO LOREDO director of Day Care Ctr 200 W. Stasshey Lic Kemps 306 W. Stacener 4) Ernest LEONARD Grand Leanard General Robert & Robert & Headan 5501 Blue Bird LWA 15) Robert L. Heise 3/3 Red Bird Shirley Hitchcook Shirley Hitchcock 304 Ked Bird Sel B) Michelle C Waldron 5505 Jumming bere Lane KAYMOND CARLTON 309B Red Brif Le (Renter of 10 yrs) (18 homeowners + 2 renters)

October 4, 2005 Page 1 of 2

Reference: C 14-05-0106 Reference: C 14-05-0106.02

Honorable Mayor Will Wynn and City of Austin Council Members,

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Thank you for your consideration.

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Monaldson 305 W Mocking bird La

John M. Gary 300 W. Mocking bird Ln

Me John Man Strien 207 W. Macking bird Ln

Me John Man Strien 207 W. Macking bird Ln. Sincerely,

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Reference: C	14-05-0106	
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W.Mackingbij Elizabeth Wallerstein Julie Jacobs 312

Dennis J. Jacobs Andrey Powers Audrey Powers

Kevin Mackie

Chris Reno Katya Reno

312 W Mocking bird LN 106 W. Mockingbird Ln. 306 W. Mockingbird Ln. 128 W. Mocking bind Ln. 128 W. Mockingbird In.

Katya Reno Jako James

Che Rew

Ledro Javanillo

301 W. Mocking bird LN.

Pedro Javanillo

Christa MBiddington CHRISTA M. RIDDINGTON 314 W. Mack INGBIRD

Ian Riddington Ian Riddington 314 W. Mockingbirdh
12 properties represented:
(11 homeowners + 1 renter)

11 properties, (2nd letter) represented 18 properties. (1st letter) represented

29 homeowners/ signed letters

3 renters signed letters (plus additional Epouses)

PETITION

Date:	10-04-2005
File Number	C 14-05-0106
	•
103 Red Bir	d Lane Austin, Texas 78745
Rezoning Re	quest: LO-MU-CO-NP

To: Austin City Council

We, the undersigned owners of property affected by the requested zoning change described in the referenced file, do hereby protest against any change of the Land Development Code which would zone the property to any classification other than $\angle O - MU - CO - NP$

The property owner plans to request CS-MU-CO-NP zoning. However, according to the City's own Neighborhood Planning and Zoning Guidelines, "CS is generally incompatible with residential environments." (Neighborhood Planning Guide to Zoning, page 23, April 2005). We oppose the CS designation because a construction business on 3/4 acre with 30+ employees, service trucks and semi-truck deliveries is not compatible with a residential neighborhood with children and hearing-impaired adults. Mr. Harper's business has evolved over recent years and has outgrown its location.

Signature	Printed Name	Address
The forest	HIB. MASSINGILLTHE Alejamone LORGIOD REXTORD BURNS Robert L. Heise	110 REDBIRD LN 204 REDBIRD LN 205 RED BIRD 550 Blue Blue LNA
Contact number	: Rex Burns : cell 228	-4040 WK 444-0716
	<u> </u>	

PETITION

ase N	lumber:	C14-05-0106	Date:	Oct. 5, 2005
otal A	rea within 200' of subj	ect tract: (sq. ft.)	<u>271,314.05</u>	
		MASSINGILL		
1 _	04-1508-0411	BRADFORD III	17,411.27	6.42%
		LOREDO ALEJANDRO		
² _	04-1508-0413	& SERAFIN LOR	14,258.30	<u>5.</u> 26%
3 _	04-1609-0302	BURNS REXFORD J JR	41,300.32	15.22%
1	04-1609-0301	HEISE ROBERT LEE	7,443.76	2.74%
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