



Austin Water Utility

Joint Subcommittee on Financial Plan

November 7, 2011

www.austintexas.gov/water



Joint Subcommittee Members





Water & Wastewater Commission

- Sarah Faust
- Mickey Fisbeck
- Chien Lee, P.E.





- Sean Kelly
- Dr. Hari Krishna
- Luke Metzger





Impact Fee Advisory Committee

- J.R. (Hank) Kidwell
- Brian Rodgers
- Kris Bailey





AWU Project Team Members



Austin Water Utility



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Communication Plan





Communication Plan

- Website Demonstration
 - City homepage
 - Utilities
 - Austin Water Utility
- Web Contents Discussion





Communication Plan

- Member notebooks
 - Process discussion
 - Contents review
- Commission Updates
 - Subcommittee members should provide update to your respective Commission or Committee
 - Agenda item should be added to regular meetings





Joint Subcommittee Voting Items





Council Resolution Summary



Whereas Preamble



- Weather volatility results in significant revenue volatility for AWU
- Majority of AWU costs are fixed making operational budget susceptible to revenue volatility
- As part of the FY 2012 Budget, AWU established the Revenue Stability Fund, a reserve fund, to mitigate revenue fluctuations due to weather volatility (clarification in upcoming slide)
- Council adopted the Revenue Stability Fee of \$4.40 per 5/8" meter



Whereas Preamble



- The fixed Revenue Stability Fee is regressive, whereby low-water users absorb a higher percentage increase to their bill than higher users; thus is a disincentive to water conservation
- Intent of Council is to establish a graduated, progressively-based Revenue Stability Fee which increases with water usage to encourage water conservation
- AWU must address its debt service ratio and other financial reserve policies
- Earliest possible date to implement in April 2012



Be It Resolved by Council



- City Manager directed to work with Joint Subcommittee of the 3 commissions and the public
- City Manager to develop short-term and longterm financial plan recommendations to strengthen the financial stability of AWU



Resolution Summary



- Implement financial policies to:
 - Implement a separate Revenue Stability Reserve Fund with appropriate funding levels
 - Plan to fund target levels of Reserve Fund over a period of time using a graduated Revenue Stability Fee
 - Implement policies to adjust Revenue Stability Fee when target levels are met or to replace any reserves used
 - Consider all customer classes
 - Develop water conservation program and marketing plan targeted to high-volume, low-income households who do not qualify for a fee waiver
 - Consider options for addressing volatility through volumetric rates and structures based on practices of other utilities



Resolution Summary



- Fixed Revenue Goals
 - Develop recommendations for fixed revenue goals and a phased approach to achieving the goals
- Financial Metrics
 - Financial policies related to debt ratios and other financial metric goals and plan to meet targeted goals
 - Financial policies on water and wastewater impact fees



Resolution Summary



- Timeline and Progress Reports
 - City Manager present recommendations to the Audit & Finance Committee by April 15, 2012
 - City Manager present recommendations to Council by May 1, 2012
 - City Manager to provide bimonthly progress reports to Council
- Subcommittee Review
 - Subcommittee provide Council with a review of staff recommendations by May 1, 2012



Questions and Discussion on Resolution?





Background Information AWU FY 2012 Budget Highlights



Fund Summary



| (In Millions) | 2011 | 2012 | | | Variance |
|------------------------|-------------|---------|-------|----|----------|
| Beginning Balance | \$ 49.0 | \$ 46.8 | | \$ | (2.2) |
| Revenue | 422.1 | | 458.8 | | 36.7 |
| Transfers In | 6.8 | | 4.6 | | (2.2) |
| Available Funds | \$ 428.9 | \$ | 463.4 | \$ | 34.5 |
| Operating Requirements | 181.8 | | 189.3 | | 7.5 |
| Debt Service | 171.6 | | 189.1 | | 17.5 |
| Transfers Out | 86.3 | | 87.5 | | 1.2 |
| Total Requirements | \$ 439.7 | \$ | 465.9 | \$ | 26.2 |
| Excess (Deficiency) | (10.8) | | (2.5) | | 8.3 |
| Ending Balance | \$ 38.2 | \$ | 44.3 | \$ | 6.1 |



2012 Cost Drivers

| Category | Proposed Increase (Millions) | Justification |
|-------------------|------------------------------------|--|
| Personnel Costs | \$3.4 | 2.0% compensation adjustment 2.0% additional retirement contribution Health insurance increase |
| O&M Support Costs | \$4.0 | Austin Energy customer care Public Works street cut repairs |
| Electrical Costs | \$4.5 | Austin Energy Green Choice & Base Rate Increase |
| Debt Service | \$17.5 | Existing debt service \$9.7 New debt service \$5.4 WTP4-related debt service \$2.4 |
| Transfers Out | \$1.2 | General Fund Transfer \$0.7 M Sustainability Fund Transfer \$0.4 M Environmental Remediation / Other \$0.2 M |

Business Model Change

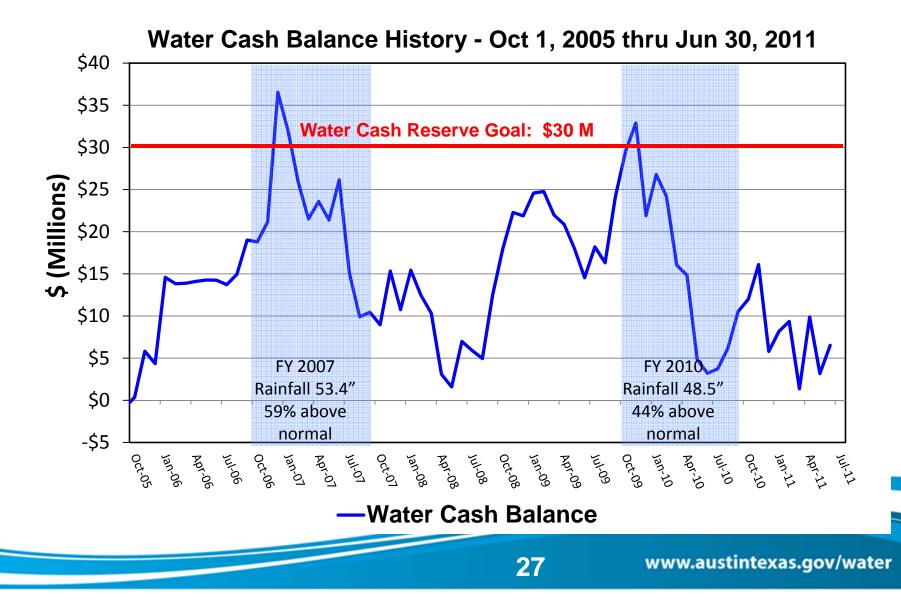


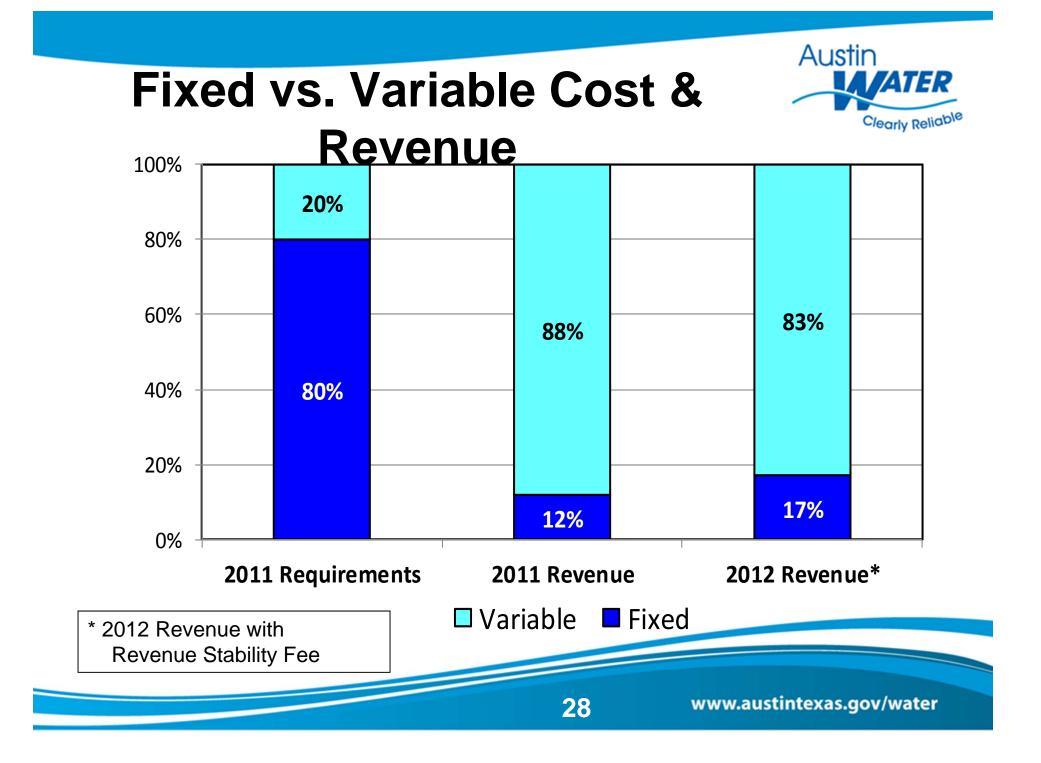
- Imbalance between fixed costs and fixed revenue
- Significant revenue volatility
 - Aggressive conservation rates
 - Weather volatility \$53 million revenue shortfall in 2010
- Cash balance is only reserve mechanism
 - Significant revenue shortfalls reduce cash reserves



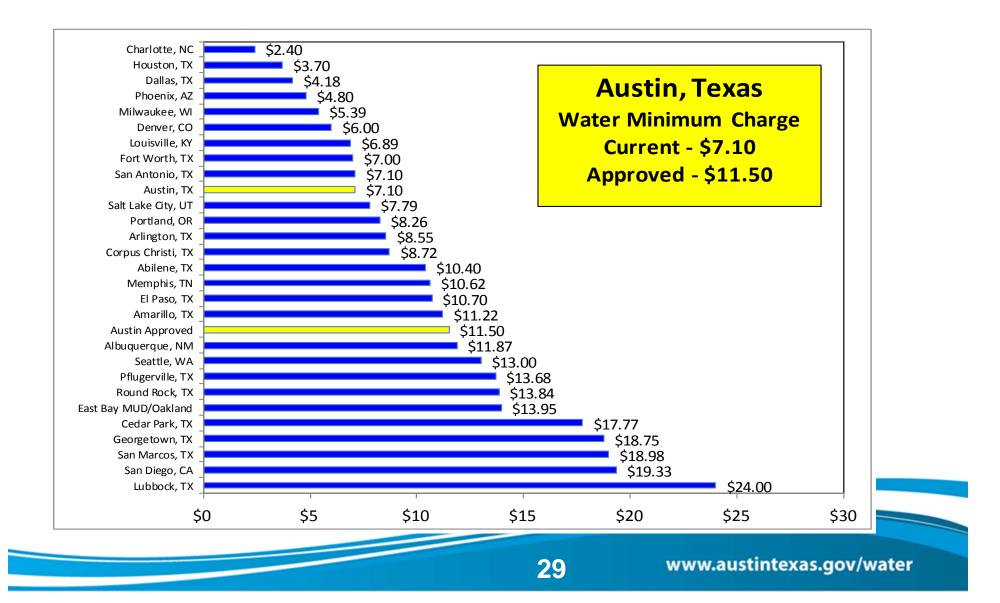
Cash Reserve History







Residential Water Fixed Charge Comparison



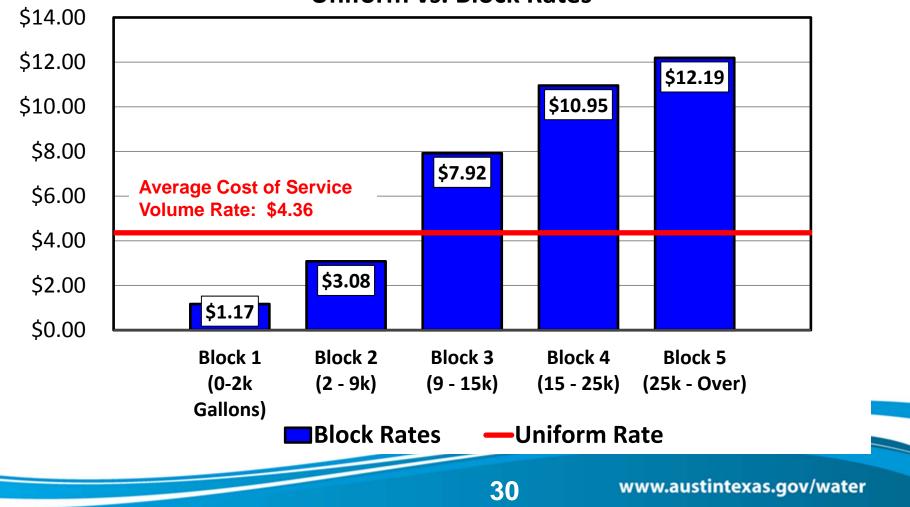


Approved Residential Rate Design

Residential Volume Rate Per 1,000 Gallons: Uniform vs. Block Rates Austin

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Approved Rate Increases

| | <u>Water</u> | <u>Wastewater</u> |
|---|--------------|-------------------|
| Retail Customers | | |
| Residential | 6.7% | 5.0% |
| Multi-Family | 4.8% | 2.6% |
| Commercial | 4.1% | 3.3% |
| Large Volume / Industrial | 4.5% | 2.9% |
| Wholesale Customers | 5.4% | 1.1% |
| Systemwide | 6.6% | 3.5% |
| Revenue Stability Fee (5/8" Meter Equivalent) | \$4.40 | \$0.00 |

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Rates effective November 1, 2011

Approved Residential Water Rates



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• Minimum charge includes \$4.40 Revenue Stability Fee

| | Current Rates | | - | proved Rates | \$ Var |
|---|------------------|---------------------------------------|----|--|--|
| Minimum Charge | \$ | 7.10 | \$ | 11.50 | \$ 4.40 |
| Block 1: 0 - 2,000 gals. Block 2: 2,001 - 9,000 gals. Block 3: 9,001 - 15,000 gals. Block 4: 15,001 - 25,000 gals. Block 5: 25,001 - over gals. | \$ | 1.06 2.78 7.15 9.88 10.99 | \$ | 1.17 3.08 7.92 10.95 12.19 | \$ 0.11 0.30 0.77 1.07 1.20 |



Approved Residential Wastewater Rates

• All classes at cost of service

| - | rrent ates | posed ates | \$ Var | | |
|--|--------------------|--------------------|--------|--------------|--|
| Minimum Charge | \$ 8.95 | \$ 9.25 | \$ | 0.30 | |
| Block 1: 0 - 2,000 gals. Block 2: 2,001 - 9,000 gals. | \$ 3.61 8.15 | \$ 3.79 8.38 | \$ | 0.18 0.23 | |

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Average Residential Monthly Bill Impacts



2012 Average Residential Customer (7,727 gals. water, 4,699 gals. wastewater)

| | Current 2011 Rates | | oposed 2 Rates | Va | \$ riance | % Variance | |
|-----------------------|-----------------------|-----|-------------------|----|--------------|---------------|--|
| Water Service | \$ 26 | .71 | \$ 28.82 | \$ | 2.11 | 7.9% * | |
| Revenue Stability Fee | \$ | - | \$ 4.40 | \$ | 4.40 | - | |
| Wastewater Service | \$ 38 | .17 | \$ 39.45 | \$ | 1.28 | 3.4% | |
| Total Revenue | \$ 64 | .88 | \$ 72.67 | \$ | 7.79 | 12.0% | |

* Includes 1% transition to cost of service



Affordability: Low Income Customers

Customer Assistance Program (CAP) customers have been provided a waiver of the minimum charge since 2009 and the proposed Revenue Stability Fee

| | | Actual 08 Rates | Actual 2009 Rates | | Actual 2010 Rates | | Estimate 2011 Rates | | Approved 2012 Rates | |
|---|----|--------------------|----------------------|-------|----------------------|-------|------------------------|-------|------------------------|-------|
| Average Residential CAP Customers | | | | | | | | | | |
| Water Service: | | | | | | | | | | |
| Minimum Charge | \$ | 5.35 | \$ | - | \$ | - | \$ | - | \$ | - |
| Volume Charges | - | 16.40 | | 17.57 | - | 18.48 | - | 19.61 | | 21.72 |
| Revenue Stability Fee | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Wastewater Service: | | | | | · | | • | | | |
| Minimum Charge | \$ | 7.10 | \$ | - | \$ | - | \$ | - | \$ | - |
| Volume Charges | + | 25.74 | + | 26.66 | + | 27.72 | + | 29.22 | + | 30.20 |
| CAP Average Monthly Bill: | \$ | 54.59 | \$ | 44.23 | \$ | 46.20 | \$ | 48.83 | \$ | 51.92 |
| Note: Bills based on 7,727 gallons water usage and 4,699 gallons wastewater discharge | | | | | | | | | | |

• (4.9%) decrease in residential CAP customer average bill from FY08 to FY12

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Revenue Stability Fee Summary



Revenue Stability Fee Clarification



- No Revenue Stability Reserve Fund has been created
- \$17 million Revenue Stability Fee
 - Currently not funding a reserve
 - Funding for ongoing operations, debt service, and transfers
 - Needed indefinitely to fund AWU operations





Approved Revenue Stability Fee

| Meter Size | Fee Per Month | Number of Accounts | % of Accounts |
|---------------|------------------|-----------------------|------------------|
| 5/8" | \$ 4.40 | 180,228 | 86.1% |
| 3/4" | 6.60 | 10,348 | 4.9% |
| 1" | 9.70 | 8,890 | 4.2% |
| 1 1/2" | 18.20 | 3,930 | 1.9% |
| 2" | 27.20 | 3,509 | 1.7% |
| 3" | 66.00 | 1,207 | 0.6% |
| 4" | 110.00 | 560 | 0.3% |
| 6" | 220.00 | 362 | 0.2% |
| 8" | 330.00 | 190 | 0.1% |
| 10" | 440.00 | 61 | 0.0% |
| 12" | 506.00 | 1 | 0.0% |
| | Total Accounts | 209,286 | 100.0% |

Note: 5,275 current Customer Assistance Program (CAP) customers will have their fee waived

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Approved Revenue Stability Fee

| | Annual | |
|--------------|-------------------|--------|
| | Revenue Stability | % of |
| | Fee Collections | Total |
| Residential | \$ 10,543,127 | 61.7% |
| Multifamily | 2,473,666 | 14.5% |
| Commercial | 3,963,007 | 23.2% |
| Large Volume | 103,505 | 0.6% |
| Wholesale | _ | 0.0% |
| Total | \$ 17,083,305 | 100.0% |
| | | |
| | | |



Questions and Discussion on Background Information?





Joint Subcommittee Topics Summary





Tiered Revenue Stability Fee

- Other utility practices
- Fee Structure
 - 12-month water use average
 - Current month water use
 - Early decision needed to begin work on billing system
- Tiered fee amounts
- Customer classes to be included
- Implementation date
- Average residential bill impacts
- Recommendations





Revenue Stability Reserve Fund

- Other utility practices
- Target levels of reserve fund
- Funding mechanisms and time frames
- Financial policies regarding use of reserves and how replacement of funds is achieved and time frame
- Average residential bill impacts
- Recommendations



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Fixed Revenue Goals

- Other utility practices
- Fixed revenue goals as a percent of total revenue
- Customer class differences in fixed revenue
- Funding mechanisms and time frames to meet goals
- Customer class fixed revenue goals
- Average residential bill impacts
- Recommendations



Revenue Volatility

- Other utility practices
- Current residential block rates
- Current non-residential seasonal rates
- Options to reduce revenue volatility
- Average residential bill impacts
- Time frames for changes to rates or structures
- Recommendations





Financial Metrics

- Other utility practices
- Debt service coverage ratio goals
- Reserve fund goals
- Cash balance goals
- Cash financing of capital projects
- Plan to meet goals
- Financial policies development
- Average residential bill impacts
- Recommendations



Impact Fee Policies



- Current State law calculation summary
- Other utility practices
- Update on process and schedule
- Policy considerations on discounts for zones
- Recommendations



Water Conservation & Marketing



- Other utility practices
- Programs for high volume, low income households that don't qualify for waivers
- Marketing strategies
- Time frames for implementation
- Recommendations





Drought Emergency Rates

- Other utility practices
- Drought emergency rate options
- Time frame for implementation
- City ordinance or policy development
- Average residential bill impacts
- Recommendations





Questions and Discussion on Joint Subcommittee topics?



Next Meeting



- Discussion on tiered revenue stability fee structure
- Review structure options
- Subcommittee questions and discussion
- Public input





Questions and Discussion?

